

Jordan

Technology Needs Assessment

For Climate Change

Report III

Technology Action Plans (TAPs)



Supported by



Prepared by



شركة الماء والكلأ والنار لإدارة موارد البيئة Water Food & Energy for Env. Res. Mgmt. Co.

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Contributors

National Project Team of Consultants: 1. Dr Ahmad N. Abdel-Fattah, Water Food & Energy for Environmental Resources Management Co. (Almakan), Team Leader, Water Sector TNA Expert, and Author of the Report; 2. Dr Saeb Khresat, Jordan University of Science and Technology, Agriculture Sector TNA Expert; 3. Dr Ibrahim Odeh, Freelancer, Energy Sector TNA Expert; and 4. Eng. Ahmad Alnoubani, Freelancer, Transportation Sector TNA Expert.

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ABBREVIATIONS

AEE	Association of Energy Engineers
BA & EF	Barrier Analysis and Enabling Framework
BOM	Build-Operate-Maintain
BRT	Bus Rapid Transit
CH4	Methane
со	Carbon Monoxide
CO ₂	Carbon Dioxide
DTU	Technical University of Denmark
ED	Electrodialysis
EDR	Electrodialysis Reversal
GAM	Greater Amman Municipality
GHGs	Greenhouse Gases
GIZ	German Technical Cooperation
IMT	Irrigation Management Transfer
ISSP	Institutional Support & Strengthening Program (of USAID-Jordan)
ЈСС	Jordan Cooperatives Corporation
JCP	Jordan Competitiveness Program
JEA	Jordan Engineers Association
JGBC	Jordan Green Building Council
JISM	Jordan Institution for Standards and Metrology
JREEEF	Jordan Renewable Energy and Energy Efficiency Fund
JVA	Jordan Valley Authority
МСА	Multi Criteria Analysis
MEE	Multiple-Effect Evaporation (distillation)
MEMR	Ministry of Energy and Mineral Resources
MoEnv	Ministry of Environment
мом	Management, Operation and Maintenance
MoPIC	Ministry of Planning and International Cooperation
MSF	Multi-Stage Flash (distillation)
MWI	Ministry of Water and Irrigation
NEPCO	National Electrical Power Company
NMVOCs	Non-methane Volatile Organic Compounds
NOx	Nitrogen Oxides
PPA	Power Purchase Agreement
PPP	Public-Private Partnership
PV	Photovoltaic
R&D	Research and Development
RO	Reverse Osmosis
RWH	Rainwater Harvesting
SHS	Solar Home System
SO ₂	Sulphur Dioxide
TTA	Task Transfer Agreement
UDP	UNEP-DTU Partnership
UNEP	United Nations Environment Program
USAID	United States Agency for International Development
VCD	Vapour Compression Distillation
WAJ	Water Authority of Jordan
WUAs	Water Users Associations

PREFACE

Jordan, one of the first developing countries ratifying the Paris Agreement, took several steps towards fulfilling the country's obligations and global commitments, working continuously towards developing institutional, technological and financial resources of the country.

In that approach, there was a lack of dedicated and goodquality sectoral-based studies that assess in particular cli-



mate change technology needs in sectors with high levels of GHG emissions and those that are most vulnerable to the impact of climate change. Therefore, conducting a systematic assessment of the country's needs for efficient and environmentally friendly technologies to facilitate Jordan's efforts in identifying and deploying the appropriate mitigation and adaptation technologies is highly required. Thus, this activity, the *Climate Change Technology Need Assessment (TNA) Project* of Jordan, sponsored by GEF, implemented by the UNEP-DTU Partnership and carried out by Ministry of Environment in Jordan from 2015-2017, came to cover the technology gap and to complement the integrated approach Jordan is following to address the impacts of climate change.

During this long process of country-driven TNA activities, the process encompassed working on the identification and prioritization of climate change mitigation and adaptation sectors and technologies in Jordan (phase I of the project) and presenting the outcomes in the *Technology Needs Assessment (TNA) Report*. Afterwards, the *Barrier Analysis and Enabling Framework (BA & EF) Report* was prepared aiming mainly at analyzing the potential barriers hindering the transfer of prioritized technologies, the removal of key barriers, and the analysis of potential market opportunities at the national level. Lastly, the *Technology Action Plans (TAPs)* formulated the current *Report*, which worked towards putting forward project ideas for the implementation covering both mitigation and adaptation. The Ministry of Environment, on behalf of the Government of Jordan, will advocate and provide all the policy support required for the translation of these action plans into fully-fledged proposals, and ultimately, onsite projects.

Most importantly, connection and integration will be preserved between the measures and actions proposed in the TAPs for prioritized technologies and related sustainable development and green economyoriented national plans. For instance, the priority projects in the *2017 National Green Growth Plan for Jordan* (namely the Renewable Energy Desalination and Bus Rapid Transport Amman-Zarqa projects) were mentioned and supported by the provisions and outcomes of the TAPs developed through the TNA Project. The same perspective is expected to be applied to other national plans, such as NDCs, NAP, NAMA, and other national climate change response plans.

To conclude, the Ministry of Environment would like to thank all national officers and stakeholders from the line ministries, academia, NGOs and the private sector, as well as our partners from UDP and the consulting firm Almakan who led the execution of the TNA Project in Jordan and developed this crucial and enabling framework for progressing Jordan's climate change technology portfolio forward.

Sincerely,

. Khygi

Dr. Yaseen Khayyat Minister of Environment

ملخص تنفيذي باللغة العربية

هذا التقرير يحتوي على خطة عمل التكنولوجيات ذات الأولوية لمشروع تقييم إحتياجات تكنولوجيات التغير المناخي للمملكة الأردنية الهاشمية، وهو التقرير الثالث والأخير للأنشطة التي باشر فيها الأردن في إطار هذا المشروع. والغرض من هذا التقرير هو توثيق الإجراءات والأنشطة اللازمة للاستجابة لنتائج عملية منهجية مطولة لتقييم العقبات والقيود التي تحول دون الانتشار الواسع لتكنولوجيات التعامل مع التغيرات المناخية في الأردن. ويتم تقديم هذه الإجراءات من أجل ترجمة التدابير (الحوافز) اللازمة للتغلب على العقبات التي تم تحديدها ولإزالة العقبات التي تواجه الأطر التمكينية لتعزيز نشر هذه التكنولوجيات بفعالية وبشكل مطرد في الطريق الطويل لمعالجة تبعات التغيرات المناخية في الأردن. ويقدم هذا التقرير وصفا شاملا لخطط العمل الخاصة بالتكنولوجيات التي تهدف إلى الآثار الناتجة عن التغير المنافي مع هذه الأكثر وتخفيف الانبعاثات المسببة لظاهرة التغير المناخ لخطط العمل الخاصة بالتكنولوجيات التي تهدف إلى القائر الناتجة عن التغير المنافي والتكيف مع هذه الآثار وتخفيف الانبعاثات المسببة لظاهرة التغير المناخي وهذه التدابير والحوافز والإجراءات التي تهدف إلى تقليل الآثار الناتجة عن التغير الثاني للمشروع. والجهات المستهدفة من هذا التقرير وصفا شاملا لخطط العمل الخاصة بالتكنولوجيات التي تهدف إلى تقليل الآثار الناتجة عن التغير المشرعي والتكيف مع هذه الآثار وتخفيف الانبعاثات المسببة لظاهرة التغير المناخي، وهذه التدابير والحوافز والإجراءات المقترحة تستند جزئيا على محتوى مكثف من التقرير الثاني للمشروع. والجهات المستهدفة من هذا التقرير هي صانعي المناحية وأصحاب المصلحة المعنيين والمؤسسات المانحة الوطنية والدولية، فضلا عن المستثمرين في مجالات التغير المناخية. والتنمية المستدامة وغيرهم من الأفراد والجماعات المهتمة بلماتين المائلي المناخية.

ويحتوي هذا التقرير على أفكار لمشاريع محددة كمشاريع خضراء، يتم تقديمها في فصول منفصلة بعد كل خطة عمل لكل قطاع من القطاعات الأربعة التي تم تقييمها، مع تحديد الإجراءات اللازمة الملموسة التي يمكن أن تسهم في تحقيق الأهداف المحددة فيما يتعلق بتلك التكنولوجيا. ويورد التقرير أدناه موجزاً للإجراءات الرئيسية المقترحة في كل قطاع للتكنولوجيات ذات الأولوية.

قطاع الطاقة:

وقد تم تقييم ثلاث تكنولوجيات ذات أولوية وهي: الطاقة الشمسية الحرارية، والخلايا الكهروضوئية، وضخ المياه بواسطة الطاقة الشمسية. والإجراءات الرئيسية المقترحة هي:

- إزالة/تقليل العقبات المالية والاقتصادية؛
 - تطبيق المعايير.
 - برامج تدريبية مخصصة.
 - برامج توعوية فعالة.

واستناداً إلى الحواجز والتدابير التي تم تحليلها، تم تصميم خطة عمل خاصة بقطاع الطاقة للتخفيف من إنبعاثات غازات الدفيئة بشكل خاص. ومن ثم، تم توضيح الانشطة الرئيسية للإجراءات المذكورة أعلاه. ومن أجل تحقيق النتائج الخاصة بقطاع الطاقة، يقترح تنفيذ بعض المشاريع التي ستعتبر فيها الأنشطة المترابطة وسيلة لتحويل الأفكار إلى حقائق. ونتيجة لذلك، تقترح أفكار المشاريع الرئيسية الثلاثة التالية:

• تصميم آليات مالية معينة لدعم الأنظمة التي تعمل بالطاقة الشمسية.

• تطوير صناعة الخلايا الكهروضوئية من السيليكون إلى الوحدة الكاملة؛

• تطوير صناعات تعتمد على الطاقة الشمسية عالية التقنية والتي تتكون من أنبوب مسطح، أنابيب مفرغة، الحوض المكافئ.

إن الهدف الأساسي المتوقع من خطة عمل تكنولوجيات قطاع الطاقة هو توسيع انتشار التطبيقات التي تعمل بالطاقة الشمسية في الأردن بحيث تطمح الخطة بحلول عام 2030 أن يتم تمتلك 25 % من الأسر الاردنية سخانات مياه تعمل بالطاقة الشمسية؛ و 10٪ من المنازل تمتلك أنظمة كهروضوئية. بالإضافة إلى أن 5٪ من المنازل سوف تحتوي على سيارات تعمل بالطاقة كهربائية. وسيستخدم 30% من المزارعين الطاقة الشمسية لضخ المياه وسيتحول ما نسبته 20٪ من المزارع المربوطة بشبكة الكهرباء الوطنية وكذلك 20٪ من محطات ضخ المياه الحكومية نحو ضخ المياه بواسطة الشمسية والأنظمة الكهروضوئية.

قطاع النقل

واقترح لهذا القطاع أيضا خطة عمل تشمل ثلاث تكنولوجيات وهي: الباص السريع، والعمل على تطوير البنية التحتية للمشاة وتطوير نظام للتذاكر الإلكترونية في المواصلات العامة. والإجراءات الرئيسية المقترحة هي:

- وضع القواعد التنظيمية التي تستهدف المستخدمين المحتملين لوسائل النقل العام؛
- وضع خطط واستراتيجية تهدف لإعادة تأهيل الشوارع الرئيسية التي ستحتوي على ممرات خاصة للباص السريع؛
 - إضفاء الطابع المؤسسي على أدوار أصحاب المصلحة، بدلا من تركها على أساس إجراءات غير منظمة؛
 - تنظيم برنامج لتطوير قدرات السائقين والمشغلين؛
 - تنظيم حملات توعية واسعة لتحفيز مستخدمي القطاع العام؛

ومن بين أفكار المشاريع المقترحة في قطاع النقل ما يلى:

- استحداث تخصصات أكاديمية جديدة تختص بعملية النقل المستدام مثل إنشاء وتطوير برامج ماجستير في الجامعات الاردنية وتزويده بكل ما يلزم؛
 - العمل على إقامة مشروع الباص السريع بين مدينتي عمان واربد؛
 - تطوير وتحديث مركبات النقل العام؛

قطاع المياه

التكنولوجيات الثلاث ذات الأولوية في قطاع المياه تمتاز بخصائص مميزة وجوانب فريدة من نوعها وتتطلب وجود موارد لازمة وطرق خاصة في عملية الإدارة وتحديد كل من الجهات المعنية والمستفيدين مع أخذ العقبات الحكومية بعين الاعتبار. وعلاوة على ذلك، فإن لكل واحدة من هذه التكنولوجيات نطاق تطبيقي خاص يسهم في انتشارها، وهي على النحو التالي:

- تقنية حصاد مياه الأمطار من الأسطح

من المتوقع أن تشتمل هذه التكنولوجيا على اختبار أنظمة متعددة لتصاميم مختلفة تتواجد في عدة مناطق حضرية وغير حضرية وأرياف وضواحي والتي تكون نسبة هطول الأمطار السنوية فيها اعلى من 200 مم. وسيسهم الاطار المنهجي العام المتبع في المواقع الريادية المختارة إلى اختبار إستخدام المواد التقنية والهندسية، ودور المؤسسات، والعمليات التنظيمية، وعملية إنفاذ القانون، وتطبيق كودات البناء، وعمليات الإشراف، واستحداث وظائف جديدة، مما سيؤدي إلى تحديد أنسب الطرق وأكثرها قابلية لتطبيق تكنولوجيات حصاد مياه الأمطار في مختلف أنواع المباني في الاردن. والأهم من ذلك، أن مثل هذه التقييمات ستساعد على سد الثغرات الناجمة عن الحواجز التي تعترض عملية إنفاذ القوانين، مع التركيز على مراقبة تطبيق قواعد وأنظمة البناء وعملية الإشراف.

ومن بين الإجراءات المقترحة لهذه التكنولوجيا ما يلي:

إجراء دراسة وتقييم تقني لتحديد أنسب طريقة لتكنولوجيا الحصاد المائي في الأردن.

• تطوير كودة جديدة وعمل مراجعات للكودات القائمة وتطوير نظام للمباني بخصوص كفاءة استخدام المياه، بحيث يشتمل على الحوافز التنظيمية، وعمل تخفيضات على الضرائب والرسوم بهدف زيادة امتثال شركات الإسكان لمتطلبات هذه الأنظمة والكودات فيما يتعلق بالحصاد المائي.

