

# **KINGDOM OF TONGA**

## BARRIER ANALYSIS AND ENABLING FRAMEWORK FOR CLIMATE CHANGE TECHNOLOGIES

## **MITIGATION REPORT**

(July, 2024)





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This publication is an output of the Technology Needs Assessment project, funded by the Global Environment Facility (GEF) and implemented by the United Nations Environment Programme (UN Environment) and the UNEP Copenhagen Climate Centre (UNEP-CCC, formerly UNEP DTU Partnership) in collaboration with University of the South Pacific (USP). The views expressed in this publication are those of the authors and do not necessarily reflect the views of UNEP-CCC, UN Environment or USP. We regret any errors or omissions that may have been unwittingly made. This publication may be reproduced in whole or in part and in any form for educational or non-profit services without special permission from the copyright holder, provided acknowledgement of the source is made. No use of this publication may be made for resale or any other commercial purpose whatsoever without prior permission in writing from the UNEP-CCC.

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### 2 List of Abbreviation

- AC Alternating Current
- ADB Asian Development Bank
- BAEF- Barrier and Analysis and Enabling Framework
- BAU Business-As-Usual
- BESS Battery Energy Storage System
- **CNBC** Consumer News and Business Channel
- CTCN Climate Technology Centre and Network
- DC Direct Current
- EE Energy Efficiency
- Eff Efficiency
- EU European Union
- ESCAP Economic and Social Commission for Asia and the Pacific
- EV Electric Vehicle
- GCF Green Climate Fund
- **GEF-** Global Environment Facility
- GHGs Green House Gases
- GGGI Global Green Growth Institute
- GOT Government of Tonga
- ICE Internal Combustion Engine
- IEA International Energy Agency
- IMF International Monetary Fund

INDC – Intended Nationally Determined Contribution IPCC –Inter-governmental Panels on Climate Change

- **IPP-** Independent Power Producers
- IRENA International Renewable Energy Agency

LED – Light Emitting Diode

MCA – Multi-Criteria Analysis

MEIDECC - Ministry of Meteorology, Energy, Information, Disaster, Environment, Climate Change and Communication

Climate Change Policy

NEXSTEP - National Expert SDG Tool for Energy Planning

- NDC Nationally Determined Contribution
- NDC IP Nationally Determined Contribution Implementation Plan
- NREL National Renewable Energy Laboratory
- O&M Operation and Maintenance
- OIREP Outer Islands Renewable Energy Project
- PCREEE Pacific Centre for Renewable Energy and Energy Efficiency
- PICs Pacific Island Countries
- PPA Power Purchase Agreement
- PV Photovoltaic
- RE Renewable Energy
- SHS Solar Home System
- SIDS Smal Islands Developing States
- TAPs -Technology Action Plans
- TEC Tonga Electricity Commission
- TERM Tonga Energy Road Map
- TERM IU Tonga Energy Road Map Implementation Unit
- TEEMP Tonga Energy Efficiency Master Plan
- TNA Technology Needs Assessment
- TNC = Third National Communication
- TOP Tongan Paanga, \$
- TPL Tonga Power Limited
- TREP Tonga Renewable Energy Project
- UNDP United Nation Development Programme

UNEP - United Nations Environment Programme

UNEP/CCC-United Nations Environment Programme (UNEP) and Copenhagen Climate Centre)

UNFCCC - United Nation Framework Convention Climate Change

V2G – Vehicle to Grid

V2H – Vehicle to Home

## 3 Foreword

Tonga takes great pride in its decade-long journey from 2010 to 2020, which serves as a global model for the shift towards renewable energy. The Tonga Energy Road Map (TERM), initiated in 2010, set an ambitious goal of achieving a 50% share of renewable energy in electricity generation by 2020. This initiative established a strategic framework aimed at shielding the Tongan economy from the fluctuations ofoil prices, enhancing access to energy services, and laying the groundwork for a sustainable future in renewable energy. The newly developed TERM, known as TERMPLUS, draws on the expertise of experienced professionals to chart a course towards 2035. Our transition is now clearly articulated, as TERMPLUS seeks to raise the bar once again, aiming for 70% renewable electricity by 2025 and ultimately achieving a 100% share of renewable energy by 2035.

The insights gained from the implementation of TERM have not been encouraging, as the average proportion of renewable energy (RE) in the network from 2010 to 2020 was reported to have reached at most 24%. Additionally, Tonga Power Limited indicated in June 2024 that the average contribution of RE to the country's total electricity generation was below 17%. This suggests that the share of RE has not approached 50% even as of

June 2024. Key stakeholders have identified three priority energy technologies that require promotion, particularly in the electricity generation sector. Moreover, in the transportation sector, stakeholders have also pinpointed three priority technologies that should be advanced to mitigate carbon emissions resulting from fossil fuel use. It is reasonable to conclude that there are obstacles impeding the adoption of both energy and transportation technologies. Therefore, it is essential to enhance the enabling framework to tackle the identified barriers to the promotion of these priority technologies in the energy and transport sectors. This underscores the necessity of the Barriers Analysis and Enabling Framework (BAEF) Report for the country.

This BAEF report aims to emphasize the various types of barriers that have been identified, analyzed, and ranked by key stakeholders. It includes a ranking of the characteristics of these barriers, such as technical barriers, as well as the types of enabling frameworks that require enhancement for each priority technology.

BAEF proposed substantial modifications in the generation and distribution of energy, asserting that the advancement of energy policies via the effective Energy Act will result in a more complex electrical system in Tonga. Additionally, the BAEF report emphasized the necessity for capacitybuilding initiatives aimed at enhancing the skills of individuals responsible for managing, maintaining, and regulating this increasingly dynamic electricity network.

BAEF has addressed the progress of the transportation sector towards a clean energy ecosystem, leveraging technology, enhanced grid infrastructure, and public policy to optimize the utilization of our nation's renewable resources.

Consequently, as we move into 2025, an Investment Plan will be developed in accordance with the guidance provided by the TERMPLUS and this BAEF report, aiming to realize a Tonga energy sector that is affordable, accessible, inclusive, resilient, sustainable, and secure.

Mr. Sione 'Akauola CEO for the Ministry of MEIDECC

# 4 Executive Summary

Under the financial assistance of the Global Environment Facility, which was carried out by UNEPCCC, the Department of Energy of the Ministry of Meteorology, Energy, Information, Disaster, Environment, Climate Change and Communication (MEIDECC) coordinated the many multi-stakeholders' barriers analysis and enabling framework (BAEF) assessment of the six previously prioritized climate technologies. Following a well-guided Technology Needs Assessment, which was the first phase of the TNA project, the prioritized climate technologies for Tonga were determined.

The second stage of the TNA project is the BAEF assessment, which aims to identifying obstacles that impede the adoption and spread of prioritized technologies and creating supportive structures to surmount them in order to promote the transfer, uptake, and dissemination of particular technologies in Tonga. In order to mitigate climate change in Tonga, the Energy and Transportation sectors' TNA process was used to select the prioritized climate technologies that will be applied in the second phase of the process, which is called Barriers Analysis and Enabling Framework. The country's NDC priority activities and energy targets, as outlined in the NDC program, are aligned with the chosen sectors of transportation and energy.

The purpose of the BAEF report is to offer operational and practical advice on how to evaluate the obstacles to identified technologies in the relevant countries and how to address and remove these obstacles using various strategies.

This report will review the barriers to climate technologies that have been identified by the majority of research studies on small island nations based on literature reviews and/or one-on-one stakeholder consultations. Unfortunately, there aren't many literatures that use the consultation process with all relevant stakeholders to identify barriers; this analysis process uses this approach.

The energy sector's technologies of choice include energy-efficient home appliances, ongrid wind farms, and on-grid solar farms. The battery-powered electric vehicle, hybrid vehicle, and on-grid electric vehicle are the technologies that were chosen from the transportation sector. Six technologies in all were included in the mitigation priorities for the transportation and energy sectors, which will be further assessed in the BAEF report. Stakeholder consultation processes are situated within a decision context established by the National Climate Change Policy, NDC Targets, and Tonga Energy Road Map Plus.

The six technologies that were identified have been categorized as indicated in Table 1 below for the purposes of the Barriers Analysis and Enabling Framework (BAEF).

| Sector | Prioritized Technology | Market Categorization  |  |
|--------|------------------------|------------------------|--|
| Energy | on-grid solar farm     | Publicly Provided Good |  |
|        | on-grid wind farm      | Publicly Provided Good |  |
|        |                        | (Technologies in this  |  |

 Table 1: Prioritized Technologies for Mitigation of Climate Changes for Tonga showing market categories. Adapted from: Nygaard and Hansen (2015)

|                |                                     | category are often publicly owned)  |
|----------------|-------------------------------------|---|
|                | energy efficient home<br>appliances | Consumer Good (Goods targeting the mass market; households, business, and institutions) |
| Transportation | Battery powered Electric<br>Vehicle | Mixed Public Good   |
|                | Hybrid Vehicle                      | Mixed Public Good   |
|                | On-Grid Electric Vehicle            | Mixed Public Good   |

The study has identified numerous obstacles to the development and transfer of the prioritized mitigation technologies mentioned above, including policy, legal and regulatory issues, economic and financial constraints, and a lack of technical expertise that hinders the technologies' deployment, particularly in small island nations.

The report demonstrated that more institutional and human resources are needed to uphold the regulatory process and develop technical skills among the local workforce in order to support these on-grid mitigation projects, based on the names and features of the technologies displayed in the factsheets and given deployment recommendations. The report recognizes the necessity of increasing capacity building so that all of the implementing institutions have enough resources to fulfil their individual mandates.

The report identified the following obstacles to the development and transfer of the prioritized technologies for the chosen mitigation technologies: financial and economic, policy, legal and regulatory, and technical skills to implement the technologies. The report demonstrated that more institutional capacity is needed to support these large-scale mitigation projects by strengthening the regulatory framework and developing technical skills among local workers, given the scope and magnitude of the technologies that are advised for deployment. The report also emphasized the necessity of increasing capacity building so that all of the implementing agencies have enough resources to fulfil their individual mandates.

## 5 Introduction to BAEF Report

In order to facilitate the continued adoption of the prioritized climate change mitigation technologies in Tonga, the TNA project's overall result will be an element required for the implementation of the NDC through the use of the technologies that have been prioritized. The BAEF report is designed to identify and analyse the main barriers against the adoption and dissemination of prioritized mitigation technologies as well as suggested appropriate enabling frameworks or barriers removal mechanisms. The mitigation technologies were chosen from the energy and transportation sectors, which are also highlighted in the nation's NDC report and Implementation Plan, as priority sectors for mitigating climate change. The market conditions for each of the technologies that have

been prioritized within each sector are analyse in this report, along with the obstacles to market penetration and the supportive environments for the adoption and spread of each technology.

Based on the methodology and classification described in the TNA Guidebook on "Overcoming Barrier for the Transfer and Diffusion of Climate Technologies" (Nygaard and Hansen, 2015), barriers and enabling environment were identified. The Technology Executive Committee (TEC) of the United Nations Framework Convention on Climate Change (UNFCCC) has adopted this standardization process for categorization in order to facilitate work on TNA processes and the ensuing barrier analysis and enabling framework.

The process of identifying the barriers involved meetings with technical working groups related to their respective sectors, exchange of ideas with regional experts, and literature review. In order to steer the conversation around the barrier analysis, the national consultant organized and led stakeholder workshops. It was made possible for stakeholders to express worries, offer suggestions, and dispel any misunderstandings regarding the steps involved in carrying out the barriers analysis. Six prioritized technologies were selected and ranked across the two sectors of mitigation, with an emphasis on the actions and solutions that could get past these obstacles. Table 2 shows the market categorization of the six identified technologies, which were ranked under TNA report as priority technologies from the mitigation sectors of energy, and transportation.

| MITIGATION TECHNOLOGIES IN TONGA |  |  |  |  |
|----------------------------------|--|--|--|--|
| Sector                           | Prioritized Technology                                   | Market Categorization  |  |  |
| Energy                           | 1. on-grid solar farm                                    | Publicly Provided Good- is<br>either owned by the<br>Government Owned Utility<br>or PPA with private sector                                      |  |  |
|                                  | 2. on-grid wind farm                                     | Publicly Provided Good<br>(Technologies in this<br>category are often publicly<br>owned) - is either owned by<br>the Government Owned<br>Utility |  |  |
|                                  | <ol> <li>energy efficient<br/>home appliances</li> </ol> | Consumer Good (Goods<br>targeting the mass market;<br>– is owned by<br>households/electricity<br>customers business, and<br>institutions)        |  |  |
| Transportation                   | 1. Battery powered<br>Electric Vehicle                   | Mixed Public Good –<br>Owned by Private or<br>Institutions   |  |  |

Table 2: Prioritized Technologies for Mitigation of Climate Changes for Tonga showing Market CategorizationAdapted from: Nygaard and Hansen (2015)

| 2. Hybrid Vehicle   | Mixed Public Good -       |
|---------------------|---------------------------|
|                     | Owned by Private of       |
|                     | Institutions              |
| 3. On-Grid Electric | Mixed Public Good – Often |
| Vehicle             | Owned by Government or    |
|                     | private sector companies  |

In view of market assessment, the spread of capital goods and consumer goods is often primarily affected indirectly by politically altered market conditions. Efforts to lower barriers to consumer goods are primarily indirect. Examples of such initiatives include awareness-raising and educational campaigns, enhanced standards for product quality, more benevolent import tax and duty laws, assistance for private supply chain companies, and product-specific subsidies (like energy-efficient lightbulbs). For public provided goods, the political decisions made by governments and public entities regarding the implementation of particular projects have a direct impact on the diffusion of publicly provided goods and non-market goods. Government actions to support specific non-market good technologies, such as creation of new institutions, through focused projects and programs.

### 5.1 Market Categorization and Market Characteristics

This study noted the market characteristics for each market categorization that must be realized and understood in order to help us identify and prioritized the key barriers for the advancement and dissemination of the prioritized technologies for the chosen mitigating sectors. These market characteristics are related to issues such as financial and economic, policy, legal and regulatory, and technical know-how, institutional, market and information and data for the technologies' implementation.

| <b>MITIGATION T</b> | ECHNOLOGIES IN           | TONGA  |   |
|---------------------|--------------------------|--|---|
|                     |                          |  |   |
| Sector              | Prioritized              | Market   | Market Characteristics  |
|                     | Technology               | Categorization   |   |
| Energy              | 1. on-grid<br>solar farm | Publicly Provided<br>Good- is either<br>owned by the<br>Government Owned<br>Utility or PPA with<br>private sector                  | <ul> <li>very few sites</li> <li>large investment, government/donor funding</li> <li>public ownership or ownership by large</li> </ul>                                |
|                     | 2. on-grid<br>wind farm  | Publicly Provided<br>Good (Technologies<br>in this category are<br>often publicly owned)<br>- is either owned by<br>the Government | <ul> <li>companies</li> <li>simple market chain:<br/>technology procured<br/>through national or<br/>international tenders.</li> <li>investments in large-</li> </ul> |

| Table 3: Market Characteristics | s of the Selected | Technologies. |
|---------------------------------|-------------------|---------------|
|---------------------------------|-------------------|---------------|

|                |  | Owned Utility  | scale technologies<br>tend to be decided at<br>the government level<br>and heavily dependent<br>on existing<br>infrastructure and<br>policies.   |
|----------------|--|--|--|
|                | 3. energy<br>efficient<br>home<br>appliances | Consumer Good<br>(Goods targeting the<br>mass market; – is<br>owned by<br>households/electricity<br>customers business,<br>and institutions) | <ul> <li>a high number of potential consumers</li> <li>interaction with existing markets and requiring distribution, maintenance and installer networks in the supply chain.</li> <li>large and complicated supply chains with many actors, including producers, assemblers, importers, wholesalers, retailers and end consumers.</li> <li>barriers may exist in all steps in the supply chain.</li> <li>demand depends on consumer awareness and preferences and on commercial marketing and promotional efforts</li> </ul> |
| Transportation | 1. Battery<br>powered<br>Electric<br>Vehicle | Mixed Public Good –<br>Owned by Private or<br>Institutions   | <ul> <li>The good can be used<br/>simultaneously by<br/>more than one person,</li> <li>Part capital good and</li> </ul>  |
|                | 2. Hybrid<br>Vehicle                         | Mixed Public Good –<br>Owned by Private of<br>Institutions   | <ul> <li>part public good</li> <li>Insufficiently profitable to be provided by the</li> </ul>  |
|                | 3. On-Grid<br>Electric<br>Vehicle            | Mixed Public Good –<br>Often Owned by<br>Government or<br>private sector<br>companies  | private sector and in<br>the absence of<br>government support,<br>these goods and<br>services would be<br>produced in relatively<br>small quantities or<br>perhaps not at all.   |

|  | • | Public goods include    |
|--|---|-------------------------|
|  | • |                         |
|  |   | knowledge, official     |
|  |   | statistics, national    |
|  |   | security, common        |
|  |   | languages.[5] law       |
|  |   | enforcement public      |
|  |   | parks froe roads and    |
|  |   | parks, nee loads, and   |
|  |   | many televisions and    |
|  |   | radio broadcasts.       |
|  | • | Public goods problems   |
|  |   | are often closely       |
|  |   | related to the "free    |
|  |   | rider" problem in       |
|  |   | which people not        |
|  |   | which people hot        |
|  |   | paying for the good     |
|  |   | may continue to         |
|  |   | access it. Thus, the    |
|  |   | good may be under-      |
|  |   | produced, overused or   |
|  |   | degraded.               |
|  | • | Public goods may also   |
|  |   | become subject to       |
|  |   | rostrictions on access  |
|  |   | and may than he         |
|  |   | and may then be         |
|  |   | considered to be club   |
|  |   | goods; exclusion        |
|  |   | mechanisms include      |
|  |   | toll roads, congestion  |
|  |   | pricing, and pav        |
|  |   | television.             |
|  |   | There is a good deal of |
|  |   | dobato and literature   |
|  |   | on how to manage the    |
|  |   | on now to measure the   |
|  |   | significance of public  |
|  |   | goods problems in an    |
|  |   | economy, and to         |
|  |   | identify the best       |
|  |   | remedies.               |

# 6 Prioritization of Barriers and Enabling Environment

### 6.1 Prioritization of Barriers

### 6.1.1 Selection of Priority Barriers

The following categories of barriers were created using a qualitative Likert-type Scale: 1. Insignificant; 2. Less important; 3. Important; 4. Crucial; and 5. Critical/killer/non-starter.

This was significant because different obstacles affect the deployment and adoption of technologies in different ways. Furthermore, depending on how the market is classified, some barriers might be more important than others or they might be connected.

| MITIGATIO | ON TECHNOLOG   | IES IN TONGA  |   |
|-----------|--|---|---|
| Sector    | Prioritized  | Market Characteristics  | Identified Barriers to Be   |
|           | Technology   |   | Addressed   |
| Energy    | on-grid solar<br>farm- Publicly<br>Provided<br>Good- is either<br>owned by the<br>Government<br>Owned Utility<br>or PPA with<br>private sector   | <ul> <li>very few sites</li> <li>large investment,<br/>government/donor<br/>funding</li> <li>public ownership or<br/>ownership by large<br/>companies</li> <li>simple market<br/>chain: technology<br/>procured through</li> </ul>  | <ul> <li>Financial and Fiscal</li> <li>Policy, Regulation and<br/>Legislation</li> <li>Institutional</li> <li>Technical.</li> <li>Market</li> <li>Information and Public<br/>Awareness</li> <li>Financial and Fiscal</li> </ul> |
|           | farm - Publicly<br>Provided Good<br>(Technologies<br>in this category<br>are often<br>publicly<br>owned) - is<br>either owned<br>by the<br>Government<br>Owned Utility                             | <ul> <li>national or international tenders.</li> <li>investments in large-scale technologies tend to be decided at the government level and heavily dependent on existing infrastructure and policies.</li> </ul>   | <ul> <li>Policy, Regulation and<br/>Legislation</li> <li>Institutional</li> <li>Technical.</li> <li>Market</li> <li>Information and Public<br/>Awareness</li> </ul>   |
|           | energy efficient<br>home<br>appliances -<br>Consumer<br>Good (Goods<br>targeting the<br>mass market; –<br>is owned by<br>households/ele<br>ctricity<br>customers<br>business, and<br>institutions) | <ul> <li>a high number of potential consumers</li> <li>interaction with existing markets and requiring distribution, maintenance and installer networks in the supply chain.</li> <li>large and complicated supply chains with many actors, including producers,</li> </ul> | <ul> <li>Financial and Fiscal</li> <li>Policy, Regulation and<br/>Legislation</li> <li>Institutional</li> <li>Technical.</li> <li>Market</li> <li>Information and Public<br/>Awareness</li> </ul>                               |

Table 4 : Prioritized Mitigation Technologies and Types of Identified Barriers

|                    |   | • | assemblers,<br>importers,<br>wholesalers,<br>retailers and end<br>consumers.<br>barriers may exist in<br>all steps in the<br>supply chain.<br>demand depends<br>on consumer<br>awareness and<br>preferences and on<br>commercial<br>marketing and<br>promotional efforts   |                  |   |
|--------------------|---|---|--|------------------|---|
| Transport<br>ation | Battery<br>powered<br>Electric Vehicle<br>- Mixed Public<br>Good – Owned<br>by Private or<br>Institutions                   | • | The good can be<br>used<br>simultaneously by<br>more than one<br>person,<br>Part capital good<br>and part public   | •<br>•<br>•<br>• | Financial and Fiscal<br>Policy, Regulation and<br>Legislation<br>Institutional<br>Technical.<br>Market<br>Information and Public              |
|                    | Hybrid Vehicle<br>- Mixed Public<br>Good – Owned<br>by Private of<br>Institutions   | • | Insufficiently<br>profitable to be<br>provided by the<br>private sector and in<br>the absence of<br>government<br>support, these<br>goods and services   | •<br>•<br>•<br>• | AwarenessFinancial and FiscalPolicy, Regulation andLegislationInstitutionalTechnical.MarketInformation and PublicAwareness                    |
|                    | On-Grid<br>Electric<br>Vehicle- Mixed<br>Public Good –<br>Often Owned<br>by Government<br>or private<br>sector<br>companies | • | would be produced<br>in relatively small<br>quantities or<br>perhaps not at all.<br>Public goods<br>include knowledge,<br>official statistics,<br>national security,<br>common<br>languages,[5] law<br>enforcement, public<br>parks, free roads,<br>and many<br>televisions and<br>radio broadcasts.<br>Public goods | •                | Financial and Fiscal<br>Policy, Regulation and<br>Legislation<br>Institutional<br>Technical.<br>Market<br>Information and Public<br>Awareness |

|  |   | problems are often  |  |
|--|---|---|--|
|  |   | closely related to  |  |
|  |   | the "free rider"  |  |
|  |   | problem, in which   |  |
|  |   | people not paving   |  |
|  |   | for the good may  |  |
|  |   | continue to access  |  |
|  |   | it Thus the good  |  |
|  |   | n. mus, me good   |  |
|  |   | may be under-   |  |
|  |   | produced, overused  |  |
|  |   | or degraded.  |  |
|  | ٠ | Public goods may  |  |
|  |   | also become   |  |
|  |   | subject to  |  |
|  |   | restrictions on   |  |
|  |   | access and may  |  |
|  |   | then be considered  |  |
|  |   | to be club goods.   |  |
|  |   | exclusion   |  |
|  |   | mechanisms  |  |
|  |   | includo toll roade  |  |
|  |   |   |  |
|  |   | and nov television  |  |
|  |   | and pay television.   |  |
|  | • | There is a good   |  |
|  |   | deal of debate and  |  |
|  |   | literature on how to  |  |
|  |   | measure the   |  |
|  |   | significance of   |  |
|  |   | public goods  |  |
|  |   | problems in an  |  |
|  |   | economy, and to   |  |
|  |   | identify the best   |  |
|  |   | remedies  |  |
|  |   | public goods<br>problems in an<br>economy, and to<br>identify the best<br>remedies. |  |

The barriers were ranked for more analysis using a Likert scale from 1 to 5, where 1 was insignificant or non-essential and 5 was the most critical. When appropriate and where data was available, a logical problem analysis using problem trees (see Annexes for details) was employed as a tool in the analysis of critical/starter barriers for various technologies. With the starter problem at the centre, the direct cause beneath it, and the direct effects above, all identified problems were arranged in a hierarchy of cause-and-effect relationships. The barriers were broken down and put out for stakeholder consultation and comment using the problem tree as a filter.

In order to learn from the best practices and success stories of the chosen technologies both domestically and regionally, as well as from comparable circumstances in other Small Island Developing States, a literature review process was employed during the development of the "enabling framework." The TNA guidance documents state that barriers can be broken down into four main categories: market goods, non-market goods, financial goods, and non-financial goods. After breaking down the obstacles, the report suggests ways to get through them. In order to steer Tonga's economy toward decarbonization and greater climate resilience, the measures centre on establishing an environment that is favourable to the transfer and diffusion of technologies that are deemed important.

The report demonstrated that increased institutional capacity is needed to fortify the regulatory framework and develop technical skills among the local workforce in order to support these extensive mitigation projects, given the scope and magnitude of the technologies that are advised for implementation. The report also emphasised the necessity of increasing capacity building across all of the implementing agencies in order to provide them with sufficient resources to fulfil their individual mandates.

The requirements for the diffusion of consumer goods may include, among other things, financial, market conditions, cost-benefit analyses, market surveys, technical training, and other incentives to boost the local economy, according to Nygaard and Hansen (2015). On the other hand, publicly supplied goods are large-scale infrastructure projects that need substantial financial outlays and are typically supported by the government or state. Furthermore, additional non-market goods are separated into three categories: technologies supplied by public institutions; institutional change, meaning an enhanced rural standard of living; and "behavioural change at the individual level (i.e. change of practice)."

The methodology described in the TNA Guidebook, "Overcoming Barrier for the Transfer and Diffusion of Climate Technologies," published in 2015 by Nygaard and Hansen, was used to identify barriers, prioritized them and the mechanisms for removing them. Table 3 displays examples of the barrier market category's classification and scenario-based ranking.

| Market  | Name    | Criteria of  | Barriers f | for Dissem | ination of | Prioritized | Ra |
|---------|---------|--------------|------------|------------|------------|-------------|----|
| Categor | of      | Technologies | S          |            |            |             | nk |
| У       | Barrier | 1. Insignifi | 2. Less    | 3. Import  | 4. Very    | 5. Highe    |    |
|         |         | cant         | Import     | ant        | Import     | st          |    |
|         |         |              | ant        |            | ant        | Import      |    |
|         |         |              |            |            |            | ant         |    |
| Consu   | Financ  | х            |            |            |            |             | 1  |
| mer     | e and   |              |            |            |            |             |    |
| Goods   | Econo   |              |            |            |            |             |    |

| Table 5 : | Example of | Categorization | and Ranking o | f Barriers |
|-----------|------------|----------------|---------------|------------|
|-----------|------------|----------------|---------------|------------|

|          | mic    |   |   |   |   |
|----------|--------|---|---|---|---|
| Capital  | Financ | х |   |   | 2 |
| Good     | e and  |   |   |   |   |
|          | Econo  |   |   |   |   |
|          | mic    |   |   |   |   |
| Non-     |        |   |   |   |   |
| Market   |        |   |   |   |   |
| Good     |        |   |   |   |   |
| Publicly | Financ |   | x |   | 3 |
| Provide  | e and  |   |   |   |   |
| d        | Econo  |   |   |   |   |
| Goods    | mic    |   |   |   |   |
| Other    | Financ |   |   | х | 5 |
| Non-     | e and  |   |   |   |   |
| market   | Econo  |   |   |   |   |
| Good     | mic    |   |   |   |   |

Table 6: Key Steps for the Barriers Analysis Approved by Stakeholders

Mitigation Technologies

1) Determine every potential obstacle using a review of the literature, interviews, and/or

workshop brainstorming

2) Sort the list of obstacles to determine which are most important.

3) Provide a hierarchy of categories or market categories for the chosen essential barriers.

4) Provide enablers to address most essential barriers.

5) Assess the costs and benefits of measures to determine whether they comply with policy objectives.

6) Select a set of complementary measures to include in programme

### 7 Mitigation Technologies

The technology needs assessment (TNA) for mitigation was utilized to identify two primary priority sectors and technologies based on the country's Nationally Determined Contribution (NDC) and its Implementation Plan (NDC IP) under the Paris Agreement. Additionally, it considered other significant national policies such as the Tonga Energy Road Map, Tonga Climate Change Policy, and other relevant environmental policies that are currently emphasized at both regional and global levels, including sustainable development goals (SDGs). The outcomes of the MCA prioritized technologies are presented in Table 6, showcasing their market categorization and associated barriers.

 Table 7 : Prioritized Sectors and Technologies and Market Categories

| MITIGATION TECHNOLOGIES IN TONGA |             |                       |                  |  |  |
|----------------------------------|-------------|-----------------------|------------------|--|--|
| Sectors                          | Prioritized | Market Categorization | Related Barriers |  |  |
|                                  | Technology  |                       |                  |  |  |

| Energy         | 1, on-grid solar<br>farm                     | Publicly Provided<br>Good- is either owned<br>by the Government<br>Owned Utility or PPA<br>with private sector                                      | Economic and<br>Financial. Market<br>Conditions, Legal and<br>regulatory, Network,<br>Institutional and<br>organisational<br>capacity, Human skills,<br>Institutional and<br>organization capacity,<br>Human skills, social,<br>cultural and behaviour,<br>Information<br>awareness, Technical,<br>Other. |
|----------------|--|---|---|
|                | 2. on-grid wind farm                         | Publicly Provided<br>Good (Technologies in<br>this category are often<br>publicly owned) - is<br>either owned by the<br>Government Owned<br>Utility | Economic and<br>Financial. Market<br>Conditions, Legal and<br>regulatory, Network,<br>Institutional and<br>organisational<br>capacity, Human skills,<br>Institutional and<br>organization capacity,<br>Human skills, social,<br>cultural and behaviour,<br>Information<br>awareness, Technical,<br>Other. |
|                | 3. energy<br>efficient home<br>appliances    | Consumer Good<br>(Goods targeting the<br>mass market; – is<br>owned by<br>households/electricity<br>customers business,<br>and institutions)        | Economic and<br>Financial. Market<br>Conditions, Legal and<br>regulatory, Network,<br>Institutional and<br>organisational<br>capacity, Human skills,<br>Institutional and<br>organization capacity,<br>Human skills, social,<br>cultural and behaviour,<br>Information<br>awareness, Technical,<br>Other. |
| Transportation | 4. Battery<br>powered<br>Electric<br>Vehicle | Mixed Public Good –<br>Owned by Private or<br>Institutions  | Economic and<br>Financial. Market<br>Conditions, Legal and<br>regulatory, Network,<br>Institutional and   |

| L |                                   |  |   |
|---|-----------------------------------|--|---|
|   |                                   |  | organisational<br>capacity, Human skills,<br>Institutional and<br>organization capacity,<br>Human skills, social,<br>cultural and behaviour,<br>Information<br>awareness, Technical,<br>Other.  |
|   | 5. Hybrid Vehicle                 | Mixed Public Good –<br>Owned by Private of<br>Institutions                         | Economic and<br>Financial. Market<br>Conditions, Legal and<br>regulatory, Network,<br>Institutional and<br>organisational<br>capacity, Human skills,<br>Institutional and<br>organization capacity,<br>Human skills, social,<br>cultural and behaviour,<br>Information<br>awareness, Technical,<br>Other. |
|   | 6. On-Grid<br>Electric<br>Vehicle | Mixed Public Good –<br>Often Owned by<br>Government or private<br>sector companies | Economic and<br>Financial. Market<br>Conditions, Legal and<br>regulatory, Network,<br>Institutional and<br>organisational<br>capacity, Human skills,<br>Institutional and<br>organization capacity,<br>Human skills, social,<br>cultural and behaviour,<br>Information<br>awareness, Technical,<br>Other. |

# 8 Energy Sector Development in Tonga

### 8.1 Introduction

Tonga heavily depends on imported oil to fulfil its energy requirements. As per the 2000 Tonga Energy Balance report, 75% of the nation's energy supply is sourced from imported fossil fuels, with 98% of the electricity consumed in Tonga being generated by imported diesel fuel. Despite fluctuations in fuel prices over the years, the current prices remain

significantly high. To combat the overreliance on fossil fuels, reduce greenhouse gas emissions, and enhance national energy security, the Tongan government set a target in 2010 to generate 50% of electricity from renewable sources and reduce electricity losses in the network by 9% by 2020 through the Tonga Road Map 2010-2022. After reassessing the energy targets in 2020, Tonga revised the renewable energy goal in 2021 under TERMPlus. Although the network loss target was achieved, the renewable energy target was deemed unattainable. Consequently, Tonga increased its renewable energy target to 70% by 2030 in 2021. In 2022, the Tonga Power Limited Board of Directors reviewed the same target and advanced the deadline to 2025 to reach the 70% renewable energy goal. The Tonga TNA report endorsed by the United Nations Environment Programme (UN Environment) and the UNEP Copenhagen Climate Centre (UNEP-CCC) in 2024 identified renewable energy and energy efficiency technologies as crucial for climate change mitigation in both the energy and transport sectors. While there is sufficient effort to increase share of renewable energy and push energy efficiency technologies, it is equally important to find important barriers against renewable energy and energy efficiency technologies.

Numerous studies have highlighted the significant barriers hindering the adoption of renewable energy and transportation technologies in small island nations such as Tonga. However, there is a lack of literature that offers a prioritized ranking of these barriers based on input from key stakeholders. This information is crucial for small island countries to effectively address the most pressing barriers as well as the less significant ones.

### 8.2 Literature Review on Barriers to Renewable Energy Technologies.

#### 8.2.1 Fiscal and Financial Barriers

H., Wade (2004) has highlighted the obstacles to the adoption of renewable energy, particularly solar home systems for lighting in Tonga, with Fiscal and Financial Barriers being the most prominent. Various studies have pointed out different reasons for financial barriers hindering the uptake of renewable energy technologies. These include local tax policies such as duty-free diesel for electricity generation (Wade, 2004), the impact of social equity tariffs (Tukunga, T., 2013), high upfront service costs in a limited market (Tukunga, T., 2013), and the substantial initial investment required for renewable energy (TPL, 2020). Reliance on financial policies from donors has led to heavy dependence on investments from development partners (D'Este, G. et al, 2010; TPL, 2020), resulting in a dominance of donor-funded renewable energy projects and a lack of investor confidence (IRENA, 2013). The high cost of remoteness has also created barriers, such as increased expenses for renewable energy technologies due to rising labor costs on outer islands (Wade, 2004) and uncertainties regarding payments to cover maintenance costs (Tukunga, T., 2013). Additionally, unstable household incomes have led to insufficient revenue collection compared to the initial investment and inadequate incentives for solar home system projects (Tukunga, T., 2013). Fiscal barriers have also emerged due to inflation triggered by oil price shocks and fluctuations (GOT, 2010a; TPL, 2020), an increasing imbalance of payments resulting from excessive petroleum imports

compared to total exports (GOT, 2021b), severe labor shortages, and damage to tourism facilities impeding recovery and exacerbating inflation pressures (IMF, 2023).

### 8.2.2 Summary of the Literature Review for Fiscal and Financial Barriers

Most of the financial and fiscal barriers identified in the literature review are closely linked to the uptake and implementation of on-grid solar power and on-grid wind power technologies in Tonga. In terms of energy-efficient home appliances, the primary obstacles for the technology revolve around technology costs and inflation concerns. Table 7 illustrates that the various financial and fiscal barriers identified in the literature impact both on-grid solar and on-grid wind power technologies.

| Types of Financial and Fiscal Barriers                | Does it directly relate with the diffusion of the following |                 |            |  |
|---|---|-----------------|------------|--|
|   | technolo  | ogies? ( $$ ) I | means Yes  |  |
|   | On-   | On-             | Energy     |  |
|   | Grid  | Grid            | Efficient  |  |
|   | Solar   | Wind            | Home       |  |
|   |   |                 | Appliances |  |
| Local Tax Policy-Duty Free Diesel for Power           |   | $\checkmark$    |            |  |
| Generation  |   |                 |            |  |
| Social Equity Tariffs                                 |   |                 |            |  |
| High Upfront Cost on Small and Remote Market          |   |                 |            |  |
| Reliance and Dependence on donor funding              |   |                 |            |  |
| Lack of investment from Private Sector                |   | $\checkmark$    |            |  |
| Uncertainties on payment of services to recover full  |   |                 |            |  |
| cost  |   |                 |            |  |
| Insufficient revenue collection                       |   |                 |            |  |
| Inflation of prices triggered by oil price shocks     |   |                 |            |  |
| Inflation due to Unbalance of Payment                 |   |                 |            |  |
| Inflation due to Labour Shortage and cyclone recovery |   |                 |            |  |

Table 8 : Fiscal and Financial Barriers for Renewable Energy and Energy Efficiency Technologies

### 8.2.3 Policy, Regulatory and Legislative

Barriers associated with Legislative, Regulatory, and Policy issues often arise from the implementation of privatization policies by public institutions, such as the transition of power utility from government-owned to privatization (Wade, 2004). Some laws are found to be lacking in substance (TPL, 2020), and at times, energy policies are unclear with regards to the regulation of PV (GOT, 2010a). Developing appropriate Power Purchase Agreements (PPA) with IPP owners is often a challenge for TPL (TPL, 2020). The absence of energy efficiency legislation has impeded the attainment of national energy efficiency targets (MEIDECC, 2019). It is imperative to establish energy efficiency policies and legislation to steer efforts towards the targets outlined in the TERM and NDC at the national level (MEIDECC, 2019). Inadequate infrastructure development can be attributed to ineffective public policies, institutions, and legislation (D'Este., G. et al, 2010). The lack of transparency in regulatory and monitoring activities may be due to insufficient expertise and poor coordination with end users (Tukunga., T, 2013).

The diversity of political interests often hinders the effective implementation of business plans and the involvement of local technical experts in political decision-making processes (Pandey, S., et al, 2013). In the case of Tonga, the government has taken steps to regulate electricity tariffs by setting it at 65 seniti, which has significant implications for Tonga Power Limited (TPL, 2020). Additionally, Tonga's political interests have endorsed policies aimed at reducing reliance on fossil fuels (GOT, 2010a), enhancing energy security (GOT, 2021b), and increasing the share of renewable energy in electricity generation to 50% by 2020 (GOT, 2010a) and 70% by 2030 (GOT, 2021b).

#### 8.2.4 Summary of Literature Review for Policy, Regulatory and Legislative Barriers

Based on the results of the literature review mentioned above, it is evident that Tonga lacks the required policies, regulatory tools, and legislations to promote the implementation and acceptance of on-grid wind and on-grid solar technologies. Despite the availability of energy-efficient appliances in the country, Tonga still lacks energy efficiency legislation. Table 8 provides a visual representation of the absence of crucial policies, regulatory tools, and legislation that are necessary to facilitate the adoption of various energy-saving technologies, on-grid wind and on-grid solar technologies.

| Types of Policy, Regulatory and Legislative Barriers    | Does it directly relate with the diffusion of the following technologies? ( $$ ) means Yes |              |              |
|---|--|--------------|--------------|
|   | On-Grid  | On-          | Energy       |
|   | Solar  | Grid         | Efficienc    |
|   |  | Wind         | У            |
|   |  |              | Applian      |
|   | ,  |              | ces          |
| Implementation of Privatization Policy by Power Utility |  |              |              |
| Insufficient Legislative and Regulatory Aspects         |  |              | $\checkmark$ |
| Unclear Policy for regulation of services               | $\checkmark$   | $\checkmark$ |              |
| Insufficient Development of PPA with IPP owners         | $\checkmark$   |              |              |
| Absence of Energy Efficiency Legislation                |  |              |              |
| Ineffective Public Policies leading to Infrastructure   |  |              |              |
| Development   |  |              |              |
| Lack of Transparency in regulatory and monitoring       |  |              |              |
| activities  |  |              |              |
| Diversity of political decisions that hinders effective |  |              |              |
| business plan   |  |              |              |

Table 9 : Policy, Regulatory and Legislative Barriers Directly for Renewable Energy and Energy Eff. Technologies

Insufficient capacity building in energy institutions in Tonga has resulted in institutional barriers. For instance, the outer islands solar committees lacked technical and management capacity, the power utility lacked information on renewable energy and energy efficiency, and there was a lack of training capacity for business management and outer islands technicians (Wade, 2004). Additionally, the energy sector reforms and

decisions made by TERM-IU excluded input from in-country technical experts (Pandey, S., et al, 2013). In 2010, Tonga did not have an entity with the mandate and capacity to oversee the electricity or petroleum sectors (GOT, 2010a), highlighting the need for a clear and effective institutional arrangement for the sector to implement the TERM. Although Tonga has the capacity to improve accessibility to renewable energy in the grid (GOT, 2010a), the TERM itself lacks operational guidelines, milestones, and performance benchmarks (Pandey, S., et al, 2013). The Country Programme for GCF funding on MITIGATION prioritizes renewable energy technology projects (Solar, Wind, and Biomass) (GOT, 2018), but innovative approaches are necessary to overcome implementation challenges such as COVID-19, tropical cyclones, in-kind commitments, and organizational readiness (TPL, 2020). In the context of small island nations, the existing institutions and mechanisms to address climate change are insufficient to match the scale of the threat to the climate security ambitions of Pacific Island Countries (PIC), particularly atoll nations like Tuvalu, Kiribati, and the RMI (Bryar, T. and Westbury T., 2023).

### 8.2.6 Summary of Literature Review for Institutional Barriers

It has been observed that there is a deficiency in institutional capabilities for implementing on-grid wind and on-grid solar technologies. This deficiency is primarily attributed to the lack of technical, management, information, human, and institutional requirements. In the case of energy-efficient home appliances, the primary obstacles lie in the absence of suitable institutions, as well as inadequate technical and management capacities. Table 9 presents a graphical depiction of the insufficiency in crucial institutional capabilities required to support the implementation of on-grid wind and on-grid solar technologies. However, when it comes to energy-efficient home appliances, the absence of institutional capacities is relatively insignificant.

| Types of Institutional Barriers                         | Does it of<br>the diffus<br>technolog | directly re<br>ion of the<br>jies?<br>(√) mean | elate with<br>following<br>s Yes |
|---|---------------------------------------|--|----------------------------------|
|   | On-Grid                               | On-  | Energy                           |
|   | Solar                                 | Grid   | Efficienc                        |
|   |                                       | Wind   | У                                |
|   |                                       |  | Applian                          |
|   |                                       |  | ces                              |
| Insufficient Capacities in Energy Institution           | $\checkmark$                          |  |                                  |
| Lack of technical and management capacity               | $\checkmark$                          |  |                                  |
| Lack of information on renewable energy and energy      | $\checkmark$                          |  | $\checkmark$                     |
| efficiency  |                                       |  |                                  |
| Lack of training capacity for business management       |                                       |  | $\checkmark$                     |
| No entity with mandate and capacity to oversee          | $\checkmark$                          |  |                                  |
| electricity and petroleum                               |                                       |  |                                  |
| Need for clear and effective institutional arrangements |                                       |  |                                  |

Table 10 : Institutional Barriers Directly Related with the Renewable Energy and Energy Efficiency Technologies

| Lacks guidelines                              | , milestones           | and    | performance  | <br>             |  |
|---|------------------------|--------|--------------|------------------|--|
| benchmarks                                    |                        |        |              |                  |  |
| Insufficient institu<br>threats of climate of | ions and mech<br>hange | nanism | s to address | <br>$\checkmark$ |  |
|   |                        |        |              |                  |  |
|   |                        |        |              |                  |  |

The lack of experience with hybrid and wind systems in the Pacific region, as well as insufficient knowledge regarding renewable power generation in rural and remote communities, are significant technical barriers to the adoption of renewable energy technologies (Wade, 2004; ADB, 2020a). Additionally, the scarcity of spare parts due to a lack of private sector interest in supplying them poses a challenge, with the utility currently responsible for addressing this issue (Tukunga., T,2013). In the capital, distributed generators connected to TPL's network do not have energy storage facilities for nighttime usage, potentially resulting in substantial revenue losses for TPL (TPL, 2020). The high cost and time-consuming nature of renewable installations further hinder progress in this area (Wade, 2004). Moreover, government agencies lack the necessary technical knowledge to effectively address these barriers (GOT, 2016b). Tonga's climate is prone to cyclones that frequently cause extensive damage to TPL's network and generation assets (TPL, 2020). To promote floating solar and productive uses of energy, as well as highlight the innovative joint procurement approach, technical knowledge is crucial, and discussions on these topics are expected to take place during the Pacific Regional Infrastructure meeting in October 2021 (ADB, 2023). Concerns regarding energy efficiency technologies revolve around the efficiency of energy consumption, particularly in the building sector, where factors such as building design, appliance use, and energy consumption behavior play a significant role in Tonga's electricity consumption efficiency (GOT, 2021b; UNCTCN, 2020).

### 8.2.8 Summary of Literature Review for Technical Barriers

The primary challenges faced in on-grid solar and on-grid wind systems stem from limited experience with new technologies. Additionally, issues such as inadequate technical understanding of power generation, scarcity of spare parts, lengthy installation times for renewable energy projects, and a lack of technical expertise within government institutions contribute to the overall need for more knowledge in deploying on-grid wind and solar power generation. Energy-efficient home appliances face various technical challenges that are influenced by building design, appliance usage, and energy consumption habits. Table 10 emphasizes the significance of possessing suitable technical proficiency in on-grid solar and on-grid wind technologies over other technical prerequisites, in addition to having technical knowledge on energy-efficient appliances.

Table 11 : Technical Barriers Directly Related with the Renewable Energy and Energy Efficiency Technologies

| Types of Technical Barriers | Does it directly relate with   |
|-----------------------------|--------------------------------|
|                             | the diffusion of the following |
|                             | technologies?                  |

|   | ( $$ ) means Yes |              | ans Yes      |
|---|------------------|--------------|--------------|
|   | On-              | On-          | Energy       |
|   | Grid             | Grid         | Efficiency   |
|   | Solar            | Wind         | Appliance    |
|   |                  |              | S            |
| Lack of experiences with Hybrid wind systems in Pacific     |                  |              |              |
| Insufficient knowledge regarding RE power generation        |                  | $\checkmark$ |              |
| Scarcity of spare parts due to lack of private sector       |                  |              |              |
| investment  |                  |              |              |
| Insufficient battery storage leading to, loss of revenue at |                  |              |              |
| night   |                  |              |              |
| time-consuming nature of renewable installations            |                  | $\checkmark$ |              |
| government agencies lack the necessary technical            |                  | $\checkmark$ | $\checkmark$ |
| knowledge   |                  |              |              |
| Tonga's climate is prone to cyclones that frequently        |                  | $\checkmark$ | $\checkmark$ |
| cause extensive damage to TPL's assets                      |                  |              |              |
| energy efficiency technologies revolve around the           |                  |              | $\checkmark$ |
| efficiency of energy consumption                            |                  |              |              |
| building design, appliance use, and energy                  |                  |              |              |
| consumption behavior revolving around electricity           |                  |              |              |
| consumption efficiency                                      |                  |              |              |

Market barriers for renewable energy technologies stem from challenges in accessing rural sites, leading to high risks and low profits for renewable businesses in remote islands (Wade, 2004). The adequacy of the environment management plan (EMP) is crucial in demonstrating the environmental viability of renewable energy projects (TPL, 2015). An in-depth analysis of the Tonga energy market is essential to align the country with upcoming TERM, NDC, and SDG7 objectives (Yamaguchi., K, Undated). Furthermore, discussions on key issues, risks, and barriers in adopting innovative technologies in the energy sector are necessary for progress (ADB, 2023). Identifying challenges and opportunities for clean energy investments in Small Island Developing States (SIDS) is vital for transitioning from fragility to resilience (ADB, 2023). Understanding the factors influencing energy supply and demand in Tonga is crucial (Yamaguchi., K, Undated). Tonga's heavy reliance on petroleum leaves it vulnerable to oil price fluctuations, impacting the cost of essential goods and services of like food, electricity, and transportation (TPL, 2020). Moreover, the black community involvement in decisionmaking regarding Solar Home Systems (SHS) design contributes to compatibility issues (Tukunga., T, 2013).

#### 8.2.10 Summary of Literature Review for Market Barriers

Upon examining the aforementioned literature, the market barriers specified in Table 11 have been identified. These barriers pertain to various aspects such as market accessibility, market risks, environmental market viability, market assessment, market investment opportunities and challenges, market supply and demand, market prices, and market decision makings. It is important to note that these barriers directly impact on-grid

solar and on-grid wind power technologies. However, when it comes to energy-efficient home appliances, the only types of market barriers are primarily associated with a lack of understanding regarding the factors that influence market supply and demand, as well as market prices.

| Types of Market Barriers                                |              | Does it directly relate with |              |  |
|---|--------------|------------------------------|--------------|--|
|   | the diffu    | sion of th                   | e following  |  |
|   | technolo     | ogies?                       |              |  |
|   |              | (√) mea                      | ns Yes       |  |
|   | On-          | On-                          | Energy       |  |
|   | Grid         | Grid                         | Efficiency   |  |
|   | Solar        | Wind                         | Appliance    |  |
|   |              |                              | S            |  |
| challenges in accessing rural sites                     | $\checkmark$ |                              |              |  |
| high risks/low profits for renewable businesses in      |              |                              |              |  |
| remote islands  |              |                              |              |  |
| Need to confirm environmental viability of renewable    |              |                              |              |  |
| energy project  |              |                              |              |  |
| In-depth analysis of energy market to align with NDC,   |              |                              | $\checkmark$ |  |
| TERM, SDG   |              |                              |              |  |
| Identifying opportunities and Challenges for RE         |              |                              |              |  |
| investments   |              |                              |              |  |
| Understanding factors that influenced supply and        |              |                              | $\checkmark$ |  |
| demand in Tonga   |              |                              |              |  |
| Tonga Market prices are highly vulnerable to oil prices |              |                              |              |  |
| fluctuation   |              |                              |              |  |
| Lack of community involvement in RE decision making     | $\checkmark$ |                              |              |  |

Table 12: Market Barriers Directly Related with the Renewable Energy and Energy Efficiency Technologies

#### 8.2.11 Information and Public Awareness

Information and Public Awareness Barriers were attributed to the absence of knowledge regarding renewable energy and energy efficiency across all levels (Wade, 2004). For instance, information such as ensuring that the electricity network upgrade will not result in significant, long-term environmental impacts during the construction, operation, and decommissioning of the solar farm project (TPL, 2015). It was observed that there were obstacles in establishing an evidence-based data collection and analysis system in Tonga (Yamaguchi., K, Undated); and the effective use of evidence to guide decision-making can enhance the decision-making process (Yamaguchi., K, Undated). There was a lack of consultation with local outer island communities regarding the replacement of old generators with new ones, as well as the introduction of solar farm energy technologies alongside diesel generation (ADB, 2020a). The Tongan electricity sector leaned towards implementing a fixed tariff for all districts, but there is insufficient data to support a specific tariff level that is both affordable for users and profitable for energy suppliers (Tukunga., T. 2013). Comprehensive coordination of data collection across the entire sector is essential for effective policy development and implementation, along with capacity building initiatives for all energy stakeholders, including local communities (Tukunga., T,

2013). There have been instances of unforeseen social and cultural impacts related to electricity services due to a lack of community involvement in the design and installation of such services. This lack of community engagement may be attributed to disinterest on the part of service providers (Tukunga., T, 2013). Additionally, unexpected events like COVID-19 have significantly impacted the timelines of all projects under TERM (TPL, 2020), affecting the implementation and schedules of renewable energy adoption.

#### 8.2.12 Summary of Literature Review for Information and Public Awareness

Table 13 reveals that both on-grid solar and on-grid wind technologies face various information and public awareness barriers. These barriers include inadequate knowledge, insufficient information regarding electricity network upgrades, a lack of evidence-based data analysis and utilization, minimal stakeholder consultation, insufficient data and analysis, and a lack of comprehensive data coordination. In terms of energy-efficient home appliances, the main obstacles concerning information and public awareness are the absence of evidence-based data analysis and utilization, limited stakeholder consultation, limited stakeholder consultation, limited stakeholder consultation, inadequate data and analysis, and a lack of comprehensive data coordination.

| Types of Information Barriers   | Does it directly relate with<br>the diffusion of the following<br>technologies?<br>() means Yes |              |              |
|---|---|--------------|--------------|
|   | On-   | On-          | Energy       |
|   | Grid  | Grid         | Efficiency   |
|   | Solar   | Wind         | Appliance    |
|   |   |              | S            |
| Insufficient knowledge regarding renewable energy and energy efficiency   | $\checkmark$  | $\checkmark$ |              |
| Electricity network upgrade with low environmental  |   |              |              |
| impacts   |   |              |              |
| Capacity to establish an evidenced based data collection and analysis   | $\checkmark$  | $\checkmark$ | $\checkmark$ |
| Effective use of evidence to guide decision making  |   |              |              |
| Minimum consultation with local stakeholders on RE technologies   |   | $\checkmark$ | $\checkmark$ |
| Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable |   |              | $\checkmark$ |
| Comprehensive coordination of data collection for policy development  |   | $\checkmark$ |              |

Table 13: Information Barriers Directly Related with the Renewable Energy and Energy Efficiency Technologies

### 8.3 Scoring Barriers for selected Energy sector technologies

To evaluate and rate the barriers associated with on-grid solar technology, key stakeholders utilized a qualitative Likert-type Scale. This scale consisted of five categories: 1. Insignificant; 2. Less important; 3. Important; 4. Crucial; and 5. Critical/killer/non-starter. The creation of these categories was crucial as different obstacles impact the implementation and acceptance of technologies in varying ways. The key stakeholders were provided with a comprehensive list of barrier descriptions under each category, enabling them to assign scores using the Likert-type Scale. Through group discussions and ongoing communication with the local consultant, the energy group has determined the scoring outcomes for Fiscal and Financial Barriers. Table 13 presented the outcomes of stakeholders scoring for types of Financial and Fiscal barriers for on-grid solar technology. Table 14 also displayed results stakeholders scoring for additional categories of non-financial barriers of on-grid solar technology. Table 15 presented the outcomes of stakeholders scoring for types of Financial and Fiscal barriers for on-grid wind technology. Table 16 also displayed results stakeholders scoring for additional categories of non-financial barriers of on-grid wind technology. Table 17 presented the outcomes of stakeholders scoring for types of Financial and Fiscal barriers for energy efficient home appliances. Table 18 also displayed results stakeholders scoring for additional categories of non-financial barriers of energy efficient home appliances.

| Technology: Utility On-Grid Solar Powered Generation |   |                                 |  |  |  |
|--|---|---------------------------------|--|--|--|
|  | Description   | Score                           |  |  |  |
| Financial & Fiscal                                   | <ul> <li>High upfront cost for solar equipment/parts:<br/>Panels, Batteries and Storage Capacity.</li> <li>Local Tax Policy-Duty Free Diesel for Power<br/>Generation</li> <li>Reliance and Dependence on donor<br/>funding/Lack of full cost recovery investment<br/>from Private Sector</li> <li>Insufficient and Uncertain demand from the<br/>grid</li> <li>Limited access to capital to finance utility<br/>scale solar project.</li> <li>Inflation of prices triggered by increasing oil<br/>prices and other reasons.</li> </ul> | 5<br>1<br>5<br>3<br>1<br>3<br>4 |  |  |  |

Table 14: Financial and Fiscal Barriers and Score for the Diffusion of Utility On-Grid Solar Powered Generation

| • | High perceived risk by investors in absence<br>of government guarantee for payments and | 5 |
|---|---|---|
|   | grid connectivity.  | 3 |
| • | Economic feasibility due to subsidized cost of  |   |
|   | electricity to the consumer   |   |
| • | Inflation due to Labour Shortage and cyclone  |   |
|   | recovery  |   |

| Table 15: Non-Financia | l Barriers and | score for the | On-Grid Solar | Powered | Generation |
|------------------------|----------------|---------------|---------------|---------|------------|
|------------------------|----------------|---------------|---------------|---------|------------|

| TECHNOLOGY: Utility On-Grid Solar Powered Generation |   |                       |
|--|---|-----------------------|
| Policy,<br>Regulatory,<br>Legislative                | <ul> <li>Permits, licensing issues, PPA contract.</li> <li>Insufficient Legislative and Regulatory Aspects and specific types of</li> <li>Poor incentives/support mechanisms for the development does not exist to promote widespread adoption.</li> <li>Insufficient tariffs and other direct and indirect financial supports roles to play in the viability of the technology deployment and affect revenues streams.</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) due to Unclear Policy for regulation of PV</li> </ul> | 3<br>3<br>4<br>5<br>4 |
| Institutional<br>capacity                            | <ul> <li>Insufficient Privatization Arrangements by Power<br/>Utility</li> <li>Insufficient Grid connection<br/>agreements/arrangements to</li> <li>Insufficient Development of Solar PPA with IPP<br/>contracts</li> </ul>   | 1<br>2<br>1           |
| Technical  | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of solar installations</li> <li>Insufficient knowledge regarding RE power generation.</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Insufficient battery storage leading to, loss of revenue at night</li> </ul>   | 5<br>3<br>3<br>3      |

| Market                               | <ul> <li>Limited feasibility studies to understand key requirements for utility scale deployment and the efficiency gains of the technology in current climate.</li> <li>Understanding factors that influenced supply and demand in Tonga</li> </ul>   | 3<br>3                |
|--------------------------------------|--|-----------------------|
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable.</li> <li>Capacity to establish an evidenced based data collection and analysis.</li> <li>Effective use of evidence to guide decision making.</li> <li>Lack of community involvement in solar installation decision making</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul> | 5<br>3<br>3<br>3<br>5 |

Table 16: Financial and Fiscal Barriers and Score for the Diffusion of Utility On-Grid Wind Powered Generation

| Technology: Utility                | On-Grid Wind Powered Generation   |                                      |
|------------------------------------|---|--------------------------------------|
|                                    |   |                                      |
| Barrier<br>Economic &<br>Financial | Description   | Score                                |
| Financial & Fiscal                 | <ul> <li>Insufficient Access for Finance and lack of de-risking guarantees available.</li> <li>High upfront cost for wind equipment/parts.</li> <li>Local Tax Policy-Duty Free for Government wind projects</li> <li>Reliance and Dependence on donor funding/Lack of Access for Finance</li> <li>Lack of Full cost recovery investment from Private Sector</li> <li>Limited access to capital to finance utility scale solar project.</li> <li>Inflation of prices triggered by increasing oil prices and other reasons.</li> <li>Inflation due to Labour Shortage and cyclone recovery</li> </ul> | 3<br>3<br>1<br>4<br>4<br>1<br>2<br>3 |

| TECHNOLOGY: Utility On-Grid Wind Powered Generation |  | Score                 |
|---|--|-----------------------|
| Policy,<br>Regulatory,<br>Legislative               | <ul> <li>Insufficient Legislative and Regulatory Aspects and specifics types of incentives/support mechanisms for wind development does not exist to promote widespread adoption.</li> <li>Unclear permitting process for wind power and electricity market design</li> <li>Ineffective Public Policies leading to Infrastructure Development</li> <li>Lack of Transparency in regulatory and monitoring activities</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) for wind due to Unclear Policy for regulation of PV</li> </ul> | 2<br>3<br>5<br>5<br>1 |
| Institutional<br>capacity                           | <ul> <li>Insufficient Grid connection agreements/arrangements to</li> <li>Insufficient Development of Wind PPA with IPP contracts</li> <li>Unclear and low transparency of wind power project financing and permitting processes of wind power to the grid.</li> </ul>   | 2<br>1<br>2           |
| Technical   | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of wind power installations</li> <li>Insufficient knowledge regarding wind power generation</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Grid Stability and permitting process for wind power</li> </ul>   | 5<br>2<br>1<br>4      |
| Market                               | <ul> <li>Complexity in technical aspects such as plant design, and energy yield are directly linked to with efforts to access to permits/licenses and financing.</li> <li>Limited feasibility studies to understand key requirements needed for utility scale deployment and the efficiency gains of the technology in current climate.</li> </ul>  | 4                |
|--------------------------------------|---|------------------|
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable.</li> <li>Capacity to establish an evidenced based data collection and analysis.</li> <li>Minimum consultation with local stakeholders on wind technologies</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul> | 2<br>3<br>4<br>4 |

Table 18: Fiscal and Financial Barriers and Score for the Diffusion of the energy efficient home appliances

| Technology: Energ                  | gy Efficient Home Appliances  |                  |
|------------------------------------|---|------------------|
| Barrier<br>Economic &<br>Financial | Description   | Score            |
| Financial & Fiscal                 | <ul> <li>Insufficient Access for Finance and lack of de-risking guarantees available.</li> <li>High upfront cost for small and remote market.</li> <li>Local Tax Policy-Duty Free for Government wind projects</li> <li>Reliance and Dependence on donor funding/Lack of Access for Finance</li> <li>Lack of Full cost recovery investment from Private Sector</li> </ul> | 5<br>5<br>1<br>1 |

| TECHNOLOGY: Energy Efficient Home Appliances |  |                            |
|--|--|----------------------------|
| Policy,<br>Regulatory,<br>Legislative        | <ul> <li>Insufficient Legislative and Regulatory Aspects and specifics types of incentives/support mechanisms for wind development does not exist to promote widespread adoption.</li> <li>Absence of Energy Efficiency Legislation</li> <li>Ineffective Public Policies leading to adoption of energy efficient home appliances.</li> <li>Lack of regulatory and monitoring activities on energy efficient home appliances</li> </ul> | 3<br>3<br>4<br>2           |
| Institutional<br>capacity                    | <ul> <li>Insufficient Capacities in Energy Institution</li> <li>Lack of technical and management capacity</li> <li>Lack of training capacity for business management</li> <li>No entity with mandate and capacity to oversee electricity and petroleum.</li> <li>Need for clear and effective institutional arrangements</li> <li>Insufficient institutions and mechanisms to address threats of climate change.</li> </ul>            | 2<br>2<br>3<br>2<br>1<br>1 |
| Technical                                    | <ul> <li>Insufficient knowledge regarding energy efficient home appliances</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Lack of experiences with energy efficient home appliances</li> <li>building design, appliance use, and energy consumption behavior revolving around cheap and low energy efficiency appliances</li> </ul>  | 3<br>1<br>1<br>5           |

| Market                               | <ul> <li>Complexity in technical aspects such as appliances design, and energy consumption.</li> <li>Limited feasibility studies to understand key requirements need energy efficient home appliances.</li> <li>Understanding factors that influenced supply and demand in Tonga.</li> <li>challenges in accessing rural sites.</li> <li>Need to confirm environmental viability of In-depth analysis of contribution of energy efficiency in the demand side to align with NDC, TERM, SDG</li> <li>Lack of knowledge on opportunities and Challenges for EE investments</li> </ul> | 1<br>2<br>4<br>1<br>1<br>2 |
|--------------------------------------|---|----------------------------|
| Information &<br>Public<br>Awareness | <ul> <li>Capacity to establish an evidenced based data collection and analysis.</li> <li>Minimum consultation with local stakeholders on energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul>  | 1<br>3<br>5                |

## 8.3.1 Prioritization of Sored/Scaled Barriers for Energy technologies

The energy group or key stakeholders from the energy institutions finalize the score and agree upon it. Based on the understanding of the energy team and the consultant, the priority barriers are selected. The barriers with a score ranging from 3 to 5 are considered as priority barriers. Table 19 provides information on the prioritized barriers and their corresponding scores for on-grid solar technology. Table 20 provides information on the prioritized barriers and their corresponding scores for on-grid energy efficient home appliances technology.

#### Table 20: Prioritized Barriers for Utility On-Grid Solar Powered Generation

| TECHNOLOGY: Utility On-Grid Solar Powered Generation |  | Score            |
|--|--|------------------|
| Financial<br>Barriers                                | <ul> <li>Reliance and Dependence on donor funding/Lack of<br/>full cost recovery investment from Private Sector</li> <li>Economic feasibility due to subsidized cost of<br/>electricity to the consumer</li> <li>High upfront cost for solar equipment/parts: Panels,<br/>Batteries and Storage Capacity.</li> </ul> | 5<br>5<br>4<br>4 |

|                                       | <ul> <li>High perceived risk by investors in absence of government guarantee for payments and grid connectivity.</li> <li>Insufficient and Uncertain demand from the grid</li> <li>Inflation of prices triggered by increasing oil prices and other reasons.</li> <li>Inflation due to Labour Shortage and cyclone recovery</li> </ul>  | 3<br>3<br>3           |
|---------------------------------------|---|-----------------------|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Insufficient tariffs and other direct and indirect financial supports roles to play in the viability of the technology deployment and affect revenues streams.</li> <li>Poor incentives/support mechanisms for the development does not exist to promote widespread adoption.</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) due to Unclear Policy for regulation of PV.</li> <li>Permits, licensing issues, PPA contract.</li> <li>Insufficient Legislative and Regulatory Aspects and specifics types of</li> </ul> | 5<br>4<br>4<br>3<br>3 |
| Institutional<br>capacity             | <ul> <li>Insufficient Privatization Arrangements by Power<br/>Utility</li> <li>Insufficient Grid connection<br/>agreements/arrangements to</li> <li>Insufficient Development of Solar PPA with IPP<br/>contracts</li> </ul>   |                       |
| Technical                             | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of solar installations</li> <li>Insufficient knowledge regarding RE power generation.</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Insufficient battery storage leading to, loss of revenue at night</li> </ul>   | 5<br>3<br>3<br>3      |
| Market                                | <ul> <li>Limited feasibility studies to understand key requirements for utility scale deployment and the efficiency gains of the technology in current climate.</li> <li>Understanding factors that influenced supply and demand in Tonga.</li> </ul>   | 3<br>3                |

| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and<br/>insufficient data to support a tariff level that is<br/>affordable for users and profitable</li> </ul> | 5 |
|--------------------------------------|---|---|
|                                      | <ul> <li>Lack of comprehensive coordination of data collection 5<br/>for policy development</li> </ul>  | 5 |
|                                      | <ul> <li>Capacity to establish an evidenced based data 3 collection and analysis.</li> </ul>  | 3 |
|                                      | • Effective use of evidence to guide decision making. 3   | 3 |
|                                      | Lack of community involvement in solar installation 3   | 3 |
|                                      | decision making   |   |

Table 21 : Prioritized Barriers for On-Grid Wind Power Generation

| TECHNOLOGY: Utility On-Grid Wind Powered Generation |   |                       |
|---|---|-----------------------|
| Financial<br>Barriers                               | <ul> <li>Reliance and Dependence on donor funding/Lack of<br/>Access for Finance</li> <li>Lack of Full cost recovery investment from Private<br/>Sector</li> <li>Insufficient Access for Finance and lack of de-risking<br/>guarantees available.</li> <li>High upfront cost for wind equipment/parts.</li> <li>Inflation of prices triggered by increasing oil prices<br/>and other reasons</li> </ul> | 4<br>4<br>3<br>3<br>3 |
| Policy,<br>Regulatory,<br>Legislative               | <ul> <li>Ineffective Public Policies leading to Infrastructure<br/>Development</li> <li>Lack of Transparency in regulatory and monitoring<br/>activities</li> <li>Unclear permitting process for wind power and<br/>electricity market design</li> </ul>  | 5<br>5<br>3           |
| Institutional<br>capacity                           | <ul> <li>Insufficient Grid connection agreements/arrangements</li> <li>Unclear and low transparency of wind power project financing and permitting processes of wind power to the grid.</li> </ul>  | 2<br>2                |
| Technical   | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of wind power installations</li> <li>Grid Stability and permitting process for wind power.</li> <li>Insufficient knowledge regarding wind power generation</li> </ul>   | 5<br>4<br>2           |

| Market                               | <ul> <li>Complexity in technical aspects such as plant design, and energy yield are directly linked to with efforts to access to permits/licenses and financing.</li> <li>Limited feasibility studies to understand key requirements for utility scale deployment and the efficiency gains of the technology in current climate.</li> </ul> | 4           |
|--------------------------------------|---|-------------|
| Information &<br>Public<br>Awareness | <ul> <li>Minimum consultation with local stakeholders on wind technologies</li> <li>Lack of comprehensive coordination of data collection for policy development</li> <li>Capacity to establish an evidenced based data collection and analysis</li> </ul>  | 4<br>4<br>3 |

| Table 22 : Prio | ritized Barriers | for Energy B | Efficient Home | Appliances |
|-----------------|------------------|--------------|----------------|------------|
|                 |                  |              |                |            |

| TECHNOLOGY: Energy Efficient Home Appliances |  |                  |
|--|--|------------------|
| Financial                                    | <ul> <li>Insufficient Access for Finance and lack of de-risking guarantees available.</li> <li>High upfront cost for small and remote market.</li> <li>Local Tax Policy-Duty Free for Government wind projects</li> </ul>  | 5<br>5<br>5      |
| Policy,<br>Regulatory,<br>Legislative        | <ul> <li>Ineffective Public Policies leading to adoption of<br/>energy efficient home appliances.</li> <li>Insufficient Legislative and Regulatory Aspects and<br/>specifics types of incentives/support mechanisms for<br/>wind development does not exist to promote<br/>widespread adoption.</li> <li>Absence of Energy Efficiency Legislation</li> </ul> | 4<br>3<br>3      |
| Institutional capacity                       | <ul> <li>Lack of training capacity for business management</li> <li>Insufficient Capacities in Energy Institution</li> <li>Lack of technical and management capacity</li> <li>No entity with mandate and capacity to oversee electricity and petroleum</li> </ul>  | 3<br>2<br>2<br>2 |

| Technical                            | <ul> <li>building design, appliance use, and energy consumption behavior revolving around cheap and low energy efficiency appliances</li> <li>Insufficient knowledge regarding energy efficient home appliances</li> </ul>   | 5           |
|--------------------------------------|--|-------------|
| Market                               | <ul> <li>Understanding factors that influenced supply and demand in Tonga.</li> <li>Limited feasibility studies to understand key requirements need energy efficient home appliances.</li> <li>Lack of knowledge on opportunities and Challenges for EE investments</li> </ul> | 4<br>2<br>2 |
| Information &<br>Public<br>Awareness | <ul> <li>Lack of comprehensive coordination of data collection<br/>for policy development</li> <li>Minimum consultation with local stakeholders on<br/>energy efficient home appliances</li> </ul>   | 5<br>3      |

## 8.4 Literature Review on Enabling Environment for Energy Technologies

### 8.4.1 Fiscal and Financial Enabling Environment

Reducing fiscal and financial barriers plays a crucial role in the development and enhancement of fiscal policy. This involves improving taxes, import duties, and government purchasing policies, all of which have an impact on the cost of renewable energy compared to fossil fuels (Wade, 2004). In order to promote the adoption of renewable energy technologies, there is a need to reduce government subsidies and ensure that renewable infrastructure services operate under a commercial model that fully recovers operational costs (D'Este., G. et al, 2010). One approach to achieving this is by increasing access to finance for the private sector, which can fund demand-side renewable energy projects and green initiatives (GOT, 2021c). Additionally, the government can provide loan programs to the private sector for renewable energy investments, such as low-energy buildings (GOT, 2021c). It is crucial for these projects to incorporate a sustainable business model that allows for the recovery of investment costs and prioritizes productive uses of energy (IRENA, 2013). Donor financial support policies can also provide funding to create additional fiscal space for the Government of the Kingdom of Tonga, enabling them to address COVID-19 and TC Harold's response and recovery plans, as well as further enhance the energy sector (EU, 2020). Tariff policies can serve as a source of funding, as Tonga has adopted the inclusion of in-kind contributions to renewable energy projects in electricity tariffs (TPL, 2020). Furthermore, tariff subsidies are another form of financial support, with Tonga implementing standardized electricity tariff rates across its four main islands and providing a lifeline tariff subsidy for the first 100 kWh, applicable to all customers (UNCTCN, 2020). Official capital transfers and disbursements from the Rapid Credit Facility in July 2022 have helped

address the current account deficit and support foreign exchange reserves, despite significant remittances, ongoing grants, and a rebound in tourist arrivals in FY2023 (IMF, 2023).

## 8.4.2 Enabling Environment of Fiscal and Financial Barriers of the Energy Technologies

After evaluating the prioritized barriers for each technology, the financial and fiscal enabling frameworks highlighted in the literature review are aligned with the barriers listed in Table 22. This table presents the priority levels of different types of financial and fiscal barriers, based on the scores given by the energy group for each technology. Additionally, it shows the enabling framework selected by the group to address these barriers effectively. The energy group has identified government subsidy tariff policy, heavy reliance on donors, and unaffordable tariffs as the primary barriers for the dissemination of on-grid solar technology due to fiscal and financial constraints. Additionally, the high upfront cost for small/remote markets and the absence of a full cost recovery investment model for the private sector are considered secondary barriers. Lastly, the insufficient demand for on-grid solar production from the national grid and the impact of inflation are seen as third priority barriers. It is essential to address these priority barriers to enhance the enabling environment for the advancement of on-grid solar technology, as indicated by the key stakeholders' analysis. It is imperative to involve stakeholders in reviewing the government's electricity tariff subsidy policy and IPP/Utility's PPA tariff contract in order to ensure complete cost recovery of investment for on-grid solar projects. Additionally, the matter of high costs and investment recovery should be addressed in a more suitable manner. Lastly, it is crucial to enhance the grid's capacity through technical and policy improvements to enable maximum solar power production and its seamless integration into the national grid. The energy group has recognized that the main obstacles to the widespread adoption of on-grid wind technology are the heavy dependence on donors, the unaffordable tariffs, and the lack of a comprehensive investment model that ensures full cost recovery for the private sector. These fiscal and financial constraints hinder the dissemination of on-grid wind technology. Furthermore, the high initial expenses in small or remote markets, the perceived risk by investors without government payment guarantees and grid connectivity, and uncertainties regarding the payment of services to cover the full cost are secondary barriers that need to be addressed. Finally, the impact of inflation is considered to be the third most important obstacle. Hence, it is crucial to focus on the necessary factors that enable the effective implementation of on-grid wind technology. These factors include enhancing government policies concerning projects funded by donors and government tax exemption, which ultimately result in the absence of complete cost recovery tariffs. Additionally, the government should reassess its tax and subsidy policies, as well as electricity tariff policies. Lastly, it is essential to review policies and initiatives aimed at mitigating the effects of inflation. The energy group has selected particular obstacles linked to fiscal and financial matters to give importance to energyefficient household appliances. The necessary facilitators to tackle their prioritized obstacles consist of enhancing taxes, import tariffs, and procurement policies. Furthermore, their goal is to deal with high transaction expenses and strengthen

government assurances to guarantee the recuperation of complete investment expenses for the deployment of energy-efficient household appliances.

| Types of barriers   | Stake<br>of Ba<br>(For in<br>5 is us<br>barrie<br>at a le<br>On-<br>Grid<br>Sola<br>r | StakeholdersRankingof Barriers (1-5)Scale(For instance, when $\sqrt{-5}$ 5 is used, it means, thebarrier is given priorityat a level of 5)On-On-EnergyGridGridEfficiencSolaWinyrdApplianc |       | Types of Enabling Frameworks  |
|---|---|---|-------|---|
| Duty Free Local Tax<br>Policy for Diesel for Power<br>Generation  |   |   | √ - 5 | Improving Taxes import duties,<br>and government purchasing<br>policies   |
| Economic feasibility due<br>to subsidized cost of<br>electricity to the consumer<br>/Social Equity Tariffs  | √-5   |   |       | Improve Government Subsidy<br>Policy and adopt commercial<br>model to recover full cost of<br>investment  |
| Reliance and<br>Dependence on donor<br>funding but unaffordable<br>tariff rates and no showing<br>of impacts of fuel saving<br>on tariffs; and insufficient<br>private sector investment<br>project | √-5   | √ - 4   |       | Encourage full cost recovery<br>tariff and provide justification for<br>unaffordable tariffs with<br>insufficient impacts on fuel<br>saving from renewable energy                 |
| High Upfront Cost on<br>Small and Remote Market   | √ - 4   | √-3   | √-5   | Tariff policies can serve as a<br>source of funding, as Tonga<br>has adopted the inclusion of in-<br>kind contributions to renewable<br>energy projects in electricity<br>tariffs |
| Lack of full cost recovery<br>investment from Private<br>Sector   | √ - 4   | √ - 4   |       | Increase Finance for private sector for RE and low energy buildings   |
| High perceived risk by<br>investors in absence of<br>government guarantee for<br>payments and grid<br>connectivity Uncertainties<br>on payment of services to                                       |   | √-3   | √-5   | Improve PPA design and contract agreement   |

 Table 23 : Fiscal and Financial Enabling Framework for Priority Barriers of Renewable Energy and Energy Efficiency

 Technologies

| recover full cost  |     |     |   |  |                                    |                      |
|--|-----|-----|---|--|------------------------------------|----------------------|
| Insufficient and Uncertain   | √-3 |     | Strengthen  | the                                    | Grid                               | and                  |
| Demand from the grid   |     |     | process   | digitiz                                | ation                              | of                   |
|  |     |     | permission  | pro                                    | cess                               | for                  |
|  |     |     | renewable e   | nergy                                  | technol                            | ogies                |
| Inflation due to increases<br>petroleum prices and<br>Labour Shortage and<br>cyclone recovery. | √-3 | √-3 | Encourage<br>Official Cap<br>improve unb<br>and foreign | donor<br>bital T<br>balance<br>reserve | suppor<br>ransfer<br>e of pay<br>e | ts on<br>and<br>ment |

## 8.4.3 Policy, Regulatory and legislative

Tonga has carefully reviewed the implementation of a full cost recovery policy for the adoption of renewable energy technologies. The tariff regime considered by Tonga is deemed sufficient for full cost recovery, ensuring proper operation and maintenance. An analysis conducted by NEXSTEP in Tonga indicates that off-grid PV and mini-grid technology would be more cost-effective, allowing for guicker implementation to achieve 100% universal access to electricity by 2020, as outlined by TERM (ESCAP, 2020). It is crucial for the full cost recovery policy to be in line with regulations, especially when developing renewable infrastructure using green infrastructure standards (GOT, 2021c). The Tonga Power Limited (TPL) has the authority to disconnect customers in cases where electrical hazards are identified or reported by a third party and are considered hazardous (TPL, 2020). To enhance the regulatory process in the electricity sector, a regulatory reform and a donor-supported risk reduction facility are essential to facilitate renewable energy investments (TPL, 2020). An enabling regulatory environment is necessary to attract private sector investments in renewable energy deployment in the region, emphasizing collaboration on common legal tools and regulations, as well as the enforcement of policy and regulatory frameworks as enablers for renewable energy deployment (IRENA, 2013).