• تطوير واستحداث برامج مكرسة من قبل الجهات المعنية مثل وزارة المياه والري، ونقابة المهندسين الأردنيين وجمعية المقاولين، وغيرها مخصصة للتوعية ونشر المعلومات. • إنشاء مركز إقليمي للتدريب الهندسي التطبيقي لمبادئ المباني الخضراء بحيث يتم إنشاء المركز كمبنى أخضر كامل للأردن والمنطقة ككل يحتوي على تكنولوجيات الحصاد المائي من بين تقنيات مستدامة أخرى مثل المياه الرمادية، وتقنيات العزل ذات الكفاءة العالية وتطوير برامج تدريبية تستهدف جميع الجهات المعنية بشكل مباشر من مهندسين ومصممين ومتعهدين/مقاولين وطلاب تدريب مهني.

- تحكين وتوسيع تقنيات جمعيات مستخدمي المياه

وتهدف خطة عمل هذه التكنولوجيا إلى التوسع في تطبيق هذه التقنية في الأردن من خلال تصميم برنامج رئيسي بدلاً من مشروع واحد. ومن المتوقع أن تؤدي الأنشطة المقترحة في هذا البرنامج/مشروع إلى تحقيق عملية نقل للإدارة المتكاملة للري من قبل جمعيات مستخدمي المياه في جميع أنحاء وادي الأردن والتي تستند إلى تنفيذ برنامج شامل للأنشطة المختلفة في هذا المجال. وفي الواقع، يعتزم أصحاب المصلحة المشاركين في مناقشات هذه التقنية تطوير برنامج ت شامل لجميع الإجراءات المذكورة أدناه من أجل طرح نهج متكامل لإزالة الحواجز التي تعترض هذه التكنولوجيا وتيسير تمكينها وتوسيعها في البلد.

ومن بين الإجراءات المقترحة لهذه التكنولوجيا ما يلي:

- تغيير الإطار التشريعي الحالي والناظم لعمل جمعيات مستخدمي المياه في الأردن إلى إطار تشريعي آخر مناسب.
 - تعزيز إمكانيات جمعيات مستخدمي المياه لتنفيذ المهام المنوطة بها.
- تحقيق وسائل فعالة للاستدامة المالية لدى جمعيات مستخدمي المياه وبناء قدراتها على تطوير الانشطة المدرة للدخل.
- وضع برنامج تدريبي مستمر لبناء القدرات، وتطوير وتفعيل منصات التنسيق والتواصل الفعالة لجمعيات مستخدمي المياه.
- وضع برامج لتمكين جمعيات مستخدمي المياه من تسويق المفهوم الأساسي لإدارة الري التشاركية وبناء القدرات والمهارات في تسويق منتجاتها.

ومن المتوقع أن يتم تجميع كل الإجراءات المذكورة أعلاه والأنشطة المفصلة في برنامج واحد شمولي وضخم يهدف إلى تسريع عملية النقل للصلاحيات المتعلقة بالإدارة التشاركية لأنظمة الري إلى جمعيات مستخدمي المياه في جميع أنحاء وادي الاردن بطريقة شاملة ومنظمة. وسيسهم ذلك في إزالة الحواجز التي تحول دون تطور ونشر هذه التكنولوجيا وتيسير تمكينها وتوسيعها في أجزاء أخرى من البلد، على سبيل المثال، جنوب الأردن. وتشمل فكرة المشروع المحددة لهذه التكنولوجيا برنامجا رئيسياً بشأن التمكين وتوسيع نطاق ممارسات جمعيات مستخدمي المياه في الردن. وعلى وجه الخصوص، يتمثل أحد الأهداف الرئيسية في التحول من الإطار القانوني الحالي والذي يحكم شؤون جمعيات مستخدمي المياه في الأردن إلى قانون أكثر فعالية. وسيتيح ذلك أيضا تعزيز جمعيات مستخدمي المياه حتى تتمكن من أداء المهام المنوطة بها، فضلاً عن مساعدتها على تحقيق الاستدامة المالية الفعالة وبناء قدراتها على تطوير أنشطة ومشاريع معرة للدخل.

تحلية المياه المالحة والمسوس وإعادة استخدامها

نظراً لأن الاستثمار في هذه التكنولوجيا يتطلب رأس مال ضخم، سيتم اختبار التدابير المقترحة لمعالجة الحواجز والعقبات الهامة التي تعوق نشر هذه التكنولوجيا من خلال موقع ريادي تم اختياره من قبل سلطة المياه، على أن تكون مسؤولية التنفيذ على عاتق سلطة المياه لتعزيز هذه التكنولوجيا ومعالجة التحديات المتعلقة برأس المال.

ومن بين الإجراءات المقترحة لهذه التكنولوجيا ما يلي:

• التشجيع على تخفيض أسعار التشغيل من خلال استحداث وحدات تحلية مياه فعالة من حيث التكلفة ومتكاملة في استخدام الطاقة مثل الطاقة الشمسية؛

- تعزيز وتوفير حوافز لإنتاج وتجميع وحدات محلية لتحلية المياه؛
 - التشجيع على استخدام التكنولوجيات ذات الأثر البيئي الأقل؛

وهناك فكرة مشروع جيدة لهذه التكنولوجيا، وهي تركيب خلايا ضوئية لتشغيل محطة تحلية المياه لموقع في وادي الأردن، تحديداً حقل سيل حسبان، وهو عبارة عن مجموعة من أربعة آبار للمياه الجوفية على حوض البحر الميت الجوفي بطاقة تصل من 3-3.5 م³ في السنة. ويستخدم هذا الحقل لتوصيل مياه الشرب إلى عمان والمنطقة المحلية.

قطاع الزراعة

للتكنولوجيات الثلاث ذات الأولوية في قطاع الزراعة خصائص مميزة وجوانب فريدة من نوعها من حيث الموارد والطرق المستخدمة للإدارة ومجموعة المستفيدين الجهات المعنية، فضلاً عن الحواجز التقنية والحوكمة وهي:

تطبيق تقنيات توفير المياه مثل الري بالتنقيط أو تقنية الري تحت سطح الأرض

وقد تم تحديد الهدف من هذه التكنولوجيا وهو "زيادة مساحة المناطق المروية في وادي الاردن والمرتفعات باستخدام التكنولوجيات الموفرة للمياه لتصل الى 60 ألف هكتار بحلول عام "2030. كما تعمل الخطة على توسيع الأنشطة المرتبطة بحصاد المياه إلى المناطق الجافة ومنطقة البادية لتقديم فوائد اجتماعية، واقتصادية، وبيئية للمناطق الصالحة للزراعة. ولتحقيق لهذه الغاية، تم تقديم الإجراءات التالية والمقترحة لهذه التكنولوجيا:

• تحسين خدمات الإرشاد الزراعي بشكل كبير لتقديم الخدمات الاستشارية اللازمة وأنشطة بناء القدرات اللازمة فيما يتعلق مزايا التكنولوجيا؛

• تنظيم وتنفيذ حملات لتحسين القدرات المحلية تستهدف المزارعين بشكل خاص؛

• توفير الحوافز الاقتصادية لدعم الممارسات الصحيحة لتوفير مياه الري من أجل زيادة كفاءة استخدام أصحاب الأراضي والمزارعين.

وشملت أفكار المشروع التي تم تحديدها لهذه التكنولوجيا "إدخال تكنولوجيات مبتكرة لتوفير المياه في الري". ويهدف المشروع إلى زيادة القدرة على مواجهة آثار تغير المناخ على نظام إدارة المياه في الأردن، الذي يعتبر العامل الرئيسي لتحسين الإنتاج الزراعي.

حصاد المياه على مستوى المزرعة

يرتكز حجم خطة عمل هذه التكنولوجيا وهدفها على مستجمعات المياه المحلية في المناطق الجافة ومنطقة البادية. ومن بين الإجراءات المقترحة لهذه التكنولوجيا ما يلي: • تنفيذ مشاريع تجريبية لإثبات مزايا التكنولوجيا؛

• توفير القروض أو المنح طويلة الأجل ذات الفائدة المنخفضة من خلال أموال الدولة والمصادر الخاصة أو الصناديق الدولية مثل: البنك الدولي، والصندوق الدولي للتنمية الزراعية، وصندوق المناخ الأخضر وصندوق التكيف وغير ذلك؛

• دعم إنشاء شبكة للشركاء وأصحاب المصلحة لتطوير ونقل التكنولوجيا من خلال شبكة من الخبراء التقنيين.

وتشمل أفكار المشاريع المحددة لهذه التكنولوجيا مشروعا بعنوان "حصاد مياه الأمطار للاستخدامات الزراعية". وسيتكامل هذا المشروع مع الخطة الاستراتيجية لوزارة الزراعة من خلال زيادة إنتاجية الوحدة الزراعية وتحسين فرص الحصول على المياه. وستعمل الأحواض التجميعية كمورد تكميلي للمياه لري النباتات واستهلاك الماشية. وسيساعد ذلك في الحد من آثار الجفاف وتحسين سبل عيش وموارد الأسر المستهدفة. ويهدف المشروع إلى زيادة قدرة نظام المياه في الأردن على مواجهة آثار تغير المناخ من خلال حصاد وتخزين مياه الأمطار للاستخدام الصيفي (لأغراض الري واستهلاك الثروة الحيوانية)، وبالتالي زيادة الإنتاجية في المواسم الحراة والجافة.

الترويج لاستخدام أصناف نباتية مقاومة أو لديها القدرة للتكيف مع التغيرات المناخية

يقتصر نطاق تطبيق هذه التكنولوجيا على المناطق الزراعية البعلية التي تكثر فيها زراعة الحبوب والبقوليات. وبناء على ذلك، تم اقتراح الإجراءات التالية لهذه التكنولوجيا: • وضع برامج حديثة لإكثار أصناف نباتية تمتلك القادرة على التكيف مع التغيرات المناخية بالتعاون مع المنظمات الدولية ذات العلاقة؛

• وضع آليات لتوفير إعانات وحوافز للمزارعين لتشجيع استخدام ونشر الأصناف النباتية المقاومة والقادرة على التكيف مع التغيرات المناخية باستخدام مصادر مختصة بعلم الجينات النباتي؛

• تعزيز وتحسين القدرة المؤسسية لبرامج الإكثار الزراعي؛

تعزيز نقل المعرفة وزيادة الوعي العام بشأن فوائد الأصناف المحسنة؛

وقد تم إقتراح فكرة المشروع "تنفيذ طرق الإكثار الحديثة لتسريع إنتاج أنواع المحاصيل المقاومة لتغييرات المناخية" لهذه التكنولوجيا. ومن بين أهداف المشروع تحديد الأصناف الوراثية المقاومة لمحصولي القمح والشعير، واعتماد تكنولوجيات تكثير حديثة لتسريع إنتاج أنواع مختلفة مقاومة للتغير المناخي من القمح والشعير، وتعزيز قدرات برامج التكثير الحالية من خلال تحسين المرافق واعتماد الأدوات الحديثة والتدريب.

EXECUTIVE SUMMARY

This Report, the *Technology Action Plan (TAP) Report*, is the third and final report of the activities on which Jordan embarked under the Technology Needs Assessment (TNA) Project. The purpose of this *TAP Report* is to document the actions and activities needed in response to the outcomes of a systematic and long process of assessing the obstacles and limitations that are hindering the widespread diffusion and deployment of climate change technologies in Jordan. Such actions are presented in order to translate the measures (incentives) needed to overcome the barriers that have been identified. They are being put forward as ways of removing the obstacles that are hindering the enabling frameworks in maximizing and enhancing the dissemination of such technologies effectively and steadily in the long path to dealing with climate change in Jordan. The TAPs presented provide a comprehensive description of the action plans for mitigation and adaptation technologies, partly based on condensed and edited content from Report no. II, the *Barrier Analysis and Enabling Framework (BA&EF) Report*. It is expected that the audience (target group) for this report will consist of national policy-makers and stakeholders and national and international donor institutions, as well as investors and other individuals and groups interested in climate change issues.

This TAP Report is supplemented by specific project ideas, submitted in separate chapters after each TAP, outlining concrete actions that can contribute to meeting the identified ambitions identified in relation to the TAP.

A quick summary of main actions proposed in each sector and the prioritized technologies is provided below.

Energy Sector:

A combined (bundled) TAP was proposed for the three priority technologies *of Solar Thermal, PV Electrification* and *Solar Water Pumping* in the energy sector. The main actions proposed are:

- Remove/minimise financial and economic barriers;
- Enforce standards;
- Focused training programs; and
- Effective awareness programs.

Based on the barriers and measures analyzed, the TAP for the energy sector has been designed for mitigation of GHGs particularly. Thus, several activities have been articulated for the main actions listed above. To achieve the Energy Sector TAP's results and main goal, it is proposed to implement some projects in which the tied activities will be considered as a way of turning ideas into realities. As a result, the following three main project ideas are suggested:

- Design financial support mechanisms and subsidies for solar-powered systems;
- Develop complete process PV industry, from silicon to module;
- Develop a comprehensive high-tech solar thermal industry with flat, evacuated tube and parabolic trough technologies.

The target set in the Energy Sector, "*Expanding the diffusion and penetration of solar-powered applications in Jordan*" is ambitious. By 2030, 25% of households will be equipped with solar water heaters; 10% of houses will have installed PV electrification systems; 5% of houses will have electric cars charged from home; 30% of farmers located in off-grid regions will be using solar PV pumping systems; 20% of grid-connected farms will have switched to PV solar-water pumping; and 20% of government water-pumping stations will also have switched to solar pumping.

Transport Sector

A combined (bundled) TAP was also proposed for the three priority technologies of the *Bus Rapid Transit, Pedestrian Infrastructure* and *Ticketing System* in the Transportation Sector. The main actions proposed are:

- Set regulations that incentivize users and potential users of public transportation (PT);
- Set strategic rehabilitation plans for the main streets that will contains lanes for the BRT;
- Institutionalize the roles of stakeholders, instead of leaving them based on ad-hoc actions;
- Organize a capacity-building program for the drivers and operators; and
- Organize a wide awareness campaign to incentivize users and potential users of PT.

Among the project ideas proposed in the transportation sector are:

- Establish a new sustainable transportation major (such as a Masters' Program) in Jordanian universities to create new specialized practitioners in this understaffed field;
- Institute a new BRT project between the two major cities of Amman and Irbid;
- Improve and modernize the facilities of public transport vehicles.

Water Sector

The three technologies prioritized in the water sector have distinctive characteristics and unique aspects in terms of the resources, management modalities, beneficiary groups and stakeholders involved, as well as technical and governance barriers. Thus, the three technologies were addressed and assessed separately. Moreover, each technology has its unique scale and context of deployment, as follows.