In terms of energy efficiency policy, Tonga has introduced the Tonga Energy Efficiency Master Plan in 2021 to address 55% of its total greenhouse gas emissions, with 23% coming from electricity generation (UNCTCN, 2020). Tonga has also considered the draft regulation and policy paper to support the rollout of light emitting diode (LED) streetlamps and interior LED lamps (GOT, 2021c).

### 8.4.4 Enabling Environment for Policy, Regulatory & Legislative Barriers of Energy Technologies

In the preceding section, Section 5.4.3, several types of enabling frameworks necessary to tackle significant policy, regulatory, and legislative barriers in renewable energy and energy efficiency technologies were outlined. These policy barriers were ranked by the energy group using a Likert-type Scale (1-5), as detailed in Table 23. Additionally, Table 23 includes the suggested enabling frameworks to put forth by the energy group, which will be further discussed in this section. The energy group has stressed the importance of implementing the full cost recovery policy for on-grid solar. They have also highlighted the need for the private sector to actively participate in improving the PPA Contract.

Additionally, they have emphasized the necessity of enhancing the incentive and regulatory policy, as well as streamlining the licensing and permission process for on-grid solar. Finally, they have requested the improvement of the legislative and regulatory structure concerning on-grid solar technology in Tonga. In terms of on-grid wind technology, there is a requirement for an appropriate Government Incentive Policy and more efficient Public Policy, increased transparency in regulatory responsibilities and decisions, and a comprehensive cost recovery investment to ensure the smooth operation and maintenance, as well as a streamlined permission process for integrating renewable energy into the grid. As for energy-efficient home appliances, it is crucial to establish a more effective public policy and incentives, enforce proper legal requirements, and address the Regulatory Needs and tools.

| Type of Barriers   | Stakeholders Ranking<br>of Barriers (1-5) Scale<br>(For instance, when $$<br>- 5 is used, it indicates<br>that the barrier is<br>given priority at a level<br>of 5) |                         |  | Types of Enabling Frameworks  |
|--|---|-------------------------|--|---|
|  | On-<br>Grid<br>Sola<br>r  | On-<br>Grid<br>Win<br>d | Energy<br>Efficienc<br>y Home<br>Applian<br>ce |   |
| Implementation of<br>Privatization Policy by<br>Power Utility  |   |                         |  | Implementation of a full cost recovery policy   |
| Insufficient tariffs and<br>other direct and indirect<br>financial supports roles to<br>play in the viability of the<br>technology deployment<br>and affect revenues<br>streams. | √-5   |                         |  | Full cost recovery regulations,<br>especially when developing<br>renewable infrastructure using<br>green infrastructure standards |
| Challenging Development<br>of PPA with IPP owners  | √-4   |                         |  | Government and Utility IPP/PPA<br>Contract Policy Development with<br>private sector coordination                                 |
| Absence of Energy<br>Efficiency Legislation  |   |                         | √-3  | Collaboration on common legal tools and regulations   |
| Poor incentives/support mechanisms for the   | √-4   | √-5                     | √-4  | Suitable Government Incentive Policy A regulatory reform and a  |

 Table 24 : Policy, Regulatory and Legislative Enabling Framework for Priority Renewable Energy and Energy

 Efficiency Technologies

| development does not<br>exist to promote<br>widespread<br>adoption/Ineffective<br>Public Policies leading to<br>Infrastructure<br>Development |     |     |     | donor-supported risk reduction<br>facility are essential to facilitate<br>renewable energy investments                                    |
|---|-----|-----|-----|---|
| Lack of Transparency in regulatory and monitoring activities  |     | √-5 |     | An enabling regulatory environment<br>is necessary to attract private<br>sector investments in renewable<br>energy.                       |
| Diversity of political decisions that hinders effective business plan.  |     |     |     | Enforcement of policy and regulatory frameworks as enablers for renewable energy  |
| Unclear Policy for<br>regulation of PV/Permits,<br>Licencing issues, PPA<br>Contract  | √-3 | √-3 |     | Full cost recovery, ensuring proper<br>operation and maintenance and<br>better permission process for<br>allowing renewable into the grid |
| Insufficient Legislative and Regulatory Aspects   | √-3 |     | √-3 | Identify Legal requirements and all relevant Regulatory Needs   |

### 8.4.5 Institutional Enabling Environment

Reducing the barriers within institutions in the country would necessitate the training of energy officials who are involved in the field and the establishment of an institution dedicated to the production of renewable (Wade, 2004). To illustrate, significant progress was made in enhancing skills related to the integration and reporting of renewable energy by the end of 2019 through the active participation of stakeholders in various workshops and conferences. These included the Energy and Policy Regulation workshop in Fiji, the Asia Clean Energy Forum (ACEF) in Manila, and the Pacific Power Association annual conference in Rarotonga, Cook Islands (ADB, 2023). In 2022, over 1,500 individuals underwent training on innovative approaches to designing and procuring renewable energy projects, as well as utility reforms (ADB, 2023). Additionally, it is crucial to establish a comprehensive procedure for infrastructure planning and management that incorporates a thorough assessment of the full life-cycle costs associated with infrastructure projects (D'Este., G. et al, 2010). Furthermore, there is a need to enhance the management and regulatory environment for the development of both existing and new renewable infrastructure (D'Este., G. et al, 2010). This can be achieved by reviewing and streamlining the overall institutional structure of the economic infrastructure sector to clarify and simplify responsibilities (D'Este., G. et al, 2010). For instance, based on stakeholder interviews and a literature review conducted in Tonga, it is recommended to establish a single regulating body, such as a "Ministry of Energy," to effectively regulate and enable utilities to operate independently (Pandey, S., et al, 2013). Additionally, it is crucial to adopt a more effective coordinating approach and foster close collaboration with other relevant agencies, such as the TERM and TPL (MEIDECC, 2019).

# 8.4.6 : Enabling Environment for Institutional Barriers of Energy Technologies

The energy group emphasized the importance of receiving training on innovative methods for designing and acquiring renewable energy and energy efficiency projects. The findings of the discussion conducted by the energy group are presented in Table 24, which highlights that the majority of the institutional enabling framework for on-grid solar and on-grid wind technologies have already been established and is currently operational. However, what is required are training programs for energy efficient home appliances to enhance the business management aspect of the technology.

Types of Barriers Stakeholders Ranking of Types of Enabling Frameworks Barriers (1-5) Scale (For instance, when  $\sqrt{-}$ 5 is used, it indicates that the barrier is given priority at a level of 5) On-On-Energy Grid Grid Efficiency Appliance Sola Wind r S Insufficient Capacities training of energy officials who are in Energy Institution involved in the field and the establishment of an institution Lack of technical and Enhancing skills related to the integration management capacity and reporting of renewable energy Lack of information on effective more coordinating а renewable energy and approach and foster close energy efficiency collaboration with other relevant agencies √-3 Lack of Training on innovative approaches training capacity for business desianina to and procuring renewable energy management and energy efficiency projects Establish a single regulating body, No entity with mandate and capacity such as a "Ministry of Energy to to oversee electricity and effectively regulate and enable utilities to operate independently petroleum. Need for clear and Establish a single regulating body, institutional such as a "Ministry of Energy to effective effectively regulate and enable arrangements.

Table 25 : The Institutional Enabling Framework for Priority Renewable Energy and Energy Efficiency Technologies

|                           | utilities to operate independently    |
|---------------------------|---------------------------------------|
| Lack of guidelines,       | Comprehensive procedure for           |
| milestones and            | infrastructure planning and           |
| performance               | management that incorporates a        |
| benchmarks.               | thorough assessment of the full life- |
|                           | cycle costs                           |
| Insufficient institutions | Enhance the management and            |
| and mechanisms to         | regulatory environment for the        |
| address threats of        | development of both existing and      |
| climate change.           | new renewable infrastructure.         |
|                           |                                       |

#### 8.4.7 Technical Enabling Environment

Reducing technical barriers for renewable energy involves enhancing capacity for designing, installing, and maintaining renewable energy systems, as well as developing standards and certifications for renewable energy technologies (Wade, 2004). In terms of operation and maintenance skills, prioritizing maintenance over investing in new infrastructure is crucial (D'Este., G. et al, 2010). Additionally, transferring design and engineering knowledge to remote personnel is essential (TPL, 2020). Encouraging Tonga power utility to manage individual renewable electricity grids in the outer islands is also important (ADB, 2020a). Specialized technical skills are required for operating renewable energy systems due to the variability of solar PV and wind power, especially when integrating them into diesel generator-based power systems (IRENA, 2013). Moreover, skills such as replacing oil-fired power generation with renewable energy, implementing energy efficiency programs, and strengthening transmission and distribution lines are necessary (World Bank, 2012; UNCTCN, 2020). Diversifying the fuel mix with renewables and incorporating battery storage are also key components for upgrading and maintaining a renewable energy network (UNCTCN, 2020; GOT, 2021c). Combining technical and financial skills, Tonga Power Limited introduced the Gross Metering Policy in response to revenue losses caused by the lack of battery storage (TPL, 2020). Assessing grid stability for high levels of renewable energy integration requires modeling and evaluating grids at different penetration levels, supported by a systematic approach to transitioning to renewables (IRENA, 2013).

Reducing technical barriers for energy efficiency involves aligning with various technical standards, such as incorporating energy efficient design into building codes (UNCTCN, 2020), promoting standards that establish energy efficient infrastructure (GOT, 2021c), and implementing standards and regulations for energy efficiency technologies (GOT, 2021c). Justification for energy efficiency is crucial, as NEXSTEP analysis indicates significant energy savings opportunities in the residential, transport, and commercial sectors in Tonga (ESCAP, 2020). This is why the promotion of energy efficient appliances in the Kingdom is essential to reduce electricity consumption (MEIDECC, 2013). It is sometimes necessary to align energy efficiency with renewable energy knowledge and experiences for an integrated approach to both RE and energy efficiency capacity

development assessments. This integrated approach is required to arrive at the optimal solution in terms of feasibility, cost, social acceptance, and phasing (IRENA, 2013). Furthermore, in the transition to RE and diesel hybrid systems with high levels of RE integration, energy efficiency measures can play a key role in the energy supply for island communities and are indeed a viable option for the PICs (IRENA, 2013).

## 8.4.8 Enabling Environment Technical Barriers of Energy Technologies

According to the literature review provided in sections 5.4.7 above, researchers and authors have proposed several enabling frameworks. These frameworks are listed in Table 25 and are recommended for use when appropriate. The energy group has also examined and, if needed, modified the suggested enabling framework to align with the specific needs of Tonga. The proposed frameworks mentioned below are designed to efficiently tackle the different types of technical barriers, as specified in Table 25, for every technology. For on-grid solar, the priority needs for enabling framework included the need for grid stability and strengthening, ability to design, install and maintain the technology, improving technical knowhow in the remote areas, and finally increasing capacity to diversify the fuel mix with renewable energy and battery storage. For on-grid wind, there are need to improve capacity to strengthen the grid, and capacity to improve the permitting process for wind power in the grid. For energy efficient home appliances, there is a technical need to enhancing capacity for designing, installing, and maintaining energy systems, and essential need to have technical justification for energy efficiency projects.

| Types of Technical<br>Barriers   | Stakeholders Ranking of<br>Barriers (1-5) Scale<br>(For instance, when $\sqrt{-5}$<br>is used, it indicates that<br>the barrier is given priority<br>at a level of 5) |                     |  | Types of Enabling Frameworks  |
|--|---|---------------------|--|---|
|  | On-<br>Grid<br>Solar  | On-<br>Grid<br>Wind | Energy<br>Efficiency<br>Appliance<br>s |   |
| Difficulty in site<br>selection: for<br>compatibility of<br>infrastructure and<br>distribution lines and<br>time-consuming<br>nature of solar<br>installations | √-5   | √-5                 |  | Improve Grid Stability and<br>encourage land availability<br>process.     |
| Lack of experiences<br>with Hybrid and wind<br>systems in Pacific  |   |                     |  | Developing standards and certifications for renewable energy technologies |

| Insufficient<br>knowledge<br>regarding the<br>technologies   | √-3 |     | √-3 | Enhancing capacity for<br>designing, installing, and<br>maintaining renewable energy<br>systems  |
|--|-----|-----|-----|--|
| Scarcity of spare<br>parts due to lack of<br>private sector<br>investment  | √-3 |     |     | Transferring design and<br>engineering knowledge to<br>remote personnel is essential   |
| Insufficient battery<br>storage leading to,<br>loss of revenue at<br>night.  | √-3 |     |     | Diversifying the fuel mix with<br>renewables and incorporating<br>battery storage<br>Gross Metering Policy in<br>response to revenue losses<br>caused by the lack of battery<br>storage  |
| time-consuming<br>nature of renewable<br>installations   |     |     |     | prioritizing maintenance over<br>investing in new infrastructure   |
| government<br>agencies lack the<br>necessary technical<br>knowledge.   |     |     |     | manage individual renewable<br>electricity grids and necessary.<br>Specialized technical skills.   |
| Grid stability for high<br>levels of renewable<br>energy integration<br>requires modelling<br>and evaluating grids<br>at different<br>penetration level. |     | √-4 |     | Consider adopting improved<br>policy for permitting process of<br>renewable energy technologies  |
| energy efficiency<br>technologies revolve<br>around the efficiency<br>of energy<br>consumption.  |     |     |     | Implementing energy efficiency<br>programs<br>Integrated approach to both RE<br>and energy efficiency capacity<br>development assessments.<br>With high levels of RE<br>integration, energy efficiency<br>measures can play a key role in<br>the energy supply for island<br>communities |
| building design, appliance use, and  |     |     | √-5 | Justification for energy efficiency is crucial, as NEXSTEP analysis  |

| energy consumption<br>behavior revolving | indicates significant energy savings opportunities in the |
|--|---|
| around electricity                       | residential, transport, and                               |
| efficiency                               | commercial sectors  |
| -  |   |

#### 8.4.9 Market Enabling Environment

Diesel generation is being gradually phased out, with solar PV being the main replacement source (ESCAP, 2020). It is essential to have the ability to evaluate and interpret data, utilizing it for energy market and policy analysis to formulate effective policies and scenarios (Yamaguchi., K, Undated). For instance, NEXSTEP has outlined a pathway from 2018 to 2035, aiming to achieve a 70% and 100% renewable power generation share by 2025 and 2030, respectively (ESCAP, 2020). Additionally, new data and information have been compiled based on MEIDECC's analysis for the upcoming TERM in alignment with SDG7 goals and NDCs (Yamaguchi., K, Undated). There is also a need for skill development through local training programs for energy service business management (Wade, 2004), and the delegation of certain functions to the private sector for infrastructure delivery (D'Este., G. et al, 2010). In terms of market potential, wind energy stands out as the renewable energy technology with the highest technical and economic potential for immediate deployment in the region (IRENA, 2013).

### 8.4.10 Enabling Environment for Market Barriers of the Energy Technologies

According to the literature review provided in sections 5.4.9 above, researchers and authors have proposed several enabling frameworks. These frameworks are listed in Table 26 and are recommended for use when appropriate. The energy group has also examined and, if needed, modified the suggested enabling framework to align with the specific needs of Tonga. The proposed frameworks mentioned below are designed to efficiently tackle the different types of market barriers, as specified in Table 26, for the selected technologies. For on-grid solar, on-grid wind, and energy efficient home appliances the market need for enabling framework included the need for renewable energy targets in order to address the lack of feasibility studies on successful solar projects, and the need to improve capacity to have new data and information on relationship with renewable energy targets, SDGs and NDCs.

| Table 27 : Market | Enabling Framework  | for Prioritv Renewabl     | e Energy and Energy | / Efficiencv | Technologies  |
|-------------------|---------------------|---------------------------|---------------------|--------------|---------------|
| rabio Er . mantot | Enabling Frantionon | ion i morney i comornalor | e Energy and Energy |              | 1001110109100 |

| Types of | Technical | Stakeh   | olders   | Ranking     | Types of Enabling Frameworks |
|----------|-----------|----------|----------|-------------|------------------------------|
| Barriers |           | of Barr  | iers (1- | 5) Scale    |                              |
|          |           | (For in  | stance   | , when √ -  |                              |
|          |           | 5 is u   | sed, it  | indicates   |                              |
|          |           | that the | e barrie | er is given |                              |
|          |           | priority | at a le  | vel of 5)   |                              |
|          |           | On-      | On-      | Energy      |                              |
|          |           | Grid     | Grid     | Efficienc   |                              |
|          |           | Solar    | Win      | у           |                              |
|          |           |          | d        | Applian     |                              |

|   |     |     | ces |  |
|---|-----|-----|-----|--|
| Difficulty in site<br>selection: for<br>compatibility of<br>infrastructure and<br>distribution lines and<br>time-consuming<br>nature of solar<br>installations<br>challenges in<br>accessing rural<br>sites.  |     |     |     | Delegation of certain functions to<br>the private sector for infrastructure<br>delivery  |
| high risks/low profits<br>for renewable<br>businesses in<br>remote islands  |     |     |     | Skill development through local training programs for energy service business management   |
| Need to confirm<br>environmental<br>viability of<br>renewable energy<br>project.  |     |     |     | Wind energy stands out as the<br>renewable energy technology with<br>the highest technical and<br>economic potential   |
| In-depth analysis of<br>energy market to<br>align with NDC,<br>TERM, SDG  |     |     |     | Have the ability to evaluate and<br>interpret data, utilizing it for energy<br>market and policy analysis to<br>formulate effective policies and<br>scenarios. |
| Limited feasibility<br>studies to<br>understand key<br>requirements need<br>for utility scale<br>deployment and the<br>efficiency gains of<br>the technology in<br>current climate and<br>Identifying<br>opportunities and<br>Challenges for RE<br>investments. | √-3 | √-4 |     | Aiming to achieve a 70% and<br>100% renewable power<br>generation share by 2025 and<br>2030  |
| Understanding<br>factors that<br>influenced supply<br>and demand in   | √-3 | √-4 | √-4 | New data and information have<br>been compiled based on<br>MEIDECC's analysis for the<br>upcoming TERM in alignment with                                       |

| Tonga.   |  | SDG7 goals and NDCs |
|--|--|---------------------|
| Tonga Market prices<br>are highly vulnerable<br>to oil prices<br>fluctuation |  |                     |
| Lack of community<br>involvement in RE<br>decision making                    |  |                     |

#### 8.4.11 Information and Public Awareness Enabling Environment

Reliable sourcing of data and appropriate analysis of information are crucial factors in making policy decisions. An example of evidence-based decision-making for policy development is the utilization of relevant and up-to-date information (GOT, 2016b). This approach was also applied in creating a database of best practice cases, which facilitated the sharing of knowledge and the implementation of a unified strategy for successful renewable energy deployment in the region (IRENA, 2013). Decision makers in Tonga must be equipped with information regarding suitable renewable energy technologies (Wade, 2004). Additionally, regional public information programs can be developed to provide necessary materials and offer short-term training and guidance on their effective delivery (Wade, 2004). One crucial requirement is the institutionalization of data collection and the establishment of a supporting framework. However, the institutionalization of data collection is still pending, which hinders the regular updating and improvement of the database (Yamaguchi., K, Undated). Policy makers can benefit from utilizing the database, which captures the energy flows from supply to demand and categorizes them by energy type and consumer (Yamaguchi., K, Undated). The availability of indicators such as total final energy consumption and energy intensity, aligned with international standards, can further enhance evidence-based policy making (Yamaguchi., K, Undated). It is important to continue strengthening the institutionalization of inter-ministerial collaboration for data collection and establish the role of MEIDEC in creating the database (Yamaguchi., K, Undated). Capacity building and stakeholder involvement are also crucial. Renewable energy and energy efficiency should be integrated into the standard education curriculum (GOT, 2021c). To ensure successful large-scale deployment of renewable energy, careful assessment of the energy, water, and land-use nexus must be conducted, with active involvement of stakeholders in the planning process (IRENA, 2013). Training programs should also be provided (IRENA, 2013). Lastly, it is important to assess the cost of renewable energy solutions for island communities and provide information on the availability of technologies.

### 8.4.12 Enabling Environment for Information & Public Awareness Barriers of Energy Technologies

According to the literature review provided in sections 5.4.11 above, researchers and authors have proposed several enabling frameworks. These frameworks are listed in Table 27 and are recommended for use when appropriate. The energy group has also examined and, if needed, modified the suggested enabling framework to align with the

specific needs of Tonga. The proposed frameworks mentioned below are designed to efficiently tackle the different types of information and public awareness barriers, as specified in Table 27, for the selected technologies. For on-grid solar, the information and public awareness need for enabling framework included the Institutionalization of data collection and the comprehensive data coordination and collection, capacity to produce indicators for evidenced based policy decision, and sharing of knowledge on solar technology. For on-grid wind, the enabling framework for comprehensive data coordination and collection, capacity to produce indicators to guide evidenced based policy decision, and production of regional public information programs for local communities to understand technologies. For energy efficient home appliances, the required enabling framework included comprehensive data coordination and collection as well as capacity to produce regional public information programs for local communities to understand technologies.

| Types of Technical<br>Barriers   | Stakeh<br>Barrier<br>(For ir<br>5 is use<br>the b<br>priority<br>On-<br>Grid<br>Solar | olders<br>s (1-5)<br>nstance<br>ed, it ind<br>arrier<br>at a le<br>On-<br>Grid<br>Win<br>d | Ranking of<br>Scale<br>e, when √ -<br>dicates that<br>is given<br>vel of 5)<br>Energy<br>Efficiency<br>Appliance<br>s | Types of Enabling Frameworks  |  |
|--|---|--|---|---|--|
| Insufficient data to<br>support fixed tariff<br>for all and<br>insufficient data to<br>support a tariff level<br>that is affordable for<br>users and profitable. | √-5   |  |   | Institutionalization of data<br>collection and the establishment<br>of a supporting framework<br>Institutionalization of inter-<br>ministerial collaboration for data<br>collection and establish the role of<br>MEIDEC in creating the database.<br>Assess the cost of renewable<br>energy solutions for island<br>communities and provide<br>information on the availability of<br>technologies |  |
| Lack of<br>Comprehensive<br>coordination of data<br>collection for policy<br>development   | √-5   | √-4  | √-5   | Decision makers in Tonga must<br>be equipped with information<br>regarding suitable renewable<br>energy technologies.   |  |
| absence of knowledge   |   |  |   | Reliable sourcing of data and appropriate analysis of   |  |

 Table 28 : Information and Public Awareness Enabling Framework for Priority Renewable Energy and Energy

 Efficiency Technologies

| regarding renewable<br>energy and energy<br>efficiency   |     |     |     | information<br>Renewable energy and energy<br>efficiency should be integrated<br>into the standard education<br>curriculum   |
|--|-----|-----|-----|--|
| Electricity network<br>upgrade with low<br>environmental<br>impacts  |     |     |     |  |
| Capacity to establish<br>an evidenced based<br>data collection and<br>analysis.  | √-3 | √-3 |     | Evidence-based decision-making<br>for policy development is the<br>utilization of relevant and up to<br>date information.<br>Availability of indicators such as<br>total final energy consumption and<br>energy intensity, aligned with<br>international standards, can<br>further enhance evidence-based<br>policy making |
| Effective use of evidence to guide decision making.  | √-3 |     |     | Sharing of knowledge and the implementation of a unified strategy for successful renewable energy deployment   |
| Lack of community<br>involvement in solar<br>installation decision<br>making and<br>Minimum<br>consultation with<br>local stakeholders<br>on RE technologies |     | √-4 | √-3 | Regional public information<br>programs can be developed to<br>provide necessary materials and<br>offer short-term training  |

# 8.5 Identified Interventions for Overcoming Barriers in the Energy Sector

Table 28 delineates the particular obstacles for on-grid solar power, along with their respective ranking scores indicating the level of importance in addressing them by utilizing the recommended enablers or enabling framework through effective collaboration among the designated responsible entities. Table 29 and Table 30 similarly outline the specific significant barriers, facilitators, and accountable stakeholders for on-grid wind power and energy-efficient household appliances, respectively. The Table 28.29,30 offers several benefits as it allows energy stakeholders to highlight their priority barriers and identify the appropriate enabling environment, as discussed in the preceding sections. Subsequently, sections 5.5.1, 5.5.2, and 5.5.3 place additional emphasis on responsible

institutions and their essential interventions and coordination. This ensures that stakeholders can effectively establish the recommended enabling framework to address the identified barriers for each selected technology, potentially leading to successful outcomes.

#### 8.5.1 Responsible Institutions Enabling Framework of On-Grid PV Generation

As emphasized in Table 28, it is imperative for the stakeholders engaged in the formulation of electricity tariffs, such as the Ministry Responsible for Energy, Power Utility, and Tonga Electricity Commission, to offer a transparent rationale for the monthly electricity tariffs in order to address the challenges associated with finance and fiscal matters. Additionally, they should emphasize the positive effects of utilizing on-grid solar power in terms of reducing the consumption of diesel fuels and its contribution to the overall electricity tariffs. The process of formulating electricity tariffs should be transparent and well-explained, particularly in relation to the Independent Power Producer (IPP) and Power Purchase Agreement (PPA) contracts. Furthermore, the government should strive to enhance and disclose any potential financial incentives policies that can benefit private sector investments in on-grid solar IPP projects. During the annual government subsidy Policy Review, it is imperative for the Ministry of Finance, Custom Department, Ministry of Trade and Economic, Ministry Responsible for Energy, Power Utility, and Tonga Electricity Commission to establish precise objectives and criteria for the subsidy policy concerning fossil fuels in comparison to government subsidies for electricity tariffs. The Ministry of Energy, Customs Department, Ministry of Finance, Ministry of Trade, Power Utility, Tonga Electricity Commission, and IPP Companies are well-placed to explore various solutions to tackle the high cost of solar equipment and enhance capacity to establish a full cost recovery investment. It is imperative for the Power Utility, Tonga Electricity Commission, IPP Contractors, and donors to devise strategies to facilitate optimal demand and integration of on-grid solar production into the electricity grid. Additionally, the government needs to devise measures to mitigate the impact of inflation on the cost of goods. To address policy, regulatory, and legislative obstacles, the Ministry of Energy, Tonga Electricity Commission, Power Utility, and IPP Contractors should work towards enhancing the regulation and permitting processes for on-grid solar projects, as well as improving the policy and legislative framework for IPP/PPA contracts. In terms of technical enhancements, the Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, and IPP Companies should focus on enhancing Grid assessment and exploring options for grid improvement. Moreover, these institutions need to address the lack of technical expertise by implementing on-site technical training and long-term training programs. The successful diversification of the fuel mix for power generation and the establishment of the appropriate metering policy for IPP/PPA fall under the jurisdiction

of the power utility and Tonga Electricity Commission. To enhance the market, the Ministry of Energy, power utility, and regulatory authority must comprehend the factors influencing electricity supply and demand to mitigate the market price vulnerability to fluctuations in oil prices. The responsible institutions for comprehensive data coordination and collection should utilize data to inform evidence-based policy analysis and decisions, as well as involve local communities in public awareness campaigns for on-grid solar technologies.

Table 29 : Description of Enabling Framework to overcome Prioritized Barriers for On-Grid Solar Power Generation

| TECHNOLO<br>Solar Power           | OGY: Utility On-Grid<br>red Generation   | Score | Enabler  | Responsible<br>Institutions /Roles   |
|-----------------------------------|--|-------|--|--|
| Financial /<br>Fiscal<br>Barriers | Reliance and<br>Dependence on<br>donor funding but<br>unaffordable tariff<br>rates and no<br>showing of<br>impacts of fuel<br>saving on tariffs;<br>and insufficient<br>private sector<br>investment project | 5     | Increase financial<br>incentives to attract<br>IPP/PPA investment<br>contract.<br>Improve Justification to<br>electricity tariffs                          | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies to<br>justify and agree on<br>best monthly tariffs  |
|                                   | Economic<br>feasibility due to<br>subsidized cost of<br>electricity to the<br>consumer /Social<br>Equity Tariffs   | 5     | Improve Government<br>Subsidy Policy and adopt<br>commercial model to<br>recover full cost of<br>investment  | Ministry of Finance,<br>Custom<br>Department,<br>Ministry of Trade<br>and Economic,<br>Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies to<br>discuss and identify<br>best options for<br>Subsidized Tariffs |
|                                   | High upfront cost<br>for solar<br>equipment/parts:<br>Panels, Batteries<br>and Storage<br>Capacity.  | 4     | Organized regional<br>procurement of solar<br>equipment for small island<br>countries and responsible<br>regional transport of<br>procured solar equipment | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>to involve in the<br>procurement  |

| <br>   |   |   |  |
|--|---|---|--|
|  |   | materials to respective small island countries.   | process and arrangement.   |
|  |   | Implement Tariff policies,<br>which can serve as a<br>source of funding for long<br>term on-grid solar power<br>projects, as Tonga has<br>adopted the inclusion of in-<br>kind contributions to<br>renewable energy projects<br>in the formulation of<br>electricity tariffs. | Government and<br>Local Government<br>Shipping Agencies<br>and Private Sector<br>Companies to<br>arrange the<br>shipping of goods<br>from the regional<br>storage country  |
|  |   | Remove Barriers for<br>participation of the Private<br>Sector Companies in the<br>On-Grid Solar Power<br>generation to increase<br>competition.<br>Increase Loan Finance for<br>private sector companies<br>involving in on-grid solar<br>power generation.                   |  |
| Lack of full cost<br>recovery<br>investment from<br>Private Sector | 4 | Assess the exiting tariffs<br>for PPA contract and<br>analyse the viability of the<br>tariff in the local context.<br>Identify financial policy<br>incentives and financing<br>opportunities and Loan<br>scheme Finance for<br>private sector for solar<br>technologies       | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies to<br>assess existing<br>tariff policy, existing<br>financial policy<br>incentives and<br>explore financial<br>opportunities for<br>private sector<br>companies |
| Insufficient and<br>Uncertain<br>Demand from the<br>grid           | 3 | Strengthen the Grid<br>permitting processes for<br>PPA solar contract and<br>consider the possibility to<br>allow the digitization of   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity  |

|                                       |   |   | permission process for<br>solar power PPA<br>technologies to the grid  | Commission and<br>IPP Companies to<br>discuss and identify<br>opportunities for<br>increasing<br>permission of<br>power from to the<br>grid.   |
|---------------------------------------|---|---|--|--|
|                                       | Inflation due to<br>increases<br>petroleum prices<br>and Labour<br>Shortage and<br>cyclone recovery   | 3 | Encourage donor supports<br>on Official Capital Transfer<br>and financial support to<br>reduce inflation and<br>improve trade deficit and<br>unbalance of payment<br>through increasing exports<br>and increasing foreign<br>reserve | Ministry<br>Responsible for<br>Energy/donors,<br>Power Utility,<br>Tonga Electricity<br>Commission and<br>IPP Companies to<br>discuss and identify<br>possible solutions<br>to address inflation   |
| Policy,<br>Regulatory,<br>Legislative | Insufficient tariffs<br>and other direct<br>and indirect<br>financial supports<br>roles to play in the<br>viability of the<br>technology<br>deployment and<br>affect revenues<br>streams. | 5 | Full cost recovery tariff,<br>ensuring the recovery of<br>the proper operation and<br>maintenance cost of<br>operation.  | Tonga Electricity<br>Commission and<br>Utility and IPP as<br>well as<br>Government/donor<br>s to discuss and<br>identify other direct<br>and indirect<br>financial support<br>needed that are not<br>covered in the tariff,<br>which may need<br>supports. |
|                                       | Poor<br>incentives/support<br>mechanisms for<br>the development<br>to promote<br>widespread<br>adoption.  | 4 | Enforcement/Award policy<br>incentives through<br>regulatory assessment<br>and identify successful<br>PPA performances as<br>enablers for promotion of<br>solar PPA<br>contracts/projects.   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies to<br>assess and identify<br>successful PPA<br>projects   |
|                                       | Difficulty<br>establishing<br>Power Purchase<br>Agreements<br>(PPAs) due to   | 4 | Full cost recovery PPA<br>Contract and Solar<br>Investment project,<br>ensuring proper operation<br>and maintenance  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity  |

|                           | Unclear Policy for regulation of PV   |   |   | Commission IPP<br>Companies to<br>identify the<br>regulatory aspects<br>of solar power<br>generation   |
|---------------------------|---|---|---|--|
|                           | Permits, licensing<br>issues, PPA<br>contract   | 3 | Clearly articulate<br>objectives and present a<br>rationale for course of<br>action for increasing issue<br>of licensing for PPA<br>Contracts<br>Collaboration on common<br>legal tools and regulations<br>for solar PPA<br>Full cost recovery<br>regulations, especially<br>when developing<br>renewable infrastructure<br>using green infrastructure<br>standards | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies   |
|                           | Insufficient<br>Legislative and<br>Regulatory<br>Aspects and<br>specifics types of<br>Legislation | 3 | Outline driver and benefits<br>of solar RE development<br>to the public, describing<br>current situation of excess<br>generation capacity.<br>A regulatory reform and a<br>donor-supported risk<br>reduction facility are<br>essential to facilitate<br>renewable energy<br>investments.  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies to<br>identify all<br>legislative,<br>regulatory and<br>policy gaps for solar<br>power on-grid<br>generation. |
| Institutional<br>capacity | Insufficient<br>Privatization<br>Arrangements by<br>Power Utility                                 |   | Effectively map the<br>EXISTING institutional<br>framework for solar-GRID<br>and broad plans to ensure<br>the framework stays in<br>place accompanied with a<br>comprehensive solar RE<br>resource assessment.  | This group agrees<br>that all institutional<br>improvement will be<br>completed by<br>addressing other<br>identified barriers  |
|                           | Insufficient Grid connection  |   | A more effective coordinating approach and  | This group agrees that all institutional   |

|           | agreements/arran<br>gements  |   | foster close collaboration<br>with other relevant<br>agencies  | improvement will be<br>completed by<br>addressing other<br>identified barriers  |
|-----------|--|---|--|---|
|           | Insufficient<br>Development of<br>Solar PPA with<br>IPP contracts  |   | A more effective<br>coordinating approach and<br>foster close collaboration<br>with other relevant<br>agencies.<br>Training of energy officials<br>who are involved in the<br>field and the establishment<br>of an institution.<br>Training on innovative<br>approaches to designing<br>and procuring renewable<br>energy projects | This group agrees<br>that all institutional<br>improvement will be<br>completed by<br>addressing other<br>identified barriers   |
| Technical | Difficulty in site<br>selection: for<br>compatibility of<br>infrastructure and<br>distribution lines<br>and time-<br>consuming nature<br>of solar<br>installations | 5 | Grid stability for high levels<br>of renewable energy<br>integration requires<br>modelling and evaluating<br>grids at different<br>penetration levels.<br>Prioritizing maintenance<br>before investing in new<br>infrastructure.   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies to<br>improve Grid<br>assessment and<br>identify options for<br>grid improvement   |
|           | Insufficient<br>knowledge<br>regarding RE solar<br>power generation.   | 3 | Enhancing capacity for<br>designing, installing, and<br>maintaining renewable<br>energy systems through<br>short term on-site training<br>and long-term school<br>curriculum   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>local/international<br>training institutions<br>in designing training<br>program and<br>contents for solar<br>power designing,<br>installation,<br>maintenance, and |

|        |   |   |  | analysis of<br>technical aspects of<br>solar power.  |
|--------|---|---|--|--|
|        | Scarcity of spare<br>parts due to lack of<br>private sector<br>investment   | 3 | Transferring design and<br>engineering knowledge to<br>the local expertise is<br>essential.  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>regional institutions<br>local/international<br>shipping companies<br>participate in the<br>arrangement for<br>sufficient availability<br>of affordable spare<br>parts |
|        | Insufficient battery<br>storage leading to<br>loss of revenue at<br>night   | 3 | Diversifying the fuel mix<br>with renewables and<br>incorporating battery<br>storage<br>Gross Metering Policy in<br>response to revenue<br>losses caused by the lack<br>of battery storage   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>local/international<br>training institutions<br>to discuss and<br>arrange for<br>affordable<br>installation of<br>Battery Energy<br>Storage System<br>(BESS)           |
| Market | Limited feasibility<br>studies to<br>understand key<br>requirements<br>need for utility<br>scale deployment<br>and the efficiency<br>gains of the<br>technology in<br>current climate | 3 | Provide opportunity for<br>professional assessment<br>of the economic feasibility<br>of the technology and also<br>provide policy mechanism<br>to allow for reasonable<br>payback period and a<br>reasonable rate of return<br>on investments. | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>local/international<br>professionals/exper<br>tise to assess the   |

|                                      |   |   |   | economic viability<br>of the on-grid solar  |
|--------------------------------------|---|---|---|---|
|                                      | Understanding<br>factors that<br>influenced supply<br>and demand in<br>Tonga.   | 3 | New data and information<br>to be compiled based on<br>electricity demand in<br>Tonga, and further data<br>analysis to understand<br>electricity demand.<br>Tonga Market prices are<br>highly vulnerable to oil<br>prices fluctuation | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>local/international<br>professionals/exper<br>ts in the field to<br>assess and identify<br>factors that affect<br>supply and demand<br>of on-grid solar   |
| Information<br>& Public<br>Awareness | Insufficient data to<br>support fixed tariff<br>for all and<br>insufficient data to<br>support a tariff<br>level that is<br>affordable for<br>users and<br>profitable | 5 | Institutionalization of data<br>collection and the<br>establishment of a<br>supporting framework  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies,<br>Regional Energy<br>Institutions,<br>Statistics<br>Department and<br>local/international<br>training institutions<br>to assess the fixed<br>tariff option and<br>identify all possible<br>options for tariffs |
|                                      | Lack of<br>comprehensive<br>coordination of<br>data collection for<br>policy<br>development   | 5 | Institutionalization of data collection and sharing of data   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>other energy<br>related institutions,<br>regional energy  |

|   |   |  | Institutions and<br>Statistics<br>Department as well<br>as<br>local/international<br>training institutions<br>to discuss and<br>establish<br>arrangements for<br>comprehensive<br>data coordination,<br>data collection, and<br>data analysis.  |
|---|---|--|---|
| Capacity to<br>establish an<br>evidenced based<br>data collection and<br>policy analysis<br>and decision<br>making. | 3 | Institutionalization of<br>collaboration for data<br>collection and establish<br>the role of MEIDEC in<br>creating the database.<br>Availability of indicators<br>such as total final energy<br>consumption and energy<br>intensity, aligned with<br>international standards,<br>can further enhance<br>evidence-based policy<br>making. | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>other energy<br>related institutions,<br>regional energy<br>Institutions and<br>Statistics<br>Department as well<br>as<br>local/international<br>training institutions<br>to arrange for<br>evidenced based<br>data collection and<br>use |
| Effective use of<br>evidence to guide<br>decision making  | 3 | Sharing of knowledge and<br>the implementation of a<br>unified strategy for<br>successful renewable<br>energy deployment<br>Decision makers in Tonga<br>must be equipped with<br>information regarding<br>suitable renewable energy<br>technologies.   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>other energy<br>related institutions,<br>regional energy<br>Institutions and<br>Statistics<br>Department as well  |

|  |   |   | as<br>local/international<br>training institutions<br>to arrange the<br>adoption of<br>evidence-based<br>policy decision<br>making   |
|--|---|---|--|
| Lack of community<br>involvement in<br>solar installation<br>decision making | 3 | Regional public<br>information programs can<br>be developed to provide<br>necessary materials and<br>offer short-term training. | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>IPP Companies and<br>other energy<br>related institutions,<br>regional energy<br>Institutions and<br>Statistics<br>Department as well<br>as local<br>communities to<br>communicate and<br>coordinate<br>community based<br>solar power<br>generations |

### 8.5.2 Responsible Institutions for Enabling Framework of On-Grid Wind Generation

As emphasized in Table 29, it is imperative for the stakeholders engaged in the financing on-grid wind power project, such as the Ministry Responsible for Energy, Power Utility, and Tonga Electricity Commission, donors and private investors to identify possible funding to address the challenges associated with finance and fiscal matters. Furthermore, the same institutions can adopt full cost recovery policy and identify possible government's de-risking guarantees policy for investors. The Ministry of Energy, Customs Department, Ministry of Finance, Ministry of Trade, Power Utility, Tonga Electricity Commission, and IPP Companies are well-placed to explore various solutions to tackle the high cost of wind equipment and enhance capacity to establish a full cost recovery investment. It is imperative for the Power Utility, Tonga Electricity Commission, IPP Contractors, and donors to devise strategies to facilitate optimal demand and integration of on-grid wind production into the electricity grid. Additionally, the government needs to devise measures to mitigate the impact of inflation on the cost of goods. To address policy, regulatory, and legislative obstacles, the Ministry of Energy, Tonga Electricity Commission, Power Utility, and IPP Contractors should work towards addressing of insufficient tariffs and poor government incentives and support mechanisms. The energy institutions need to develop policies to enhance the policy and legislative framework for IPP/PPA contracts and streamline the permitting processes for on-grid solar projects. While there have been no institutional improvements proposed by energy stakeholders, it is crucial for key energy institutions and stakeholders to focus on improving and stabilizing the grid to address challenges in site selection for IPP wind projects. The Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, and IPP Companies should prioritize addressing the lack of technical expertise by implementing on-site technical training and long-term training programs. Diversifying the fuel mix for power generation and establishing appropriate metering policies for IPP/PPA contracts fall under the jurisdiction of the power utility and Tonga Electricity Commission, which would help reduce revenue losses from battery storage. To enhance the market, the Ministry of Energy, power utility, and regulatory authority must understand the factors influencing electricity supply and demand to mitigate market price vulnerability to fluctuations in oil prices. The market should allow for professional assessment of the economic feasibility of technology and provide policy mechanisms for a reasonable payback period and rate of return on investments. The institutions responsible for comprehensive data coordination and collection should use data to inform evidence-based policy analysis and decisions, as well as engage local communities in public awareness campaigns for on-grid wind technologies.

| TECHNOL<br>Wind Powe  | OGY: Utility On-Grid<br>ered Generation                                      | Score | Enabler  | Responsible<br>Institutions /Roles   |
|-----------------------|--|-------|--|--|
| Financial<br>Barriers | Reliance and<br>Dependence on donor<br>funding/Lack of Access<br>for Finance | 4     | Explore opportunities<br>for the establishment<br>of the Innovation<br>Fund and Loaning<br>Schemes | Ministry Responsible<br>for<br>Energy/donors/Minis<br>try of Finance, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>other energy related<br>institutions, regional<br>energy Institutions |

Table 30 : Description of Enabling Framework to overcome Prioritized Barriers for On-Grid Wind Power Generation

| Lack of Full<br>recovery investr<br>from Private Sector                              | cost 4<br>nent               | Improve Government<br>Subsidy Policy and<br>adopt commercial<br>model to recover full<br>cost of investment.  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>assess existing tariff<br>policy, existing<br>financial policy<br>incentives and<br>explore financial<br>opportunities for<br>private sector<br>companies  |
|--|------------------------------|---|--|
| Insufficient Access<br>Finance and lack or<br>risking governr<br>guarantees availabl | for 3<br>f de-<br>nent<br>e. | Increase Finance for<br>private sector for RE<br>Improve Government<br>Subsidy Policy and<br>adopt commercial<br>model to recover full<br>cost of investment.                             | Government/Donors/<br>Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>explore government<br>financial policy to<br>take risks of<br>investment in wind<br>power.   |
| upfront cost for<br>equipment/parts.   | wind 3                       | Tariff policies can<br>serve as a source of<br>funding, as Tonga<br>has adopted the<br>inclusion of in-kind<br>contributions to<br>renewable energy<br>projects in electricity<br>tariffs | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance to<br>involve in the<br>procurement process<br>and arrangement.<br>Government and<br>Local Government<br>Shipping Agencies<br>and Private Sector<br>Companies to<br>arrange the shipping<br>of goods from the<br>regional storage<br>country |
| Inflation of pr<br>triggered by increa   | rices 3<br>Ising             | Donors financial<br>support for fiscal<br>space   | Ministry Responsible<br>for Energy/donors,<br>Power Utility, Tonga   |

|   | oil prices and other reasons.  |   |  | Electricity<br>Commission and IPP<br>Companies to<br>discuss and identify<br>possible solutions to<br>address inflation  |
|---|--|---|--|--|
| Policy,<br>Regulator<br>y,<br>Legislativ<br>e | Ineffective Public<br>Policies leading to<br>Infrastructure<br>Development       | 5 | Improve public policy<br>development to<br>ensure the timely<br>installation and<br>investment in<br>supporting<br>infrastructure<br>development | Government/Ministry<br>of Finance/Ministry<br>of Infrastructure,<br>Ministry of Energy<br>and IPP Companies<br>to improve public<br>policy development<br>of infrastructure to<br>assist wind power<br>project sites in the<br>rural areas |
|   | Lack of Transparency in<br>regulatory and<br>monitoring activities               | 5 | An enabling<br>regulatory<br>environment is<br>necessary to attract<br>private sector<br>investments in<br>renewable energy.                     | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>discuss and identify<br>key areas and issues<br>to be covered by<br>regulatory roles                                   |
|   | Unclear permitting<br>process for wind power<br>and electricity market<br>design | 3 | Acceleration of<br>deployment through<br>increased<br>predictability and<br>faster permitting<br>process.  | Government/Donors/<br>Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>identify opportunities<br>for increasing<br>permission of power<br>from wind into the<br>grid.   |
| Institution<br>al<br>capacity                 | Insufficient Grid<br>connection<br>agreements/arrangeme<br>nts                   | 2 | Enhance the<br>management and<br>regulatory<br>environment for the<br>development of both<br>existing and new                                    | Government/Donors/<br>Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to   |

|           |   |   | 1  |  |
|-----------|---|---|--|--|
|           |   |   | renewable<br>infrastructure  | improve grid stability<br>and wind power<br>permitting processes<br>in the electricity<br>network market   |
|           | Unclear and low<br>transparency of wind<br>power project financing<br>and permitting<br>processes of wind<br>power to the grid                                      | 2 | Establish a single<br>regulating body,<br>such as a "Ministry of<br>Energy to effectively<br>regulate and enable<br>utilities to operate<br>independently.   | Government/Donors/<br>Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>establish wind power<br>innovation fund and<br>loan scheme for the<br>PPA contract |
| Technical | Difficulty in site<br>selection: for<br>compatibility of<br>infrastructure and<br>distribution lines and<br>time-consuming nature<br>of wind power<br>installations | 5 | Grid stability for high<br>levels of renewable<br>energy integration<br>requires modelling<br>and evaluating grids<br>at different<br>penetration levels.<br>Developing<br>standards and<br>certifications for<br>renewable energy<br>technologies | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>improve Grid<br>assessment and<br>identify options for<br>grid improvement                               |
|           | Grid Stability and<br>permitting process for<br>wind power.   | 4 | Digitalization of<br>permitting processes<br>and technical<br>assistance to Grid<br>Upgrade and<br>Stability   | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to secure<br>suitable and<br>sufficient policy for<br>grid management<br>and stability                         |
|           | Insufficient knowledge<br>regarding wind power<br>generation  | 2 | Enhancing capacity<br>for designing,<br>installing, and<br>maintaining<br>renewable energy<br>systems and develop<br>short term and long-  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>Training Institutions   |

|   |  |   | term courses for wind power generation   |   |
|---|--|---|--|---|
| Market                                    | Complexity in technical<br>aspects such as plant<br>design, and energy<br>yield are directly linked<br>to with efforts to access<br>to permits/licenses and<br>financing.        | 4 | Training and improve<br>ability to evaluate<br>and interpret data,<br>utilizing it for energy<br>market and policy<br>analysis to formulate<br>effective policies and<br>scenarios.  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>local/international<br>professionals/experti<br>se to assess the<br>technical and<br>economic viability of<br>the on-grid wind<br>power and electricity<br>grid                              |
|   | Limited feasibility<br>studies to understand<br>key requirements need<br>for utility scale<br>deployment and the<br>efficiency gains of the<br>technology in current<br>climate. | 4 | Understanding<br>factors that<br>influenced supply<br>and demand in<br>Tonga.<br>New data and<br>information have<br>been compiled<br>based on<br>MEIDECC's analysis<br>for the upcoming<br>TERM in alignment<br>with SDG7 goals and<br>NDCs | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>local/international<br>professionals/expert<br>s in the field to<br>assess and identify<br>factors that affect<br>supply relevant<br>knowledge for<br>economic feasibility<br>of wind power  |
| Informatio<br>n & Public<br>Awarenes<br>s | Minimum consultation<br>with local stakeholders<br>on wind technologies  | 4 | Regional public<br>information<br>programs can be<br>developed to provide<br>necessary materials<br>and offer short-term<br>training.  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>other energy related<br>institutions, regional<br>energy Institutions<br>and Statistics<br>Department as well<br>as local communities<br>to communicate and<br>coordinate<br>community based |
|   |   |  | solar power generations   |
|---|---|--|---|
| Lack of comprehensive<br>coordination of data<br>collection for policy<br>development | 4 | Decision makers in<br>Tonga must be<br>equipped with<br>information<br>regarding suitable<br>renewable energy<br>technologies.<br>Institutionalization of<br>data collection and<br>sharing of data  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>other energy related<br>institutions, regional<br>energy Institutions<br>and Statistics<br>Department as well<br>as local/international<br>training institutions to<br>discuss and<br>establish<br>arrangements for<br>comprehensive data<br>coordination, data<br>collection, and data<br>analysis. |
| Capacity to establish an<br>evidenced based data<br>collection and analysis           | 3 | Institutionalization of<br>collaboration for data<br>collection and<br>establish the role of<br>MEIDEC in creating<br>the database.<br>Availability of<br>indicators such as<br>total final energy<br>consumption and<br>energy intensity,<br>aligned with<br>international<br>standards, can<br>further enhance<br>evidence-based<br>policy making.<br>Evidence-based<br>decision-making for<br>policy development<br>is the utilization of<br>relevant and up to<br>date information | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies and<br>other energy related<br>institutions, regional<br>energy Institutions<br>and Statistics<br>Department as well<br>as local/international<br>training institutions to<br>arrange for<br>evidenced based<br>data collection and<br>use  |

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### 8.5.3 Responsible Institutions for Enabling Framework for Energy Efficient Home Appliances

As highlighted in Table 30, it is crucial for the stakeholders involved in financing energyefficient home appliances, such as the Ministry Responsible for Energy, Power Utility, and Tonga Electricity Commission, donors, financial institutions, and private investors, to identify potential funding sources to tackle the challenges associated with finance and fiscal matters. Additionally, key stakeholders must find ways to address the high upfront costs and local tax policies that currently favor renewable energy technologies over energy-efficient technologies. Government institutions and financial organizations need to identify ineffective public policies and insufficient legislative and regulatory tools that require improvement to promote the deployment of energy-efficient home appliances. The energy institutions must also address the lack of technical knowledge and business management capacities in the technology sector. In terms of technical aspects, the energy stakeholders should be capable of deploying both short-term and long-term knowledge for the technology. Regarding market aspects, the energy institutions must identify strategies to enhance skill development and capacity for data analysis, which will aid in formulating effective policies. Furthermore, the energy institutions must address the inadequate capacity to utilize data and properly coordinate data collection and analysis to support policy decisions in terms of information and public awareness aspects. Lastly, it is essential to engage in consultations with stakeholders on matters related to the technology.

| TECHNOLC<br>Home Applia | OGY: Energy Efficient<br>ances  | Score |   |  |
|-------------------------|---|-------|---|--|
| Financial<br>and Fiscal | Insufficient Access for<br>Finance and lack of<br>de-risking guarantees<br>available. | 5     | Increase Finance<br>for private sector for<br>EE.<br>Improve<br>Government<br>Subsidy Policy and<br>adopt commercial<br>model to recover full<br>cost of investment | Government/Donors/<br>Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>explore government<br>financial policy to<br>take risks of<br>investment in wind<br>power. |

Table 31 : Description of Enabling Framework for Prioritized Barriers for Energy Efficient Home Appliances

|                | anels, Batteries and<br>torage Capacity.             | 5 | Organized regional<br>procurement of<br>solar equipment for<br>small island<br>countries and<br>responsible<br>regional transport of<br>procured solar<br>equipment<br>materials to<br>respective small<br>island countries.<br>Implement Tariff<br>policies, which can<br>serve as a source of<br>funding for long<br>term on-grid solar<br>power projects, as<br>Tonga has adopted<br>the inclusion of in-<br>kind contributions to<br>renewable energy<br>projects in the<br>formulation of<br>electricity tariffs.<br>Remove Barriers for<br>participation of the<br>Private Sector<br>Companies in the<br>On-Grid Solar<br>Power generation<br>to increase<br>competition.<br>Increase Loan<br>Finance for private<br>sector companies<br>involving in on-grid<br>solar power<br>generation. | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>to involve in the<br>procurement<br>process and<br>arrangement.<br>Government and<br>Local Government<br>Shipping Agencies<br>and Private Sector<br>Companies to<br>arrange the shipping<br>of goods from the<br>regional storage<br>country |
|----------------|--|---|---|---|
| Lc<br>Fr<br>wi | ocal Tax Policy-Duty ree for Government ind projects | 5 | improving Laxes<br>import duties, and<br>government<br>purchasing policies  | for Energy, Power<br>Utility, Tonga<br>Electricity  |

|                                       |  |   |   | Commission and IPP<br>Companies to<br>assess and identify<br>successful PPA<br>projects  |
|---------------------------------------|--|---|---|--|
| Policy,<br>Regulatory,<br>Legislative | Ineffective Public<br>Policies leading to<br>adoption of energy<br>efficient home<br>appliances  | 4 | Improve public<br>policy development<br>to ensure the timely<br>installation and<br>investment in<br>supporting<br>infrastructure<br>development A<br>regulatory reform<br>and a donor-<br>supported risk<br>reduction facility are<br>essential to<br>facilitate renewable<br>energy investments | Government/Ministry<br>of Finance/Ministry<br>of Infrastructure,<br>Ministry of Energy<br>and IPP Companies<br>to improve public<br>policy development<br>of infrastructure to<br>assist wind power<br>project sites in the<br>rural areas |
|                                       | Insufficient Legislative<br>and Regulatory<br>Aspects and specifics<br>types of<br>incentives/support<br>mechanisms for<br>energy efficient;<br>development does not<br>exist to promote wide<br>spread adoption | 3 | A regulatory reform<br>and a donor-<br>supported risk<br>reduction facility are<br>essential to<br>facilitate renewable<br>energy<br>investments.   | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and IPP<br>Companies to<br>identify all legislative,<br>regulatory and policy<br>gaps for solar power<br>on-grid generation.                      |
|                                       | Absence of Energy<br>Efficiency Legislation  | 3 | An enabling<br>regulatory<br>environment is<br>necessary to attract<br>private sector<br>investments in<br>renewable energy   | Ministry of Energy<br>and Government to<br>draft and establish<br>the Energy Efficiency<br>Legislation   |
|                                       | Lack of regulatory and<br>monitoring activities<br>on energy efficient<br>home appliances  | 2 | Enforcement of<br>policy and<br>regulatory<br>frameworks as<br>enablers for<br>renewable energy   | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies to  |

|                           |   |   |   | discuss and identify<br>suitable regulatory<br>frameworks for EE   |
|---------------------------|---|---|---|--|
| Institutional<br>capacity | Lack of training<br>capacity for business<br>management | 3 | Training on<br>innovative<br>approaches to<br>designing and<br>procuring<br>renewable energy<br>projects.   | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions to<br>include short term<br>and long term<br>training scheme for<br>EE technologies  |
|                           | Insufficient Capacities<br>in Energy Institution        | 2 | Establish a single<br>regulating body,<br>such as a "Ministry<br>of Energy to<br>effectively regulate<br>and enable utilities<br>to operate<br>independently. | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions to<br>discuss and identify<br>the on-site training<br>needs and program<br>for the technologies  |
|                           | Lack of technical and<br>management capacity            | 2 | Enhancing skills<br>related to the<br>integration and<br>reporting of energy<br>efficient home<br>appliances  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions to<br>identify the relevant<br>technical skills<br>needed and<br>include/arrange<br>suitable overseas<br>training attachments<br>to foreign institutions |

|           |   |   |   | on EE technical<br>knowledge  |
|-----------|---|---|---|---|
| Technical | building design,<br>appliance use, and<br>energy consumption<br>behavior revolving<br>around cheap and low<br>energy efficiency<br>appliances | 5 | Include energy<br>auditing and energy<br>efficiency<br>requirements in the<br>country's building<br>code.<br>Implementing<br>energy efficiency<br>programs<br>Integrated<br>approach to the<br>energy efficiency<br>capacity<br>development<br>assessments.<br>With high levels of<br>RE integration,<br>energy efficiency<br>measures can play<br>a key role in the<br>energy supply for<br>island communities | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and the<br>Ministry of<br>Infrastructure to<br>include energy<br>auditing in the<br>building code  |
|           | Insufficient<br>knowledge regarding<br>energy efficient home<br>appliances  | 3 | Enhancing capacity<br>for designing,<br>installing, and<br>maintaining energy<br>efficient home<br>appliances   | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and the<br>Ministry of<br>Infrastructure to<br>include energy<br>auditing in the<br>building code and<br>increase adoption of<br>EE programs |
| Market    | Understanding factors that influenced supply  | 4 | Skill development<br>through local<br>training programs   | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga   |

| and demand in<br>Tonga.  |   | for energy service<br>business<br>management<br>New data and<br>information have<br>been compiled<br>based on<br>MEIDECC's<br>analysis for the<br>upcoming TERM in<br>alignment with<br>SDG7 goals and<br>NDCs.   | Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions to<br>identify the relevant<br>technical skills<br>needed and<br>include/arrange<br>suitable overseas<br>training attachments<br>to foreign institutions<br>on EE technical<br>knowledge |
|--|---|---|---|
| Limited feasibility<br>studies to understand<br>key requirements for<br>energy efficient home<br>appliances. | 2 | Have the ability to<br>evaluate and<br>interpret data,<br>utilizing it for energy<br>market and policy<br>analysis to<br>formulate effective<br>policies and<br>scenarios.  | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions to<br>identify opportunities<br>EE appliances   |
| Lack of knowledge on<br>opportunities and<br>Challenges for EE<br>investments                                | 2 | Skill development<br>through local<br>training programs<br>for energy service<br>business<br>management<br>Skill development<br>through local<br>training programs<br>for energy service<br>business<br>management<br>Delegation of<br>certain functions to<br>the private sector<br>for infrastructure<br>delivery | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions to<br>identify business<br>opportunities for EE<br>appliances   |

| Information<br>& Public<br>Awareness | Lack of<br>comprehensive<br>coordination of data<br>collection for policy<br>development     | 5 | Decision makers in<br>Tonga must be<br>equipped with<br>information<br>regarding suitable<br>energy efficient<br>technologies.       | Ministry Responsible<br>for Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private Electricity<br>Appliances<br>Companies and<br>training institutions<br>and other key<br>stakeholders to<br>explore the<br>opportunities for<br>comprehensive data<br>coordination and<br>data analysis and the<br>further use of<br>Evidence-based<br>decision-making for<br>policy development<br>is the utilization of<br>relevant and up to<br>date information |
|--------------------------------------|--|---|--|--|
|                                      | Minimum consultation<br>with local<br>stakeholders on<br>energy efficient home<br>appliances | 3 | Regional public<br>information<br>programs can be<br>developed to<br>provide necessary<br>materials and offer<br>short-term training | EE key stakeholders<br>to plan and<br>participate in the<br>energy efficiency<br>planning and<br>management<br>workshop on energy<br>efficiency appliances   |

## 9 Transportation Sector Development in Tonga

## 9.1 Introduction

Insufficient literature exists after examining numerous significant works on the transportation industry, which offers a prioritized hierarchy of obstacles while considering the input and validation of local stakeholders. This information is crucial for small island nations to efficiently and effectively establish a suitable framework that tackles the most crucial barriers, along with the less significant ones. The subsequent parts of this report provide a comprehensive analysis of pertinent literature, emphasizing the key obstacles that can be classified into the subsequent groups such as:

1. Financial and Fiscal

- 2. Policy, Regulatory and Legislative
- 3. Institutional
- 4. Technical
- 5. Market
- 6. Information and Public Awareness

## 9.2 Literature Review on Identifying Barriers to Transportation Technologies

## 9.2.1 Financial and Fiscal Barriers

There are financial and fiscal barriers associated with the heavy reliance on petroleum products in the transportation sector. To address this issue and improve fuel economy, a suitable policy option has been identified (UNCTCN, 2020). One of the main obstacles to the widespread adoption of electric vehicles (EVs) is the high upfront costs, as highlighted by various studies (GGGI, 2022). The average cost of EVs remains higher than that of internal combustion engine (ICE) vehicles, which deters many consumers due to the expensive manufacturing process (GGGI, 2022). The significant acquisition costs have been identified as major market restraints (Ha., T, and Manongdo., P., 2021). In our assessment of EV viability in different Pacific Island Countries under various use cases (low, medium, and high), we compared upfront costs, fuel/charging costs, maintenance costs, and environmental costs of electric and ICE vehicles. The findings indicate that no new policy interventions are currently in place beyond the existing status quo (ECA and TTA, 2022). Presently, EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited environmental benefits (ECA and TTA, 2022). However, we anticipate that EVs could become more viable if Pacific Island Countries increase solar generation and promote daytime charging (ECA and TTA, 2022).

## 9.2.2 Stakeholders Validated Fiscal and Financial Barriers for Transport Technologies.

There are significant initial cost barriers for battery-powered electric vehicles, hybrid vehicles, and on-grid electric vehicles. The issue of acquisition costs has impacted both battery-powered EVs and on-grid electric vehicles, while the costs associated with charging, maintenance, and environmental factors have affected battery-powered EVs. The absence of new financial policy interventions has influenced all three prioritized vehicles, and EVs are generally not considered economically viable in most Pacific Island countries due to the high upfront costs. It is essential to implement policies to ensure that on-grid EVs are safe, accessible, affordable, and have minimal impacts on the electricity grid. Table 31 demonstrates the various financial and fiscal barriers that have been confirmed and validated by the transport stakeholders' group, as identified in the literature review, which have impacted the prioritized transport technologies. The barriers that have been identified will be contrasted with the validated enabling framework in subsequent sections of the report.

| Table 32 · | Fiscal and  | Financial Barrie  | ers for Priority | Transportation | Technologies  |
|------------|-------------|-------------------|------------------|----------------|---------------|
| TADIE SZ . | i iscai anu | i inanciai Darrie | FISTOLI HOLILY   | παπορυπατισπ   | recrimologies |

| Types of Financial and Fiscal Barriers   | Is it directly related with the diffusion of the following technologies? ( $$ ) means Yes or No if unmarked |                   |                                |  |
|--|---|-------------------|--------------------------------|--|
|  | Battery<br>powered<br>Electric<br>Vehicle   | Hybrid<br>Vehicle | On-grid<br>electric<br>vehicle |  |
| high upfront costs due to the expensive manufacturing process  | $\checkmark$  | $\checkmark$      |                                |  |
| acquisition costs have been identified as major market restraints  |   |                   |                                |  |
| upfront costs, fuel/charging costs, maintenance costs, and environmental costs   |   |                   |                                |  |
| no new financial policy interventions are currently in place   |   | $\checkmark$      |                                |  |
| EVs are not economically viable in most Pacific Island<br>Countries due to their higher upfront costs and limited<br>environmental benefits      |   |                   |                                |  |
| Policies that ensure that on-grid EVs and charging are safe, accessible, affordable and have minimal or positive impacts on the electricity grid |   |                   |                                |  |

#### 9.2.3 Policy, Regulatory and Legislation

There are various barriers in terms of policy, regulations, and legislation that hinder the reduction of vehicle kilometres traveled by riders (UNCTCN, 2020). These barriers, along with the current uncertainties in policies, have been identified as significant constraints in the market (Ha., T, and Manongdo., P., 2021). In general, there seems to be a lack of planning, policy work, and policy actions for electric vehicles (EVs) across the PICTs, except for the efforts in Fiji supported by GGGI. This creates an opportunity to develop EV policy recommendations from scratch (PCREEE, 2020). However, there is a potential conflict between the adoption of EVs and certain NDC targets in a few PICTs (PCREEE, 2020). To address this, we propose that Tonga prioritize the implementation of V2H capabilities in some Mode 3 private charging stations in the short term. This can be achieved through regulatory approval from Tonga Power Limited, similar to what was done by South Australia Power Networks, or through financial support. V2H technology can enhance resilience for homes and businesses without requiring extensive changes to the grid or compensation structures associated with V2G (Caley, J., et al, 2023). In the long run, Tonga can develop a V2G strategy for its public Mode 3 charging stations, especially as it aims to achieve 100% renewable energy for electricity by 2035. The value of V2G will increase as the percentage of renewables in the energy mix rises. This strategy may involve devising a method to compensate vehicle owners for supplying grid power and ancillary services from EV batteries, while also considering potential battery degradation (Caley, J., et al, 2023).

Mode 4 charging stations might be less relevant for V2G because the vehicles themselves are not connected to the station for long periods of time (Caley, J., et al ,2023). The GHG emissions from Tonga's land transportation sector are projected to increase 35% by 2050 in a BAU scenario, as increasing GDP leads to more private car travel (Caley, J., et al ,2023). Past efforts have been made to chart future emissions reductions, resulting in goals proposed in TEEMP and TERMPLUS (Caley, J., et al ,2023). Successful EVs initiative in Barbados includes Policies such as Reduced import taxes on EVs (from 45% maintenance course development for technicians, and Independent to 10%), pilot companies operate EV charging infrastructure (viewed as an access service and not electricity delivery, so not in the exclusive domain of the electric utility) (Prateek., J and Carishma., G-W ,2022). This policy framework translates those goals into specific policies that have been effective in relevant jurisdictions and that were developed through stakeholder working group meetings in Tonga in June 2023(Caley, J., et al ,2023). These policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market (Caley, J., et al ,2023). The EV market is promoted through policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid (Caley, J., et al ,2023). The policies are scalable and can be set to achieve the specific subgoals in TEEMP and TERMPLUS. The policies generally build upon each other and are therefore laid out in chronological phases (Caley, J., et al ,2023).

The implementation of these policies has the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions in the sector by 60% compared to the business-as-usual scenario (Caley, J., et al, 2023). Moreover, this policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems (Caley, J., et al, 2023). Collaboration with organizations such as PCREEE, the Local2030 Islands Network, NREL, or others could provide additional support for the application of this policy analysis framework and the implementation of policies with other island partners (Caley, J., et al, 2023). The majority of vehicles in Tonga consist of cars, light trucks, vans, and SUVs (UNCTCN, 2020).

Tonga is exploring ways to enhance energy efficiency, with the TERMPlus plan highlighting the importance of improving transportation (GOT, 2021b). In 2016, the average vehicle kilometres traveled per person was estimated to be 2289, with a projected increase to 5103 by 2050 (UNCTCN, 2020). There are significant barriers to the adoption of e-mobility in the Pacific Island Countries that must be addressed. In addition to the reliance on diesel-fired generation, barriers to e-mobility uptake include a lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and standards, and the absence of endorsed regional or national e-mobility strategies (ECA and TTA, 2022). The policies of TEEMP and TERMPLUS complement each other and are presented in sequential phases (Caley, J., et al, 2023).

# 9.2.4 Stakeholder Validated Policy, Regulatory and Legislative Barriers for Transport Technologies.

The challenges posed by uncertainties in public policies, as well as the lack of policy actions and planning, serve as barriers for Battery powered EVs, Hybrid vehicles, and On-grid electric vehicles. Some have recognized the conflict between adopting EVs and achieving NDC targets. All three types of technologies are affected by current government import taxes and duties. Battery powered EVs lack policies aimed at reducing GHG emissions by enhancing the EV market. Additionally, both battery powered EVs and ongrid EVs face inadequate policies to ensure safe, accessible, affordable charging that minimally impacts the national electricity grid. Hybrid vehicles lack policies that could potentially improve the land transportation system to be safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions. Furthermore, battery powered EVs lack a sufficient policy framework tailored to the specific transportation system of Pacific Island countries, along with limited charging infrastructure, financing options, subsidies, and regulations. Table 32 illustrates the different types of policy, regulatory, and legislative barriers that have been identified and validated by the transport stakeholders' group, as outlined in the literature review, which have affected the prioritized transport technologies. These barriers will be compared with the validated enabling framework in subsequent sections of the report.

| Types of Policy, Regulatory and Legislative Barriers   | Is it dired<br>diffusion<br>technolog<br>or No if ur | tly related<br>of the<br>ies? (√) m<br>nmarked? | d with the<br>following<br>neans Yes |
|--|--|---|--------------------------------------|
|  | Battery<br>powered<br>Electric<br>Vehicle            | Hybrid<br>Vehicle                               | On-grid<br>electric<br>vehicle       |
| current uncertainties in policies, have been identified as significant constraints in the market   | $\checkmark$   | $\checkmark$                                    |                                      |
| lack of planning, policy work, and policy actions for electric vehicles  |  | $\checkmark$                                    |                                      |
| potential conflict between the adoption of EVs and certain NDC targets   |  |   |                                      |
| Policies such as Reduced import taxes on EVs   | $\checkmark$   |   | $\checkmark$                         |
| maintenance course development for technicians, and independent companies  |  |   |                                      |
| policies aim to reduce GHG emissions by improving<br>vehicle fuel economy, diversifying transportation<br>modes, and developing an EV market |  |   |                                      |
| policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid    |  |   |                                      |
| policies have the potential to enhance Tonga's land  |  |   |                                      |

Table 33 : Policy, Regulatory and Legislative Barriers for Priority Transportation Technologies

| transportation system by making it safer, less          |              |  |
|---|--------------|--|
| congested, more equitable, and more resilient, while    |              |  |
| also reducing greenhouse gas emissions                  |              |  |
| policy framework could be adapted for use in other      | $\checkmark$ |  |
| Pacific Island nations, tailored to suit their specific |              |  |
| transportation systems                                  |              |  |
| lack of charging infrastructure, limited EV financing   | $\checkmark$ |  |
| options and subsidies, absence of EV regulations and    |              |  |
| standards, and the absence of endorsed regional or      |              |  |
| national e-mobility strategies                          |              |  |

Institutional barriers related to knowledge production (GOT, 2021c) can hinder the adoption of electric vehicles (EVs) due to the reliance on charging infrastructure availability. The scarcity of charging points can deter consumers from considering purchasing an EV (GGGI, 2022). Additionally, lengthy charging times can further impact the reliability of charging, leading to concerns among potential buyers regarding waiting times and the limited availability of fast charging stations for public use (GGGI, 2022). Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations (GOT, 2021c) may also impede the integration of renewable energy-based transport options, such as electric cars and sustainable biofuels, which could offer direct benefits to island power-generation systems. Therefore, incorporating renewable energy-based transport systems into the long-term planning of the Pacific Island Countries and Territories (PICTs) should be a crucial consideration (IRENA, 2013).

#### 9.2.7 Stakeholders Validated Institutional Barriers for Transport Technologies.

Public policy uncertainties, lack of policy actions, and inadequate planning pose challenges for Battery powered EVs, Hybrid vehicles, and on-grid electric vehicles. Some have noted the conflict between adopting EVs and meeting NDC targets. Insufficient institutional capacity and knowledge impact battery powered and hybrid vehicles, with both relying heavily on charging infrastructure availability. Battery powered EVs face issues with charging point scarcity in certain areas and lengthy charging times. The limited availability of fast charging stations for public use is a common challenge for battery powered EVs and on-grid EVs due to institutional capacity constraints. The lack of capacity to enforce policies, regulations, and legislation has hindered the deployment of battery powered EVs and hybrid vehicles. Additionally, there is a lack of institutional capacity to integrate renewable energy into the transport system for battery powered EVs and on-grid EVs. The insufficient institutional capacity of hybrid vehicles may discourage consumers from purchasing them. Table 33 displays the diverse institutional barriers identified and validated by the transport stakeholders' group, as outlined in the literature

review, which have impacted the prioritized transport technologies. These barriers will be compared with the validated enabling framework in subsequent sections of the report.

| Types of Institutional Barriers   | Does it di<br>diffusion<br>technolog<br>or No if ur | rectly rela<br>of the<br>ies? (√) m<br><u>nmarked</u> | te with the<br>following<br>neans Yes |
|---|---|---|---------------------------------------|
|   | Battery<br>powered<br>Electric<br>Vehicle           | Hybrid<br>Vehicle                                     | On-grid<br>electric<br>vehicle        |
| Insufficient Institutional Capacity and knowledge production  |   |   |                                       |
| reliance on charging infrastructure availability  |   |   | $\checkmark$                          |
| scarcity of charging points can deter consumers from considering purchasing an EV                   |   |   |                                       |
| lengthy charging times can further impact the reliability of charging                               |   |   |                                       |
| limited availability of fast charging stations for public use                                       |   |   |                                       |
| Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations |   | $\checkmark$  |                                       |
| incorporating renewable energy-based transport systems into the long-term planning                  |   |   |                                       |
| Lack of Institutional capacity on hybrid vehicle can deter consumers from purchasing hybrid vehicle |   |   |                                       |

Table 34 : Institutional Barriers for Priority Transportation Technologies

Technical barriers resulting from inadequate maintenance of transportation infrastructure contribute to high emissions (GOT, 2021c). It is crucial to ensure the safety of electric vehicles (EVs) and charging infrastructure in Tonga for the well-being of humans, infrastructure, and the environment (Caley, J., et al, 2023). The challenges associated with EV adoption extend beyond concerns about EV models and battery safety. The introduction of new technology and limited expertise in service centres pose difficulties for both potential EV buyers and current EV users. Many individuals who own EVs have expressed frustration over the lack of expert assistance when encountering technical issues (GGGI, 2022). To address these concerns, it is advisable to establish legislation that regulates car ownership on a per household or per company basis. Additionally, the use of cars with large engines and low efficiency should be prohibited (MEIDECC, 2013). Encouraging the adoption of Hybrid Electric Vehicles (HEVs) can also be promoted (MEIDECC, 2013). Ground transportation accounts for approximately 32% of emissions (UNCTCN, 2020), and addressing this issue should be done in a phased manner as outlined by Caley, J., et al (2023).