— Roof-top rainwater harvesting (RWH) technology

It is anticipated that the scale and context of this technology will encompass the testing of different RWH designs representing a multi-modality of demonstration sites from urban, suburban and rural areas of rainfall rates above 200 mm/year. The pilot sites will enable the following to be introduced: technical and engineering materials and contractors; institutional, regulatory and law enforcement, building codes monitoring and supervision functions-related assessments, and screening studies to determine the most appropriate and viable modality of RWH technology for different types of building settings in Jordan. Most importantly, such assessments will help to fill the gaps due to barriers in enforcing the codes, with an emphasis on building code monitoring and supervision functions.

Among the actions proposed for this technology are:

- Conduct a technical assessment and screening study to determine the most appropriate modality of RWH technology for different types of building settings in Jordan;
- Revise or develop a new water-efficiency code or by-law for buildings to regulate water efficiency, including RWH and regulatory incentives, tax cuts and fees deduction aimed at increasing compliance of housing construction companies with RWH directives (building codes) and enhancing the feasibility and payback period of the technology;
- Develop dedicated efforts and programs on the part of the relevant bodies (Ministry of Water and Irrigation, Jordan Engineers Association, Contractor Association, etc.) and embark on developing dedicated awareness and information dissemination programs;
- Establish a regional green building engineering training center as a fully-fledged demonstration green building for the region encompassing RWH technology and develop training programs targeting all the stakeholders directly involved (engineers, designers, contractors, and vocational training students).

However, many actions were promoted for selection as project ideas. For example, the TAP for RWH was inspired to propose establishing a *Regional Green Building Engineering Training Center* in Jordan, which will be itself a fully-fledged demonstration green building for the region encompassing RWH technology among other sustainable building-oriented technologies (such as greywater, insulation technologies, RE & EE technologies, etc.).

— Empowerment and Expansion of Water Users Associations' (WUA) Technology

The size of the ambition for *Empowerment and Expansion of WUA Technology* in Jordan relates to the size of a major proposed program rather than a single project. It is anticipated that activities proposed in this TNA Project and the associated TAP for this technology will result in transferring and achieving full Irrigation Management Transfer (IMT) to WUAs all over the Jordan Valley (JV) based on carrying out a holistic program of activities. In fact, the stakeholders involved in the discussions on developing the TAP for *Empowerment and Expansion of WUAs Technology in Jordan* intend to create a full package program of all the actions listed below in order to put forward a complete approach to removing the barriers to such technology and easing its empowerment and expansion in the country.

Among the actions proposed for this technology are:

- Switching from the mandate of the existing Jordan Cooperatives Corporation (JCC) law governing WUAs in Jordan to a more suitable regulatory framework;
- Strengthening the WUAs in performing their mandated tasks (IMT);
- Attaining effective means of financial sustainability for WUAs and building their capacity to develop income-generating activities and projects;
- Establish a program of continuous training and capacity-building and develop and activate effective coordination and communication platforms for WUAs in the JV;
- Establish capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in Participatory Irrigation Management (PIM) and building the capacity and skills of WUAs in marketing their products.

It is expected that all the above actions and detailed tied activities will be packaged into one mega-program aiming at accelerating transfer and achieving full IMT to WUA all over the JV in a holistic and organized manner. This will contribute to removing the barriers to such technology and ease its empowerment and expansion in other parts of the country, for instance, southern Jordan. The identified project idea for this technology encompasses a major program on *Empowerment and Expansion of Water Users Associations (WUAs) Practice in Jordan*. The project will result in transferring and achieving full IMT to WUA all over JV based on forming a full package project of all the actions listed in the TAP section of this technology. This program is expected to contribute in removing the main barriers to such technology and easing its empowerment and expansion in the country. Particularly, one of the main objectives is switching from the mandate hindering the existing JCC law governing WUAs in Jordan to a more effective and suitable law. This will also enable the WUAs to be strengthened so that they can perform their mandated tasks, as well as helping them achieve effective financial sustainability and building their capacity to develop income-generating activities and projects.

Desalination/Brackish Water Treatment and Re-use

Because investment in such technology requires high levels of capital, the measures introduced to tackle these important barriers and to enhance diffusion of this technology in accordance with the outcomes of the TNA project will be tested in a pilot site. The site is of promising readiness and is preferred by the

authorities in charge (the Water Authority of Jordan or WAJ) as a way of augmenting this technology and address these capital-related challenges.

Among the actions proposed for this technology are:

- Promoting reasonable system prices for capital and operating costs through cost-effective desalination units integrated with energy solutions (such as solar energy);
- Promoting and providing incentives to produce and assemble desalination units locally; and
- Promoting technologies with less environmental impact.

A well-identified project idea for this technology is the installation of a PV-powered desalination plant for a site in western Jordan close to the Jordan Valley (the Southern Jordan Valley), specifically the Al Husban Well Field, a set of four groundwater wells on the Dead Sea Groundwater Basin with a capacity of 3-3.5 MCM/year. This field is used to provide drinking water to Amman and the local area.

Agriculture Sector

The three technologies prioritized in the agriculture sector have distinctive characteristics and unique aspects in terms of the resources, management modalities, beneficiary groups and stakeholders involved, as well as the technical and governance barriers. Thus, the three technologies were addressed and assessed separately as well.

— Application of Water Saving Technologies, such as Drip or Subsurface Irrigation Technology

The ambition for the said technology was set as a target: "Increase the irrigated areas in the Jordan Valley and Highlands using water-saving technologies to 60,000 hectares by 2030". Also, expand water-harvesting activities to the catchments of dry areas and the Badia region to deliver socio-economic and environmental benefits to arable areas. To that end, the following were actions proposed for this technology:

- Improving agricultural extension services significantly to provide the necessary advisory services and capacity-building activities in respect of the technology's advantages;
- Developing and implementing capacity-building campaigns (targeting farmers);
- Providing economic incentives and subsidized tariffs for irrigation water-saving practices in order to increase efficient use by land-owners and farmers.

The project ideas identified for this technology encompassed "Introducing innovative irrigation-saving technologies". The project aims to increase the resilience to climate change impacts of Jordan's water system, which is acknowledged to be a key resource for agricultural production.

— Farm-level Water Harvesting

The scale and aim of this technology is centered in local catchments in dry areas and the Badia region. Thus, among the actions proposed for this technology are:

- Implementation of pilot projects to demonstrate the advantages of the technology;
- Enable the provision of long-term and low-interest loans or grants through state funds, private sources (different banks) and international funds (WB, IFAD, GEF, GCF, Adaptation Fund, etc.); and

• Support the creation of a stakeholder network for the development and transfer of the technology through a network of technical experts.

The project ideas identified for this technology encompass a project entitled "Rain Water Harvesting for Agricultural Uses". This proposed project will complement the strategic plan of the Ministry of Agriculture (MoA) by increasing the productivity of the agricultural unit and improving access to water. The targeted cisterns will act as a supplementary resource of water for the irrigation of plants and the consumption of livestock. This will assist in reducing the effects of drought and improve the livelihoods and resources of the targeted households. The project aims to increase resilience to climate change impact by Jordan's water system through harvesting and storing rainwater for summer use (for irrigation and livestock consumption) and thus increase productivity in the warm and dry seasons.

— Introduction (or Promotion) of Plant Varieties Resistant (Adaptive) to Climate Change

The scale of application of this technology will be restricted to rain-fed agricultural areas where cereallegume cropping systems are predominant. Accordingly, the following actions were proposed for this technology:

- Establishment of modern breeding programs to produce climate change-resilient varieties in collaboration with multinational and international organizations;
- Develop specific subsidy mechanisms and incentives to farmers to promote the use and dissemination of climate change-resilient crop varieties and landraces (plant Genetic Resources for Food and Agriculture).
- Strengthening the institutional capacity of breeding programs ; and
- Promoting knowledge transfer and increasing public awareness regarding the benefits of improved varieties.

The project idea proposed for this technology was "**Implementing Modern Breeding Tools to Accelerate Production of Crop Varieties Resilient to Climate Change".** Among the objectives of the project are identification of climate-resilient wheat and barley germplasm, adoption of modern breeding technologies to accelerate the delivery of climate change-resilient wheat and barley varieties, and enhancing the capacities of current breeding programs through facility-upgrading and the adoption of modern tools and training.

1. INTRODUCTION

1.1. Summary of Outcomes from the TNA Report (Report I of Phase I of the TNA Project in Jordan) and BA&EF Report (Report II of Phase II of the TNA Project in Jordan)

The Technology Needs Assessment (TNA) process originated in the Poznan Strategic Programme on Technology Transfer established at the Fourteenth Conference of the Parties (COP 14) to the United Nations Framework Convention on Climate Change (UNFCCC). This had the aim of scaling up investment in technology transfer to enable developing countries to address their needs for environmentally sound technologies.¹ The TNA can be defined as a set of country-driven, participatory activities leading to the identification, selection and implementation of environmentally sound technologies to decrease CO₂ emissions (mitigation) and/or decrease vulnerability to climate change (adaptation). Thus, as a country-driven process, it should not be conducted in isolation but rather integrated with other similar ongoing processes that aim to support national sustainable development.

The first report produced from the activities of the Climate Change Technology Needs Assessment (TNA) Project in Jordan, which is being implemented through the UNEP-DTU Partnership (UDP), was submitted to Jordan's Ministry of Environment (MoEnv) in April 2016. The TNA activity was systematically conducted through a country-driven process involving all relevant stakeholders taking national sustainable development priorities into consideration. The national stakeholders were involved in the first phase of the TNA Project through two rounds of consultation. In the first round, the launch of the TNA project in Jordan took place on 17 November 2015, where the assignment's approach and work plan were presented and discussed to obtain feedback from stakeholders, brainstorm perspectives and identify relevant pools of stakeholder groups to be involved in the activities and discussions of the project. In this workshop, three exercises were conducted involving all attendees. The first exercise was conducted to enable selection of priority mitigation and adaptation sectors for TNA activities in Jordan, based on a dedicated multi-criteria analysis (MCA) exercise tailored deliberately for this purpose by the TNA Team in Jordan. This MCA exercise, which was aimed at determining the priority sectors, was conducted in addition to the systematic MCA exercise that UDP had proposed for selecting priority technologies. The two MCA exercises revealed that the top two priority mitigation sectors for carrying out climate change technology needs assessments in Jordan are Energy and Transport, while the top two priority adaptation sectors were Water and Agriculture. This conclusion was not unexpected in light of the status of the energy and transport sectors as the two largest emitters of GHGs in the country and their critical implications with regard to sustainable development (TNC 2014).² The same conclusion is valid for the water and agriculture sectors, as they are the two sectors that are most vulnerable to climate change in Jordan, as shown in the extensive assessments conducted in some national studies, mainly the TNC study (2014).³

In round two of the process of involving stakeholders in phase I of the project in Jordan, *Mitigation and Adaptation Technical Working Groups* were invited to a two-day workshop to discuss and prioritize an initial list of technologies for each priority sector based on the set criteria for each sector. Results of the four MCA exercises revealed the following top three technologies as priorities out of the long initial rosters of assessed technologies in each targeted sector. The top three mitigation technologies for the energy sector were (1) *Solar Thermal*, (2) *PV for Electrification*, and (3) *PV for Water Pumping*. The three top-ranked priority technologies for the transport sector were (1) *Bus Rapid Transit*, (2) *Improving Pedestrian Infrastructure*, and (3) *Ticketing Systems*. The final results for the water sector's top three priority adaptation technologies were (1) *Roof-top Rainwater Harvesting*, (2) *Augmenting and Expansion of Water Users Association*, and (3) *Desalination/Brackish Water Treatment and Re-use*. Finally, the results for the agriculture sector's top three priority adaptation technologies were (1) *Water Saving Technologies, such as Drip or Subsurface Irrigation*, (2) *Farm-level Water Harvesting*, and (3) *Plant Varieties Resistant to Climate Change*.

Water harvesting was a joint priority adaptation technology in both the water and agriculture sectors, revealing the critical importance of this technology to Jordan and at the same time indicating the robustness of adopting a holistic approach for rainwater harvesting at the watershed level and the farm-level in such a water-poor country. For detailed results and outcomes of the first phase (TNA Report) of the TNA Project of Jordan, the reader may refer to the TNA Report for Jordan published on the TNA Project's Hub at: http://www.tech-action.org/participating-countries

Having obtained the above results from the first phase of the TNA Project in Jordan, the Project Team and national stakeholders involved in the first phase, along with the newly identified stakeholders from the activities of that phase, proceeded to the second phase, that of the barrier analysis and enabling framework (BA&EF phase). The second phase aimed at assessing the obstacles and limitations hindering the wide dissemination and deployment of such technologies in order to identify the measures (incentives) needed to overcome these limitations and barriers and also to outline the enabling frameworks to maximize and enhance the dissemination of these technologies effectively and systematically to deal with climate change in Jordan. The BA&EF Report documented the results of a systematic barrier analysis assessment for each priority technology and explored options (incentives or measures) for addressing the barriers. In addition, the process entailed diagnosing the optimal enabling framework for each technology, as well as the three technologies together at the sector level. In the BA&EF Report, the barriers and enabling measures were thoroughly identified for each priority technology within each priority sector using a systematic process supported by tools selected from the literature and best industry practices for these types of assessment. The procedure was set so that the preliminary targets for each sector were first determined, before both the financial and non-financial barriers were diagnosed. Then measures and incentives to overcome these barriers were introduced accordingly, the preliminary targets being revisited and refined based on the results of the barrier analysis and the elaboration of an enabling framework.