#### 9.2.9 Stakeholders Validated Technical Barriers for Transport Technologies.

The Transport stakeholders' group has verified and approved that battery-powered and hybrid vehicles are impacted by insufficient maintenance, with battery-powered EVs being particularly affected by safety concerns, charging infrastructure limitations, and issues related to EV models. All three types of vehicles are impacted by new technology and a lack of specialized knowledge. Battery-powered EVs, along with hybrid vehicles, are affected by inadequate expertise and technical challenges. Battery-powered EVs encounter issues related to large engines and low efficiency, while hybrid vehicles suffer from a lack of knowledge in maintenance development. Lastly, there is a notable absence of regulations and standards for on-grid EVs. Table 34 displays the diverse technical barriers identified and validated by the transport stakeholders' group, as outlined in the literature review, which have impacted the prioritized transport technologies. These barriers will be compared with the validated enabling framework in subsequent sections of the report.

| Table 35 : Technical Barriers for Pri | iority Transportation Tecl | hnologies |
|---------------------------------------|----------------------------|-----------|
|---------------------------------------|----------------------------|-----------|

| Types of Technical Barriers   | Does it di<br>diffusion<br>technolog<br>or No if u | rectly rela<br>of the<br>jies? (√) n<br>nmarked | te with the<br>following<br>neans Yes |
|---|--|---|---------------------------------------|
|   | Battery<br>powered<br>Electric<br>Vehicle          | Hybrid<br>Vehicle                               | On-grid<br>electric<br>vehicle        |
| inadequate maintenance of transportation infrastructure contributes to high emissions                               | $\checkmark$                                       | $\checkmark$                                    |                                       |
| safety of electric vehicles (EVs) and charging infrastructure   | V  |   |                                       |
| concerns about EV models and battery safety   |  |   |                                       |
| new technology and limited expertise in service centres   | $\checkmark$                                       | V   |                                       |
| lack of expert assistance when encountering technical issues  | $\checkmark$                                       | $\checkmark$                                    |                                       |
| the use of cars with large engines and low efficiency   |  |   |                                       |
| Encouraging the adoption of Hybrid Electric Vehicles  |  |   |                                       |
| Maintenance course development for technicians, and independent private companies                                   |  | $\checkmark$                                    |                                       |
| Absence of vehicle regulations and standard, and the absence of endorsed regional or national e-mobility strategies |  |   |                                       |

Market barriers arise due to the necessity of decentralizing services (GOT, 2021c). The reduction of emissions in the Transport Sector is also a significant concern (GOT, 2018).

One of the main perceived nonfinancial limitations of adopting electric vehicles (EVs) is the driving range, which frequently raises concerns (GGGI, 2022). Additionally, the lack of a comprehensive review of motivators and barriers in decision-making processes is a notable issue (GGGI, 2022). The limited availability of EV models and designs further hinders adoption, as there are only a few models in the market and a limited number of original equipment manufacturer (OEM) companies investing in electromobility. This restricts consumer freedom for diversification compared to internal combustion engine (ICE) vehicles (GGGI, 2022). As the sales of all-electric vehicles grow slower than anticipated, major automakers are responding by offering hybrid vehicles to meet customer demands (CNCB News, 2023). Automakers are reconsidering the viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties (CNCB News, 2023). In the United States, hybrids accounted for 8.3% of car sales, with approximately 1.2 million vehicles sold through November of the current year, representing a 2.8 percentage point increase compared to total sales last year (CNCB News, 2023). The underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints (Ha., T, and Manongdo., P., 2021).

#### 9.2.11 Stakeholders Validated Market Barriers for Transport Technologies.

For battery powered EVs, the market has experienced the necessity to decentralized services such as charging services and there are market concerns on driving range. All three types of vehicles have experienced lack of comprehensive review of motivators and decision making processes. Furthermore, all three technologies have faced limited availability of models in the market and underdeveloped EV industry as market constraints. Finally, the viability of hybrid vehicles to comply with engine fuel economy and emissions standard. Table 35 displays the diverse market barriers identified and validated by the transport stakeholders' group, as outlined in the literature review, which have impacted the prioritized transport technologies. These barriers will be compared with the validated enabling framework in subsequent sections of the report.

Table 36 : Market Barriers for Priority Transportation Technologies

| Types of Market Barriers                        | Does it directly relate with the diffusion of the following technologies? (√) means Yes or No if unmarked |                   | te with the<br>following<br>neans Yes |
|---|---|-------------------|---------------------------------------|
|   | Battery<br>powered<br>Electric<br>Vehicle   | Hybrid<br>Vehicle | On-grid<br>electric<br>vehicle        |
| necessity of decentralizing services            |   |                   |                                       |
| driving range, which frequently raises concerns |   |                   |                                       |

| the lack of a comprehensive review of motivators and        | <br> |              |
|---|------|--------------|
| barriers in decision-making processes                       |      |              |
| The limited availability of models and designs further      | <br> | $\checkmark$ |
| hinders adoption,   |      |              |
| viability of hybrid cars and trucks to comply with federal  |      |              |
| fuel economy and emissions standards and avoid              |      |              |
| costly penalties  |      |              |
| underdeveloped EV industry and limited charging             | <br> | $\checkmark$ |
| infrastructure in the country are also cited as significant |      |              |
| market restraints   |      |              |

#### 9.2.12 Information and Public Awareness

Barriers to information and public awareness arise due to the novelty of electric vehicle (EV) technology in several nations and its limited adoption among certain demographics. Consequently, there exists a dearth of knowledge and familiarity concerning the safety and performance of EVs (GGGI, 2022). Consumers persist in expressing concerns about EVs, citing anxieties about potential explosions in extreme circumstances or the potential risks associated with the unique components of EV batteries (GGGI, 2022).

#### 9.2.13 Stakeholders Validated Information & Awareness Barriers for Transport Technologies

For battery powered EVs and On-Grid electric vehicles, the technologies are new and limited adoptions in various countries. For all three technologies, there is insufficient knowledge and familiarity concerning the safety and performances of the technology. For battery powered EVs, there is concerns on potential explosions and risks associated with batteries. For hybrid vehicles there are essential needs to have evidenced based data collection and analysis of hybrid vehicles. For hybrid vehicle and on-grid EVs, the technologies faced minimum consultation with local stakeholders, lack of comprehensive coordination of data collection for policy development and decision making. Table 36 displays the diverse information and public awareness barriers identified and validated by the transport stakeholders' group, as outlined in the literature review, which have impacted the prioritized transport technologies. These barriers will be compared with the validated enabling framework in subsequent sections of the report.

| Types of Information and Public Awareness Barriers  | Does it di<br>diffusion<br>technolog<br>or No if un<br>Battery<br>powered<br>Electric<br>Vehicle | rectly rela<br>of the<br>ies? (√) m<br>nmarked<br>Hybrid<br>Vehicle | te with the<br>following<br>neans Yes<br>On-grid<br>electric<br>vehicle |
|---|--|---|---|
| novelty of electric vehicle (EV) technology in several nations and its limited adoption among certain |  |   |   |

Table 37 : Information and Public Awareness Barriers for Priority Transportation Technologies

| demographics  |              |                  |
|---|--------------|------------------|
| Insufficient (dearth of) knowledge and familiarity    |              | <br>$\checkmark$ |
| concerning the safety and performance of              |              |                  |
| technologies  |              |                  |
| potential explosions in extreme circumstances or the  | $\checkmark$ |                  |
| potential risks associated with the unique components |              |                  |
| of EV batteries                                       |              |                  |
| Capacity to establish an evidenced based data         |              |                  |
| collection and analysis of hybrid vehicles            |              |                  |
| Minimum consultation with local stakeholders on       |              | <br>$\checkmark$ |
| hybrid vehicles                                       |              |                  |
| Lack of comprehensive coordination of data collection |              | <br>$\checkmark$ |
| for policy development and decision                   |              |                  |

## 9.3 Scoring Barriers for selected Transport sector technologies

To evaluate and rate the barriers associated with battery powered EVs, key stakeholders utilized a qualitative Likert-type Scale. This scale consisted of five categories: 1. Insignificant; 2. Less important; 3. Important; 4. Crucial; and 5. Critical/killer/non-starter. The creation of these categories was crucial as different obstacles impact the implementation and acceptance of technologies in varying ways. The key stakeholders were provided with a comprehensive list of barrier descriptions under each category, enabling them to assign scores using the Likert-type Scale. Through group discussions and ongoing communication with the local consultant, the Transportation stakeholders' group has determined the scoring outcomes for types of identified Barriers. Table 37 presented the outcomes of stakeholders scoring for types of Financial and Fiscal barriers for battery powered EVs technology. Table 38 also displayed results of stakeholders scoring for additional categories of non-financial barriers of battery powered EVs technology. Table 39 presented the outcomes of stakeholders scoring for types of Financial and Fiscal barriers for hybrid vehicle technology. Table 40 also displayed results of stakeholders scoring for additional categories of non-financial barriers of hybrid vehicle technology. Table 41 presented the outcomes of stakeholders scoring for types of Financial and Fiscal barriers for on-grid EVs technology. Table 42 also displayed results stakeholders scoring for additional categories of non-financial barriers of on-grid EVs technology.

Table 38 : Financial Barriers and Score for the Diffusion of the Battery powered Electric Vehicle.

| Technology:                      | Batte | ry Powered Electric Vehicle |       |
|----------------------------------|-------|-----------------------------|-------|
| Barrier<br>Economic<br>Financial | &     | Description                 | Score |

| Financial & Fiscal | <ul> <li>high upfront costs due to the expensive 5<br/>manufacturing process</li> <li>acquisition costs have been identified as 5<br/>major market restraints.</li> <li>upfront costs, fuel/charging costs, 5<br/>maintenance costs, and environmental costs</li> <li>no new policy interventions are currently in<br/>place.</li> <li>EVs are not economically viable in most<br/>Pacific Island Countries due to their higher<br/>upfront costs and limited environmental<br/>benefits.</li> </ul> |
|--------------------|--|
|--------------------|--|

Table 39 : Non-Financial Score for the Diffusion of the Battery powered Electric Vehicle

| TECHNOLOG                             | Y: Battery Powered Electric Vehicle  | Score   |
|---------------------------------------|--|---|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> <li>potential conflict between the adoption of EVs and certain NDC targets</li> <li>Policies such as Reduced import taxes on EVs</li> <li>policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market.</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.</li> <li>policies have the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions</li> <li>policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems.</li> <li>Policy, regulatory, and legal obstacles stemming from</li> </ul> | 5<br>5<br>5<br>5<br>5<br>5<br>5<br>5<br>5<br>5<br>5 |
|                                       | <ul> <li>the necessity to enforce existing regulations.</li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and</li> </ul>   |   |

|                           | standards, and the absence of endorsed regional or national e-mobility strategies  |                            |
|---------------------------|--|----------------------------|
| Institutional<br>capacity | <ul> <li>knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning</li> </ul>  | 5<br>5<br>5<br>5<br>5<br>5 |
| Technical                 | <ul> <li>maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>concerns about EV models and battery safety</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>the use of cars with large engines and low efficiency</li> </ul> | 5<br>5<br>5<br>5<br>5      |
| Market                    | <ul> <li>Necessity of decentralizing services</li> <li>Driving range, which frequently raises concerns.</li> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of EV models and designs further hinders adoption,</li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints</li> </ul>   | 5<br>5<br>5<br>5           |

| Table 40 : Financial Barriers and Score | e for the Diffusion of the Hybrid Vehicle |
|---|---|
|---|---|

| TECHNOLOG             | Y: Hybrid Vehicle  | Score |
|-----------------------|--|-------|
| Financial &<br>Fiscal | <ul> <li>high upfront costs due to the expensive manufacturing process</li> <li>acquisition costs have been identified as major market restraints.</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs</li> <li>no new financial; policy interventions are currently in place.</li> <li>EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited environmental benefits</li> </ul> | 5     |

## Table 41: Non-Financial Barriers and Score for the Diffusion of the Hybrid Vehicle

| Policy,<br>Regulatory, | <ul> <li>current uncertainties in policies, have been identified<br/>as significant constraints in the market.</li> </ul>  | 5 |
|------------------------|--|---|
| Legislative            | <ul> <li>lack of planning, policy work, and policy actions for<br/>electric vehicles</li> </ul>  | 5 |
|                        | <ul> <li>potential conflict between the adoption of EVs and certain NDC targets</li> </ul>   |   |
|                        | Policies such as Reduced import taxes on EVs   | 5 |
|                        | <ul> <li>policies aim to reduce GHG emissions by improving<br/>vehicle fuel economy, diversifying transportation<br/>modes, and developing an EV market.</li> </ul>    |   |
|                        | <ul> <li>policies that ensure that EVs and charging are safe,<br/>accessible, affordable, and have minimal or positive<br/>impacts on the electricity grid.</li> </ul> | 5 |
|                        | <ul> <li>policies have the potential to enhance Tonga's land<br/>transportation system by making it safer, less</li> </ul>   |   |

|                           | <ul> <li>congested, more equitable, and more resilient, while also reducing greenhouse gas emissions</li> <li>policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems.</li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations.</li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and standards, and the absence of endorsed regional or national e-mobility strategies</li> </ul>              | 5                |
|---------------------------|--|------------------|
| Institutional<br>capacity | <ul> <li>Institutional capacity and knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning</li> <li>Lack of institutional capacity on hybrid vehicles</li> </ul>  | 4                |
| Technical                 | <ul> <li>maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>concerns about EV models and battery safety</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>the use of cars with large engines and low efficiency</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul> | 5<br>5<br>5<br>5 |

| Market                               | <ul> <li>Necessity of decentralizing services</li> <li>Driving range, which frequently raises concerns.</li> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of EV models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints</li> </ul>   | 5<br>5<br>4      |
|--------------------------------------|---|------------------|
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of electric vehicle (EV) technology in several nations and its limited adoption among certain demographics</li> <li>Insufficient knowledge and familiarity concerning the safety and performance of EVs.</li> <li>Potential explosions in extreme circumstances or the potential risks associated with the unique components of EV batteries.</li> <li>Capacity to establish an evidenced based data collection and analysis.</li> <li>Minimum consultation with local stakeholders on energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul> | 5<br>5<br>4<br>4 |

Table 42 : Financial Barriers and Score for the Diffusion of the On-Grid Electric Vehicle

| Technology:                      | : On-Gi | rid Electric Vehicle |       |
|----------------------------------|---------|----------------------|-------|
| Barrier<br>Economic<br>Financial | &       | Description          | Score |

| Financial & Fiscal | <ul> <li>high upfront costs</li> <li>acquisition costs have been identified as<br/>major market restraints.</li> <li>no new policy interventions are currently in<br/>place.</li> <li>Policy, regulatory, and legal obstacles<br/>stemming from the necessity to enforce<br/>existing regulations.</li> <li>policies that ensure that On-Grid EVs and<br/>charging are safe, accessible, affordable,<br/>and have minimal or positive impacts on the<br/>electricity grid</li> </ul> |
|--------------------|--|
|--------------------|--|

| TECHNOLOG                             | Y: On-Grid Electric Vehicle   | Score            |
|---------------------------------------|---|------------------|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> <li>potential conflict between the adoption of EVs and certain NDC targets</li> <li>Policies such as Reduced import taxes on technology</li> <li>Policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an On-Grid EV market.</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid</li> </ul> | 5<br>5<br>5<br>4 |
| Institutional<br>capacity             | <ul> <li>knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning incorporating renewable energy-based transport systems into the long-term planning</li> </ul>  | 4<br>5<br>5<br>3 |

| Technical                            | <ul> <li>absence of Vehicle regulations and standards, and<br/>the absence of endorsed regional or national e-<br/>mobility strategies.</li> <li>maintenance course development for technicians,<br/>and independent companies</li> <li>inadequate maintenance of transportation<br/>infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging<br/>infrastructure</li> <li>new technology and limited expertise in service<br/>centres</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul>   | 4<br>4<br>4           |
|--------------------------------------|--|-----------------------|
| Market                               | <ul> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of On-grid models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped industry is also cited as significant market restraints</li> </ul>  | 5<br>5<br>1<br>5      |
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of On-Grid electric vehicle (EV) technology<br/>and its limited adoption among certain demographics</li> <li>Insufficient knowledge and familiarity concerning the<br/>safety and performance of on-grid electric vehicles.</li> <li>Potential explosions in extreme circumstances or the<br/>potential risks associated with the unique components<br/>of EV batteries.</li> <li>Capacity to establish an evidenced based data<br/>collection and analysis.</li> <li>Minimum consultation with local stakeholders on<br/>energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection<br/>for policy development</li> </ul> | 5<br>5<br>5<br>5<br>5 |

#### 9.3.1 Prioritization of Sored/Scaled Barriers for Energy technologies

The transport group or key stakeholders from the transportation institutions finalize the score and agree upon it. Based on the understanding of the transport team and the consultant, the priority barriers are selected. The barriers with a score ranging from 3 to 5 are considered as priority barriers. Table 43 provides information on the prioritized barriers and their corresponding scores for battery powered EVs technology. Table 44 provides information on the prioritized barriers and their corresponding scores for battery powered EVs technology.

vehicle technology. Table 45 provides information on the prioritized barriers and their corresponding scores for on-grid EVs technology.

| TECHNOLOGY: Battery Powered Electric Vehicle |   | Score                                     |
|--|---|---|
| Financial &<br>Fiscal                        | <ul> <li>high upfront costs due to the expensive manufacturing process</li> <li>acquisition costs have been identified as major market restraints.</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs</li> <li>no new financial; policy interventions are currently in place.</li> <li>EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited</li> </ul>   | 5<br>5<br>5<br>5<br>5                     |
| Policy,<br>Regulatory,<br>Legislative        | <ul> <li>environmental benefits</li> <li>current uncertainties in policies, have been identified as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> <li>potential conflict between the adoption of EVs and certain NDC targets</li> <li>Policies such as Reduced import taxes on EVs</li> <li>policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market.</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.</li> <li>policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems.</li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations.</li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and</li> </ul> | 5<br>5<br>5<br>5<br>5<br>5<br>5<br>5<br>5 |

Table 44 : Prioritized Barriers for Battery Powered Electric Vehicle

| Institutional<br>capacity | <ul> <li>Institutional Capacity knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning</li> </ul> | 5<br>5<br>5<br>5<br>5<br>5 |
|---------------------------|--|----------------------------|
| Technical                 |  |                            |
|                           | <ul> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>concerns about EV models and battery safety</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>the use of cars with large engines and low efficiency</li> </ul>                              | 5<br>5<br>5<br>5<br>3      |
| Market                    | <ul> <li>Necessity of decentralizing services</li> <li>Driving range, which frequently raises concerns.</li> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of EV models and designs further hinders adoption,</li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints</li> </ul>                       | 5<br>5<br>5<br>5           |

| Information &<br>Public<br>Awareness | Novelty of electric vehicle (EV) technology in several<br>nations and its limited adoption among certain<br>demographics<br>Insufficient knowledge and familiarity concerning the<br>safety and performance of EVs.<br>Potential explosions in extreme circumstances or the<br>potential risks associated with the unique components<br>of EV batteries | 5<br>5<br>5 |
|--------------------------------------|---|-------------|
|--------------------------------------|---|-------------|

#### Table 45 : Prioritized Barriers for Hybrid Vehicle

| TECHNOLOG                             | Y: Hybrid Vehicle   | Score       |
|---------------------------------------|---|-------------|
| Financial &<br>Fiscal                 | <ul> <li>high upfront costs due to the expensive manufacturing process</li> <li>acquisition costs have been identified as major market restraints.</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs</li> <li>no new financial; policy interventions are currently in place.</li> <li>EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited environmental benefits</li> </ul>  | 5           |
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> <li>potential conflict between the adoption of EVs and certain NDC targets</li> <li>Policies such as Reduced import taxes on EVs</li> <li>policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market.</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.</li> <li>policies have the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions</li> </ul> | 5<br>5<br>5 |

|                           | <ul> <li>policy framework could be adapted for use in other<br/>Pacific Island nations, tailored to suit their specific<br/>transportation systems.</li> <li>Policy, regulatory, and legal obstacles stemming from<br/>the necessity to enforce existing regulations.</li> <li>lack of charging infrastructure, limited EV financing<br/>options and subsidies, absence of EV regulations and<br/>standards, and the absence of endorsed regional or<br/>national e-mobility strategies</li> </ul>   | 5                |
|---------------------------|--|------------------|
| Institutional<br>capacity | <ul> <li>Institutional capacity and knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning</li> <li>Lack of institutional capacity on hybrid vehicles</li> </ul>  | 4                |
| Technical                 | <ul> <li>maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>concerns about EV models and battery safety</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>the use of cars with large engines and low efficiency</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul> | 5<br>5<br>5<br>5 |
| Market                    | <ul> <li>Necessity of decentralizing services</li> <li>Driving range, which frequently raises concerns.</li> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of EV models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints</li> </ul>      | 5<br>5<br>5<br>4 |

| Information &<br>Public<br>Awareness | <ul> <li>Novelty of electric vehicle (EV) technology in several<br/>nations and its limited adoption among certain<br/>demographics</li> </ul> |   |
|--------------------------------------|--|---|
|                                      | <ul> <li>Insufficient knowledge and familiarity concerning the<br/>safety and performance of EVs.</li> </ul>                                   | 5 |
|                                      | <ul> <li>Potential explosions in extreme circumstances or the<br/>potential risks associated with the unique components</li> </ul>             |   |
|                                      | of EV batteries.   | 5 |
|                                      | <ul> <li>Capacity to establish an evidenced based data<br/>collection and analysis.</li> </ul>   | 4 |
|                                      | <ul> <li>Minimum consultation with local stakeholders on<br/>energy efficient home appliances</li> </ul>                                       | 4 |
|                                      | <ul> <li>Lack of comprehensive coordination of data collection<br/>for policy development</li> </ul>   |   |

|  | Table 46 : | Prioritized | Barriers | for On-C | Grid Electric | Vehicle |
|--|------------|-------------|----------|----------|---------------|---------|
|--|------------|-------------|----------|----------|---------------|---------|

| TECHNOLOGY On-Grid Electric Vehicle   |   |             |  |  |  |
|---------------------------------------|---|-------------|--|--|--|
| DESCRIPTION OF BARRIERS               |   |             |  |  |  |
| Financial and<br>Fiscal Barriers      | <ul> <li>policies that ensure that On-Grid EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.</li> <li>acquisition costs have been identified as major</li> </ul> | 5           |  |  |  |
|                                       | <ul><li>market restraints.</li><li>high upfront costs</li></ul>   | 4           |  |  |  |
|                                       | <ul> <li>no new policy interventions are currently in place</li> </ul>  | 3           |  |  |  |
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified<br/>as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for<br/>electric vehicles</li> </ul>                  | 5<br>5      |  |  |  |
|                                       | <ul> <li>Policies such as Reduced import taxes on technology</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid</li> </ul>      | 5<br>4      |  |  |  |
| Institutional capacity                | <ul> <li>Institutional Capacity and knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>limited availability of fast charging stations for public use</li> </ul>                            | 4<br>5<br>5 |  |  |  |

|                                      | <ul> <li>incorporating renewable energy-based transport<br/>systems into the long-term planning incorporating<br/>renewable energy-based transport systems into the<br/>long-term planning</li> </ul>  |                       |
|--------------------------------------|--|-----------------------|
| Technical                            | <ul> <li>absence of Vehicle regulations and standards, and<br/>the absence of endorsed regional or national e-<br/>mobility strategies.</li> <li>inadequate maintenance of transportation<br/>infrastructure contributes to high emissions</li> <li>new technology and limited expertise in service<br/>centres</li> </ul>   | 4<br>4<br>4           |
| Market                               | <ul> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of On-grid models and designs further hinders adoption,</li> <li>Underdeveloped industry is also cited as significant market restraints</li> </ul>   | 5<br>5<br>5           |
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of On-Grid electric vehicle (EV) technology<br/>and its limited adoption among certain demographics</li> <li>Insufficient knowledge and familiarity concerning the<br/>safety and performance of on-grid electric vehicles.</li> <li>Potential explosions in extreme circumstances or the<br/>potential risks associated with the unique components<br/>of EV batteries.</li> <li>Capacity to establish an evidenced based data<br/>collection and analysis.</li> <li>Minimum consultation with local stakeholders on<br/>energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection<br/>for policy development</li> </ul> | 5<br>5<br>5<br>5<br>5 |

## 9.4 Literature Review on Enabling Environment for Transportation Technologies

## 9.4.1 Fiscal and Financial Enabling Environment

Enhancing Financial Risk Management to Overcome Fiscal and Financial Obstacles. Boost the utilization of financial hedging for a greater portion of Tonga's fuel supply, leveraging insights gained from TPL's 2011 experience (World Bank, 2012). The Tongan government has the option to formalize the policy package for charging station locations in an official strategic document, which could serve as a framework for guiding decisions on this matter. Additionally, the government could enforce this strategy by offering incentives or subsidies for charging stations in specific areas (Caley, J., et al, 2023). The exemption of vehicle registration or import fees is suggested as a targeted policy for particular groups that would derive the most benefit from a reduction in vehicle prices, such as individuals with high annual VKT and low income (Caley, J., et al, 2023). This approach also serves as an additional tool for reducing the upfront costs of owning an EV, which can be combined with other policies as necessary and appropriate based on the number of vehicles registered annually (Caley, J., et al, 2023). Avis Car Rental, a prominent international car rental company operating in Tonga, may be interested in collaborating with the government to invest in charging infrastructure. The charging station's utilization rate holds significant importance in its business model and should be a primary focus for owners and operators. In Tonga, planners, developers, and other stakeholders can utilize and adapt NREL's Electric Vehicle Infrastructure - Financial Analysis Scenario Tool (EVI-FAST) to aid in their decision-making process (Caley, J., et al ,2023). Offering incentives to reduce upfront costs is crucial, as the price difference between electric vehicles (EVs) and internal combustion engine (ICE) vehicles remains a major barrier to EV adoption due to advanced EV production technology (GGGI, 2022). To address equity concerns, Tonga Power Limited could implement a net metering policy that either pays customers at a reduced retail rate or sets a cap on payments, particularly for customers without distributed energy resources like solar PV and electric vehicles (Caley, J., et al ,2023). Initially, priority can be given to reduced or free EV charging at public charging stations, including battery swap stations if applicable, to encourage early EV adoption and investment in public charging infrastructure with potentially low utilization. As the upfront cost of EVs decreases, the government can consider phasing out the reduced EV charging tariffs (Caley, J., et al ,2023)

Most countries offer financial incentives to promote the adoption of electric vehicles (EVs). These incentives primarily come in the form of tax reductions or exemptions. When it comes to import taxes, countries apply various incentives such as import duties, customs taxes, excise taxes, and other tariffs related to international trade. These measures aim to make EV imports more affordable and attractive (GGGI, 2022).

Similarly, consumption tax incentives also play a role in reducing the upfront cost of EVs. Each country has its own policies regarding consumption fees and taxes, but common incentives include deductions or exemptions for value-added tax (VAT), stamp duty, and excise taxes. These measures directly impact the overall cost of EVs (GGGI, 2022).

Another type of incentive focuses on registration taxes and fees. While the previous incentives affect the upfront cost, registration incentives are linked to the total cost of ownership (TCO) of EVs. These incentives are granted during the official registration of the vehicle and help reduce the financial burden for EV owners (GGGI, 2022).

In addition to these one-time incentives, there are also recurring incentives that target the entire ownership period of EVs. These measures aim to encourage EV ownership and include policies such as import tariffs or registration fees for desired goods. By setting appropriate tax levels, countries can promote the import of goods that contribute to the economic improvement of fuel consumption in the transport sector (PCREEE, 2020).

Furthermore, there are other measures that can be implemented to support the transition to cleaner transportation. These include restrictions on heavy-duty vehicle idle time, promoting the blending of biodiesel up to 10%, and the deployment of electric vehicles (UNCTCN, 2020). These actions collectively contribute to reducing emissions and promoting sustainable transportation options.

## 9.4.2 Summary of the Enabling Environment for the ranking types of Fiscal and Financial Barriers of the prioritized Transportation Technologies.

The Transportation Stakeholders group has received the identified enabling framework from the literature review to discuss, validate, and select a suitable enabling framework to potentially address the previously prioritized types of financial and fiscal barriers. Table 47 comprises the proposed facilitating frameworks presented by the transportation group, which will be elaborated on in this section. In order to tackle the high upfront costs, financial risk management strategies are essential for all three technologies, along with government incentives and tax reductions or exemptions. To address the acquisition cost issue for battery powered EVs and On-grid EVs, proper government incentives can help reduce the overall cost. Additionally, for battery powered EVs, government incentives and subsidies for charging stations can address the concerns related to fuel/charging cost and maintenance cost. Since there is a lack of new policy interventions to promote the deployment of all three technologies, the transportation group suggests considering the application of various incentives such as import duties, customs taxes, excise taxes, and other tariffs related to international trade to make EV imports more affordable and appealing. To tackle the economic viability issue associated with battery powered EVs, the group proposes reducing or providing free EV charging at public charging stations, including battery swap stations if applicable, to encourage early EV adoption and investment in public charging infrastructure. For on-grid EVs, it is crucial for the government to invest in improving public infrastructure and promote EV adoption and investment in public charging infrastructure to ensure the safety, accessibility, and affordability of on-grid EVs.

| Types of barriers   | Stakehold<br>Barriers (<br>(For insta<br>used, it m<br>is given p<br>5) | lers Ran<br>1-5) Scale<br>nce, wher<br>neans, the<br>riority at a | king of<br>$ \frac{1}{\sqrt{-5}} $ is<br>$ \frac{1}{\sqrt{-5}} $ barrier<br>$ \frac{1}{\sqrt{-5}} $ level of | Types of Enabling<br>Frameworks   |
|---|---|---|--|---|
|   | Battery<br>powered<br>Electric<br>Vehicle                               | Hybrid<br>Vehicle   | On-<br>grid<br>electric<br>vehicle   |   |
| high upfront costs due to<br>the expensive<br>manufacturing process | √-5   | √-5   | √-5  | Enhancing Financial Risk<br>Management to Overcome<br>Fiscal and Financial<br>Obstacles |

Table 47 : Fiscal and Financial Enabling Framework for Priority Transportation Technologies

|  |     |     |     | incentives primarily come in<br>the form of tax reductions or<br>exemptions   |
|--|-----|-----|-----|---|
| acquisition costs have<br>been identified as major<br>market restraints.   | √-5 |     | √-4 | Offering incentives to reduce<br>upfront costs is crucial, as<br>the price difference between<br>electric vehicles  |
| upfront costs,<br>fuel/charging costs,<br>maintenance costs, and<br>environmental costs  | √-5 |     |     | offering incentives or<br>subsidies for charging<br>stations in specific areas<br>The exemption of vehicle<br>registration or import fees is<br>suggested as a targeted<br>policy for particular groups<br>that would derive the most<br>benefit from a reduction in<br>vehicle prices                                    |
| no new financial policy<br>interventions are currently<br>in place.  | √-5 | √-5 | √-5 | formalize the policy package<br>for charging station locations<br>in an official strategic<br>document.<br>countries apply various<br>incentives such as import<br>duties, customs taxes,<br>excise taxes, and other<br>tariffs related to international<br>trade to make EV imports<br>more affordable and<br>attractive |
| EVs are not economically<br>viable in most Pacific<br>Island Countries due to<br>their higher upfront costs<br>and limited environmental<br>benefits               | √-5 |     |     | reduced or free EV charging<br>at public charging stations,<br>including battery swap<br>stations if applicable, to<br>encourage early EV adoption<br>and investment in public<br>charging infrastructure   |
| Policies that ensure that<br>on-grid EVs and charging<br>are safe, accessible,<br>affordable and have<br>minimal or positive<br>impacts on the electricity<br>grid |     |     | √-5 | government to invest on<br>improving public<br>infrastructure and encourage<br>EV adoption and investment<br>in public charging<br>infrastructure   |

#### 9.4.3 Policy, Regulatory and Legislation Enabling Environment

Reducing policy, regulatory, and legislative barriers can be achieved by transitioning to Low Emissions Vehicles (GOT, 2021c). In order to ensure proper treatment of End-of-Life (EOL) batteries in Tonga and other Pacific Island countries, it is important to develop coordinated policies (Caley, J., et al, 2023). The adoption of Electric Vehicles (EVs) is expected to significantly reduce emissions and align with the high-level goal of emissions reduction in each Pacific Island Country and Territory (PICT) (PCREEE, 2020). To achieve this, measures such as standardizing a battery passport, establishing centralized recycling facilities, and collaborating with international shipping partners can be implemented (Caley, J., et al, 2023). Setting targets and mandates for EV uptake, as well as developing a national policy on fuel safety stocks, are also crucial steps (PCREEE, 2020; World Bank, 2012). Additionally, promoting non-motorized and cycling transport options, along with encouraging public adoption of 50% EVs, can contribute to sustainable transportation (GOT, 2021c). Prioritizing the implementation of an EV insurance policy that meets the needs of fleets is essential for reliable vehicle operation (Caley, J., et al, 2023). In order to accelerate industry growth and charging infrastructure development, a decisive policy push is necessary in the Philippines (Ha., T, and Manongdo., P., 2021). Governments should also incentivize the adoption of economically viable EV types that offer societal and environmental benefits, such as providing tax breaks that reflect the environmental impact (ECA and TTA, 2022). Lastly, implementing the 26 policy recommendations identified to overcome barriers to e-mobility uptake in Pacific Island Countries is crucial (ECA and TTA, 2022).

## 9.4.4 Enabling Environment for Policy, Regulatory & Legislative Barriers of Transportation Technologies

The Transportation stakeholders' group has utilized the identified enabling framework from the literature review to deliberate, verify, and choose a suitable enabling framework to potentially tackle the previously prioritized types of policy, regulatory, and legislative barriers. The proposed facilitating frameworks presented by the transportation group are outlined in Table 48, which will be further detailed in this section. The transportation group has recommended the development of coordinated policies involving all key stakeholders, along with the establishment of targets, mandates, and national policies to address the lack of policies and policy actions for EVs and hybrid vehicles. It is imperative to promote non-motorized transport options and transportation EV targets to meet the NDC targets. Offering policy incentives such as tax breaks for the adoption of EVs and hybrid vehicles due to environmental benefits is completely justified. In the case of battery-powered EVs, transitioning to low emission vehicles to reduce GHGs emissions is crucial. It may be necessary to consider and select suitable EV policies that can be adopted for the region to standardize the battery-powered EVs policies. Additionally, considering standardizing a battery passport, establishing centralized recycling facilities, and collaborating with international shipping partners to address the lack of EV regulation and standards is recommended. For on-grid EVs, implementing an EV insurance policy is necessary to address safety, accessibility, and affordability of charging infrastructure. To accelerate

industry growth and charging infrastructure development for hybrid vehicles, it is advisable to ensure a safer, less congested transportation system.

| Types of barriers   | Stakeholders Ranking of<br>Barriers (1-5) Scale<br>(For instance, when $\sqrt{-5}$ is<br>used, it means, the barrier<br>is given priority at a level of<br>5) |                   | tking of<br>e<br>n $\sqrt{-5}$ is<br>e barrier<br>a level of | Types of Enabling<br>Frameworks  |
|---|---|-------------------|--|--|
|   | Battery<br>powered<br>Electric<br>Vehicle   | Hybrid<br>Vehicle | On-<br>grid<br>electric<br>vehicle                           |  |
| current uncertainties in<br>policies, have been<br>identified as significant<br>constraints in the market.  | √-5   | √-5               | √-5  | Develop coordinated policies   |
| lack of planning, policy<br>work, and policy actions<br>for electric vehicles   | √-5   | √-5               | √-5  | Setting targets and mandates<br>for EV uptake, as well as<br>developing a national policy<br>on implemented vehicles   |
| potential conflict between<br>the adoption of EVs and<br>certain NDC  | √-5   |                   |  | promoting non-motorized and<br>cycling transport options,<br>along with encouraging public<br>adoption of 50% EVs, can<br>contribute to sustainable<br>transportation targets. |
| Policies such as<br>Reduced import taxes on<br>EVs  | √-5   | √-5               | √-5  | incentivize the adoption of<br>economically viable EV types<br>that offer societal and<br>environmental benefits, such<br>as providing tax breaks                              |
| policies aim to reduce<br>GHG emissions by<br>improving vehicle fuel<br>economy, diversifying<br>transportation modes,<br>and developing an EV<br>market. | √-5   |                   |  | Transitioning to Low<br>Emissions Vehicles   |
| policies that ensure that<br>EVs and charging are<br>safe, accessible,<br>affordable, and have<br>minimal or positive                                     |   |                   | √-5  | implementation of an EV insurance policy   |

Table 48 : Policy, Regulatory and Legislative Enabling Framework for Priority Transportation Technologies
| impacts on the electricity grid.  |     |     |  |
|---|-----|-----|--|
| policies have the<br>potential to enhance<br>Tonga's land<br>transportation system by<br>making it safer, less<br>congested, more<br>equitable, and more<br>resilient, while also<br>reducing greenhouse<br>gas emissions |     | √-5 | In order to accelerate industry<br>growth and charging<br>infrastructure development, a<br>decisive policy push is<br>necessary                        |
| policy framework could<br>be adapted for use in<br>other Pacific Island<br>nations, tailored to suit<br>their specific<br>transportation systems.   | √-5 |     | implementing the 26 policy<br>recommendations for Pacific<br>Island Countries (select the<br>most priority policies to start<br>with)                  |
| lack of charging<br>infrastructure, limited EV<br>financing options and<br>subsidies, absence of EV<br>regulations and<br>standards, and the<br>absence of endorsed<br>regional or national e-<br>mobility strategies.    | √-5 |     | standardizing a battery<br>passport, establishing<br>centralized recycling<br>facilities, and collaborating<br>with international shipping<br>partners |

# 9.4.5 Institutional Enabling Environment

The introduction of Electric Vehicles (EVs) in the municipal government fleet can help reduce institutional barriers, as stated in the report by GOT (2021c). For foreign financiers and industry players interested in entering the market, there are various opportunities available. These include providing finance for charging infrastructure and other EV-related initiatives, offering innovative EV technology solutions and technology transfer, as well as supplying battery systems and other EV components, as mentioned by (Ha., T, and Manongdo., P. (2021).

In the context of small island developing states with isolated grids and monopoly electricity utilities, the adoption of electric vehicles and vehicle-to-grid services can be particularly advantageous. Current literature primarily focuses on the economic aspects of vehicle-to-grid services for large, interconnected grids, but due to the complexity of these grids and their energy markets, a comprehensive analysis of all variables is often

challenging. Therefore, it may be more beneficial to model these simpler systems, especially in the early stages of vehicle-to-grid development (Ha., T, and Manongdo., P., 2021).

To ensure national energy security and reliability of supply, it is essential to upgrade downstream petroleum safety, licensing, and regulation, as highlighted by the World Bank (2012). Additionally, education programs focused on developing maintenance capabilities for EVs in Tonga should be coordinated (Caley, J., et al, 2023). Forming a regional EV hub with representatives from both local and regional programs can facilitate collaboration and support for appropriate EV actions and programs (PCREEE, 2020).

# 9.4.6 Enabling Environment for Institutional Barriers of Transportation Technologies

The Transportation stakeholders' group has utilized the identified enabling framework from the literature review to discuss, validate, and select a suitable enabling framework to potentially address the previously prioritized types of institutional barriers. The proposed facilitating frameworks presented by the transportation group are outlined in Table 49, which will be further elaborated in this section. It is recommended to introduce the deployment of technologies as a government fleet for all three vehicle technologies in order to mitigate institutional barriers. In the case of battery-powered EVs and on-grid EVs, it is essential to have funding available for charging infrastructure and EV components to ensure the availability of charging infrastructure. Additionally, for batterypowered EVs, sufficient funding would alleviate the scarcity of charging stations and reduce lengthy charging times, thereby enhancing the reliability of charging stations. Simplifying the modelling of on-grid EVs would eliminate the need for charging stations and facilitate the adoption of renewable energy-based on-grid EV transportation systems. The coordination of education programs focused on developing maintenance capabilities for EVs in Tonga should be undertaken by transportation stakeholders to address the policy, regulatory, and legislative requirements for the proper deployment of batterypowered EVs and hybrid vehicles. The establishment of education programs focused on the maintenance and operation of hybrid vehicles would enhance the institutional capacity of the country.

| Types of barriers                      | ers Stakeholders Ranking of<br>Barriers (1-5) Scale<br>(For instance, when $\sqrt{-5}$ is<br>used, it means, the barrier<br>is given priority at a level of<br>5) |                   | Types of Enabling Frameworks       |   |
|--|---|-------------------|------------------------------------|---|
|  | Battery H<br>powered V<br>Electric<br>Vehicle   | Hybrid<br>/ehicle | On-<br>grid<br>electric<br>vehicle |   |
| Insufficient<br>institutional capacity | √-5 v   | √-4               | √-4                                | introduction of Electric Vehicles<br>(EVs) in the municipal |

Table 49 : Institutional Enabling Framework for Priority Transportation Technologies

| and knowledge production   |     |     |     | government fleet can help reduce institutional barriers   |
|--|-----|-----|-----|---|
| reliance on charging<br>infrastructure<br>availability   | √-5 |     | √-5 | providing finance for charging<br>infrastructure and other EV-<br>related initiatives, offering<br>innovative EV technology<br>solutions and technology<br>transfer, as well as supplying<br>battery systems and other EV<br>components |
| scarcity of charging<br>points can deter<br>consumers from<br>considering<br>purchasing an EV.                   | √-5 |     |     | providing finance for charging<br>infrastructure and other EV-<br>related initiatives, offering<br>innovative EV technology<br>solutions and technology<br>transfer, as well as supplying<br>battery systems and other EV<br>components |
| lengthy charging<br>times can further<br>impact the reliability of<br>charging.                                  | √-5 |     |     | the adoption of electric vehicles<br>and vehicle-to-grid services<br>can be particularly<br>advantageous  |
| limited availability of fast charging stations for public use  | √-5 |     | √-5 | model these simpler systems,<br>especially in the early stages of<br>vehicle-to-grid development  |
| Policy, regulatory,<br>and legal obstacles<br>stemming from the<br>necessity to enforce<br>existing regulations. | √-5 | √-5 |     | education programs focused on<br>developing maintenance<br>capabilities for EVs in Tonga<br>should be coordinated   |
| incorporating<br>renewable energy-<br>based transport<br>systems into the long-<br>term planning                 | √-5 |     | √-3 | Forming a regional EV hub with<br>representatives from both local<br>and regional programs can<br>facilitate collaboration and<br>support for appropriate EV<br>actions and programs.   |
| Lack of institutional<br>Capacity on hybrid<br>vehicle   |     | √-5 |     | education programs focused on<br>developing maintenance and<br>operation of hybrid vehicle  |

#### 9.4.7 Technical Enabling Environment

Reducing technical barriers by implementing vehicle standards and providing incentives for more efficient vehicles through tax breaks, fees, and import tariffs (GOT, 2021c). Enhancing the efficiency of petroleum supply chains in Tonga to reduce costs related to fuel transportation, storage, and handling (World Bank, 2012). Strengthening road maintenance in Tanu Hala (GOT, 2021c) and decentralizing services from urban to rural areas to alleviate traffic congestion (GOT, 2021c). Ensuring sustainable maintenance of all vehicles (GOT, 2021c). The government of Tonga should formally adopt the AC Type 2 standard for public Mode 3 stations and DC CCS Type 2 standard for Mode 4 stations promptly, as recommended by PCREEE's draft proposed charging guidelines (Caley, J., et al, 2023). Additionally, low-voltage DC chargers for electric bikes and push scooters should be included in this policy along with Mode 1 and Mode 2 chargers (Caley, J., et al, 2023). Tonga could benefit from using the EV Charging and Grid Integration Tool developed by the IEA to assess the grid impacts of EVs and implement strategies to mitigate these impacts (Caley, J., et al, 2023). Developing standards and guidelines for various industries is crucial (PCREEE, 2020). To fully embrace the advantages of emobility, Pacific Island Countries should invest in solar generation and promote daytime EV charging through incentives like time-of-use tariffs and workplace charging infrastructure (ECA and TTA, 2022) to enhance vehicle efficiency and expand transportation options (UNCTCN, 2020).

### 9.4.8 Enabling Environment for Technical Barriers of Transportation Technologies

The stakeholders in the transportation sector have employed the established enabling framework identified in the literature review to deliberate, validate, and choose a suitable enabling framework to potentially tackle the previously prioritized technical barriers. The proposed facilitating frameworks put forth by the transportation group are detailed in Table 50, which will be further explained in this section. In the case of hybrid vehicles, the group has stressed the importance of ensuring sustainable maintenance of hybrid vehicles to enhance the technical capabilities of local technicians and private companies. It is also advised to adopt a simpler model of on-grid vehicle infrastructure to address the lack of regulations and standards in Tonga. All three technologies advocate for sustainable maintenance of infrastructures and the adoption of renewable-based charging infrastructures in workplaces to ensure proper upkeep. To alleviate traffic congestion, it is recommended to decentralize charging services for Battery powered EVs from urban to rural areas. The implementation of vehicle standards and the provision of incentives for more efficient vehicles through tax breaks, fees, and import tariffs would raise concerns about the safety of batteries. The government of Tonga should officially adopt specific EV models such as the AC Type 2 standard for public Mode 3 stations and DC CCS Type 2 standard for Mode 4 stations to avoid a shortage of expertise in new technology. Tonga could also benefit from utilizing the EV Charging and Grid Integration Tool developed by the IEA to evaluate the grid impacts of EVs and implement strategies to mitigate these impacts in order to address the lack of expertise in assisting batterypowered EVs and hybrid vehicles in the country. Enhancing the efficiency of batterypowered EVs would reduce technical issues associated with large engine low efficiency.

| Table 50 : Technical Enabling Framework for Priority | Transportation | Technologies |
|--|----------------|--------------|
|--|----------------|--------------|

| Types of barriers  | Stakeholders Ranking of<br>Barriers (1-5) Scale<br>(For instance, when $\sqrt{-5}$ is<br>used, it means, the barrier<br>is given priority at a level of<br>5) |                   |                                    | Types of Enabling Frameworks  |  |
|--|---|-------------------|------------------------------------|---|--|
|  | Battery<br>powered<br>Electric<br>Vehicle   | Hybrid<br>Vehicle | On-<br>grid<br>electric<br>vehicle |   |  |
| Maintenance course<br>development for<br>technicians, and<br>independent private<br>companies                                  |   | √-5               |                                    | Ensuring sustainable maintenance of hybrid vehicles   |  |
| Absence of vehicle<br>regulations and<br>standards and<br>absence of endorsed<br>regional or national<br>e-mobility strategies |   |                   | √-4                                | Adopt simpler regional model of<br>on-grid EVs, of which vehicle<br>standard and regulations are<br>developed   |  |
| inadequate<br>maintenance of<br>transportation<br>infrastructure<br>contributes to high<br>emissions                           | √-5   | √-5               | √-4                                | Ensuring sustainable<br>maintenance of all transportation<br>infrastructures<br>invest in solar generation and<br>promote daytime EV charging<br>through incentives like time-of-<br>use tariffs and workplace<br>charging infrastructure |  |
| safety of electric<br>vehicles (EVs) and<br>charging<br>infrastructure   | √-5   |                   |                                    | decentralizing services from<br>urban to rural areas to alleviate<br>traffic congestion   |  |
| concerns about EV<br>models and battery<br>safety  | √-5   |                   |                                    | implementing vehicle standards<br>and providing incentives for more<br>efficient vehicles through tax<br>breaks, fees, and import tariffs   |  |
| new technology and<br>limited expertise in<br>service centres  | √-5   | √-5               | √-4                                | The government of Tonga should<br>formally adopt the AC Type 2<br>standard for public Mode 3<br>stations and DC CCS Type 2<br>standard for Mode 4 stations  |  |
| lack of expert<br>assistance when  | √-5   | √-5               |                                    | Tonga could benefit from using the EV Charging and Grid   |  |

| encountering<br>technical issues                            |     |  | Integration Tool developed by the<br>IEA to assess the grid impacts of<br>EVs and implement strategies to<br>mitigate these impacts |
|---|-----|--|---|
| the use of cars with<br>large engines and<br>low efficiency | √-5 |  | Enhancing the efficiency of engine operations   |
| Encouraging the adoption of Hybrid Electric Vehicles        |     |  | Developing standards and guidelines for various industries is crucial   |

### 9.4.9 Market Enabling Environment

Enhancing Market Access by Implementing Emergency Fuel Rationing. Formulate a comprehensive strategy for managing a potential liquid fuels shortage in Tonga, which includes establishing fuel rationing protocols (World Bank, 2012). Instead of attempting to inspect all EV imports for compatible chargers, it is recommended that Tonga focuses on inspecting a specific percentage of imports based on the available resources of the Ministry of Revenue and Customs (Caley, J., et al, 2023). With the aim of boosting the fuel efficiency of Tonga's transportation sector, responsible for 75% of petroleum imports compared to the 25% utilized in the power sector (World Bank, 2012), these initial sites could serve as a model for the development of charging stations in various locations across the nation. Potential locations in Tonga could encompass Fua'amotu International Airport, Vuna Wharf, the Western Bus Terminal, Vaiola Hospital, the Royal Tombs area, a potential future P&R lot (Section 3.5), and major churches (Caley, J., et al, 2023). By commencing with EV chargers at government facilities, Tonga's ministries can familiarize themselves with the infrastructure and capitalize on their investment by concurrently transitioning their fleets to electric vehicles (this would also facilitate EV education initiatives like ride-and-drive events on a regular basis) (Caley, J., et al, 2023). The concept of an "electricity delivery service" for EV charging would likely entail that the ownership and operation of EV chargers would be under the jurisdiction of the national electric utility, Tonga Power Limited (Caley, J., et al, 2023), mirroring the situation in many of Barbados' Caribbean Island counterparts. Conversely, an "access service" interpretation would permit other entities to own and operate EV chargers, procuring electricity from Tonga Power Limited at wholesale rates and retailing it to consumers (Caley, J., et al, 2023). This approach could be most efficiently executed as an incentive for private enterprises engaged in providing electrified transportation services or managing fleets.

### 9.4.10 Enabling Environment for Market Barriers of Transportation Technologies

The stakeholders within the transportation sector have utilized the established framework outlined in the literature review to discuss, validate, and select a suitable framework to address the previously identified market barriers. The transportation group has presented

detailed facilitating frameworks in Table 51, which will be further elaborated upon in this section. In the case of battery-powered electric vehicles (EVs), we can identify potential and feasible locations for charging services to decentralize their availability. By accessing regulatory services, we can monitor the driving ranges of battery-powered EVs. To gain a better understanding of the infrastructure, it would be beneficial to initially deploy all three types of vehicles within the government-owned fleet. The ownership of electricity delivery services by the power utility would help overcome the limited availability of technology models and designs. Additionally, providing incentives to private businesses would encourage their involvement in the deployment of hybrid vehicles and ensure compliance with emissions standards. In order to address the underdeveloped EV industry and limited charging infrastructure in Tonga, it may be necessary to initially import a small percentage of vehicles to the country. These factors have been identified as significant market restraints.

| Types of barriers   | Stakehold<br>Barriers (<br>(For insta<br>used, it n<br>is given p<br>5) | ders Ran<br>1-5) Scale<br>nce, wher<br>neans, the<br>riority at a | tking of<br>e<br>n $\sqrt{-5}$ is<br>e barrier<br>a level of | Types of Enabling Frameworks  |
|---|---|---|--|---|
|   | Battery<br>powered<br>Electric<br>Vehicle                               | Hybrid<br>Vehicle   | On-<br>grid<br>electric<br>vehicle                           |   |
| necessity of<br>decentralizing services   | √-5   |   |  | Potential locations in Tonga<br>could encompass Fua'amotu<br>International Airport, Vuna<br>Wharf, the Western Bus<br>Terminal, Vaiola Hospital, the<br>Royal Tombs area, a potential<br>future P&R lot (Section 3.5),<br>and major churches  |
| driving range, which<br>frequently raises<br>concerns   | √-5   |   |  | Access regulatory service"  |
| the lack of a<br>comprehensive review<br>of motivators and<br>barriers in decision-<br>making processes | √-5   | √-5   | √-5  | By commencing with EV<br>chargers at government<br>facilities, Tonga's ministries can<br>familiarize themselves with the<br>infrastructure and capitalize on<br>their investment by concurrently<br>transitioning their fleets to<br>electric vehicles (this would<br>also facilitate EV education<br>initiatives |

| Table 51 · Market | Enablina   | Framework for  | Priority | Transnortation | Technologies  |
|-------------------|------------|----------------|----------|----------------|---------------|
| Tuble of . Market | LIIGDIIIIg | i lamework for | 1 HOIRY  | rianspontation | reconnologics |

| The limited availability<br>of models and designs<br>further hinders<br>adoption,  | √-5 | √-5 | √-5 | The concept of an "electricity<br>delivery service" for EV<br>charging would likely entail that<br>the ownership and operation of<br>EV chargers would be under<br>the jurisdiction of the national<br>electric utility, Tonga Power<br>Limited |
|--|-----|-----|-----|---|
| viability of hybrid cars<br>and trucks to comply<br>with federal fuel<br>economy and<br>emissions standards<br>and avoid costly<br>penalties | √-5 | √-5 |     | as an incentive for private<br>enterprises engaged  |
| underdeveloped EV<br>industry and limited<br>charging infrastructure<br>in the country are also<br>cited as significant<br>market restraints | √-5 | √-5 | √-5 | specific percentage of imports<br>based on the available<br>resources of the Ministry of<br>Revenue to assess EVs import  |

# 9.4.11 Information and Public Awareness Enabling Environment

Enhancing transport data collection and waste management to reduce information and public awareness barriers (GOT, 2021c). Implementing fuel standards suitable for Tonga's conditions and engine fleet, alongside initiatives to enhance energy efficiency (World Bank, 2012). Raising consumer awareness through a public information campaign to promote electromobility, and increasing developer awareness by establishing construction requirements for EV charging stations (Caley, J., et al ,2023); Tonga could launch a public awareness campaign to ensure EV owners are informed about compatible charging standards and potential hazards of using incompatible Mode 1 or Mode 2 chargers (Caley, J., et al ,2023). The public information campaign can also educate EV operators on how to charge their vehicles at public stations and at home, as the charging procedures with tethered and untethered cables vary slightly (Caley, J., et al ,2023). Initiating education events with a general awareness campaign and progressing to rideand-drive events once EVs are available in government fleets or voluntarily provided by private owners (Caley, J., et al ,2023). Promoting awareness and adoption of EVs and associated measures, while monitoring international advancements and staying updated on relevant global technologies (PCREEE,2020). Enhancing the collection and management of energy data to support the development of comprehensive energy information, particularly for the transport sector (IRENA,2013).

# 9.4.12 Enabling Environment for Information and Public Awareness Barriers of Transportation Technologies

The stakeholders in the transportation industry have utilized the established framework from the literature review to discuss, validate, and choose an appropriate framework to tackle the information and public awareness barriers identified earlier. The transportation team has presented detailed enabling frameworks in Table 52, which will be further explained in this section. For battery-powered EVs and on-grid EVs, there is a recommendation to improve transport data collection and raise public awareness about EV vehicles. To increase consumer awareness for all three technologies, public awareness programs can be implemented. For hybrid vehicles and on-grid EVs, it is crucial to have comprehensive data coordination and collection to support evidencebased decision-making. Community consultation is important for hybrid vehicles to enhance public awareness. Encouraging a sector-wide approach to data collection and analysis is essential for hybrid and on-grid EVs to address the lack of comprehensive evidence-based decision-making. For battery-powered EVs, it is vital to conduct public information campaigns to educate EV operators on proper charging procedures at public stations and at home to prevent potential explosions in extreme circumstances or risks associated with the unique components of EV batteries.

| Types of barriers  | Stakeholders Ranking of<br>Barriers (1-5) Scale<br>(For instance, when $\sqrt{-5}$ is<br>used, it means, the barrier<br>is given priority at a level of<br>5) |                   |                                    | Types of Enabling<br>Frameworks  |
|--|---|-------------------|------------------------------------|--|
|  | Battery<br>powered<br>Electric<br>Vehicle   | Hybrid<br>Vehicle | On-<br>grid<br>electric<br>vehicle |  |
| novelty of electric vehicle<br>(EV) technology in<br>several nations and its<br>limited adoption among<br>certain demographics | √-5   |                   | √-5                                | Enhancing transport data<br>collection and waste<br>management<br>Promoting awareness and<br>adoption of EVs and<br>associated measures, while<br>monitoring international<br>advancements and staying<br>updated on relevant global<br>technologies |
| Insufficient knowledge<br>and familiarity concerning<br>the safety and<br>performance of EVs.                                  | √-5   | √-5               | √-5                                | Raising consumer<br>awareness through a public<br>information campaign to<br>promote electromobility, and  |

Table 52 : Information and Public Awareness Barriers an Enabling Framework for Prioritized TransportationTechnologies

|  |     |     |     | increasing developer<br>awareness by establishing<br>construction requirements for<br>EV charging stations.<br>Enhancing the collection and<br>management of energy data<br>to support the development<br>of comprehensive energy<br>information, particularly for<br>the transport sector |
|--|-----|-----|-----|--|
| Capacity to establish an<br>evidenced based data<br>collection and analysis of<br>hybrid vehicles  |     | √-5 | √-5 | Comprehensive data coordination and collection   |
| Minimum consultation<br>with local stakeholders<br>on hybrid vehicles  |     | √-4 |     | Encourage community consultation   |
| Lack of comprehensive<br>coordination of data<br>collection for policy<br>development and<br>decision making                               |     | √-4 | √-5 | Involving a whole sector<br>approach data collection and<br>analysis and formulation of<br>key indicators  |
| potential explosions in<br>extreme circumstances<br>or the potential risks<br>associated with the<br>unique components of<br>EV batteries. | √-5 |     |     | The public information<br>campaign can also educate<br>EV operators on how to<br>charge their vehicles at public<br>stations and at home, as the<br>charging procedures with<br>tethered and untethered<br>cables vary slightly  |

# 9.5 : Identified Interventions for Overcoming Barriers in the Transportation Sector

Table 53 presents a comprehensive overview of the specific challenges faced by batterypowered electric vehicles, along with their corresponding ranking scores that indicate their level of importance in terms of addressing them. These challenges can be effectively tackled by utilizing the recommended enablers or enabling framework mentioned in the same table, through collaborative efforts among the designated responsible entities. Similarly, Table 54 and Table 55 outline the significant barriers, facilitators, and accountable stakeholders for hybrid vehicles and on-grid electric vehicles, respectively. The utilization of these tables, namely Table 53, 54, and 55, offers numerous benefits as it allows energy stakeholders to prioritize their barriers and identify the appropriate enabling environment, as discussed in the preceding sections. Furthermore, sections 6.5.1, 6.5.2, and 6.5.3 place additional emphasis on the crucial role of responsible institutions and their interventions and coordination. This ensures that stakeholders can effectively establish the recommended enabling framework to address the identified barriers for each transportation technology, ultimately leading to successful outcomes.

9.5.1 Responsible Institutions for Enabling Framework for Battery Powered Electric Vehicle It is crucial for key stakeholders involved in determining the initial cost of electric vehicles (EVs) in Tonga, such as the Ministry of Energy, Customs Department, Ministry of Finance, Ministry of Economic and Trade, to actively participate in discussions, processes, and planning aimed at reducing the high upfront costs of EVs. Providing a transparent justification for local vehicle costs is essential to address financial and fiscal challenges. Moreover, improving financial risk management by offering financial incentives and exploring options like tax reductions or exemptions can help overcome fiscal and financial barriers. Collaboration among relevant entities including the Ministry of Energy, Ministry of Transport, Ministry of Finance, private vehicle dealers, Power Utility, Tonga Electricity Commission, commercial banks, and financial institutions is necessary to identify practical solutions for the economic feasibility of EVs in Tonga. Discussions should focus on costrelated issues, charging infrastructure, maintenance needs, and spare parts availability. Considering initiatives like free EV charging at public stations and potential battery swap stations can promote early adoption of EVs and encourage investments in public charging facilities. Lastly, the Ministry of Energy, Ministry of Transport, Ministry of Finance, banks, and financial institutions should work together to formulate an appropriate financial policy package for e-vehicles in Tonga.

The Ministry of Energy, Ministry of Transport, Ministry of Finance, private vehicle dealers, Power Utility, Tonga Electricity Commission, commercial banks, and financial institutions are coming together to establish a comprehensive policy framework for the operation, management, and maintenance of battery-charged electric vehicles in Tonga. This framework aims to address the current lack of suitable policies and uncertainties surrounding existing EV policy. The stakeholders involved must ensure that this policy framework is well-coordinated, setting clear targets and mandates for EV uptake as a national policy. By promoting non-motorized and cycling transport options, as well as encouraging public adoption of EVs, such as aiming for 50% EVs, Tonga can work towards sustainable transportation goals. It is crucial to address the lack of policy actions, clear targets, and planning for EVs, as well as resolve any conflicts between EV adoption targets and NDC targets. Import taxes, carbon emissions reduction policies, and EV insurance policies must also be considered to ensure the safety, accessibility, affordability, and minimal risk or positive impact on the electricity grid of EVs and charging stations. The adoption of the 26 policy recommendations for Pacific Island Countries should be considered, and the most important policies should be selected to begin with. Additionally, the recycling and transferring of EV materials for recycling purposes should be taken into account. The government and donors are providing financial support for charging infrastructure and other EV-related initiatives. They are also offering innovative EV technology solutions and technology transfer to ensure the availability of charging stations and reduce charging time. To implement the institutional enabling framework, it is crucial to introduce EVs in the government fleet to address the lack of institutional capacity and insufficient knowledge. The stakeholders must ensure the availability of

charging infrastructure and the capacity to reduce the lengthy time of recharging. Incorporating renewable energy into the electricity system is also important. To improve the technical enabling framework, the stakeholders must develop maintenance capabilities for EVs through educational programs and on-site training courses. They should also consider the safety of EVs and charging infrastructure, as well as suitable EV models to be used. Addressing the limited technical expertise is also necessary. For the market enabling framework, it is necessary to decentralize EV services to rural areas and transition the government fleet to EVs to increase education and knowledge. The stakeholders must consider suitable EV models and identify possible sites for charging while addressing the limitation of charging infrastructure. For the information and public awareness enabling framework, it is important for stakeholders to address the insufficient knowledge and ensure the safety performance of EVs. A public information campaign and proper education of EV operators on the procedure for charging EVs at home or other places should be conducted.

| TECHNOLO<br>Powered Ele | GY: Battery<br>ectric Vehicle   | Score | Enablers  | Responsible<br>Stakeholders/Roles   |
|-------------------------|---|-------|---|---|
| Financial &<br>Fiscal   | high upfront<br>costs due to the<br>expensive<br>manufacturing<br>process | 5     | Enhancing Financial<br>Risk Management<br>to Overcome Fiscal<br>and Financial<br>Obstacles<br>incentives primarily<br>come in the form of<br>tax reductions or<br>exemptions.<br>countries apply<br>various incentives<br>such as import<br>duties, customs<br>taxes, excise taxes,<br>and other tariffs<br>related to<br>international trade to<br>make EV imports<br>more affordable and<br>attractive. | Ministry of Energy and<br>Custom Department and<br>Ministry of Finance. Ministry<br>of Economic and Trade to<br>involve in the meetings and<br>processes and arrangement<br>for possible ways to reduce<br>high upfront cost of EVs in<br>Tonga |

Table 53 : Enabling Environment for Prioritized Barriers for Battery Powered Electric Vehicle

|   |   | The exemption of<br>vehicle registration<br>or import fees is<br>suggested as a<br>targeted policy for<br>particular groups<br>that would derive<br>the most benefit<br>from a reduction in<br>vehicle prices. |   |
|---|---|--|---|
| acquisition costs<br>have been<br>identified as<br>major market<br>restraints.  | 5 | Offering incentives<br>to reduce upfront<br>costs is crucial, as<br>the price difference<br>between electric<br>vehicles   | Ministry of Energy and<br>Custom Department and<br>Ministry of Finance. Ministry<br>of Economic and Trade to<br>involve in the meetings and<br>establishment of processes<br>and arrangement for<br>possible ways to reduce high<br>upfront cost of EVs in Tonga                              |
| upfront costs,<br>fuel/charging<br>costs,<br>maintenance<br>costs, and<br>environmental<br>costs  | 5 | offering incentives<br>or subsidies for<br>charging stations in<br>specific areas  | Ministry of Energy and<br>Custom Department and<br>Ministry of Finance, Ministry<br>of Transport to involve in the<br>procurement process and<br>further regional arrangement<br>for bulk procurement to<br>reduce prices.  |
| no new financial<br>policy<br>interventions are<br>currently in<br>place  | 5 | formalize the policy<br>package for<br>charging station<br>locations in an<br>official strategic<br>document   | Ministry responsible for<br>Energy as well as Ministry of<br>Transport. Ministry of<br>Finance, Banks and<br>Financial institutions to<br>discuss and develop<br>financial policy package for<br>e-vehicles   |
| EVs are not<br>economically<br>viable in most<br>Pacific Island<br>Countries due to<br>their higher<br>upfront costs<br>and limited<br>environmental<br>benefit | 5 | reduced or free EV<br>charging at public<br>charging stations,<br>including battery<br>swap stations if<br>applicable, to<br>encourage early EV<br>adoption and<br>investment in public                        | Ministry responsible for<br>Energy as well as Ministry of<br>Transport. Ministry of<br>Finance, private vehicle<br>dealers Power Utility, Tonga<br>Electricity Commission,<br>commercial Banks and<br>Financial institutions to<br>discuss and identify viable<br>solutions to cost, charging |

|                                       |  |   | charging<br>infrastructure   | stations, maintenance<br>requirements and spare<br>parts issues   |
|---------------------------------------|--|---|--|---|
| Policy,<br>Regulatory,<br>Legislative | current<br>uncertainties in<br>policies, have<br>been identified<br>as significant<br>constraints in<br>the market | 5 | Develop<br>coordinated policies  | Ministry responsible for<br>Energy as well as Ministry of<br>Transport. Ministry of<br>Finance, private vehicle<br>dealers Power Utility, Tonga<br>Electricity Commission,<br>commercial Banks and<br>financial institutions to<br>discuss/establish suitable<br>policies for operations,<br>management and<br>maintenance of battery<br>charged electric vehicles            |
|                                       | lack of planning,<br>policy work, and<br>policy actions for<br>electric vehicles                                   | 5 | Setting targets and<br>mandates for EV<br>uptake, as well as<br>developing a<br>national policy on<br>implemented EVs<br>actions   | Ministry responsible for<br>Energy as well as Ministry of<br>Transport. Ministry of<br>Finance, private vehicle<br>dealers Power Utility, Tonga<br>Electricity Commission,<br>commercial Banks and<br>financial institutions to<br>formulate planning and<br>suitable national plan for the<br>country  |
|                                       | potential conflict<br>between the<br>adoption of EVs<br>and certain NDC<br>targets                                 | 5 | promoting non-<br>motorized and<br>cycling transport<br>options, along with<br>encouraging public<br>adoption of 50%<br>EVs, can contribute<br>to sustainable<br>transportation<br>targets | Ministry responsible for<br>Energy/Government/Donors<br>as well as Ministry of<br>Transport. Ministry of<br>Finance, private vehicle<br>dealers Power Utility, Tonga<br>Electricity Commission,<br>commercial Banks and<br>financial institutions to<br>establish national energy or<br>carbon emissions targets to<br>be achieved by EVs<br>compared to other NDC<br>targets |
|                                       | Policies such as<br>Reduced import<br>taxes on EVs   | 5 | incentivize the<br>adoption of<br>economically viable<br>EV types that offer<br>societal and   | Ministry responsible for<br>Energy/Government/Ministry<br>of Customs as well as<br>Ministry of Transport.<br>Ministry of Finance, private   |

|   |   | environmental<br>benefits, such as<br>providing tax<br>breaks.   | vehicle dealers Power Utility,<br>Tonga Electricity<br>Commission, commercial<br>Banks and financial<br>institutions to discuss and<br>identify all possible tax<br>incentives and pass effective<br>policies for EVs   |
|---|---|--|---|
| policies aim to<br>reduce GHG<br>emissions by<br>improving<br>vehicle fuel<br>economy,<br>diversifying<br>transportation<br>modes, and<br>developing an<br>EV market. | 5 | Transitioning to Low<br>Emissions Vehicles   | Ministry responsible for<br>Energy/Government/Ministry<br>of Customs as well as<br>Ministry of Transport. private<br>vehicle dealers Power Utility,<br>Tonga Electricity<br>Commission, commercial<br>Banks and financial<br>institutions to formulate<br>policies aim to reduce GHG<br>emissions through<br>promotion of EV market   |
| policies that<br>ensure that EVs<br>and charging<br>are safe,<br>accessible,<br>affordable, and<br>have minimal or<br>positive impacts<br>on the electricity<br>grid. | 5 | implementation of<br>an EV insurance<br>policy   | Ministry responsible for<br>Energy/Government/Ministry<br>of Customs as well as<br>Ministry of Transport.<br>Ministry of Finance, private<br>vehicle dealers Power Utility,<br>Tonga Electricity<br>Commission, commercial<br>Banks and financial<br>institutions to identify<br>possible sites and charging<br>model of EVs for Tonga in<br>order to make safe and<br>affordable charging stations |
| Policy,<br>regulatory, and<br>legal obstacles<br>stemming from<br>the necessity to<br>enforce existing<br>regulations   | 5 | In order to<br>accelerate industry<br>growth and charging<br>infrastructure<br>development, a<br>decisive policy push<br>is necessary. | Ministry responsible for<br>Energy/Government/Ministry<br>of Customs as well as<br>Ministry of Transport.<br>Ministry of Finance, private<br>vehicle dealers Power Utility,<br>Tonga Electricity<br>Commission, commercial<br>Banks and financial<br>institutions to discuss and<br>identify policy, regulatory   |

|                           |  |   |  | and legislative framework for EVs in Tonga  |
|---------------------------|--|---|--|---|
|                           | policy<br>framework could<br>be adapted for<br>use in other<br>Pacific Island<br>nations, tailored<br>to suit their<br>specific<br>transportation<br>systems.  | 5 | implementing the 26<br>policy<br>recommendations<br>for Pacific Island<br>Countries (select<br>the most priority<br>policies to start with                   | Ministry responsible for<br>Energy/Government/Ministry<br>of Customs as well as<br>Ministry of Transport.<br>Ministry of Finance, private<br>vehicle dealers Power Utility,<br>Tonga Electricity<br>Commission, commercial<br>Banks and financial<br>institutions to consider the<br>suitability of EVs policy<br>framework for Tonga.  |
|                           | lack of charging<br>infrastructure,<br>limited EV<br>financing<br>options and<br>subsidies,<br>absence of EV<br>regulations and<br>standards, and<br>the absence of<br>endorsed<br>regional or<br>national e-<br>mobility<br>strategies. | 5 | standardizing a<br>battery passport,<br>establishing<br>centralized recycling<br>facilities, and<br>collaborating with<br>international<br>shipping partners | Ministry responsible for<br>Energy/Government/Ministry<br>of Customs as well as<br>Ministry of Transport.<br>Ministry of Finance, private<br>vehicle dealers Power Utility,<br>Tonga Electricity<br>Commission, commercial<br>Banks and financial<br>institutions and regional<br>institutions to decide a policy<br>framework of EV for Tonga<br>based on exiting successful<br>EVs framework in the region. |
| Institutional<br>capacity | Institutional<br>capacity and<br>insufficient<br>knowledge<br>production   | 5 | introduction of<br>Electric Vehicles<br>(EVs) in the<br>municipal<br>government fleet<br>can help reduce<br>institutional barriers                           | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify the on-<br>site training needs and<br>program for the technologies  |
|                           | reliance on<br>charging<br>infrastructure<br>availability  | 5 | Government/Donors<br>are providing<br>finance for charging<br>infrastructure and<br>other EV-related<br>initiatives, offering<br>innovative EV               | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify the   |

|  |   | technology solutions<br>and technology<br>transfer, as well as<br>supplying battery<br>systems and other<br>EV components.   | suitable sites for charging stations  |
|--|---|--|---|
| scarcity of<br>charging points<br>can deter<br>consumers from<br>considering<br>purchasing an<br>EV. | 5 | providing finance for<br>charging<br>infrastructure and<br>other EV-related<br>initiatives, offering<br>innovative EV<br>technology solutions<br>and technology<br>transfer, as well as<br>supplying battery<br>systems and other<br>EV components | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify pros and<br>cons for home charging<br>stations and ensure<br>availability of charging<br>stations for customers |
| lengthy charging<br>times can further<br>impact the<br>reliability of<br>charging.                   | 5 | the adoption of<br>electric vehicles and<br>vehicle-to-grid<br>services can be<br>particularly<br>advantageous   | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify ways to<br>reduce charging time in the<br>charging stations   |
| limited<br>availability of<br>fast charging<br>stations for<br>public use                            | 5 | model these simpler<br>systems, especially<br>in the early stages of<br>vehicle-to-grid<br>development   | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify the<br>availability of fast charging<br>stations  |
| incorporating<br>renewable<br>energy-based<br>transport<br>systems into the<br>long-term<br>planning | 5 | Forming a regional<br>EV hub with<br>representatives<br>from both local and<br>regional programs<br>can facilitate<br>collaboration and<br>support for   | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify any   |

|           |   |   | appropriate EV<br>actions and<br>programs.   | possible renewable energy-<br>based charging stations   |
|-----------|---|---|--|---|
| Technical | inadequate<br>maintenance of<br>transportation<br>infrastructure<br>contributes to<br>high emissions. | 5 | education programs<br>focused on<br>developing<br>maintenance<br>capabilities for EVs<br>in Tonga should be<br>coordinated.<br>maintenance course<br>development for<br>technicians, and<br>independent<br>companies<br>Ensuring<br>sustainable<br>maintenance of all<br>vehicles<br>invest in solar<br>generation and<br>promote daytime EV<br>charging through<br>incentives like time-<br>of-use tariffs and<br>workplace charging<br>infrastructure. | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>continuously review and<br>maintain the road<br>infrastructure |
|           | safety of electric<br>vehicles (EVs)<br>and charging<br>infrastructure                                | 5 | decentralizing<br>services from urban<br>to rural areas to<br>alleviate traffic<br>congestion.   | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify safety<br>standard for EVs                |
|           | concerns about<br>EV models and<br>battery safety   | 5 | implementing<br>vehicle standards<br>and providing<br>incentives for more<br>efficient vehicles<br>through tax breaks,   | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to identify  |

|        |   |   | fees, and import tariffs   | suitable models and safety standard for EVs in Tonga   |
|--------|---|---|--|--|
|        | new technology<br>and limited<br>expertise in<br>service centres      | 5 | The government of<br>Tonga should<br>formally adopt the<br>AC Type 2 standard<br>for public Mode 3<br>stations and DC<br>CCS Type 2<br>standard for Mode 4<br>stations.  | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss on site courses for<br>EVs maintenance and<br>operations in Tonga   |
|        | lack of expert<br>assistance when<br>encountering<br>technical issues | 5 | Tonga could benefit<br>from using the EV<br>Charging and Grid<br>Integration Tool<br>developed by the<br>IEA to assess the<br>grid impacts of EVs<br>and implement<br>strategies to<br>mitigate these<br>impacts | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>consider plan for on-site<br>expert training  |
|        | the use of cars<br>with large<br>engines and low<br>efficiency        | 3 | Enhancing the<br>efficiency of engine<br>operations  | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>discuss and identify suitable<br>car model for Tonga and<br>advise people on EVs<br>vehicle standard for the<br>country |
| Market | Necessity of<br>decentralizing<br>services                            | 5 | Potential locations<br>in Tonga could<br>encompass<br>Fua'amotu<br>International Airport,<br>Vuna Wharf, the<br>Western Bus<br>Terminal, Vaiola<br>Hospital, the Royal<br>Tombs area, a<br>potential future P&R  | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions   |

|   |   |   | lot (Section 3.5),<br>and major churches.<br>would permit other<br>entities to own and<br>operate EV<br>chargers, procuring<br>electricity from<br>Tonga Power<br>Limited at wholesale<br>rates and retailing it<br>to consumers.   |  |
|---|---|---|---|--|
| Th<br>cou<br>rev<br>mc<br>ba<br>de<br>pro | e lack of a 5<br>mprehensive<br>view of<br>otivators and<br>rriers in<br>cision-making<br>ocesses |   | By commencing<br>with EV chargers at<br>government<br>facilities, Tonga's<br>ministries can<br>familiarize<br>themselves with the<br>infrastructure and<br>capitalize on their<br>investment by<br>concurrently<br>transitioning their<br>fleets to electric<br>vehicles (this would<br>also facilitate EV<br>education initiatives | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions |
| Th<br>ava<br>mc<br>de<br>hir<br>ad        | le limited 5<br>ailability of EV<br>odels and<br>signs further<br>oders<br>option.                |   | The concept of an<br>"electricity delivery<br>service" for EV<br>charging would<br>likely entail that the<br>ownership and<br>operation of EV<br>chargers would be<br>under the<br>jurisdiction of the<br>national electric<br>utility, Tonga Power<br>Limited  | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions |
| Un<br>EV<br>lim<br>infi                   | nderdeveloped 5<br>/ industry and<br>hited charging<br>rastructure in                             | , | specific percentage<br>of imports based on<br>the available<br>resources of the   | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity  |

|                                      | the country are<br>also cited as<br>significant<br>market<br>restraints   |   | Ministry of Revenue<br>to assess EVs<br>import.<br>Design and endorse<br>an incentive for<br>private enterprises<br>engaged.  | Appliances Companies and<br>training institutions to<br>endorse sites and incentives<br>for EVs   |
|--------------------------------------|---|---|---|---|
| Information<br>& Public<br>Awareness | Novelty of<br>electric vehicle<br>(EV) technology<br>in several<br>nations and its<br>limited adoption<br>among certain<br>demographics | 5 | Enhancing transport<br>data collection and<br>management<br>Promoting<br>awareness and<br>adoption of EVs and<br>associated<br>measures, while<br>monitoring<br>international<br>advancements and<br>staying updated on<br>relevant global<br>technologies  | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to identify<br>and release information and<br>public awareness facts<br>about EVs model in Tonga<br>and details of import<br>processes |
|                                      | Insufficient<br>knowledge and<br>familiarity<br>concerning the<br>safety and<br>performance of<br>EVs                                   | 5 | Raising consumer<br>awareness through<br>a public information<br>campaign to<br>promote<br>electromobility, and<br>increasing<br>developer<br>awareness by<br>establishing<br>construction<br>requirements for EV<br>charging stations<br>Enhancing the<br>collection and<br>management of<br>energy data to<br>support the<br>development of | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to<br>release public information<br>about safety tasks and<br>guidelines for EVs operation<br>in Tonga                                 |

|  |   | comprehensive<br>energy information,<br>particularly for the<br>transport sector  |  |
|--|---|---|--|
| Potential<br>explosions in<br>extreme<br>circumstances<br>or the potential<br>risks associated<br>with the unique<br>components of<br>EV batteries | 5 | The public<br>information<br>campaign can also<br>educate EV<br>operators on how to<br>charge their<br>vehicles at public<br>stations and at<br>home, as the<br>charging<br>procedures with<br>tethered and<br>untethered cables<br>vary slightly | Ministry Responsible for<br>Energy, Power Utility, Tonga<br>Electricity Commission and<br>Private Electricity<br>Appliances Companies and<br>training institutions to advise<br>public on safety of keeping<br>and operating EVs |

# 9.5.2 Responsible Institutions for Enabling Framework of Hybrid Vehicle

According to Table 54, the Ministry of Energy, Custom Department, Ministry of Finance, Ministry of Economic and Trade are involved in meetings and processes to arrange possible ways to implement a financial and fiscal enabling framework to reduce the high upfront cost of Hybrid vehicles in Tonga. They can consider proper financial and fiscal risk management, such as imposing policy incentives for import tax reductions or exemptions, adopting more coordinated financial policies, setting up targets and mandates as national policy for hybrid vehicles to address the lack of planning and financial policy actions. It is crucial to consider policy incentives or tax incentives to reduce upfront costs, and policy push is necessary to reduce carbon emissions and make the transportation system safer and more resilient. The stakeholders mentioned above must also consider recycling facilities and other financial policy arrangements to address the absence of regulations and standards. For institutional enabling framework, improving the institutional capacity to finance spare parts and other components is essential. The Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, Private vehicle dealers Companies, and training institutions need to discuss and identify on-site training needs and programs for hybrid vehicles to address the lack of institutional capacity and knowledge. In terms of technical enabling framework, the training stakeholders must lead on-site trainings for maintenance work and technical knowledge for technicians and independent private companies. It is also crucial to address inadequate maintenance, limited expertise, and technical knowledge on hybrid vehicles. For market enabling framework, the Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, Private vehicle dealers Companies, and training institutions should identify short-term on-site courses and long-term training courses due to the lack of a comprehensive review of the deployment of hybrid vehicles. The stakeholder must take into account the limited availability of hybrid models and designs, as well as the technical feasibility of hybrid vehicles, by involving private enterprises in the adoption of hybrid vehicles. Market constraints for the underdeveloped hybrid industry can be addressed through the promotion of adopted models and incentives for institutions that have adopted them. To facilitate information and public awareness, the Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, private vehicle dealers, and training institutions should collaborate to offer short-term on-site courses and long-term training programs to bridge the knowledge gap in deploying hybrid vehicles. Enhancing the capacity for evidence-based data collection is essential to address the lack of stakeholder consultations, as well as the absence of a comprehensive review and coordination mechanism for data collection.