In the BA&EF phase, the barrier analysis of the proposed technologies was conducted based initially on an extensive desk study and literature review. Then, deep analyses of policy papers and relevant studies were conducted to identify the primary reasons why each of the three top priority technologies in each selected priority sector is not currently in widespread use and why neither the private nor public sectors have invested significantly in it. In particular, economic assessments (economic and financial barriers) of the selected technologies were included in the desk study, as were other relevant assessments, for example, of the environmental and social impacts, as well as institutional capacity assessments. The summaries of the proper financial and other assessments of the selected technologies, which were made available by each sector's consultant before conducting the barrier identification process, were also of great value in decomposing the barriers. As an example, feasibility analyses illustrated the cost of capital, showing in particular why the cost might be considered too high for the public or potential investors. Thus decomposing the barrier's 'cost of capital' into its barrier elements and further into their dimensions was deduced from the feasibility summaries prepared by the consultants. Two specific tools proved useful in assisting the analysis of the decomposition of barriers: root cause analysis and logical problem analysis or LPA.⁴ After conducting the barrier analyses, measures or incentives (solutions) were identified for each barrier (economic and financial measures and non-financial measures). All the described steps were aided by conducting dedicated stakeholder participation and engagement meetings in the format of focusgroup discussions and results-oriented group exercises. The representatives of stakeholders that were to be invited to the BA&EF consultation workshop were carefully identified before holding the workshops. The main action was to identify all directly relevant active stakeholders and national experts for the particular technology under assessment so that they could cover all aspects of the technology being evaluated. These representative stakeholders were from companies involved in the market and supply chain, key players from policy making and government, research, innovation and technology development (incubator) institutions, regulatory and governance parties, representatives of NGOs and farmers, waterusers associations, and competent and well-known economists in each particular sector. Parallel to this brainstorming process and preparation of the workshop's materials, it was decided that a two-day extensive workshop involving consultations with stakeholders would provide the greatest benefit and added-value feedback from participants. Thus, a focused two-day workshop was held in the Dead Sea area from 10-11 May 2016. A total of 33 stakeholders attended the workshop, representing all the stakeholder categories mentioned above.

A cost benefit analysis (CBA) of the transfer and diffusion of selected consumer technologies was also conducted prior to and during the workshop, and input and outputs values as well as sensitivity analyses of the model were also discussed, supported by feedback from distinguished economists involved in the sector who highlighted the aspects and implications of the estimates. However, the economic experts stressed that the UDP models being used were basic ones and that more in-depth CBA estimates using advanced models might be needed at the project's full proposal preparation phase to provide better estimates of the real costs and benefits of particular technologies.

1.2. Overview of this report

This current report is the third and final report from the Jordan TNA project. Its aim is to document the actions and activities needed in response to the outcomes of the systematic and extensive consultative process of assessing the barriers hindering the wide diffusion and deployment of the priority technologies. The set of actions being proposed are presented plainly in order to promote the measures (incentives) required to overcome the barriers that have been identified as hindering the deployment of proper enabling frameworks to maximize and enhance the dissemination of such technologies effectively and systematically along the long road to dealing with climate change in Jordan. The TAPs presented in this report provide a comprehensive description of the action plans for mitigation and adaptation technologies, partly based on condensed and edited content from Report no. II, the *BA&EF Report*. The audience (target group) for this consists of is national policy-makers, national stakeholders and national and international donor institutions, as well as investors and other individuals and groups interested in climate change.

This *TAP Report* is supplemented by specific ideas for projects, submitted in separate chapters after each sector's TAP and outlining concrete actions that can contribute to meeting the identified aims of the TAP. It is expected that activists, stakeholders, and practitioners directly and indirectly involved in climate change and sustainable development will adopt and buy into the outcomes of this report, spontaneously embarking on proposal development and partnership identification activities by teaming up with each other to articulate concept notes and to approach potential donors and climate change funds in order to secure the funding needed to support a project of interest to their organizations.

2. TECHNOLOGY ACTION PLAN AND PROJECT IDEAS FOR ENERGY SECTOR

2.1. TAP for Energy Sector

2.1.1. Energy sector overview

According to Jordan's Third National Communication (TNC) 2014 Report, energy-related activities have been classified as the dominant source of GHG emissions in the country from both fuel combustion and non-combustion (fugitive) emissions. In 2006 total emissions contributed around 72.9% of total emissions, i.e. about 20.938 Mt CO₂ eq. Carbon dioxide was the main contributor (20.896 Mt), representing 99.8% of total energy-sector emissions. On a per gas basis, in 2006 alone the energy sector contributed about 87.05% of the country's total CO₂ emissions, 1.4% of its CH₄ emissions, 47.7% of its NMVOCs emissions and more than 99% of its total emissions of NOx, CO and SO₂ each. On a per sub-sector basis, the largest contributor to emissions in the energy sector is the energy industries sub-sector, which accounted for 37.9% of energy emissions, followed by the transport sector, which contributed 22.5%.

Jordan has no hydropower or nuclear power stations. Heavy fuel oil with a high sulphur content of about 3-4% by weight was the main fuel used for public electricity generation in 2006, the baseline year taken for Jordan's TNC to the UNFCCC. New gas deposits were discovered in the Risha field. It is possible to realize a considerable saving in the overall costs of the generation expansion plan through the availability of additional quantities from the Risha field, as well as consumption rationalization programs and load management (MEMR, 2011). As the world's fourth biggest reserves, oil shale surface reserves in Jordan are more than 70 billion tons and contain more than 7 billion tons of shale oil (MEMR, 2012). Oil Shale in Jordan can be utilized commercially through direct incineration to produce electricity or by retorting to produce crude oil. With regard to renewable energy, Jordan is located within the *Sunbelt*, with average solar insolation of 5-7 Kwh/m²·day·

A *Renewable Energy and Energy Efficiency Law* was enacted as a law under no. 13 for 2012. This law provides the legal, regulatory and legislative framework for investments in renewable energy in Jordan. It allows the Ministry of Energy and Mineral Resources (MEMR) to deal with direct proposals submitted to it for investors to invest in renewable energy projects without entering into a long tender process. The law enables tax and custom exemptions to be granted to renewable energy systems and equipment, in addition to many privileges regarding investments in renewable energy. MEMR has adopted an ambitious program to increase the renewable energy share to the energy mix to reach 10% by 2020.⁵

In aiming to reduce GHGs and encouraging clean renewable energy, the government has incentivised clean energy through laws, by-laws and regulations as follows:

• RE & EE Law N°13, 2012: The Law was issued in April 2012 and was amended in 2014. The following tied regulations emerged:

(1)- Tax Exemptions By-law in which "all systems and equipment of renewable energy sources and energy efficiency and its production inputs, whether manufactured locally and/or imported, will be exempt from all customs duties and sales tax."

(2)- Direct Proposal By-law in which "any person may submit a direct proposal to the ministry or to whomever is entrusted by the Council of Ministries to develop any site for the purpose of exploiting renewable energy resources."

(3)- RE & EE Fund By-law to provide the funding necessary for the exploitation of renewable energy resources.

Directives:

(1)- Reference Price List, which includes the indicative prices for each type of Renewable Source Technology;

(2)- Sale of Electrical Energy generated from Small RE Systems (Net Metering – Roof Tops);

(3)- Cost of Connecting RE Facility to Distribution Grid; and

(4)- Electric Power Wheeling Directives

- Jordan Renewable and Energy Efficiency Fund (JREEEF): designed to mobilize and provide financial and technical support;
- Energy Efficiency By-Law: concerns saving energy through energy efficiency measures;
- Energy Efficiency Code: technical measures for the energy efficiency aspects;
- Solar Energy Code: technical measures for the solar energy aspects;
- Insulation Code: technical measures for the insulation materials aspects;
- Green Building Manual: applying green measures in buildings to qualify for green building certificates

In Phase I of the TNA Project in Jordan, three prioritized technologies have been determined as follows:

Solar thermal technology. Uses the sun's energy to generate low-cost, environmentally friendly thermal energy. This energy is used to heat water or other fluids and can also power solar cooling. The two main types of collectors for low-temperature applications are evacuated tube solar thermal system and flat-plate solar system. As a system, other components, like storage tanks, piping systems, insulation and controllers, are integrated with the collectors.

There is a large potential for solar water-heater applications in both commercial and industrial sectors in Jordan. Many industries need hot water for processing, such as food, textile, and chemical factories. Solar thermal technology comes in many configurations and sizes, and is used in a wide variety of commercial applications. Common types of solar thermal applications include:

- Domestic Hot Water (DHW) systems: these include active and passive glycol systems (both closed and open loop), as well as drain-back systems;
- Swimming Pool/Hot Tub-Heating Systems: with closed loop glycol and drain-back varieties;
- Space Heating Systems (radiant): usually integrated with a DHW system;
- Combined Systems: combination of any of the above.

In general, solar thermal technologies can be used in:

- Space heating of commercial buildings, offices and greenhouses;
- Heating for commercial purposes. such as dairies and sheltered housing;
- Space heating in the service sector;
- Heating for indoor and outdoor swimming pools;
- Industrial process heating (low temperature heat up to 250°C);
- Solar cooking;
- Desalination;
- Agriculture (crop drying).

Solar water pumping system. This consists of photovoltaic (PV) solar panels that convert sunlight directly into electricity, a controller/inverter and a pump to transfer the water from one point to another. A storage tank or reservoirs may be used to store water during the day to be used at night or anytime needed. Solar water-pumping systems are attractive solutions for providing water in remote regions where the grid connection is limited or not available. Due to the unavailability of diesel fuel in rural areas, complications with transport, frequent failures of diesel systems and the high maintenance requirements, all this will encourage farmers to switch to solar water-pumping systems.

In the public sector, the Water Authority of Jordan (WAJ) consumes around one fifth of the country's total electricity production, almost all of which is used to pump water. It is considered the biggest energy consumer

in the country. The high diesel fuel prices make PV technology a strongly competitive alternative to diesel generators in remote areas. Moreover, the recent increase in electricity tariffs and the sharp reduction in PV prices are significantly improving the economic viability of solar water-pumping systems. Fields for the application of such technology include:

- Delivery of drinking water;
- Delivery of water to livestock;
- Agricultural irrigation;
- Desalination systems;
- Wastewater treatment plants; and
- Any industrial or commercial facility that needs water pumping and/or distribution.

<u>PV electrification systems</u>. Photovoltaic (PV) cells convert sunlight directly into electricity without causing air or water pollution. In general, PV cells can be classified as:

- Crystalline Silicon (c-Si) Modules: the modules are made from cells of either mono-crystalline or multicrystalline silicon;
- Thin Film–Modules: the modules are made from a thin film deposit from a semiconductor on to a substrate.

PV power systems can be classified into:

- Off-grid domestic providing electricity to households and villages that are not connected to the grid.
- Off-grid non-domestic providing electricity for a wide range of applications such as telecommunications, pumping water and navigational aids.
- Grid-connected distributed PV providing electricity to a specific grid-connected facility.
- Grid-connected centralized PV providing centralized power generation for the supply of bulk power to the grid.

PV systems consist of PV modules, supporting structure, DC cables, DC connectors, DC junction boxes, DC switches, inverter/s, AC cables, AC connectors, AC switch gears, transformers, earthing systems and monitoring systems. The increased diesel fuel prices, the recent increase in the electricity tariff and the sharp reduction in PV prices are significantly improving the economic viability of grid-connected PV applications. Potential applications are as follows:

- Electricity production to support the grid;
- Electricity supply in remote areas where there is no access to grid connection;
- Energy efficient lighting and emergency call boxes;
- Water pumping and desalination;
- Solar refrigeration;
- Rooftop applications (industrial and commercial facilities).

Financial appraisal. The current average system costs are around JD 1000/kWp and may reach JD 600/kWp for mega-scale projects. The pay-back periods of such systems in Jordan range between two and six years depending on the application.

2.1.2. Technology Action Plan (TAP) for the Energy Sector's three technologies: Solar Thermal, Solar Water Pumping and PV for Electrification

2.1.2.1. Introduction

The three prioritized technologies to have been selected are *Solar Thermal, Solar Water Pumping* and *PV for Electrification*. They all share the same concept of zero fuel consumption, almost zero running costs and

zero pollution. Earlier, in the previous barrier analysis and enabling framework phase of the TNA project, it was found that almost all the three technologies share common major barriers and measures. It was therefore decided to join their action plans into one comprehensive program entitled *"Expanding the diffusion and penetration of solar-powered applications in Jordan"*.

Solar-powered technologies use the sun's energy rather than fossil fuels to generate low-cost, environmentally friendly thermal or electrical energy. This energy is used to heat water as in solar thermal applications and generate electricity and pump water in water-pumping applications. The main advantages of these technologies include on-site, clean, modular, safe and rapid installation of the equipment. They provide an immediate and measurable reduction in fuel bills, together with reductions in carbon dioxide emissions. Although it needs a high initial investment cost, feasibility studies show clear advantages over the other conventional resources due to the zero fuel costs needed during the lifetime of the systems. One more advantage in Jordan is the high potential of solar radiation levels, which lead to higher system outputs and better feasibility compared to other regions.

2.1.2.2. Ambition for the TAP

The target set for "*Expanding the diffusion and penetration of solar-powered applications in Jordan*" is ambitious. By 2030 25% of households will be equipped with solar water heaters, 10% of houses will have installed PV electrification systems, 5% of houses will have electric cars charged from home, 30% of farmers located in off-grid regions will be using solar PV pumping systems, 20% of grid-connected farms will have switched to PV solar water-pumping, and 20% of government water-pumping stations will have switched to solar pumping.

2.1.2.3. Actions and activities selected for inclusion in the TAP for the energy sector

Solar energy technologies face several challenges in economic, financial and market conditions, regulations, human skills, and the social and awareness fields. These barriers are hindering its widespread deployment around the globe. Strong markets are needed to stimulate the required investments in technological development and deployment, yet further technological advances are needed to increase market demand. The lack of sufficient market pull for solar energy, due to its comparatively higher costs, creates the need for policy-driven support to bridge this cost disadvantage. Training and awareness programs are key to increasing the penetration of their applications among users.

Barriers and measures were discussed earlier for the three technologies in the *BA&EF Report*. Table 1 below shows the main barriers and corresponding measures needed to facilitate the upscaling of the three priority technologies: *Solar Thermal, Solar Water Pumping System,* and *PV for Electrification systems*.

Categories	Identified barriers	Measures to overcome barriers
Economic and finan- cial	High initial system cost	Remove or mitigate financial and economic barriers (such as reducing or removing income taxes, minimizing interest rates by subsidies, etc.)
Market conditions	Existence of low-quality products in the market	Enforcement of standards

TABLE 1. OVERVIEW OF MAIN BARRIERS AND MEASURES OF SOLAR THERMAL, SOLAR WATER PUMPING SYSTEM, AND PV ELEC-TRIFICATION SYSTEMS

Legal and regulatory	Gaps between existing legislationEnforcement of standardsand actual enforcement	
Human skills	Limited skilled labour	Focused training programs
Social, cultural and behavioural	Insecurity: theft of systems	Effective awareness programs
Information and awareness	Inadequate awareness programs	Effective awareness programs

As the three technologies are included in one general program, all the measures listed in Table 1 were found necessary for the following actions:

Action 1: Remove or mitigate financial and economic barriers;

Action 2: Enforcement of standards;

Action 3: Focused training programs; and

Action 4: Effective awareness programs.