According to Table 54, the Ministry of Energy, Custom Department, Ministry of Finance, Ministry of Economic and Trade are involved in meetings and processes to arrange possible ways to implement a financial and fiscal enabling framework to reduce the high upfront cost of Hybrid vehicles in Tonga. They can consider proper financial and fiscal risk management, such as imposing policy incentives for import tax reductions or exemptions, adopting more coordinated financial policies, setting up targets and mandates as national policy for hybrid vehicles to address the lack of planning and financial policy actions. It is crucial to consider policy incentives or tax incentives to reduce upfront costs, and policy push is necessary to reduce carbon emissions and make the transportation system safer and more resilient. The stakeholders mentioned above must also consider recycling facilities and other financial policy arrangements to address the absence of regulations and standards. For institutional enabling framework, improving the institutional capacity to finance spare parts and other components is essential. The Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, Private vehicle dealers Companies, and training institutions need to discuss and identify on-site training needs and programs for hybrid vehicles to address the lack of institutional capacity and knowledge. In terms of technical enabling framework, the training stakeholders must lead on-site trainings for maintenance work and technical knowledge for technicians and independent private companies. It is also crucial to address inadequate maintenance, limited expertise, and technical knowledge on hybrid vehicles. For market enabling framework, the Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, Private vehicle dealers Companies, and training institutions should identify short-term on-site courses and long-term training courses due to the lack of a comprehensive review of the deployment of hybrid vehicles.

| TECHNOLOGY: Hybrid Vehicle | Score | Enablers | Responsible<br>Stakeholders/Role<br>s |
|----------------------------|-------|----------|---------------------------------------|
|----------------------------|-------|----------|---------------------------------------|

| Financial<br>& Fiscal                         | high upfront costs due to<br>the expensive<br>manufacturing process   | 5 | Enhancing Financial<br>Risk Management to<br>Overcome Fiscal and<br>Financial Obstacles<br>incentives primarily<br>come in the form of tax<br>reductions or<br>exemptions | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of<br>Finance. Ministry<br>of Economic and<br>Trade to involve in<br>the meetings and<br>processes and<br>arrangement for<br>possible ways to<br>reduce high<br>upfront cost of<br>Hybrid vehicle in<br>Tonga   |
|---|---|---|---|--|
|   | no new financial policy<br>interventions are<br>currently in place  | 5 | incentives primarily<br>come in the form of tax<br>reductions or<br>exemptions  | Ministry<br>responsible for<br>Energy as well as<br>Ministry of<br>Transport.<br>Ministry of<br>Finance, Banks<br>and Financial<br>institutions to<br>discuss and<br>develop financial<br>policy package for<br>Hybrid vehicle   |
| Policy,<br>Regulator<br>y,<br>Legislativ<br>e | Current uncertainties in<br>Policies, Regulation and<br>Legislation have been<br>identified as significant<br>constraints in the market | 5 | Develop coordinated policies  | Ministry<br>responsible for<br>Energy as well as<br>Ministry of<br>Transport.<br>Ministry of<br>Finance, private<br>vehicle dealers<br>Power Utility,<br>Tonga Electricity<br>Commission,<br>commercial Banks<br>and financial<br>institutions to<br>discuss/establish<br>suitable policies<br>for operations,<br>management and |

|   |   |  | maintenance of   |
|---|---|--|--|
| <br>  |   |  | hybrid vehicles  |
| Lack of planning, policy<br>work, and policy actions<br>for hybrid vehicles | 5 | Setting targets and<br>mandates for hybrid<br>vehicle uptake, as well<br>as developing a<br>national policy on<br>implemented hybrid<br>vehicle actions    | Ministry<br>responsible for<br>Energy as well as<br>Ministry of<br>Transport.<br>Ministry of<br>Finance, private<br>vehicle dealers<br>Power Utility,<br>Tonga Electricity<br>Commission,<br>commercial Banks<br>and financial<br>institutions to<br>formulate planning<br>and suitable<br>national plan for<br>hybrid vehicle in<br>the country   |
| Policies such as<br>Reduced import taxes on<br>Hybrid Vehicle               | 5 | incentivize the adoption<br>of economically hybrid<br>vehicle that offer<br>societal and<br>environmental benefits,<br>such as providing tax<br>incentives | Ministry<br>responsible for<br>Energy/Governme<br>nt/Ministry of<br>Customs as well<br>as Ministry of<br>Transport.<br>Ministry of<br>Finance, private<br>vehicle dealers<br>Power Utility,<br>Tonga Electricity<br>Commission,<br>commercial Banks<br>and financial<br>institutions to<br>discuss and<br>identify all<br>possible tax<br>incentives and<br>initiate pass of<br>effective policies<br>for hybrid vehicle<br>from Cabinet |

|                               | Policies has the potential<br>to enhance Tonga's land<br>transportation system by<br>making it safer, less<br>congested, more<br>equitable, and more<br>resilient, while also<br>reducing greenhouse<br>gas emissions | 5 | In order to accelerate<br>industry growth and<br>hybrid vehicle<br>infrastructure<br>development, a<br>decisive policy push is<br>necessary               | Ministry<br>responsible for<br>Energy/Governme<br>nt/Ministry of<br>Customs as well<br>as Ministry of<br>Transport.<br>Ministry of<br>Finance, private<br>vehicle dealers<br>Power Utility,<br>Tonga Electricity<br>Commission,<br>commercial Banks<br>and financial<br>institutions to<br>discuss and<br>identify suitable<br>policy framework<br>for land transport<br>system to push for<br>hybrid vehicle |
|-------------------------------|---|---|---|---|
|                               | absence of EV<br>regulations and<br>standards, and the<br>absence of endorsed<br>regional or national<br>hybrid vehicle strategies  | 5 | standardizing a battery<br>passport, establishing<br>centralized recycling<br>facilities, and<br>collaborating with<br>international shipping<br>partners | Ministry<br>responsible for<br>Energy/Governme<br>nt/Ministry of<br>Customs as well<br>as Ministry of<br>Transport.<br>Ministry of<br>Finance, private<br>vehicle dealers<br>Power Utility,<br>Tonga Electricity<br>Commission,<br>commercial Banks<br>and financial<br>institutions and<br>regional energy<br>institutions to<br>discuss hybrid<br>vehicles policy<br>and standard                           |
| Institution<br>al<br>capacity | Lack of institutional<br>capacity on hybrid<br>vehicle can deter  | 5 | providing finance for<br>hybrid vehicle-related<br>initiatives, offering  | Ministry<br>Responsible for<br>Energy, Power  |

|           | consumers from<br>considering purchasing a<br>hybrid vehicle                                  |   | innovative solutions and<br>technology transfer, as<br>well as supplying spare<br>parts and other<br>components of hybrid<br>vehicle   | Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>discuss and<br>identify the proper<br>institutional<br>capacity for hybrid<br>vehicle  |
|-----------|---|---|--|---|
|           | Institutional capacity and knowledge production   | 4 | introduction of Hybrid<br>Vehicles in the<br>municipal government<br>fleet can help reduce<br>institutional barriers<br>education programs<br>focused on developing<br>maintenance<br>capabilities for Hybrid<br>Vehicle in Tonga should<br>be coordinated | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>discuss and<br>identify the on-site<br>training needs and<br>program for the<br>technologies |
| Technical | Maintenance course<br>development for<br>technicians, and<br>Independent private<br>companies | 5 | On-site training on<br>sustainable<br>maintenance of all<br>vehicles   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>continuously<br>review and identify<br>technical training<br>courses for hybrid<br>vehicle   |

| inadequate maintenance<br>of transportation<br>infrastructure contribute<br>to high emissions | 5 | Ensuring sustainable<br>maintenance of all<br>vehicles   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>continuously<br>review and<br>maintain the road<br>infrastructure               |
|---|---|--|--|
| new technology and<br>limited expertise in<br>service centres                                 | 5 | Specific Training<br>Courses and<br>Introduction of hybrid<br>vehicle knowledge and<br>materials in school<br>syllabus<br>Encouraging the<br>adoption of Hybrid<br>Electric Vehicles | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>discuss on site<br>courses for EVs<br>maintenance and<br>operations in<br>Tonga |
| lack of expert assistance<br>when encountering<br>technical issues                            | 5 | Add services of hybrid<br>vehicles to the core<br>services of the existing<br>service stations   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>consider plan for<br>on-site expert<br>training                                 |

| Market | The lack of a<br>comprehensive review of<br>motivators and barriers in<br>decision-making<br>processes                                 | 5 | By commencing with<br>adoption of hybrid<br>vehicle at government<br>facilities, Tonga's<br>ministries can<br>familiarize themselves<br>with the hybrid vehicle<br>infrastructure and<br>capitalize on their<br>investment  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>identify short term<br>on-site courses<br>and long term<br>training courses |
|--------|--|---|---|--|
|        | The limited availability of<br>HYBRID models and<br>designs further hinders<br>adoption  | 5 | The concept of an<br>private companies<br>delivery service" for<br>hybrid vehicle dealers<br>would likely entail that<br>the ownership and<br>operation of electric<br>vehicle services would<br>be under the jurisdiction<br>of the well-known<br>vehicle dealers<br>companies | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>identify suitable<br>marketable model<br>for hybrid in Tonga                |
|        | Viability of hybrid cars<br>and trucks to comply with<br>federal fuel economy and<br>emissions standards and<br>avoid costly penalties | 5 | as an incentive for<br>private enterprises<br>engaged   | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies to<br>identify options of<br>hybrid cars that<br>contribute to<br>reduce emissions                                |
|        | Underdeveloped Hybrid<br>industry in the country<br>are also cited as  | 4 | specific percentage of<br>hybrid vehicle imports<br>based on the available<br>resources of the  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga   |

|   | significant market<br>restraints  |   | Ministry of Revenue<br>and Ministry of<br>Infrastructure to assess<br>Hybrid Vehicle import  | Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>endorse sites and<br>incentives for<br>hybrid vehicles   |
|---|---|---|--|---|
| Informatio<br>n & Public<br>Awarenes<br>s | Insufficient knowledge<br>and familiarity<br>concerning the safety<br>and performance of<br>Hybrid Vehicles | 5 | Raisingconsumerawarenessthrough apublicinformationcampaigntopromotehybridhybridvehicle,awarenessbyestablishingconstructionrequirementsfor Hybridvehicleoperationsandandmaintenancethecollectionandmanagementofevelopmentofcomprehensiveenergyinformation,particularlyfor the transportsector | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>release public<br>information about<br>safety tasks and<br>guidelines for<br>hybrid vehicle<br>operation in<br>Tonga |
|   | Capacity to establish an<br>evidenced based data<br>collection and analysis of<br>Hybrid Vehicles           | 5 | Coordinated and<br>Effective<br>Institutionalization of<br>data collection ,<br>analysis and reporting<br>of evidenced based<br>analyse information and<br>statistics  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>identify and<br>establish the<br>evidenced based   |

|   |   |  | data collection, analysis and use   |
|---|---|--|---|
| Minimum consultation<br>with local stakeholders<br>on Hybrid Vehicles                 | 4 | Public Talk and<br>Involvement on hybrid<br>vehicle maintenance<br>services and operations | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>conduct public<br>awareness<br>programs for<br>hybrid vehicles                   |
| Lack of comprehensive<br>coordination of data<br>collection for policy<br>development | 4 | Institutionalization of<br>data collection and<br>analysis                                 | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers<br>Companies and<br>training<br>institutions to<br>discuss ways to<br>share data and<br>update data in a<br>more consistent<br>way. |

### 9.5.3 Responsible Institutions for Enabling Framework of On-Grid Electric Vehicle

According to Table 54, stakeholders have identified the necessary enabling frameworks for financial and fiscal support. The Ministry Responsible for Energy, Power Utility, Tonga Electricity Commission, Private vehicle dealers Companies, and training institutions must collaborate to ensure that on-grid EVs are safe, accessible, affordable, and have minimal impact on the electricity grid. Incentives should be offered to reduce upfront costs and import taxes, while policy interventions need to be implemented. Key stakeholders should coordinate policies to address uncertainties, reduce import taxes, and promote the adoption of EV insurance policies. The Ministry of Energy, Custom Department, Ministry of Finance, Ministry of Economic and Trade, Power Utility, Tonga Electricity Commission, Private vehicle dealers Companies, and training institutions must work together to

address the limited availability of charging stations and promote the advantages of ongrid EVs. Developing technical standards, providing maintenance courses, and offering training can help reduce barriers to new technology adoption. Short-term and long-term training courses should be identified to address the lack of comprehensive technology review in the market. The stakeholders involved can collaborate to discuss the appropriate measures to tackle the limited availability of on-grid models and designs. Additionally, they can establish incentives and a technical framework to enhance the underdeveloped state of the industry. These stakeholders can enhance the framework for enabling information and public awareness by promoting the adoption of electric vehicles (EVs) and related measures. They should also keep track of international advancements and stay updated on relevant global technologies to address the challenges associated with new technology adoption and lack of knowledge. Conducting thorough information analysis and implementing public awareness campaigns can help address these issues. Institutionalizing data collection will be crucial in ensuring evidencebased analysis. By raising public awareness, the stakeholders can address the issue of minimal consultation. Furthermore, involving stakeholders in data collection and analysis will enhance the comprehensiveness of data collection and policy development.

| TECHNOLC<br>Vehicle                 | OGY: On-Grid Electric   | Score | Enablers  | Responsible<br>Stakeholders/Roles   |
|-------------------------------------|---|-------|---|---|
| Financial<br>and Fiscal<br>Barriers | policies that ensure that<br>On-Grid EVs and<br>charging are safe,<br>accessible, affordable,<br>and have minimal or<br>positive impacts on the<br>electricity grid | 5     | Design and<br>formulate the<br>financial policy<br>framework for On-<br>grid EVs  | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions |
|                                     | acquisition costs have<br>been identified as major<br>market restraints   | 5     | Design and offering<br>incentives to reduce<br>upfront costs is<br>crucial, as the price<br>difference between<br>electric vehicles | Ministry<br>Responsible for<br>Energy, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions |

| Table | 55 : | Enabling | Environment | for | Prioritized | <b>Barriers</b> | for | On- | Grid | Electric | Vehicle |
|-------|------|----------|-------------|-----|-------------|-----------------|-----|-----|------|----------|---------|
|       |      |          |             |     |             |                 |     |     |      |          |         |

| high upfront costs due to<br>new infrastructures         | 4 | Enhancing<br>Financial Risk<br>Management to<br>Overcome Fiscal<br>and Financial<br>Obstacles<br>incentives primarily<br>come in the form of<br>tax reductions or<br>exemptions<br>countries apply<br>various incentives<br>such as import<br>duties, customs<br>taxes, excise taxes,<br>and other tariffs<br>related to<br>international trade<br>to make on-grid<br>electric vehicles<br>infrastructure<br>imports more<br>affordable and<br>attractive<br>The exemption of<br>vehicle registration<br>or import fees is<br>suggested as a<br>targeted policy for<br>particular groups<br>that would derive<br>the most benefit<br>from a reduction in<br>vehicle prices | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>involve in the<br>meetings and<br>processes and<br>arrangement for<br>possible ways to<br>reduce high upfront<br>cost of on-grid EVs<br>in Tonga |
|--|---|--|--|
|  |   | Offering incentives<br>to reduce upfront<br>costs is crucial, as<br>the price difference<br>between electric<br>vehicles   |  |
| no new policy<br>interventions are currently<br>in place | 3 | formalize the policy<br>package for on-grid<br>EV in an official<br>strategic document   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance  |

|                                       |   |   |  | . Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>discuss and<br>develop financial<br>policy package for<br>on-grid e-vehicles  |
|---------------------------------------|---|---|--|--|
| Policy,<br>Regulatory,<br>Legislative | current uncertainties in<br>policies, have been<br>identified as significant<br>constraints in the market | 5 | Develop<br>coordinated policies  | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>discuss/establish<br>suitable policies for<br>operations,<br>management and<br>maintenance of on-<br>grid electric<br>vehicles |
|                                       | lack of planning, policy<br>work, and policy actions<br>for electric vehicles                             | 5 | Setting targets and<br>mandates for on-<br>grid EV uptake, as<br>well as developing a<br>national policy on<br>implemented on-<br>grid EVs actions | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle   |

|   |   |  | dealers Companies<br>and training<br>institutions to<br>formulate national<br>planning and<br>national plan for the<br>country   |
|---|---|--|--|
| Policies such as Reduced<br>import taxes on<br>technology   | 5 | incentivize the<br>adoption of<br>economically viable<br>EV types that offer<br>societal and<br>environmental<br>benefits, such as<br>providing tax breaks | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>discuss and identify<br>all possible tax<br>incentives and pass<br>effective policies for<br>on-grid EVs |
| policies that ensure that<br>EVs and charging are<br>safe, accessible,<br>affordable, and have<br>minimal or positive<br>impacts on the electricity<br>grid | 5 | implementation of<br>an EV insurance<br>policy   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>identify possible<br>sites and charging<br>model of on-grid<br>EVs for Tonga in<br>order to make safe    |

|                           |   |   |  | and affordable<br>charging stations  |
|---------------------------|---|---|--|--|
| Institutional<br>capacity | Full reliance on charging<br>infrastructure availability            | 5 | Advantage of on-<br>grid charging facility   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>promote the<br>advantage of on-<br>grid EVs          |
|                           | Limited availability of fast<br>charging stations for<br>public use | 5 | Advantage of on-<br>grid charging facility   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to form<br>up institutional<br>change from on-<br>grid EVs |
|                           | Insufficient institutional<br>capacity and knowledge<br>production  | 4 | introduction of<br>Electric Vehicles<br>(EVs) in the<br>municipal<br>government fleet<br>can help reduce<br>institutional barriers<br>model these simpler<br>systems, especially | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and  |
|           |   |   | in the early stages<br>of vehicle-to-grid<br>development<br>24 hours services<br>on-grid EV   | Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>discuss and identify<br>the on-site training<br>needs and program<br>for the technologies   |
|-----------|---|---|---|--|
| Technical | Absence of vehicles<br>regulation and standards,<br>and the absence of<br>endorsed regional or<br>national e-mobility<br>strategies | 4 | Develop Standard<br>for on-Grid Electric<br>Vehicle   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>develop technical<br>standard and<br>guidelines for on-<br>grid EVs  |
|           | inadequate maintenance<br>of transportation<br>infrastructure contribute<br>to high emissions                                       | 4 | Ensuring<br>sustainable<br>maintenance of all<br>vehicles<br>maintenance<br>course<br>development for<br>technicians, and<br>Independent<br>companies<br>invest in solar<br>generation and<br>promote daytime<br>EV charging<br>through incentives<br>like time-of-use<br>tariffs and<br>workplace charging<br>infrastructure | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>continuously review<br>and maintain the all<br>road infrastructure<br>in preparation for<br>penetration of on-<br>grid EVs |

|        | new technology and<br>limited expertise in<br>service centres  | 4 | Government of<br>Tonga and Private<br>Companies to<br>formally adopt the<br>right model of on-<br>grid vehicle<br>Tonga could benefit<br>from using the EV<br>Charging and Grid<br>Integration Tool<br>developed by the<br>IEA to assess the<br>grid impacts of EVs<br>and implement<br>strategies to<br>mitigate these<br>impacts<br>Promotion and<br>Encouraging the<br>adoption of on-grid<br>Electric Vehicles | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>discuss and identify<br>on site courses for<br>on-grid EVs<br>maintenance and<br>operations in<br>Tonga |
|--------|--|---|--|---|
| Market | The lack of a<br>comprehensive review of<br>motivators and barriers in<br>decision-making<br>processes | 5 | Government review<br>of market barriers<br>and existing<br>decision making<br>processes for on-<br>grid vehicle  | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>identify short term<br>on-site courses and<br>long term training<br>courses                             |
|        | The limited availability of<br>On-grid models and<br>designs further hinders<br>adoption               | 5 | Government<br>Ministries and<br>Private Sector<br>Companies to jointly   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance   |

|                                      |   |   | discuss the issues<br>and come up with<br>solutions  | . Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>identify suitable<br>marketable model<br>for on-grid in Tonga   |
|--------------------------------------|---|---|--|--|
|                                      | Underdeveloped industry<br>is also cited as significant<br>market restraints  | 5 | Multi-stakeholders<br>decision making<br>processes on the<br>issue   | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>endorse sites for<br>on-grid and initiate<br>the Cabinet<br>approval for<br>incentives for on-<br>grid EVs |
| Information<br>& Public<br>Awareness | Novelty of On-Grid<br>electric vehicle (EV)<br>technology and its limited<br>adoption among certain<br>demographics | 5 | Promoting<br>awareness and<br>adoption of EVs and<br>associated<br>measures, while<br>monitoring<br>international<br>advancements and<br>staying updated on<br>relevant global<br>technologies | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training  |

|   |   |   | institutions to<br>identify and release<br>information and<br>public awareness<br>facts about on-grid<br>EVs model in<br>Tonga and details<br>of import processes   |
|---|---|---|---|
| Insufficient knowledge<br>and familiarity concerning<br>the safety and<br>performance of on-grid<br>electric vehicles | 5 | Raising consumer<br>awareness through<br>a public information<br>campaign to<br>promote<br>electromobility, and<br>increasing<br>developer<br>awareness by<br>establishing<br>construction<br>requirements for EV<br>charging stations<br>Enhancing the<br>collection and<br>management of<br>energy data to<br>support the<br>development of<br>comprehensive<br>energy information,<br>particularly for the<br>transport sector | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>release public<br>information about<br>safety tasks and<br>guidelines for on-<br>grid EVs operation<br>in Tonga |
| Capacity to establish an<br>evidenced based data<br>collection and analysis   | 5 | Institutionalization<br>of data collection<br>and analysis of data<br>Enhancing transport<br>data collection and<br>management  | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions   |

| Minimum consultation<br>with local stakeholders on<br>on-grid EVs                     | 5 | Public Awareness<br>Programs on on-<br>grid EVs  | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>. Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions   |
|---|---|--|---|
| Lack of comprehensive<br>coordination of data<br>collection for policy<br>development | 5 | Involvement of key<br>stakeholders in data<br>collection and<br>analysis as well as<br>production of<br>evidenced based<br>decision making | Ministry of Energy<br>and Custom<br>Department and<br>Ministry of Finance<br>Ministry of Finance<br>Ministry of<br>Economic and<br>Trade, Power<br>Utility, Tonga<br>Electricity<br>Commission and<br>Private vehicle<br>dealers Companies<br>and training<br>institutions to<br>discuss and identify<br>possible ways to<br>share data through<br>comprehensive<br>stakeholders<br>coordination and to<br>discuss and use<br>such data to<br>analyses evidences<br>for decision making |

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#### 11 Annexes

#### 11.1 Annex 1: WORKSHEETS FOR SCORING/SCALING BARRIERS

Table A: Financial and Fiscal Barriers and Score for the Diffusion of Utility On-Grid Solar Powered Generation

| Technology: Utility                | On-Grid Solar Powered Generation   |       |
|------------------------------------|--|-------|
| Barrier<br>Economic &<br>Financial | Description  | Score |
| Financial & Fiscal                 | <ul> <li>High upfront cost for solar equipment/parts:<br/>Panels, Batteries and Storage Capacity.</li> <li>Local Tax Policy-Duty Free Diesel for Power<br/>Generation</li> <li>Reliance and Dependence on donor<br/>funding/Lack of full cost recovery investment<br/>from Private Sector</li> <li>Insufficient and Uncertain demand from the<br/>grid</li> <li>Limited access to capital to finance utility<br/>scale solar project.</li> <li>Inflation of prices triggered by increasing oil<br/>prices and other reasons</li> <li>High perceived risk by investors in absence<br/>of government guarantee for payments and<br/>grid connectivity.</li> <li>Economic feasibility due to subsidized cost of<br/>electricity to the consumer</li> <li>Inflation due to Labour Shortage and cyclone<br/>recovery</li> </ul> |       |

Table B: Non-Financial Barriers and score for the On-Grid Solar Powered Generation

| TECHNOLOG                             | Y: Utility On-Grid Solar Powered Generation  | Score |
|---------------------------------------|--|-------|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Permits, licensing issues, PPA contract.</li> <li>Insufficient Legislative and Regulatory Aspects and specifics types of</li> <li>Poor incentives/support mechanisms for the development does not exist to promote wide spread adoption.</li> </ul> |       |

| Institutional capacity | <ul> <li>Insufficient tariffs and other direct and indirect financial supports roles to play in the viability of the technology deployment and affect revenues streams.</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) due to Unclear Policy for regulation of PV</li> <li>Insufficient Privatization Arrangements by Power Utility</li> <li>Insufficient Grid connection agreements/arrangements to</li> <li>Insufficient Development of Solar PPA with IPP</li> </ul>  |  |
|------------------------|---|--|
|                        | contracts   |  |
| Technical              | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of solar installations</li> <li>Insufficient knowledge regarding RE power generation</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Insufficient battery storage leading to ,loss of revenue at night</li> </ul>  |  |
| Market                 | <ul> <li>Complexity in technical aspects such as plant design, and energy yield are directly linked to with efforts to access to permits/licenses and financing</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency gains of the technology in current climate.</li> <li>Understanding factors that influenced supply and demand in Tonga</li> <li>Tonga Market prices are highly vulnerable to oil prices fluctuation</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency are highly vulnerable to oil prices fluctuation</li> </ul> |  |

| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable</li> <li>Capacity to establish an evidenced based data collection and analysis</li> <li>Effective use of evidence to guide decision making</li> <li>Lack of community involvement in solar installation decision making</li> <li>Minimum consultation with local stakeholders on RE technologies</li> </ul> |  |
|--------------------------------------|--|--|
|                                      | Lack of comprehensive coordination of data collection<br>for policy development  |  |

| Table C. | Driggiting   | Downlowof | بطالدا امما |           | Calar | Davyarad | Conoration  |
|----------|--------------|-----------|-------------|-----------|-------|----------|-------------|
| Table C: | Phonized     | Bamers I  | OF UTIMIV   | $U_{n-1}$ | Solar | Powered  | Generation  |
| 10010 01 | 1 1101111200 | Dannerei  | 0. 0        | 0.1.0.1.0 | 00101 |          | 00110101011 |

| TECHNOLOGY                            | /: Utility On-Grid Solar Powered Generation  | Score |
|---------------------------------------|--|-------|
| Financial<br>Barriers                 | <ul> <li>High upfront cost for solar equipment/parts: Panels, Batteries and Storage Capacity.</li> <li>Local Tax Policy-Duty Free Diesel for Power Generation</li> <li>Reliance and Dependence on donor funding/Lack of full cost recovery investment from Private Sector</li> <li>Insufficient and Uncertain demand from the grid</li> <li>Limited access to capital to finance utility scale solar project.</li> <li>Inflation of prices triggered by increasing oil prices and other reasons</li> <li>High perceived risk by investors in absence of government guarantee for payments and grid connectivity.</li> <li>Economic feasibility due to subsidized cost of electricity to the consumer</li> <li>Inflation due to Labour Shortage and cyclone recovery</li> </ul> |       |
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Permits, licensing issues, PPA contract.</li> <li>Insufficient Legislative and Regulatory Aspects and specifics types of</li> <li>Poor incentives/support mechanisms for the development does not exist to promote wide spread adoption.</li> </ul>   |       |

| Institutional capacity | <ul> <li>Insufficient tariffs and other direct and indirect financial supports roles to play in the viability of the technology deployment and affect revenues streams.</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) due to Unclear Policy for regulation of PV</li> <li>Insufficient Privatization Arrangements by Power Utility</li> <li>Insufficient Grid connection agreements/arrangements to</li> </ul>  |  |
|------------------------|---|--|
|                        | <ul> <li>Insufficient Development of Solar PPA with IPP<br/>contracts</li> </ul>  |  |
| Technical              | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of solar installations</li> <li>Insufficient knowledge regarding RE power generation</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Insufficient battery storage leading to ,loss of revenue at night</li> </ul>  |  |
| Market                 | <ul> <li>Complexity in technical aspects such as plant design, and energy yield are directly linked to with efforts to access to permits/licenses and financing</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency gains of the technology in current climate.</li> <li>Understanding factors that influenced supply and demand in Tonga</li> <li>Tonga Market prices are highly vulnerable to oil prices fluctuation</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency are highly vulnerable to oil prices fluctuation</li> </ul> |  |

| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable</li> <li>Capacity to establish an evidenced based data collection and analysis</li> <li>Effective use of evidence to guide decision making</li> <li>Lack of community involvement in solar installation decision making</li> <li>Minimum consultation with local stakeholders on RE taghaglagiag</li> </ul> |  |
|--------------------------------------|--|--|
|                                      | <ul> <li>Lack of comprehensive coordination of data collection<br/>for policy development</li> </ul>   |  |

Table D : Financial and Fiscal Barriers and Score for the Diffusion of Utility On-Grid Wind Powered Generation

| Technology: Utility On-Grid Wind Powered Generation |   |       |  |
|---|---|-------|--|
| Barrier<br>Economic &<br>Financial                  | Description   | Score |  |
| Financial & Fiscal                                  | <ul> <li>Insufficient Access for Finance and lack of de-risking guarantees available</li> <li>High upfront cost for wind equipment/parts.</li> <li>Local Tax Policy-Duty Free for Government wind projects</li> <li>Reliance and Dependence on donor funding/Lack of Access for Finance</li> <li>Lack of Full cost recovery investment from Private Sector</li> <li>Limited access to capital to finance utility scale solar project.</li> <li>Inflation of prices triggered by increasing oil prices and other reasons</li> <li>Economic feasibility due to subsidized cost of electricity to the consumer</li> <li>Inflation due to Labour Shortage and cyclone recovery</li> </ul> |       |  |

Table E: Non-Financial Barriers and Score for the Diffusion of Utility On-Grid Wind Powered Generation

| TECHNOLOGY: Utility On-Grid Wind Powered Generation |   |  |
|---|---|--|
| Policy,<br>Regulatory,<br>Legislative               | <ul> <li>Insufficient Legislative and Regulatory Aspects and specifics types of incentives/support mechanisms for wind development does not exist to promote wide spread adoption.</li> <li>Unclear permitting process for wind power and electricity market design</li> <li>Ineffective Public Policies leading to Infrastructure Development</li> <li>Lack of Transparency in regulatory and monitoring activities</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) for wind due to Unclear Policy for regulation of PV</li> </ul> |  |
| Institutional<br>capacity                           | <ul> <li>Insufficient Grid connection agreements/arrangements to</li> <li>Insufficient Development of Wind PPA with IPP contracts</li> <li>Unclear and low transparency of wind power project financing and permitting processes of wind power to the grid</li> </ul>   |  |
| Technical   | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of wind power installations</li> <li>Insufficient knowledge regarding wind power generation</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Grid Stability and permitting process for wind power</li> </ul>  |  |

| Market                               | <ul> <li>Complexity in technical aspects such as plant design, and energy yield are directly linked to with efforts to access to permits/licenses and financing</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency gains of the technology in current climate.</li> <li>Understanding factors that influenced supply and demand in Tonga</li> <li>Tonga Market prices are highly vulnerable to oil prices fluctuation</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency gains of the technology in current climate.</li> </ul> |  |
|--------------------------------------|---|--|
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable</li> <li>Capacity to establish an evidenced based data collection and analysis</li> <li>Minimum consultation with local stakeholders on wind technologies</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul>   |  |

### Table F: Prioritized Barriers for On-Grid Wind Power Generation

| TECHNOLOGY: Utility On-Grid Wind Powered Generation |  | Score |
|---|--|-------|
| Financial<br>Barriers                               | <ul> <li>Insufficient Access for Finance and lack of de-risking guarantees available</li> <li>High upfront cost for wind equipment/parts.</li> <li>Local Tax Policy-Duty Free for Government wind projects</li> <li>Reliance and Dependence on donor funding/Lack of Access for Finance</li> </ul> |       |

|                                       | <ul> <li>Lack of Full cost recovery investment from Private Sector</li> <li>Limited access to capital to finance utility scale solar project.</li> <li>Inflation of prices triggered by increasing oil prices and other reasons</li> <li>Economic feasibility due to subsidized cost of electricity to the consumer</li> <li>Inflation due to Labour Shortage and cyclone recovery</li> </ul>   |  |
|---------------------------------------|---|--|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Insufficient Legislative and Regulatory Aspects and specifics types of incentives/support mechanisms for wind development does not exist to promote wide spread adoption.</li> <li>Unclear permitting process for wind power and electricity market design</li> <li>Ineffective Public Policies leading to Infrastructure Development</li> <li>Lack of Transparency in regulatory and monitoring activities</li> <li>Difficulty establishing Power Purchase Agreements (PPAs) for wind due to Unclear Policy for regulation of PV</li> </ul> |  |
| Institutional<br>capacity             | <ul> <li>Insufficient Grid connection agreements/arrangements to</li> <li>Insufficient Development of Wind PPA with IPP contracts</li> <li>Unclear and low transparency of wind power project financing and permitting processes of wind power to the grid</li> </ul>   |  |
| Technical                             | <ul> <li>Difficulty in site selection: for compatibility of infrastructure and distribution lines and time-consuming nature of wind power installations</li> <li>Insufficient knowledge regarding wind power generation</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Grid Stability and permitting process for wind power</li> </ul>  |  |

| Market                               | <ul> <li>Complexity in technical aspects such as plant design, and energy yield are directly linked to with efforts to access to permits/licenses and financing</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency gains of the technology in current climate.</li> <li>Understanding factors that influenced supply and demand in Tonga</li> <li>Tonga Market prices are highly vulnerable to oil prices fluctuation</li> <li>Limited feasibility studies to understand key requirements need for utility scale deployment and the efficiency gains of the technology in current climate.</li> </ul> |  |
|--------------------------------------|---|--|
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient data to support fixed tariff for all and insufficient data to support a tariff level that is affordable for users and profitable</li> <li>Capacity to establish an evidenced based data collection and analysis</li> <li>Minimum consultation with local stakeholders on wind technologies</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul>   |  |