Table 2 below describes the actions and their specific activities needed to expand the diffusion and penetration of solar-powered applications in Jordan.

TABLE 2. ACTIONS AND THEIR SPECIFIC ACTIVITIES NEEDED TO EXPAND THE DIFFUSION AND PENETRATION OF SOLAR POW-ERED APPLICATIONS IN JORDAN.

	Action 1:	Remove or mitigate financial and economic barriers	
Activity 1.1	Preparation and implementation of a comprehensive program of incentives for users and manufacturers.		
Activity 1.2	Establish reliable renewable energy industries to decrease the cost and increase trust among users.		

	Action 2:	Enforcement of standards	
Activity 2.1	Review standards, regulations and laws.		
	Hold a conference or gathering for all governmental bodies and concerned par-		
	ties to discuss the current situation and the required development and improve-		
Activity 2.2	ments.		
	Based on A	ctivity 2.2, conclusions and recommendations should be sent to the	
Activity 2.3	governmen	t with concrete solid proposals for enforcement.	

	Action 3:	Focused training programs
Activity 3.1	Review current training programs.	
Activity 3.2	Design and implement a focused, comprehensive program for technicians and engineers.	

Action 4:	Effective awareness programs

Activity 4.1	Establish demonstration facilities for the public and users.
Activity 4.2	Design and implement an effective advertising program that can reach prospec- tive and potential users.

2.1.2.4. Stakeholders and timeline for implementation of TAP

The technology action plan and program suggested to achieve this TAP mainly relate to solar projects. The main stakeholder is the Ministry of Energy and Mineral Resources (MEMR), which is responsible for all the laws and regulations in the energy sector. Other ministries, like the Ministry of Environment, also has some major roles in the TAP since most solar-energy projects aim to mitigate GHG emmissions. The private sector has a major role in establishing projects that will lead eventually to achieving the TAP argets.

The results of the analysis are shown in the overview in Table 3 below.

2.1.2.5. Estimate of resources needed for action and activities

Resources are varied, based on the action suggested. The results of the analysis are shown in the overview table below (Table 3).

2.1.2.6. Management planning

Articulation of risks and contingency planning are shown in the overview in Table 3 below.

2.1.2.7. TAP overview table for energy sector

Table 3 below elaborates and overviews the action plan put forward by Jordan to diffuse and accelerate the deployment and wide dissemination of prioritized clean solar-energy technologies in the country.

TABLE 3. TAP SUMMARY OVERVIEW OF THE ACTION PLAN PUT FORWARD IN JORDAN TO DIFFUSE AND ACCELERATE THE DEPLOYMENT AND WIDE DISSEMINATION OF SOLAR THERMAL, SOLAR WATER-PUMPING SYSTEM, AND PV ELECTRIFICATION TECHNOLOGIES IN JORDAN

Sector						Ener	gy					
Technol-	Solar thermal	, PV for electrificat	ion and Sola	r water pumpin	g							
ogy								-				
Ambition	By 2030: 25% farmers locat switch to sola	of households are ed in off-grid region nr PV.	equipped wins are using	ith solar water l solar PV pumpi	neaters; 10% of h ng systems; 20%	ouses installed of grid-connec	d PV electrif ted farms s	fication systemication systemication systemication systemication systemication systemication systemication syst witch to PV	em; 5% of ho solar water p	uses have electric of umping; 20% of go	cars charged fron vernment pumpi	n home; 30% of ng stations
Benefits	Climate chang	ge mitigation		7 Mt CO₂ eq								
	Climate chang	ge adaptation		For solar wa	ter pumping, end	ourages users	to save wa	ter				
	Social develop	pment		30,000 jobs								
	Environmenta	al protection		Local health	improvements,	protecting the	planet					
	Economic dev	velopment		Improved ba	alance of paymer	nts, political an	d social sta	bility.				
Action	Activities	Responsible	Respons	si- Time f	rame	Capacity needs		Cost	Source	Risks	Success	Indicators for
		body and fo-	ble body	y start	com-	prepara-	imple-	sum-	s of		criteria	monitoring
		cal point	and foca	al prepa	- plete im-	tion	men-	mary	Fund-			implementa-
		preparation	point in	ⁿ⁻ ration	n plemen-		tation		ing			tion
			tion	Ld-	tation							
1- Remove/mi	Preparation	Ministry of	Ministry	of Jan.,	Dec.,	train-	tech-	JD	GCF,	Risks:	Tangible	No. of incen-
tigate	and imple-	Energy and	Energy a	and 2018	2018	ing	nical	250,000	Inter-	Delay in secur-	experience	tive program
financial	mentation	Mineral Re-	Mineral				sup-		na-	ing funding	of incentive	options
and	of a com-	sources,	Resourc	es,			port		tional	<u>Contingency</u>	programs	% increase in
economic	prehensive	Ministry of	Ministry	r of					fund	<u>plans:</u>	Availability	users due to
barriers	program of	Environment	Environ-	-					with in-	Consider local	of highly	the economic
	incentives	and local ex-	ment an	nd					kind	funding	trained Jor-	viability of the
	for users	perts	local ex-						contri-	sources such	danian en-	systems
	and manu-		perts						bution	as Jordan Envi-	gineers	
	facturers								from	ronment Pro-		 Number of
									local	tection Fund,		beneficiary

									minis-	Jordan Renew-		 sectors bene-
									tries	able Energy		fited.
										and Energy Ef-		
										ficiency Fund		?
										(JREEEF)		Number of
												new benefi-
												ciaries / users
												added within
												certain time
												after imple-
												menting the
												program
												Number of
												new direct and
												indirect jobs
												related to dif-
												fusion of the
												technology
												% decrease in
												energy bills of
												new users
-	Establish	Private sec-	Private	Jan.	Sept.,	Know-	Know	JD	Private	<u>Risks:</u>	Establish-	🛛 No. of new
	reliable in-	tor	sector	2019	2019	how	-how	10,000,	sector	 Reluctance of 	ment of	factories
	dustries to					and	and	000		private sector	new indus-	
	decrease					tech-	tech-			to invest	tries	🛛 Number
	the cost of					nology	nol-			• Lower manu-		of upgraded
	systems					trans-	ogy			facturing cost	Upgrading	workshops
	and in-					fer in	trans			of competitors	of existed	into facto-
	crease trust					solar	fer in			 Unclear long- 	industries	ries
	among cus-					energy	solar			term tax plan		
	tomers					fields	en-			of the govern-		🛛 Number
							ergy			ment.		of new ben-
							field			Contingency		eficiaries /
										plans:		users

										Start promo- tion at very early stages of project and put private sector in close coordination with govern- ment bodies		added within cer- tain time af- ter imple- menting the program I Number of new di- rect and in- direct jobs related to diffusion of the technol- ogy
2- Enforceme	Review	Ministry of	Ministry of	Jan	Sept	Existed	Ex-	JD	Inter-	Risks:	□ Tangible	🛛 No. of
nt of standards	standards, regulations and laws	energy, envi- ronment, JISMO and local experts	energy, en- vironment, JISMO and local ex- perts	2018	2018		isted	50,000	na- tional fund with in- kind contri- bution from local minis- tries	 Delay in securing funding Changing or editing existed standards, regulations and laws during review, which may delay this activity. <u>Contingency plans:</u> Consider local funding sources such 	experience in stand- ards and availability of highly experi- enced Jor- danian en- gineers	standards, regulation and laws re- viewed I Number of stake- holders in- volved I Number of experts and local engineers participated

									as Jordan Envi- ronment Pro- tection Fund, Jordan Renew- able Energy and Energy Ef- ficiency Fund (JREEEF)		
Hold a cc fer- ence/gat ering for govern- mental bodies ar concerne parties to discuss cc rent situa tions and required develop- ment and improve- ments	 Ministry of energy, envi- ronment, JISMO and local experts d d 	Ministry of energy, en- vironment, JISMO and local ex- perts	Oct., 2018	Jan., 2019	Existed	Ex- isted	JD 25,000	Inter- na- tional fund with in- kind contri- bution from local minis- tries	 <u>Risks:</u> Delay in securing funding Delay in stakeholders response. <u>Contingency plans:</u> Consider local funding sources such as Jordan Environment Protection Fund, Jordan Renewable Energy and Energy Efficiency Fund (JREEEF) Early coordination during review stage 	 Efficient contribu- tion and re- sponse by stakehold- ers Develop- ment of methods and op- tions of en- forcement 	 No. of standards, regulation and laws agreed to be directly enforced No. of standards, regulation and laws agreed to be enforced after certain waivered time Number of options suggested for imple- mentation Number of stake- holders in- volved

	Dissemina- tion of solid proposal and docu- ments of enforce- ment to the con- cerned govern- mental bodies	Ministry of energy, envi- ronment, JISMO and local experts	Ministry of energy, en- vironment, JISMO and local ex- perts	Jan., 2019	Jan., 2019	Existed	Ex- isted	JD 10,000	Local minis- tries	 <u>Risks:</u> Delay in securing funding Delay in implementing enforcement. <u>Contingency plans:</u> Consider local funding sources such as Jordan Environment Protection Fund, Jordan Renewable Energy and Energy Efficiency Fund (JREEEF) Effective communication and follow up with all concerned stakeholders 	 Efficient implemen- tation of enforce- ment . 	 No. of standards, regulation and laws di- rectly en- forced No. of standards, regulation and laws after certain waivered time Number premises, projects and buildings checked within cer- tain time Number of stake- holders in- volved
2 Eccured	Poviow cur	Local ovports	Local av	lan	luno	Evictod	Ev	ID	Intor	Dicket	🗆 Tanaikla	D No. of
training programs	rent train- ing pro- grams	from univer- sities and private sec- tor	perts from universities and private sector	2018	2018	Existed	isted	25,000	na- tional and/or na- tional fund	 Delay in securing funding Changing or editing existed training programs which 	experience in stand- ards and availability of highly experi-	 ☑ NO. OF training pro- grams avail- able ☑ Number of academic and training

Design and	Local experts	Local ex-	August 2018	Continu- ous but	Existed	Ex- isted	JD 250.000	Inter- na-	may delay this activity. <u>Contingency</u> <u>plans:</u> Consider local funding sources such as Jordan Envi- ronment Pro- tection Fund, Jordan Renew- able Energy and Energy Ef- ficiency Fund (JREEEF) <u>Risks:</u>	enced Jor- danian en- gineers	institutions reviewed ☑ Number of experts and local engineers available for conducting training pro- grams
a focused	sities and	universities	2018	say two		isteu	250,000	tional	 Delay in secur- ing funding 	training	grams
compre-	private sec-	and private		years for				and/or	• Delay in stake-	programs	□ No. of tech-
hensive	tor	sector		the sake				na-	holders re-		nologies
training				of				tional	sponse		considered
programme				budget				fund-	 Appearance of 		🗆 No. of train-
for techni-								ing and	new technolo-		ees within
cians and								private	gies or new		certain time
engineers								sector	systems in the		□ No. of insti-
									Market.		tutes
									plans:		cooperated
									Consider local		with
									funding		🛛 Number
									sources such		of stake-
									as Jordan Envi-		holders in-
									ronment Pro-		volved
									tection Fund,		
									Jordan Renew-		
									able Energy		

										 and Energy Efficiency Fund (JREEEF) Keep continuous coordination with local and international relevant bodies 		
4- Effective awareness programs	Establish demonstra- tion facili- ties for the public and users	Local ex- perts, uni- versities and concerned ministries	Local experts, universities and concerned ministries	Jan., 2018	June 2019	Existed	Know -how and tech- nol- ogy trans fer	JD2,000, 000	Inter- na- tional fund with in- kind contri- bution from local minis- tries	Risks:Delay in securing fundingDelay in liccensing and approvals form government.Contingency plans:Consider local funding sources such as Jordan Envi- ronment Pro- tection Fund, Jordan Renew- able Energy and Energy Efficiency Fund (JREEEF)	 User friendly and effi- cient facili- ties Wide base of Target groups and beneficiar- ies How effi- cient the message is reached 	 No. of facilities / technolo- gies considered Number of users and beneficiar- ies used the demonstra- tion facility in certain time Number of experts and local engineers involved

Design and	Media agen-	Media	Jan.,	Continu-	Existed	Ex-	JD500,0	Inter-	Risks:	profes-	🗆 🛛 No. of
implement	cies in coop-	agencies in	2018	ous, but		isted	00	na-	• Delay in secur-	sionality of	programs
an effective	eration with	coopera-		say two				tional	ing funding	the pro-	No. of tech-
awareness	ministries	tion with		years for				fund	Delay in stake-	grams	nologies
program		ministries		the sake				with in-	, holders re-	□ Level of	considered
that can				of				kind	sponse	dissemina-	□ No. of tar-
reach pro-				budget				contri-	Delay in secur-	tion among	get groups
spective us-				_				bution	ing approvals	target	reached
ers								from	from relevant	groups	I number of
								local	governmental	0	stakeholder
								minis-	bodies		involved
								tries	Contingency		
									plans:		
									Consider local		
									funding		
									sources such		
									as Jordan Envi-		
									ronment Pro-		
									tection Fund,		
									Jordan Renew-		
									able Energy		
									and Energy Ef-		
									ficiency Fund		
									(JREEEF)		
									• Keep continu-		
									ous coordina-		
									tion with rele-		
									vant stake-		
									holders and		
									governmental		
									bodies		

2.2. Project Ideas for Energy Sector

2.2.1. Brief summary of project ideas for the energy sector

Based on the analyses of barriers and measures conducted in Phase II of the project, the technology action plan has been designed to mitigate GHGs and obtain other socioeconomic benefits. Several actions and activities have been determined accordingly. In achieving TAP's results and goal, certain projects need to be implemented in which activities are considered to turn ideas into realities. As a result, the following three main projects are suggested:

- Design financial support mechanisms and subsidizes for solar-powered systems;
- Development of complete process PV industry, from silicon to module; and
- Development of a high-tech comprehensive solar thermal industry; flat, evacuated tube and parabolic trough technologies.

The following section briefly describes these projects.

2.2.2. Specific Project Ideas

• Designing financial support mechanisms and subsidies for solar-powered systems

Introduction/background

One of the main barriers that still hinders the widespread applications of solar-powered systems in Jordan is the relatively high initial cost. Although several actions in policy, regulations and financing have been taken, many actions still need to be undertaken to incentivise these clean and attractive applications. This should include the three technologies: solar thermal, PV electrification and solar water-pumping

Objectives:

To improve affordability, reduce the cost of the systems and thus increase the penetration of solarpowered systems across the country.