Table G: Fiscal and Financial Barriers and Score for the Diffusion of the energy efficient home appliances

|   | Technology: | Energ | gy Efficient Home Appliances |       |
|---|-------------|-------|------------------------------|-------|
| I | Barrier     |       | Description                  | Score |
| I | Economic    | &     |                              |       |
|   | Financial   |       |                              |       |

| Financial & Fiscal | Insufficient Access for Finance and lack of<br>de-risking guarantees available<br>High upfront cost for small and remote<br>market.<br>Local Tax Policy-Duty Free for Government<br>wind projects<br>Reliance and Dependence on donor<br>funding/Lack of Access for Finance<br>Lack of Full cost recovery investment from<br>Private Sector<br>Inflation of prices triggered by increasing oil<br>prices and other reasons |  |
|--------------------|--|--|
|--------------------|--|--|

Table H: Non-Financial Barriers and Score for the Diffusion of the energy efficient home appliances

| TECHNOLOGY: Energy Efficient Home Appliances |   | Score |
|--|---|-------|
| Policy,<br>Regulatory,<br>Legislative        | <ul> <li>Insufficient Legislative and Regulatory Aspects and specifics types of incentives/support mechanisms for wind development does not exist to promote wide spread adoption.</li> <li>Absence of Energy Efficiency Legislation</li> <li>Ineffective Public Policies leading to adoption of energy efficient home appliances</li> <li>Lack of regulatory and monitoring activities on energy efficient home appliances</li> </ul>  |       |
| Institutional<br>capacity                    | <ul> <li>Insufficient Capacities in Energy Institution</li> <li>Lack of technical and management capacity</li> <li>Lack of training capacity for business management</li> <li>No entity with mandate and capacity to oversee electricity and petroleum</li> <li>Need for clear and effective institutional arrangements</li> <li>Lacks of guidelines, milestones and performance benchmarks</li> <li>Insufficient institutions and mechanisms to address threats of climate change</li> </ul> |       |

| Technical                            | <ul> <li>Insufficient knowledge regarding energy efficient home appliances</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Lack of experiences with energy efficient home appliances</li> <li>building design, appliance use, and energy consumption behavior revolving around cheap and low energy efficiency appliances</li> </ul>   |  |
|--------------------------------------|---|--|
| Market                               | <ul> <li>Complexity in technical aspects such as appliances design, and energy consumption</li> <li>Limited feasibility studies to understand key requirements need energy efficient home appliances</li> <li>Understanding factors that influenced supply and demand in Tonga</li> <li>challenges in accessing rural sites</li> <li>Need to confirm environmental viability of In-depth analysis of contribution of energy efficiency in the demand side to align with NDC, TERM ,SDG</li> <li>Lack of knowledge on opportunities and Challenges for EE investments</li> </ul> |  |
| Information &<br>Public<br>Awareness | <ul> <li>Capacity to establish an evidenced based data collection and analysis</li> <li>Minimum consultation with local stakeholders on energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection for policy development</li> <li>Lack of information and knowledge on energy efficiency</li> </ul>   |  |

# Table I: Prioritized Barriers for Energy Efficient Home Appliances

| TECHNOLOGY: Energy Efficient Home Appliances |  | Score |
|--|--|-------|
| Financial                                    | <ul> <li>Insufficient Access for Finance and lack of de-risking guarantees available</li> <li>High upfront cost for small and remote market.</li> <li>Local Tax Policy-Duty Free for Government wind projects</li> </ul> |       |

|                                       | <ul> <li>Reliance and Dependence on donor funding/Lack of<br/>Access for Finance</li> <li>Lack of Full cost recovery investment from Private<br/>Sector</li> <li>Inflation of prices triggered by increasing oil prices<br/>and other reasons</li> </ul>  |  |
|---------------------------------------|---|--|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Insufficient Legislative and Regulatory Aspects and specifics types of incentives/support mechanisms for wind development does not exist to promote wide spread adoption.</li> <li>Absence of Energy Efficiency Legislation</li> <li>Ineffective Public Policies leading to adoption of energy efficient home appliances</li> <li>Lack of regulatory and monitoring activities on energy efficient home appliances</li> </ul>  |  |
| Institutional<br>capacity             | <ul> <li>Insufficient Capacities in Energy Institution</li> <li>Lack of technical and management capacity</li> <li>Lack of training capacity for business management</li> <li>No entity with mandate and capacity to oversee electricity and petroleum</li> <li>Need for clear and effective institutional arrangements</li> <li>Lacks of guidelines, milestones and performance benchmarks</li> <li>Insufficient institutions and mechanisms to address threats of climate change</li> </ul> |  |
| Technical                             | <ul> <li>Insufficient knowledge regarding energy efficient home appliances</li> <li>Scarcity of spare parts due to lack of private sector investment</li> <li>Lack of experiences with energy efficient home appliances</li> <li>building design, appliance use, and energy consumption behavior revolving around cheap and low energy efficiency appliances</li> </ul>   |  |

| Market                               | <ul> <li>Complexity in technical aspects such as appliances design, and energy consumption</li> <li>Limited feasibility studies to understand key requirements need energy efficient home appliances</li> <li>Understanding factors that influenced supply and demand in Tonga</li> <li>challenges in accessing rural sites</li> <li>Need to confirm environmental viability of In-depth analysis of contribution of energy efficiency in the demand side to align with NDC, TERM ,SDG</li> <li>Lack of knowledge on opportunities and Challenges for EE investments</li> </ul> |  |
|--------------------------------------|---|--|
| Information &<br>Public<br>Awareness | <ul> <li>Capacity to establish an evidenced based data collection and analysis</li> <li>Minimum consultation with local stakeholders on energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection for policy development</li> <li>Lack of information and knowledge on energy efficiency</li> </ul>   |  |

Table J: Financial Barriers and Score for the Diffusion of the Battery powered Electric Vehicle

| Technology: | Batte | ry Powered Electric Vehicle |       |
|-------------|-------|-----------------------------|-------|
| Barrier     |       | Description                 | Score |
| Economic    | &     |                             |       |
| Financial   |       |                             |       |

| Financial & Fiscal | <ul> <li>high upfront costs due to the expensive manufacturing process</li> <li>acquisition costs have been identified as major market restraints</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs</li> <li>no new policy interventions are currently in place</li> <li>EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited environmental benefits</li> </ul> |  |
|--------------------|---|--|
|--------------------|---|--|

Table K: Non-Financial Score for the Diffusion of the Battery powered Electric Vehicle

| TECHNOLOGY: Battery Powered Electric Vehicle |   |  |
|--|---|--|
| Policy,<br>Regulatory,<br>Legislative        | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market</li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> <li>potential conflict between the adoption of EVs and certain NDC targets</li> <li>Policies such as Reduced import taxes on EVs</li> <li>policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid</li> <li>policies has the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions</li> <li>policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems</li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations</li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and</li> </ul> |  |

|                           | standards, and the absence of endorsed regional or national e-mobility strategies   |  |
|---------------------------|---|--|
| Institutional<br>capacity | <ul> <li>knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV</li> <li>lengthy charging times can further impact the reliability of charging</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning</li> </ul>   |  |
| Technical                 | <ul> <li>maintenance course development for technicians, and Independent companies</li> <li>inadequate maintenance of transportation infrastructure contribute to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>concerns about EV models and battery safety</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>the use of cars with large engines and low efficiency</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul> |  |
| Market                    | <ul> <li>Necessity of decentralizing services</li> <li>Driving range, which frequently raises concerns</li> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of EV models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties</li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints</li> </ul>       |  |

| Information &<br>Public<br>Awareness | <ul> <li>Novelty of electric vehicle (EV) technology in several<br/>nations and its limited adoption among certain<br/>demographics</li> </ul>         |  |
|--------------------------------------|--|--|
|                                      | <ul> <li>Insufficient knowledge and familiarity concerning the<br/>safety and performance of EVs</li> </ul>  |  |
|                                      | <ul> <li>Potential explosions in extreme circumstances or the<br/>potential risks associated with the unique components<br/>of EV batteries</li> </ul> |  |
|                                      | <ul> <li>Capacity to establish an evidenced based data<br/>collection and analysis</li> </ul>  |  |
|                                      | <ul> <li>Minimum consultation with local stakeholders on<br/>energy efficient home appliances</li> </ul>   |  |
|                                      | Lack of comprehensive coordination of data collection<br>for policy development  |  |

# Table L: Prioritized Barriers for Battery Powered Electric Vehicle

| TECHNOLOG                             | Y: Battery Powered Electric Vehicle   | Score |
|---------------------------------------|---|-------|
| Financial &<br>Fiscal                 | <ul> <li>high upfront costs due to the expensive manufacturing process</li> <li>acquisition costs have been identified as major market restraints.</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs</li> <li>no new policy interventions are currently in place.</li> <li>EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited environmental benefits</li> </ul> |       |
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified<br/>as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for<br/>electric vehicles</li> <li>potential conflict between the adoption of EVs and<br/>certain NDC targets</li> <li>Policies such as Reduced import taxes on EVs</li> </ul>  |       |

|                           | <ul> <li>policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market.</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.</li> <li>policies have the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions</li> <li>policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems.</li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations.</li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and standards, and the absence of endorsed regional or national e-mobility strategies</li> </ul> |  |
|---------------------------|---|--|
| Institutional<br>capacity | <ul> <li>knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning</li> </ul>   |  |
| Technical                 | <ul> <li>maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>concerns about EV models and battery safety</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>the use of cars with large engines and low efficiency</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul>  |  |

| Market                               | <ul> <li>Necessity of decentralizing services</li> <li>Driving range, which frequently raises concerns.</li> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of EV models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints</li> </ul>   |  |
|--------------------------------------|---|--|
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of electric vehicle (EV) technology in several nations and its limited adoption among certain demographics</li> <li>Insufficient knowledge and familiarity concerning the safety and performance of EVs.</li> <li>Potential explosions in extreme circumstances or the potential risks associated with the unique components of EV batteries.</li> <li>Capacity to establish an evidenced based data collection and analysis.</li> <li>Minimum consultation with local stakeholders on energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul> |  |

TableM: Financial Barriers and Score for the Diffussion of the Hybrid Vehicle

| Technology:                           | Hybrid Vehicle |       |
|---------------------------------------|----------------|-------|
| Barrier<br>Economic<br>&<br>Financial | Description    | Score |

| Financial 8<br>Fiscal | × • | high upfront costs due to the expensive<br>manufacturing process<br>upfront costs, fuel/charging costs, maintenance<br>costs, and environmental costs<br>no new financial policy interventions are currently in<br>place.<br>EVs are not economically viable in most Pacific Island<br>Countries due to their higher upfront costs and limited<br>environmental benefits. |  |
|-----------------------|-----|---|--|
|-----------------------|-----|---|--|

TableN: Non-Financial Score for the Diffussion of the Hybrid Vehicle

| TECHNOLOGY: Hybrid Vehicle            |   | Score |
|---------------------------------------|---|-------|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Current uncertainties in Policies, Regulation and<br/>Legislation have been identified as significant<br/>constraints in the market.</li> <li>Lack of planning, policy work, and policy actions for<br/>hybrid vehicles</li> <li>potential conflict between the adoption of Hybrid and<br/>certain NDC targets</li> <li>Policies such as Reduced import taxes on Hybrid<br/>Vehicle</li> <li>Policies has the potential to enhance Tonga's land<br/>transportation system by making it safer, less<br/>congested, more equitable, and more resilient, while<br/>also reducing greenhouse gas emissions</li> <li>policy framework could be adapted for use in other<br/>Pacific Island nations, tailored to suit their specific<br/>transportation systems</li> </ul> |       |
| Institutional<br>capacity             | <ul> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> </ul>   |       |

| Technical                            | <ul> <li>Maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul>  |  |
|--------------------------------------|--|--|
| Market                               | <ul> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of HYBRID models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped Hybrid industry in the country is also cited as significant market restraints</li> </ul> |  |
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient knowledge and familiarity concerning the safety and performance of Hybrid Vehicles</li> <li>Capacity to establish an evidenced based data collection and analysis of Hybrid Vehicles</li> <li>Minimum consultation with local stakeholders on Hybrid Vehicles</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul>   |  |

# Table O: Prioritized Barriers for Hybrid Vehicle

| TECHNOLOG             | Y: Hybrid Vehicle  | Score |
|-----------------------|--|-------|
| Financial &<br>Fiscal | <ul> <li>high upfront costs due to the expensive manufacturing process</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs</li> <li>no new financial policy interventions are currently in place.</li> </ul> |       |

|                                       | <ul> <li>EVs are not economically viable in most Pacific Island<br/>Countries due to their higher upfront costs and limited<br/>environmental benefits.</li> </ul>  |  |
|---------------------------------------|---|--|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Current uncertainties in Policies, Regulation and<br/>Legislation have been identified as significant<br/>constraints in the market.</li> <li>Lack of planning, policy work, and policy actions for<br/>hybrid vehicles</li> <li>potential conflict between the adoption of Hybrid and<br/>certain NDC targets</li> <li>Policies such as Reduced import taxes on Hybrid<br/>Vehicle</li> <li>Policies has the potential to enhance Tonga's land<br/>transportation system by making it safer, less<br/>congested, more equitable, and more resilient, while<br/>also reducing greenhouse gas emissions</li> <li>policy framework could be adapted for use in other<br/>Pacific Island nations, tailored to suit their specific<br/>transportation systems</li> </ul> |  |
| Institutional<br>capacity             | <ul> <li>reliance on charging infrastructure availability</li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.</li> <li>lengthy charging times can further impact the reliability of charging.</li> <li>limited availability of fast charging stations for public use</li> </ul>   |  |
| Technical                             | <ul> <li>Maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>new technology and limited expertise in service centres</li> <li>lack of expert assistance when encountering technical issues</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul>   |  |

| Market                               | <ul> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of HYBRID models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped Hybrid industry in the country is also cited as significant market restraints</li> </ul> |  |
|--------------------------------------|--|--|
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient knowledge and familiarity concerning the safety and performance of Hybrid Vehicles</li> <li>Capacity to establish an evidenced based data collection and analysis of Hybrid Vehicles</li> <li>Minimum consultation with local stakeholders on Hybrid Vehicles</li> <li>Lack of comprehensive coordination of data collection for policy development</li> </ul>   |  |

TableP: Financial Barriers and Score for the Diffussion of the On-Grid Electric Vehicle

| Technology: On-Grid Electric Vehicle |          |             |       |
|--------------------------------------|----------|-------------|-------|
| Barrier<br>Economic &<br>Financial   | <u>s</u> | Description | Score |

| Financial & Fiscal | <ul> <li>high upfront costs</li> <li>acquisition costs have been identified as major market restraints.</li> <li>no new policy interventions are currently in place.</li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations.</li> <li>policies that ensure that On-Grid EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid</li> </ul> |  |
|--------------------|--|--|
|--------------------|--|--|

TableQ: Non-Financial Barriers and Score for the Diffussion of the On-Grid Electric Vehicle

| TECHNOLOGY: On-Grid Electric Vehicle  |   | Score |
|---------------------------------------|---|-------|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market.</li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> <li>potential conflict between the adoption of EVs and certain NDC targets</li> <li>Policies such as Reduced import taxes on technology</li> <li>Policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an On-Grid EV market.</li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid</li> </ul> |       |
| Institutional<br>capacity             | <ul> <li>knowledge production</li> <li>reliance on charging infrastructure availability</li> <li>limited availability of fast charging stations for public use</li> <li>incorporating renewable energy-based transport systems into the long-term planning incorporating renewable energy-based transport systems into the long-term planning</li> </ul>  |       |

| Technical                            | <ul> <li>absence of Hybrid Vehicle regulations and standards, and the absence of endorsed regional or national e-mobility strategies.</li> <li>maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions</li> <li>safety of electric vehicles (EVs) and charging infrastructure</li> <li>new technology and limited expertise in service centres</li> <li>Encouraging the adoption of Hybrid Electric Vehicles</li> </ul>   |  |
|--------------------------------------|--|--|
| Market                               | <ul> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes</li> <li>The limited availability of On-grid models and designs further hinders adoption,</li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.</li> <li>Underdeveloped industry is also cited as significant market restraints</li> </ul>  |  |
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of On-Grid electric vehicle (EV) technology<br/>and its limited adoption among certain demographics</li> <li>Insufficient knowledge and familiarity concerning the<br/>safety and performance of on-grid electric vehicles.</li> <li>Potential explosions in extreme circumstances or the<br/>potential risks associated with the unique components<br/>of EV batteries.</li> <li>Capacity to establish an evidenced based data<br/>collection and analysis.</li> <li>Minimum consultation with local stakeholders on<br/>energy efficient home appliances</li> <li>Lack of comprehensive coordination of data collection<br/>for policy development</li> </ul> |  |

TableR: Enabling Environment (RED FONT) for Prioritized Barriers (BLACK FONT) for Battery Powered Electric Vehicle

| TECHNOLOGY: Battery Powered Electric Vehicle |   |  |
|--|---|--|
| Financial &<br>Fiscal                        | <ul> <li>high upfront costs due to the expensive manufacturing process         <ul> <li>Enhancing Financial Risk Management to Overcome Fiscal and Financial Obstacles</li> <li>incentives primarily come in the form of tax reductions or exemptions.</li> <li>countries apply various incentives such as import duties, customs taxes, excise taxes, and other tariffs related to international trade to make EV imports more affordable and attractive.</li> <li>The exemption of vehicle registration or import fees is suggested as a targeted policy for particular groups that would derive the most benefit from a reduction in vehicle prices.</li> </ul> </li> <li>acquisition costs have been identified as major market restraints.         <ul> <li>Offering incentives to reduce upfront costs is crucial, as the price difference between electric vehicles</li> <li>upfront costs, fuel/charging costs, maintenance costs, and environmental costs             <ul> <li>offering incentives or subsidies for charging stations in specific areas</li> <li>no new policy interventions are currently in place.</li> <li>formalize the policy package for charging station locations in an official strategic document.</li> </ul> </li> <li>EVs are not economically viable in most Pacific Island Countries due to their higher upfront costs and limited environmental benefits.</li> <li>reduced or free EV charging at public charging stations, including battery swap stations if applicable, to encourage early EV adoption and investment in public charging infrastructure</li> </ul></li></ul> |  |
| Policy,<br>Regulatory,<br>Legislative        | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market.         <ul> <li>Develop coordinated policies.</li> </ul> </li> <li>lack of planning, policy work, and policy actions for electric vehicles</li> </ul>   |  |

|                        | <ul> <li>Setting targets and mandates for EV uptake, as well as developing a national policy on implemented EVs actions.</li> <li>potential conflict between the adoption of EVs and certain NDC targets         <ul> <li>promoting non-motorized and cycling transport options, along with encouraging public adoption of 50% EVs, can contribute to sustainable transportation targets.</li> </ul> </li> <li>Policies such as Reduced import taxes on EVs         <ul> <li>incentivize the adoption of economically viable EV types that offer societal and environmental benefits, such as providing tax breaks.</li> </ul> </li> <li>policies aim to reduce GHG emissions by improving vehicle fuel economy, diversifying transportation modes, and developing an EV market.         <ul> <li>Transitioning to Low Emissions Vehicles</li> </ul> </li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.             <ul> <li>implementation of an EV insurance policy</li> </ul> </li> <li>policies have the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions         <ul> <li>In order to accelerate industry growth and charging infrastructure development, a decisive policy push is necessary.</li> <li>policy framework could be adapted for use in other Pacific Island nations, tailored to suit their specific transportation systems.</li> <li>implementing the 26 policy recommendations for Pacific Island Countries (select the most priority policies to start with</li> </ul> </li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of endorsed regional or national e-mobility strategies.</li> </ul> |  |
|------------------------|--|--|
|                        | <ul> <li>priority policies to start with</li> <li>lack of charging infrastructure, limited EV financing options and subsidies, absence of EV regulations and standards, and the absence of endorsed regional or national e-mobility strategies.</li> </ul>   |  |
|                        | <ul> <li>standardizing a battery passport, establishing<br/>centralized recycling facilities, and<br/>collaborating with international shipping<br/>partners</li> </ul>  |  |
| Institutional capacity | <ul> <li>knowledge production         <ul> <li>introduction of Electric Vehicles (EVs) in the<br/>municipal government fleet can help reduce<br/>institutional barriers.</li> </ul> </li> </ul>  |  |
|           | <ul> <li>reliance on charging infrastructure availability         <ul> <li>Government/Donors are providing finance for charging infrastructure and other EV-related initiatives, offering innovative EV technology solutions and technology transfer, as well as supplying battery systems and other EV components.</li> </ul> </li> <li>scarcity of charging points can deter consumers from considering purchasing an EV.         <ul> <li>providing finance for charging infrastructure and other EV-related initiatives, offering innovative EV technology solutions and technology transfer, as well as supplying battery systems and other EV-related initiatives, offering innovative EV technology solutions and technology transfer, as well as supplying battery systems and other EV components</li> </ul> </li> <li>lengthy charging times can further impact the reliability of charging.         <ul> <li>the adoption of electric vehicles and vehicle-togrid services can be particularly advantageous.</li> <li>limited availability of fast charging stations for public use             <ul> <li>model these simpler systems, especially in the early stages of vehicle-to-grid development.</li> <li>incorporating renewable energy-based transport systems into the long-term planning             <ul> <li>Forming a regional EV hub with representatives from both local and regional programs can facilitate collaboration and support for appropriate EV actions and programs.</li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations.</li> <li>education programs focused on developing maintenance capabilities for EVs in Tonga public based on developing maintenance capabilities for EVs in Tonga</li> </ul> </li> </ul></li></ul></li></ul> |  |
|-----------|---|--|
| Technical | <ul> <li>maintenance course development for technicians, and independent companies</li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions         <ul> <li>Ensuring sustainable maintenance of all vehicles</li> </ul> </li> </ul>  |  |
|           | EV charging through incentives like time-of-<br>use tariffs and workplace charging<br>infrastructure.   |  |

|        | · · · · · · · · · · · · · · · · · · ·   |  |
|--------|---|--|
|        | <ul> <li>safety of electric vehicles (EVs) and charging<br/>infrastructure</li> </ul>   |  |
|        | <ul> <li>decentralizing services from urban to rural<br/>areas to alleviate traffic congestion.</li> </ul>  |  |
|        | concerns about EV models and battery safety   |  |
|        | <ul> <li>Implementing vehicle standards and providing<br/>incentives for more efficient vehicles through</li> </ul>   |  |
|        | tax breaks, fees, and import tariffs.   |  |
|        | new technology and limited expertise in service   |  |
|        | centres   |  |
|        | <ul> <li>The government of Tonga should formally<br/>adopt the AC Type 2 standard for public Mode</li> <li>3 stations and DC CCS Type 2 standard for<br/>Mode 4 stations.</li> </ul>                                    |  |
|        | lack of expert assistance when encountering technical   |  |
|        | issues  |  |
|        | <ul> <li>Tonga could benefit from using the EV<br/>Charging and Grid Integration Tool developed<br/>by the IEA to assess the grid impacts of EVs<br/>and implement strategies to mitigate these<br/>impacts.</li> </ul> |  |
|        | the use of cars with large engines and low efficiency   |  |
|        | <ul> <li>Enhancing the efficiency of engine operations</li> </ul>   |  |
| Market | <ul> <li>Necessity of decentralizing services         <ul> <li>Potential locations in Tonga could encompass</li> <li>Eua'amotu International Airport, Vuna Wharf</li> </ul> </li> </ul>                                 |  |
|        | the Western Bus Terminal, Vaiola Hospital, the<br>Royal Tombs area, a potential future P&R lot<br>(Section 3.5), and major churches   |  |
|        | Driving range, which frequently raises concerns.  |  |
|        | <ul> <li>access service" interpretation would permit</li> </ul>   |  |
|        | other entities to own and operate EV chargers,  |  |
|        | at wholesale rates and retailing it to  |  |
|        | consumers.  |  |
|        | <ul> <li>The lack of a comprehensive review of motivators and<br/>barriers in decision making processos</li> </ul>  |  |
|        | $\circ$ By commencing with EV chargers at   |  |
|        | government facilities, Tonga's ministries can   |  |
|        | familiarize themselves with the infrastructure  |  |
|        | and capitalize on their investment by<br>concurrently transitioning their fleets to electric  |  |
|        | vehicles (this would also facilitate EV   |  |
|        | education initiatives   |  |

|                                      | <ul> <li>The limited availability of EV models and designs further hinders adoption.         <ul> <li>The concept of an "electricity delivery service" for EV charging would likely entail that the ownership and operation of EV chargers would be under the jurisdiction of the national electric utility, Tonga Power Limited</li> </ul> </li> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.         <ul> <li>as an incentive for private enterprises engaged</li> </ul> </li> <li>Underdeveloped EV industry and limited charging infrastructure in the country are also cited as significant market restraints.         <ul> <li>specific percentage of imports based on the available resources of the Ministry of Revenue to assess EVs import</li> </ul> </li> </ul>  |  |
|--------------------------------------|---|--|
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of electric vehicle (EV) technology in several nations and its limited adoption among certain demographics         <ul> <li>Enhancing transport data collection and management</li> <li>Promoting awareness and adoption of EVs and associated measures, while monitoring international advancements and staying updated on relevant global technologies.</li> </ul> </li> <li>Insufficient knowledge and familiarity concerning the safety and performance of EVs.         <ul> <li>Raising consumer awareness through a public information campaign to promote electromobility, and increasing developer awareness by establishing construction requirements for EV charging stations.</li> <li>Enhancing the collection and management of energy data to support the development of comprehensive energy information, particularly for the transport sector.</li> </ul> <li>Potential explosions in extreme circumstances or the potential risks associated with the unique components of EV batteries.</li> <ul> <li>The public information campaign can also educate EV operators on how to charge their vehicles at public stations and at home, as the charging procedures with tethered and untethered cables vary slightly</li> </ul> </li> </ul> |  |

| TECHNOLOG                             | Y: Hybrid Vehicle  | Score |
|---------------------------------------|--|-------|
| Financial &<br>Fiscal                 | <ul> <li>high upfront costs due to the expensive manufacturing process         <ul> <li>Enhancing Financial Risk Management to Overcome Fiscal and Financial Obstacles</li> <li>incentives primarily come in the form of tax reductions or exemptions.</li> </ul> </li> <li>no new financial policy interventions are currently in place.         <ul> <li>incentives primarily come in the form of tax reductions or exemptions.</li> </ul> </li> </ul>   |       |
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>Current uncertainties in Policies, Regulation and Legislation have been identified as significant constraints in the market.         <ul> <li>Develop coordinated policies.</li> </ul> </li> <li>Lack of planning, policy work, and policy actions for hybrid vehicles         <ul> <li>Setting targets and mandates for hybrid vehicle uptake, as well as developing a national policy on implemented hybrid vehicle actions.</li> </ul> </li> <li>Policies such as Reduced import taxes on Hybrid Vehicle         <ul> <li>incentivize the adoption of economically hybrid vehicle that offer societal and environmental benefits, such as providing tax incentives.</li> </ul> </li> <li>Policies has the potential to enhance Tonga's land transportation system by making it safer, less congested, more equitable, and more resilient, while also reducing greenhouse gas emissions         <ul> <li>In order to accelerate industry growth and hybrid vehicle infrastructure development, a decisive policy push is necessary</li> </ul> </li> </ul> |       |
| Institutional<br>capacity             | <ul> <li>Institutional capacity and knowledge production         <ul> <li>introduction of Hybrid Vehicles in the municipal government fleet can help reduce institutional barriers.</li> </ul> </li> <li>Policy, regulatory, and legal obstacles stemming from the necessity to enforce existing regulations.</li> </ul>   |       |

TableS: Enabling Environment for Prioritized Barriers of the Hybrid Vehicle

|           | <ul> <li>education programs focused on developing maintenance capabilities for Hybrid Vehicle in Tonga should be coordinated.</li> <li>Lack of institutional capacity on hybrid vehicle can deter consumers from considering purchasing a hybrid vehicle</li> </ul>  |  |
|-----------|--|--|
|           | initiatives, offering innovative solutions and<br>technology transfer, as well as supplying spare<br>parts and other components of hybrid vehicle  |  |
| Technical | <ul> <li>Maintenance course development for technicians,<br/>and Independent private companies         <ul> <li>On-site training on sustainable maintenance of<br/>all vehicles</li> </ul> </li> <li>inadequate maintenance of transportation<br/>infrastructure contributes to high emissions</li> </ul>  |  |
|           | <ul> <li>Ensuring sustainable maintenance of all vehicles</li> <li>new technology and limited expertise in service</li> </ul>  |  |
|           | <ul> <li>centres         <ul> <li>Specific Training Courses and Introduction of<br/>hybrid vehicle knowledge and materials in<br/>school syllabus</li> <li>Encouraging the adoption of Hybrid Electric<br/>Vehicles</li> </ul> </li> </ul>   |  |
|           | <ul> <li>lack of expert assistance when encountering technical<br/>issues         <ul> <li>Add services of hybrid vehicles to the core<br/>services of the existing service stations</li> </ul> </li> </ul>  |  |
| Market    | <ul> <li>The lack of a comprehensive review of motivators and barriers in decision-making processes         <ul> <li>By commencing with adoption of hybrid vehicle at government facilities, Tonga's ministries can familiarize themselves with the hybrid vehicle infrastructure and capitalize on their investment.</li> </ul> </li> </ul>   |  |
|           | <ul> <li>The limited availability of HYBRID models and<br/>designs further hinders adoption.         <ul> <li>The concept of a private companies delivery<br/>service" for hybrid vehicle dealers would likely<br/>entail that the ownership and operation of<br/>electric vehicle services would be under the<br/>jurisdiction of the well-known vehicle dealers<br/>companies</li> </ul> </li> </ul> |  |

|                                      | <ul> <li>Viability of hybrid cars and trucks to comply with federal fuel economy and emissions standards and avoid costly penalties.         <ul> <li>as an incentive for private enterprises engaged</li> </ul> </li> <li>Underdeveloped Hybrid industry in the country is also cited as significant market restraints         <ul> <li>specific percentage of hybrid vehicle imports based on the available resources of the Ministry of Revenue and Ministry of Infrastructure to assess Hybrid Vehicle import</li> </ul> </li> </ul>   |  |
|--------------------------------------|--|--|
| Information &<br>Public<br>Awareness | <ul> <li>Insufficient knowledge and familiarity concerning the safety and performance of Hybrid Vehicles         <ul> <li>Raising consumer awareness through a public information campaign to promote hybrid vehicle, and increasing developer awareness by establishing construction requirements for Hybrid vehicle operations and maintenance.</li> <li>Enhancing the collection and management of energy data to support the development of comprehensive energy information, particularly for the transport sector.</li> </ul> </li> <li>Capacity to establish an evidenced based data collection and analysis of Hybrid Vehicles         <ul> <li>Coordinated and Effective Institutionalization of data collection, analysis and reporting of evidenced based analyse information and statistics</li> </ul> </li> <li>Minimum consultation with local stakeholders on Hybrid Vehicles         <ul> <li>Public Talk and Involvement on hybrid vehicle maintenance services and operations</li> </ul> </li> <li>Lack of comprehensive coordination of data collection and analysis</li> </ul> |  |

TableS: Enabling Environment for Prioritized Barriers for On-Grid Electric Vehicle

| TECHNOLOG                        | Y: On-Grid Electric Vehicle   | Score |
|----------------------------------|---|-------|
| Financial and<br>Fiscal Barriers | <ul> <li>high upfront costs due to new insfrastructures         <ul> <li>Enhancing Financial Risk Management to</li> <li>Overcome Fiscal and Financial Obstacles</li> </ul> </li> </ul> |       |

|                                       | <ul> <li>incentives primarily come in the form of tax reductions or exemptions.</li> <li>countries apply various incentives such as import duties, customs taxes, excise taxes, and other tariffs related to international trade to make on-grid electric vehicles infrastructure imports more affordable and attractive.</li> <li>The exemption of vehicle registration or import fees is suggested as a targeted policy for particular groups that would derive the most benefit from a reduction in vehicle prices.</li> <li>acquisition costs have been identified as major market restraints.</li> <li>Offering incentives to reduce upfront costs is crucial, as the price difference between electric vehicles</li> <li>no new policy interventions are currently in place.</li> <li>formalize the policy package for on-grid EV in an official strategic document.</li> <li>policies that ensure that On-Grid EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.</li> <li>formalize the policy package for on-grid EV in an official strategic document</li> </ul> |  |
|---------------------------------------|--|--|
| Policy,<br>Regulatory,<br>Legislative | <ul> <li>current uncertainties in policies, have been identified as significant constraints in the market.         <ul> <li>Develop coordinated policies.</li> </ul> </li> <li>lack of planning, policy work, and policy actions for electric vehicles         <ul> <li>Setting targets and mandates for on-grid EV uptake, as well as developing a national policy on implemented EVs actions.</li> </ul> </li> <li>Policies such as Reduced import taxes on technology         <ul> <li>incentivize the adoption of economically viable EV types that offer societal and environmental benefits, such as providing tax breaks.</li> </ul> </li> <li>policies that ensure that EVs and charging are safe, accessible, affordable, and have minimal or positive impacts on the electricity grid.         <ul> <li>implementation of an EV insurance policy</li> </ul> </li> </ul>  |  |
| Institutional<br>capacity             | <ul> <li>knowledge production         <ul> <li>introduction of Electric Vehicles (EVs) in the municipal government fleet can help reduce institutional barriers.</li> </ul> </li> <li>reliance on charging infrastructure availability         <ul> <li>24 hours services on-grid EV</li> </ul> </li> </ul>  |  |

|           | <ul> <li>limited availability of fast charging stations for public use         <ul> <li>model these simpler systems, especially in the early stages of vehicle-to-grid development.</li> </ul> </li> <li>incorporating renewable energy-based transport systems into the long-term planning incorporating renewable energy-based transport systems into the long-term planning         <ul> <li>Forming a regional EV hub with representatives from both local and regional programs can facilitate collaboration and support for appropriate EV actions and programs.</li> </ul> </li> </ul>  |  |
|-----------|--|--|
| Technical | <ul> <li>absence of Vehicle regulations and standards, and the absence of endorsed regional or national e-mobility strategies.         <ul> <li>Develop Standard for on-Grid Electric Vehicle</li> </ul> </li> <li>inadequate maintenance of transportation infrastructure contributes to high emissions         <ul> <li>Ensuring sustainable maintenance of all vehicles</li> <li>invest in solar generation and promote daytime EV charging through incentives like time-of-use tariffs and workplace charging infrastructure.</li> <li>maintenance course development for technicians, and independent companies</li> </ul> </li> <li>new technology and limited expertise in service centres         <ul> <li>Government of Tonga and Private Companies to to formally adopt the right model of on-grid vehicle.</li> <li>Tonga could benefit from using the EV Charging and Grid Integration Tool developed by the IEA to assess the grid impacts of EVs and implement strategies to mitigate these impacts.</li> <li>Promotion and encouraging the adoption of on-grid Electric Vehicles</li> </ul> </li> </ul> |  |
| Market    | <ul> <li>The lack of a comprehensive review of motivators and<br/>barriers in decision-making processes         <ul> <li>Government review of market barriers and<br/>existing decision-making processes for on-grid<br/>vehicle</li> </ul> </li> </ul>  |  |

|                                      | <ul> <li>The limited availability of On-grid models and designs further hinders adoption,         <ul> <li>Government Ministries and Private Sector Companies to jointly discuss the issues and come up with solutions.</li> </ul> </li> <li>Viability of on-grid EV to comply with federal fuel economy and emissions standards and avoid costly penalties.         <ul> <li>as an incentive for private enterprises engaged</li> </ul> </li> <li>Underdeveloped industry is also cited as significant market restraints.         <ul> <li>Multi-stakeholders' decision making processes on the issue</li> </ul> </li> </ul>  |  |
|--------------------------------------|--|--|
| Information &<br>Public<br>Awareness | <ul> <li>Novelty of On-Grid electric vehicle (EV) technology and its limited adoption among certain demographics         <ul> <li>Enhancing transport data collection and management</li> <li>Promoting awareness and adoption of EVs and associated measures, while monitoring international advancements and staying updated on relevant global technologies.</li> </ul> </li> <li>Insufficient knowledge and familiarity concerning the safety and performance of on-grid electric vehicles.         <ul> <li>Raising consumer awareness through a public information campaign to promote electromobility, and increasing developer awareness by establishing construction requirements for EV charging stations.</li> <li>Enhancing the collection and management of energy data to support the development of comprehensive energy information, particularly for the transport sector.</li> </ul> <li>Capacity to establish an evidenced based data collection and analysis of data</li> <li>Minimum consultation with local stakeholders on on-grid EVs</li> <li>Lack of comprehensive coordination of data collection for policy development</li> <li>Involvement of key stakeholders in data collection and analysis as well as production of evidenced based decision making.</li> </li></ul> |  |

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| Name                   | Gender<br>(Male/Female) | Organization           | Email                            |
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## TNA BAEF WORKSHOP SIGNUP SHEET 16th May 2024

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## 11.2 Annex 3: Problem Tree



## TNA BAEF WORKSHOP SIGNUP SHEET 17<sup>th</sup> May 2024

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