Outputs:

Efficient incentives programs.

Relationship to the country's sustainable development priorities:

Solar-powered systems are clean applications and conform to the economic development orientation of cleaner production and environment. They play a considerable role in GHG mitigation, one of the country's current priorities, as set out in the country's 2015 NDCs and the Jordan Vision 2025. Moreover, dependence on energy imports is reduced, thus contributing to energy security.

Project deliverables:

- Creating an active solar energy market;
- Encouraging the development of solar-powered projects;
- Bringing important economic, social and environmental benefits.

Project scope and possible implementation:

Feasibility studies have already proved the viability of solar-powered systems. The existence of incentives and subsidies programs will lessen the high initial cost effect and encourage users to install these systems. This in its turn may encourage internal and external investors to participate actively in business transactions in the country. Eventually, this will contribute to mitigating GHG emissions.

Project activities:

- Review current regulations and incentives programs;
- Review international success stories;
- Determine relevant stakeholders and experts and invite them to share ideas; and
- Design the program in close collaboration with the ministries concerned and the relevant private sector.

Timelines:

One year during 2018

Budget/resource requirements:

Estimated budget: JD 250,000, to be funded from global funds such GCF and other international donors with in-kind local contribution.

Measurement/evaluation:

The main indicator for evaluation can be measured by comparing the increase in the penetration rate over a year after implementing the project, in comparison to the year before.

Possible complications/challenges:

Funding is the main challenge facing this project, since without funding it will be difficult to implement projects and achieve goals.

Responsibilities and coordination:

Ministry of Energy and Mineral Resources, Ministry of Environment and local experts.

• Development of complete process PV industry, from silicon to module

Introduction/background:

In Jordan there is only one assembly factory importing wafers and assembling them into modules. This project suggests that a complete process factory should be established that starts from the raw material silicon needed to the cell (an abundant local resource) to the module.

Objectives:

To build local capacities, utilize local resources, decrease dependence on imported products and increase the penetration of solar-powered systems among the country.

Outputs:

PV industry and ready-to-use products.

Relationship to the country's sustainable development priorities:

Supporting the widespread utilization of PV increases the share of renewable energy and reduces fossil fuel dependency are all in line with Jordan's sustainable development priorities. . Solar-powered systems are clean applications and conform to the economic development orientation towards cleaner production and a cleaner environment. They play a considerable role in GHG mitigation, one of the country's current priorities as set out in the Jordan Vision 2025 and NDC 2015. Moreover, dependence on energy imports is reduced, thus contributing to energy security.

Project deliverables:

Develop solar cell industry and utilize the abundant silicon resources in the country.

Project scope and possible implementation:

Local industries will increase trust among users and investors. This in turn will increase local implementation and export opportunities in the region.

Project activities:

- Feasibility studies;
- Review international providers of turn-key PV factories;
- Licensing;
- Funding;
- Tendering;
- Building and operating the factory.

Timelines:

Two years during 2018 and 2019

Budget/resource requirements:

Estimated budget: JD 20,000,000, to be funded by banks and investors.

Measurement/evaluation

Ratio of market sales values to factory maximum capacity is a direct indicator of the success of the project.

Possible complications/challenges:

Financing and competition, especially from Chinese manufacturers.

Responsibilities and coordination:

Private sector

• Development of a high-tech comprehensive solar thermal industry; flat plate, evacuated tube and parabolic trough technologies

Introduction/background:

In Jordan, the solar thermal industry is very primitive. Only one type of flat-plate solar collector is manufactured from steel. This technology has a lower efficiency than copper or aluminium and would not pass international certification standards such as the key mark that is required to export to Europe.

Evacuated tube and parabolic trough industries have not existed thus far locally. Penetration of solar water-heating systems has decreased from 20% to 12% due to the mistrust of users, especially after importing low-quality products.

Objectives:

To build local capacities, provide reliable systems and increase the penetration of solar-powered systems across the country.

Outputs:

Three types of solar thermal industries

Relationship to the country's sustainable development priorities:

Supporting the wide utilization of solar thermal applications increases the share of renewable energy and reduces fossil fuel dependency. Solar-powered systems are clean applications and conform to the economic development orientation towards cleaner production and a cleaner environment. They play a considerable role in GHG mitigation, one of country current priorities. Moreover, dependence on energy imports is reduced, thus contributing to energy security.

Project deliverables:

Technology transfer, capacity-building and develop three types of solar thermal industries.

Project scope and possible implementation:

Establishing local industries will increase trust among users and investors due to the ease of maintenance and the availability of spare parts. This in turn will increase local implementation and export opportunities to the region.

Project activities:

- Feasibility studies;
- Review international providers of turn-key solar thermal factories;
- Licensing;
- Funding;
- Tendering;
- Building and operating the factory.
- -

Timelines:

Two years during 2018 and 2019

Budget/resource requirements:

Estimated budget: JD 5,000,000, to be funded from banks and investors.

Measurement/Evaluation

Ratio of market sales values to factory maximum capacity is a direct indicator of the success of the project.

Possible complications/challenges:
Lack of financial resources and opportunities, and competition, especially from Chinese factories

Responsibilities and coordination:

Private sector plays a major role in the establishment and operation of this project. However, the role of government bodies will be very important in facilitating the setting up of the project.

3. TECHNOLOGY ACTION PLAN AND PROJECT IDEAS FOR TRANSPORT SECTOR

3.1. TAP for Transport Sector

3.1.1. Transport sector overview

The transport sector in Jordan is a major player in the country's economy, accounting for about 12% of GDP and employing about 10% of the workforce (TNC, 2014).⁶ Land transport, in the form of the road network, is the predominant mode for passenger and freight transport in the country. The only seaport at Aqaba city, the two railway systems, the vast road networks totaling approximately 7200 km and the three international airports in the country are the major components of Jordan's transport system.

According to the MOT Annual Report 2012, the road network in Jordan is well developed, as there are 4,600 km of primary paved roads composed of main and side paved roads and 2,607 km of rural roads. There are around 7200 km of paved roads and highways in the Kingdom (TNC 2014).⁷ Among the main problems in Jordan are the traffic accidents due to a lack of developed policies and infrastructure. In 2016, 144,521 traffic accidents occurred in the Kingdom, resulting in 750 deaths and 1841 serious injuries, together with 15,594 minor injuries, with an estimated cost of 323 million JD (Annual Traffic Accidents Report 2016).

In 2002, the Ministry of Public Works and Housing started carrying out its 25-year plan aimed at completing an extensive road network around the Kingdom. This includes building ring roads around major cities and development areas such as Amman, Salt and Irbid. According to Jordan's Third Competitiveness Report (2012),⁸ investments in road improvements and road development are expected to reach more than USD 1.8 billion within the coming 25 years.

The Jordanian government has also drawn up a Railway Master Plan to build an entirely new standardgauge railway network. The existing railway network in Jordan consists of 620 km of narrow-gauge tracks, operated by the Jordan Hejaz Railway, with 217 km of operational lines and 111 km of abandoned lines. It used to run two passenger trains per week between Amman and Damascus and freight trains upon request. The Aqaba Railway Corporation, with 293 km of operational lines, transports around three million tons of phosphate from the mines to Aqaba Port (Jordan's Third Competitiveness Report, 2012).⁹

All governorates and cities in the country are connected through the national road network, which also provides links to neighboring countries. According to Jordan's Third Competiveness Report (2012), for a capital city Amman has one of the lowest public transportation mode share ratios in the world, at 11.1%. It is assumed that not many changes will occur within the transport sector in Jordan in the coming few years; road transport will continue to be the main mode of transport, and public transport will continue at a low level, given the absence of railway transport and inefficient traffic management.

Based on TNC (2014) GHGs assessments, transport consumes about 39% of overall energy use, with passenger cars accounting for around 57% of this, and it contributes a large share of air emissions (estimated by the World Bank's Country Environmental Assessment at 80% for NOx, 20% for SOx and 40% for TSP).

As Figure 3.1 below illustrates, energy-related activities (including transport, which accounts for 16% of the energy total) produce the dominant share of GHG emissions in Jordan, totaling 73%, followed by very similar percentages for both waste and industrial activities, totaling 10% and 9% respectively. Activities from agriculture and LULUCF have the lowest percentages, also very similar, of 5% and 3.% respectively (Jordan INDCs, 2015¹⁰).



FIGURE 1. JORDAN'S GREENHOUSE GAS EMISSIONS BY SECTORS IN 2006. TRANSPORT PROCESSES ARE A MAIN CONTRIBUTOR TO ENERGY CONSUMPTION AND EMISSIONS IN THE COUNTRY.

The Land Transportation Regulatory Commission regulates the land transport sector by defining routes, issuing permissions and controlling the operations of the entire sector in Jordan. In addition, transportation within cities, especially by small cars (services and taxis), have their own regulations and are mostly controlled by the municipalities. In 2014, the Ministry of Transport (MoT) released its long-term national strategy, focusing on sustainable transport as one of its pillars. Thus, a widely shared goal among transport policy-makers in Jordan is the mobility of people and freight, meaning that the MoT is obliged to configure its policies in line with sustainable transport trends. Increasing the total number of commuters using public transport as a percentage of the total number is one of the major objectives of the MoT's long-term transport strategy. In 2010 this percentage in 2010 stood only at 13%, of which 9% were taxis. It is anticipated that this percentage can be increased by implementing programs and projects to enhance the quality of service of the whole public transport system to 25 percent by 2025 (MoT Strategy 2014).

In this regard, the environmental sustainability of Jordan's transport strategies is focused on three main aspects, namely emissions, energy consumption and reducing traffic congestion. The MoT believes it is important to reduce all emissions from the transport sector. The Ministry will also work on reducing specific fuel consumption, which might be achieved through the implementation of the transport strategy. With regard to reductions in traffic, the Ministry will endeavor to reduce the vehicle-km (V-km) rate at the national level, especially in densely populated areas, by type of vehicle (i.e. car, HGV and LGV, as expressed in 1000 v-km per day). The MoT believes that introducing higher order public transit systems such as bus rapid transit (BRT) is key to improving transportation services in the country. The MoT is already taking on the Zarqa- Amman project, which is to be linked to the Amman BRT system, already being implemented. Initial steps are being taken to tackle other probable viable routes, including Salt-Sweileh-Baqaa (INDCs, 2015¹¹).

According to the sector's strategy for 2014, serious measures are being taken to introduce a national railway system as a cornerstone of the planned multimodal network, which would play a major role in easing the transport of goods within the country and the surrounding region. With such a system in place, reductions of emissions from these activities can be achieved. The MoT believes that utilizing the latest technology in the transit sector can add to the efficiency of operations. Introducing applications that connect taxis to customers, for instance, can limit idle time, thus reducing energy usage and thereby

reducing emissions. Acquiring accurate data for passenger origins and destinations can pave the way to better route planning, thereby increasing rideability and shortening trip distances. Moreover, the MoT is attempting to increase transport sector rideability. Adopting and implementing policies related to fleet characteristics would also enhance efficiency and reduce emissions. Issues related to fleet service life, replacement incentives and reconfigurations of technical elements will have a positive effect on energy consumption, thus reducing CO_2 and other greenhouse gas emissions.

Transport is a precondition for economic development. It cannot, by itself, create growth, but there will be no development if the country does not have good connections with the region and the rest of the world. A well-developed transport network can positively affect the country's productivity and competitiveness, giving it potential leverage in increasing international trade in the context of a global economy. At the same time, transport is influenced by the country's economy. Economic growth increases transport demand, not only in terms of trade and passenger volumes, but also of distance travelled by goods and passengers. Moreover, transport is an important sector in the Jordan economy in respect of employment, turnover and investments.

Transport supply needs to be continuously adapted to meet the changes occurring in transport demand and travel behaviour, otherwise the result will be an increasing number of negative effects, like cost increases, greater congestion, lack of reliability, etc. Thus the transport sector, instead of playing a major positive role in the growth of the economy, will become an obstacle to the country's development. To that end, in the past few years Jordan has formulated a number of different policies within the transport sector. This applies, for instance, to the trade and transport facilitation program, which addresses the integration of the country into the global economy, as well as to public transport and road freight. Nonetheless there is still a long way to go in order to guarantee the country, and the region, a seamless supply of transport that is genuinely capable of supporting the local and regional economy and easing citizens' lives.

3.1.2. Action plan for the three transport sector technologies: Bus Rapid Transit, Ticketing System, and Pedestrian Infrastructure

3.1.2.1. Introduction

Making progress with public transport (PT) in Jordan is a crucial part of the solution to the nation's economic, energy and environmental challenges, thus helping to bring about a better quality of life. As the numbers of people using public transport increases, local communities are expanding public transit needs. Every segment of Jordanian society – individuals, families, communities and businesses – would benefit from improvements to public transportation.

Transport is a precondition for economic development. It cannot create growth by itself, but there will be no development if the country lacks good connections with the region and the rest of the world. For example, as a capital city Amman has one of the lowest public transportation mode share ratios in the world, at 11.1%. It is assumed that not many changes will occur within the transport sector in Jordan in the coming few years. Road transport will continue to be the main mode of transport, and public transportation will continue at a low level, given the absence of railway transport and inefficient traffic management (Jordan's Third Competiveness Report, 2012).

Making progress with public transport would reduce energy consumption and harmful carbon dioxide (CO_2) greenhouse gas emissions that damage the environment, as well as other particles that harm human health, such as Black Carbon. Commuting using public transport consumes less energy and produces less pollution than comparable travel in private vehicles. In order to achieve progress in the reduction of dependence on foreign fossil fuels and their impact on climate change, public transport must be taken in

consideration as a major part of the solution. Moreover, public transport use is an important measure for the transport sector to mitigate its emissions, there being several technologies and modes of transport that could be integrated together to provide a more efficient system and enable more people to reach their destinations.

Technologies related to the public transport sector are aimed at improving the quality and the attractiveness of PT services. As mentioned in previous TNA Reports, stakeholders agreed that the three top priority technologies are *Bus Rapid Transit, Ticketing System* and *Pedestrian Infrastructure*, all of which could be considered under the public transport measure. Whereas, after the last meeting with stakeholders to draw up the action plan report, it was agreed that the plan should be a single integrated plan to improve public transport in Jordan that includes all of the priority technologies bundled together. An overview of each technology is provided below.

Bus Rapid Transit (BRT)

BRT has increasingly been used as a public transport technology to provide a faster, higher capacity bus service. BRTs require dedicated lanes, off-road stops, rapid boarding and alighting, level boarding, preboard fair collection or checking, frequent services, large capacity, clear signage and real-time information displays. Moreover, they also require clean engine technologies, signal priorities, intelligent control systems and excellent customer service. In one dedicated BRT lane 10-20,000 passengers can be carried, with some carrying over 40,000 (Climate Techwiki, Mass Transit Fact Sheet).

Ticketing System

The ticketing system is an important public transport organizer tool for the implementation of a pricing policy that takes operational, commercial and social objectives into account. The ticketing system translates fares into concrete means of payment (for the passenger) and fare collection (for the operator).

Pedestrian Infrastructure

Jordan's pedestrian infrastructure has not yet received adequate attention in transport planning: several walkways are packed with trees and bushes, many are not wide enough for pedestrians, and many streets do not have pedestrian walkways in the first place. This is the case not only for the parts of the country with poor and weak infrastructure but also to affluent neighborhoods of Amman.

3.1.2.2. Ambition for the transport sector TAP

It was decided that the ambition for the TAP of the transport sector's' three priority technologies would be drawn up in conformity with the country's national agenda. The Land Transport Regularity Commission (LTRC) has developed an action plan to improve public transportation under the "Jordan Long Term National Transport Strategy and Action Plan" for 2014-2018. In that sense, the transport sector's stakeholders have agreed to build on what has been achieved, as well as on the highest priority technologies that mitigate climate change. Below, Table 4 shows the plan mentioned in the Long Term National Transport Strategy and Action Plan.

TABLE 4. JORDAN LONG-TERM NATIONAL TRANSPORT STRATEGY AND ACTION PLAN

Bus services to be operated according to a	Type: Service	Cost (Res.				
timetable and with intermediate stops	Responsibility: LTRC, Ministry of Transport	2014	2015	2016	2017	2018	allocated
		0.2	0.2	0.5	0.5		1
Detailed planning stage for national and local public transport networks	KPI: See following table						General budget

New bus network, as proposed by the LTRC Jordan	Type: Service	Cost (Res.				
Bus Restructuring Interim Master Plan, with a hierarchical and integrated structure of services	Responsibility: LTRC, Ministry of Transport, GAM,	2014	2015	2016	2017	2018	allocated
		N/Ap.	N/Ap.	N/Ap.	N/Ap.	N/Ap.	
Planning stage: Level 1 - Premium Inter City network	KPI: Project completion (100% within 2015)]
Implementation stage: Level 1 - Premium Inter City network	KPI: Restructured bus-km/pax-km (100% in 2017)						
Planning stage: Level 2 - Core National network	KPI: Project completion (100% within 2015)]
Implementation stage: Level 2 - Core National network	KPI: Restructured bus-km/pax-km (100% within 2017)						
Planning stage: Level 3 - Other Inter Governorate services	KPI: Projects completion (50% within 2015; 100% within 2017)						
Implementation stage: Level 3 - Other Inter Governorate services	KPI: Restructured bus-km/pax-km (50% within 2017; 75% within 2018)						
Planning stage: Level 4 - Intra Governorate services	KPI: Projects completion (35% within 2015; 100% within 2017)						
Implementation stage: Level 4 - Intra Governorate services	KPI: Restructured bus-km/pax-km (35% within 2017; 50% within 2018)						

Source: Jordan Long-Term National Transport Strategy and Action Plan (2014).

Based on that, the stakeholders identified and prioritized a set of actions and activities that build on the provisions of the national transport strategy. Below are the outcomes of this process.

3.1.2.3. Actions and activities selected for inclusion in the transport sector TAP

One major barrier in the current regulations which prevents would-be passengers from using public transport is the irregular scheduling of jouneys due to the huge uncontrolled private ownership of public transport in the country. The main measure that has been identified to overcome this barrier is to draw up regulations that incentivize users of public transport by introducing strict schedules and managing modes of public transport as an alternative to the current situation of unorganized scheduling controlled by individual operators.

Deciding on a strategic rehabilitation plan for the main streets in Jordan to overcome the lack of standardizatioon of streets, especially those which will have lanes for the BRT as a way of developing street infrastructure, is a national priority in develop the public transport sector. Allocating roles between stakeholders and institutionalizing them will strengthen networking among stakeholders from the regulatory, planning and implementing institutes.

Other measures include improving the quality of services by organizing a capacity-building program for drivers and operators and organizing a widespread awareness campaign to incentivize users and potential users of public transport. Most importantly, developing new academic and graduate programs to produce new generations of skilled engineers in this under-staffed sector is a crucial priority.

Actions selected for inclusion in the TAP

Actions related to policies and infrastructure:

- Set regulations that incentivize users of public transport;
- Draw up a strategic rehabilitation plan for the main streets that will contains lanes for the BRT.

Actions related to capacity and awareness:

- Allocate roles between stakeholders and institutionalize them, instead of leaving them to be based on ad-hoc actions. This implies distributing the tasks between the stakeholders and allocating a leading institution;
- Organize a capacity-building program for drivers and operators;
- Organize widespread awareness campaigns to incentivize users and potential users of public transport;
- Developing new academic and graduate programs to produce new generations of skilled engineers in this under-staffed sector is a crucial priority;
- Improve the quality of existing public transport prior to construction of the BRT infrastructure, paying attention to the public awareness.
- Improve the quality of safety measures in order to promote public transport and studies relating to points and hotspots to increase safety in the streets and find a solution to solving these.

Activities identified for the implementation of selected actions

Regulations that incentivize users and potential users of public transport can be implemented by subsidizing public transport for different segments of users, such as the elderly, students, the disabled and regular users, as well as regulating rules for pedestrians and setting regulations to consolidate individual operators. As well as regulating the behavior of public transport users, monitoring of the system should be enforced by the government (cameras, special mentors), and a standardization policy for the new modes of public transport should be created.

The Strategic Rehabilitation Plan for the main streets that contain lanes for the BRT can be implemented by developing public transport infrastructure (bus stations, bus stops, information system, ticketing system, bus lanes, etc.) and improving the quality of services through new buses and scheduled trips, for example. Moreover, a general assessment study can be made to select the streets that require BRT with reference to the Ministry of Transport's long-term Action Strategy and GAM's plans, where new plans can be prepared for the other urban cities like Irbid and Zarqa. Also, all BRT lanes should be linkde to sidewalks following international standards, and a study should be carried out to identify the hot spots and increase safety levels in the streets.

Actions taken in order to allocate and institutionalize roles between the stakeholders would include coordinating the street infrastructure among entities, preparing urban master plan studies for cities, specifically Irbid and Zarqa, and setting an institutional framework for a new law for public transport that will define the responsibilities among municipalities, LTRC/MoT, MoWPH and operators to insure a high level of coordination.

Organizing a capacity-building program for drivers and operators would include a capacity-building plan for public transport drivers and operators, setting out the criteria and qualifications for public transport drivers and regulations to compel drivers to participate in such training courses. As part of organizing a wide awareness campaign to incentivize the users and potential users of public transport, an awareness plan can be created to define the topics and identify the gaps to be covered. In addition, the licensing system can be restructured, public transport awareness campaigns can be introduced in schools and a national campaign devised to protect public resources.

3.1.2.4. Stakeholders and timeline for the implementation of TAP

A wide level of participation has led the public and private sectors to share their knowledge and experience to enrich this action plan. The main stakeholders involved are listed below:

Ministry of Transport: the main governmental body responsible for the transport sector. The main roles of this stakeholder will be regulation and infrastructure.

Land Transport Regulatory Commission LTRC: the main regulatory commission that organizes public transport in Jordan.

Greater Amman Municipality: responsible for public transport within its borders, covering the most highly populated areas in Amman.

Boloro Company: a private international company contracted by the goverement to implement some organizational technologies such as a ticketing system. Boloro is the first ever Global Mobile Payments system that allows mobile phone users to pay for physical goods and services using their mobile phone, including transport services and transactions.

Easy Solution For Travel and Transportation Problem Company: a technology solution company based in Jordan which aims to contribute to the development of public transport.

3.1.2.5. Scheduling and sequencing of specific activities

Jordan's Long-Term National Transport Strategy and Action Plan runs until 2018, so the proposed Action Plan will take run from 2018 till 2025. Table 5 below provides an overview of each action and activity timeframe.

3.1.2.6. Estimate of resources needed for action and activities

Estimate of capacity-building needs

Capacity-building for all private transport operators is the most important measure that will help motivate commuters to use public transport. While many people prefer not to use public transport because of the unsuitable behavior of most of the operators, current and the future operators should undertake specific training and qualifications to teach them to behave well to public transport users. Professional experts from countries with a lot of experience of public transport are required to describe their own success in developing public transport in their countries, as well as to review and analyze the barriers and the risk potential. Estimates of the actions needed for capacity-building are illustrated in the overview in Table 5 below.

Estimates of the costs of actions and activities

The total cost of implementing the public development plan is estimated at JD 100,300,000, as illustrated in the overview in Table 5 below.

3.1.2.7. TAP overview table

Table 5 also elaborates and overviews the action plan put forward by Jordan to diffuse and accelerate the deployment and wide dissemination of the transport-sector technologies that the country has prioritized.

TABLE 5. TAP SUMMARY OVERVIEW OF THE ACTION PLAN PUT FORWARD IN JORDAN TO DIFFUSE AND ACCELERATE DEPLOYMENT AND WIDE DISSEMINATION OF BUS RAPID TRANSIT, TICKETING SYSTEM AND PEDESTRIAN INFRASTRUCTURE TECHNOLOGIES

Sector: Transport	t							
Sub-sector: Publi	c transport							
Technology (Pro	gram): Develop public tra	nsport						
Aim: increase the	e percentage of commute	rs using public tra	nsport to 25% by 2	025				
Benefits: Decrea	se the number of Private	vehicles and the e	energy consumed b	y the trans	port sector			
Action	Activities to be imple-	Sources of	Responsible	Time-	Risks	Criteria of	Indicators for	Budget per ac-
	mented	funding	body and focal	frame		success	monitoring im-	tivity
			point				plementation	
Set regulation	Subsidize public	MoF	LTRC/GAM/	2018 –	Lack of fund-	Strong pro-	Low public	40,000,000
that incentiv-	transport regarding		MoF	2025	ing	posal	transport pric-	
izes users and	following user seg-						ing for all seg-	
potential users	ments: "elderly, stu-						ments	
of public	dents, disabled, regu-							
transport	lar users"							
		MoF	MoM, GAM,	2018 –	Lack of social	Raise aware-	Decree the pri-	50,000
	Regulate rules for pe-		MoPWH, traffic	2020	acceptance	ness	vate vehicle de-	
	destrians		police				pendency	
		Donor country	LTRC, GAM,	2018 –	Lack of oper-	Strategic	Restructure the	50,000,000
	Consolidate individual		traffic police	2020	ators, coop-	planning	operational pro-	
	operators				eration		cess	
		MoF	GAM, LTRC	2018 –	Lack of com-	Raise aware-	High-quality	50,000
	Regulate behaviour of			2020	mitment	ness	public transport	
	public transport users						service	

	Monitoring system en- forced by the govern- ment (cameras, spe- cial mentors) Standardization policy for new modes of pub- lic transport	MoPIC MoPIC	GAM, LTRC Traffic Police LTRC/MoT	2018 – 2020 2018 – 2020	Lack of fund- ing Lack of ac- ceptance from old op- erators	Strong coor- dination Enforced pol- icy	Efficient con- trolling system Standardized modes of public transport	5,000,000
Set Strategic Rehabilitation Plan for the main streets that will con- tain lanes for	Develop public transport infrastruc- ture (bus stations, bus stops, information sys- tem, ticketing system, bus lanes)	donor country	MoPWH, GAM	2019 - 2021	Lack of fund- ing	Direct imple- mentation	Well-developed public transport infrastructure	500,000
the BRT	Improve the quality of services (new buses, scheduled trips)	Donor country	LTRC	2019 - 2020	Lack of com- mitment to policies	Attractive modes of public transport	High-quality public transport services	500,000
	General assessment study to select the streets that need the BRT (utilize updated plans by MOT and GAM and prepare new plans for the other cit- ies of Irbid and Zarqa)	Donor coun- tries	MoT, GAM	2018 - 2019	Lack of ex- perts	Detailed sci- entific and professional study	Selected streets that need the BRT	100,000

	Associate all of the	Donor coun-	MoPWH, GAM	2018 -	Lack of fund-	Including	Safe and reach-	1,000,000
	BRT Lanes with side-	tries		2022	ing, poor in-	sidewalks	able sidewalks	
	walks following inter-				frastructure	during imple-		
	national standards					mentation		
	Conduct study to point	Sponsors	LTRC	2018 -	Lack of infor-	Enforced	Safe streets, de-	500,000
	out the hot spots and			2019	mation and	regulations	cree the acci-	
	increase safety levels				records		dent ratio	
	in the streets							
Allocate and in-	Coordinate the imple-	MoF	Ministry of Pub-	2019	Absence of	Standardize	Well imple-	200,000
stitutionalize	mentation and		lic Sector Devel-		leadership	street infra-	mented street	
roles between	maintenance of street		opment MoPSD			structure	infrastructure	
stakeholders	infrastructure be-							
	tween different enti-							
	ties							
	Urban Master Plan	MoF	МоМ	2018 -	Poor infra-	Professional	Urban Master	500,000
	studies for other cities			2019	structure un-	consultants	Plan studies for	Added to plans
	(Irbid and Zarqa)				able to fit		other cities (Ir-	
					new technol-		bid and Zarqa)	
					ogies			
	Draw up an institu-	MoF	Ministry of Pub-	2019	Absence of	Enforced	High level of co-	200,000
	tional framework for		lic Sector Devel-		leadership	regulations	ordination	
	new law for public		opment MoPSD			and policies		
	transport that will de-							
	fine the responsibili-							
	ties among municipali-							
	ties, LTRC/MoT,							

	MoWPH and opera-							
	tors to insure a high							
	level of coordination.							
Organize capac-		Donor country	MoT, LTRC	2019 -	Lack of ac-	Incentivize	Professional op-	1,000,000
ity-building				2025	ceptance by	the opera-	erators and	
program for	Capacity-building plan				operators;	tors to par-	drivers	
drivers and op-	for public transport				lack of fi-	ticipate		
erators	drivers and operators				nance			
	Set criteria and qualifi-	LTRC	LTRC	2019	Lack of ac-	Develop	More people us-	50,000
	cations for public				ceptance by	tests for driv-	ing public	
	transport drivers				operators	ers	transport	
	Set regulations to	LTRC	LTRC	2019	Lack of ac-	Incentivize	Strict regula-	in kind cost
	compel drivers to par-				ceptance by	operators to	tions and com-	
	ticipate in these train-				operators	participate	mitted opera-	
	ing courses						tors	
		Universities	Universities and	2019	Lack of ex-	Scholarships	Body of public	50,000
	Build new national ca-	and research	research insti-		pert profes-	with ad-	transport ex-	
	pacities to create a	institutes	tutes		sors	vanced train-	perts to	
	body of experts and					ing	allow the gov-	
	engineers capable of						ernment to ap-	
	developing public						point them in-	
	transport in Jordan						stead of juniors	
Organize wide-	Set awareness plan to	Donor country	LTRC in cooper-	2018 -	Inefficient	Strategic	Generating	100,000
reaching	define topics and iden-		ation with NGOs	2025	awareness	planning	awareness of	
awareness	tify the gaps to be cov-				tools		the benefits of	
	ered						public transport	

campaign to in-		MoF	LTRC	2018 -	Not accepted	Make the	Fewer private	100,000
centivize users	Restructure the re-			2020	by some	test for a li-	vehicles	
and potential	quirements of the li-				drivers	cence more		
users of public	censing system					difficult		
transport		MoEdu	MoEdu, LTRC	2019	Lack of coop-	Include	Generating	50,000
					eration with	awareness of	awareness of	
					MoEdu	public	the benefits of	
	Include awareness of					transport in	public transport	
	public transport in					school curric-		
	school curriculums					ulums		
		Donor country	MoEdu, LTRC	2019	Reaching the	Effective	Increase in	200,000
	National Awareness				targeted seg-	awareness	number of pub-	
	Campaign to conserve				ments	campaign	lic transport us-	
	public property						ers	

3.2. Project Ideas for the Transport Sector

3.2.1. Brief summary of project ideas for transport sector

The stakeholders in the transport sector held more meetings after the major two-day workshop for the TAP exercise in order to focus on and identify solid actions supporting the realisation of the overall target indicated in the Technology Action Plan for Jordan's Transport Sector. The stakeholders, guided by the team leader, conducted extensive assessments and discussions of the measures identified above in the TAP Section of the Transport Sector in order to come up with the most viable set of project ideas. These will contribute to the transfer, diffusion and deployment targets of the agreed mitigation technologies elaborated above. The team came up with the following package of specific project ideas.

3.2.2. Specific project ideas for the transport sector

Project 1: Sustainable Transportation Academic/Graduate Programs for Jordan

Establish New Sustainable Transportation Majors to be added to the Master's programs in Jordanian universities.

Objectives

Build new national capacity to create a body of experts and engineers capable of developing public transport in Jordan.

Outputs

At least three different Master's programs related to sustainable transportation in Jordanian universities.

More than forty Master's certified students and engineers from these majors by 2025.

Relationship to the country's sustainable development priorities

Public transport has received the greatest amount of attention in the Ministry of Transport, and most of the current projects are designed to develop public transportation technologies, one of the main barriers being a lack of local experts and skilled engineers in this capacity.

Project scope and possible implementation

The main aim of this project is to build up a body of national experts and skilled engineers in the field of public transport. The Ministry of Higher Education will be the main ministry responsible for this project.

Project activities

Prepare a group of professional professors to plan for the program and prepare the syllabi.

Cooperate with expert universities from other countries.

Subsidize study fees to incentivize students.

Timelines

2018 to 2025.

Budget/resource requirements

300,000 JOD.

Challenges

Lack of awareness of the importance of these majors. Jordan has a lot of public transport mega projects to which unqualified employees have been appointed.

Selecting the best courses for the programs.

Project 2: A new sustainable transport project between Amman and Irbid

Objectives

Create safe, comfortable and sustainable public transport services between the two major governorates through a rapid bus system.

Outputs

- 1. Provide sustainable, effective and efficient services of collective public transport between Amman and Irbid;
- 2. Introduce facilities and services, create an investment environment, support local employment;
- 3. Reduce accidents and environmental pollution; maintain the road network;
- 4. Reduce the number of modes of transportation, their operating costs and fuel consumption by providing a single mode to offer the best results at any moment, depending on passenger's immediate needs;
- 5. Solve the problems of traffic congestion and mass transit passengers security.

Relationship to the country's sustainable development priorities

The aim of this project is to provide public transport between Amman and Irbid in a safe, rapid and efficient service mode, as well as an environmentally sustainable mode of transportation in line with the Long-term Transport Strategy, NDCs and Jordan Vision 2025.

Project Deliverables

Feasibility studies;

Preliminary and detailed designs;

Infrastructure, modern buses and operation.

Project activities

In Jordan such projects usually depend on donor countries or private investor. This particular project it expected to take long time to be implemented, from institutionalizing the implementing institutes and designing and selecting the best technology to selecting the final operators. It is anticipated to be completed through of the following activities:

Fund-raising for the project

Planning and feasibility studies

Tender for construction

Procurement of buses and stations

Implementation; and

Operation

Timelines

Start date 2020

Completion date 2024

Budget/resource requirements

In comparison to similar projects implemented in Jordan and the surrounding countries, the estimated cost will be around JD 120 million (project budget).

Challenges

- 1. Insufficient budgetary allocations for the project
- 2. Delay in routine procedures in respect of tendering and construction.

Project 3: Modernization of Public Transport Vehicles

Objectives

Improve the level of public safety and reduce traffic accidents; reduce emissions of exhaust gases from old vehicles; protect the environment; reduce vehicle maintenance costs.

Outputs

- 1. Minimize the negative socio-economic and environmental effects of the public transport sector;
- 2. Improve the level of service provided to citizens, encouraging them to use public transport and thus lower the oil import bill;
- 3. Reduce operational costs for operators in terms of maintenance and extend vehicle life.

Relationship to the country's sustainable development priorities

Renewing the fleet of public transport buses is fundamental to improving quality (comfort

and attractiveness) and safety while also reducing the environmental impacts and fuel consumption. This is all in line with the Long-term Transport Strategy, NDCs and Jordan Vision 2025.

Project activities

Modify regulations in order to reduce public transport operating times in a mor modern fashion and follow up the new technologies.

Enforce the new regulations.

Timelines

Start date: 2018

Completion date: 2020

Budget/resource requirements

1,000,000 JOD

Challenges

- 1. Inability of the operators to provide the necessary funds for the purchase of new vehicles;
- 2. Inability of the domestic market to meet the needs of operators in manufacturing buses in a timely fashion.

4. TECHNOLOGY ACTION PLAN AND PROJECT IDEAS FOR THE WATER SECTOR

4.1. TAP for Water Sector

4.1.1. Water sector overview

The water sector in Jordan has thoroughly revised and updated its master strategy and associated action plans and policies, and in 2016 it enacted the 2016-2025 Water Strategy, which encompassed the following legal documents:

- 1. National Water Strategy 2016-2025;
- 2. Water Sector Capital Investment Program (2016-2025);
- 3. Water Demand Management Policy;
- 4. Policy for Energy Efficiency and Renewable Energy in the Water Sector;
- 5. Water Substitution and Re-Use Policy;
- 6. Water Reallocation Policy;
- 7. Surface Water Utilization Policy;
- 8. Groundwater Sustainability Policy;
- 9. Climate Change Policy for a Resilient Water Sector;
- 10. Decentralized Wastewater Management Policy; and
- 11. Action Plan to Reduce Water Sector Losses (Structural Benchmark).

Since there are a huge number of historical legal documents (strategies, policies, action plans, etc.) covering the water sector in Jordan, only the most recently produced documents linked to the *National Water Strategy 2016-2025* and other tied national water sector-related legal documents will be featured in this report.

The role of the sector is defined in the official mandate of the Ministry of Water and Irrigation (MWI), the official body in charge of: the overall development of water resources in the country; overall planning and management; monitoring of the water sector's functions and activities, including drinking and irrigation water supply, wastewater systems and related projects; the formulation of national water strategies, policies, and action plans, including investments programs; research and development; information systems; and the procurement of financial resources. Its role also includes the provision of centralized water-related data, as well as the standardization and consolidation of data.¹²

The climate change vulnerability of the water sector in Jordan has been assessed in detail in the *National Communication Report to UNFCCC* (2014)¹³ and more briefly in the *National Climate Change Policy of the Hashemite Kingdom of Jordan 2013-2020*¹⁴ as well as the *National Water Strategy 2016-2025*¹⁵ and its daughter policies, mainly the *Climate Change Policy for a Resilient Water Sector 2016-2025*.¹⁶

The 3rd National Communication Report to the UNFCCC thoroughly assessed the vulnerability of the water sector to the impacts of climate change and listed the vulnerability aspects and more concrete adaptation measures. This report and previous TNA reports displayed only summaries of the results of the vulnerability assessments and the proposed adaptation measures for the TNA-selected adaptation sectors that

were considered vulnerable to climate change, namely water and agriculture. Full materials and detailed results of the TNC Project with regard to vulnerability assessments are set out in Jordan's TNC 2014.¹⁷

With regard to vulnerability assessments of specific water resources, and based on a climate trends analysis using CORDEx and RCP 4.5 and 8.5, the main climate hazards that the water sector faces in Jordan are temperature increases, decreases in precipitation, increased incidents of drought and increased evaporation. Climate sensitivity indicators in the water sector were determined to be reduced groundwater recharge, deterioration in groundwater quality, stream flow reductions and increased water demand. Assessment of sensitivity showed that the average sensitivity level is 3.71 (out of 5) and can be classified as *high*. This suggests that the system can be adversely impacted by the climate change hazards being investigated.

Adaptation strategies and measures suggested for the water sector in the TNC 2014 are as follows:¹⁸

- Rainwater harvesting
- Wastewater treatment
- Desalination
- Increasing efficiency of irrigation technologies
- Grey water reuse
- Public awareness

In addition to the legal documents listed above, the *National Water Strategy 2016-2025*, including the *Climate Change Policy for a Resilient Water Sector*, is now considered the holistic legal document that encompasses all existing water sector-related policies and measures relevant to the sector's development and deployment of technology.

The three priority adaptation technologies selected for the water sector in Jordan based on the TNA report were: *Roof-top Rainwater Harvesting (RWH), Desalination/Brackish Water Treatment and Re-use,* and *Water Users Associations (WUAs)*. In this project, all descriptions of these technologies, including information elaborated in the fact sheets encompassed in the first report of the TNA project, Jordan's focus was primarily on RWH from residential rooftops for potable and other household uses.

Desalination/brackish water treatment and re-use was classified both as a consumer market technology if procured by individuals – mainly farmers in the Jordan Valley and industry – and a capital good if procured by government institutions and water utilities. The following preliminary objectives for the transfer and diffusion of these technologies were set as: (i) to investigate the potential of augmenting and accelerating desalination in Jordan, since to date desalination has been very limited; (ii) to assess such technologies in light of the fact that purification of seawater or brackish water is expensive, energy-intensive and often has large adverse impacts on ecosystems; and (iii) particularly to assess the cost of energy for desalination in Jordan, which, unlike many of its Arab neighbors, has virtually no indigenous sources of energy.

With regard to reorganizing WUAs and technology, a large number of countries around the world have adopted programs to transfer the management of irrigation systems from government agencies to WUAs or other private-sector entities. Participatory Irrigation Management (PIM) is a key term in the toolbox of current approaches to improve the efficiency and performance of water resource management in countries that will be faced with the issue of water scarcity or problems associated with global and climate change in the foreseeable future. A WUA is a group of individuals who have come together formally and voluntarily for the purposes of cooperatively sharing, managing and conserving a common water resource.¹⁹ The core activity of a WUA is to run the waterworks under its responsibility and to monitor the allocation of water to its members. The key functions of a WUA include operating and maintaining a water

service or structure; managing a water distribution system, including setting tariffs and collecting fees; monitoring water availability and use under conditions of climate uncertainty; providing technical assistance in areas related to water use and irrigation; and resolving conflicts related to water use, among other functions. A WUA is generally run by institutions with experience of collective water management, such as irrigation boards. Where an appropriate national framework is in place (usually a water act/law or irrigation act/law or by-law), a WUA can become an independent legal entity upon application to a higher authority, such as the Ministry of Water and Irrigation (MWI)/Jordan Valley Authority (JVA) in Jordan. The WUA is then able to establish a governing document or constitution, a roster of membership and a bank account.

The empowerment and expansion of WUAs was classified like other non-market technologies. In such cases the following preliminary objectives for the transfer and diffusion of the technology were set. The first is to assess the potential for transferring the management of irrigation systems from government agencies to water-users associations (WUAs) or other private-sector entities. This aims to improve the efficiency and performance of water resources management in the country in order to cope with the issue of water scarcity and problems associated with climate change. The second objective is to assess the current status of the legal framework of WUAs in Jordan. There still is a widespread need for a clearer legal status, proper controlling legislation and the water rights of WUAs and farmers. Without a clear legal status, WUAs cannot operate properly because they do not know the extent of their responsibilities or the proper supervisor (e.g. the Jordan Valley Authority vs. Jordan Cooperatives Corporation). However, even given the success stories in the establishment of WUAs in Jordan, the tasks transferred to the WUAs remain limited to the distribution of irrigation water to farmers, and there is still a strong need for further empowerment through, among other things, the official re-orientation of the JVA mandate. A draft amendment to the Jordan Valley Development Law is presently under review involving changes to transfer JVA mandates, including retail distribution and network irrigation maintenance, to the WUAs. The said law will allow the JVA to provide a legal umbrella for the establishment and supervision of WUAs. This will also set the legal requirements for the WUAs to collect fees from farmers and thus acquire the right to enforce sanctions related to transferred functions such as illegal water use. Currently, WUAs simply report illegal activities to the JVA and are represented in its sanction committee, thus taking part in the related decision-making. The third objective is to assess the crucial financial sustainability aspects of WUAs and the potential measures to attain economic independence.

4.1.2. Action Plan for Roof-top Rainwater Harvesting Technology

4.1.2.1. Introduction

In rainwater harvesting (RWH), as already noted, the practice is to accumulate and store rainwater for reuse before it reaches the aquifer.²⁰ As the rooftop is the main catchment area, the amount and quality of rainwater collected depends on the area and type of roofing material. RWH is popular as a household option as the water source is close to people, so it is convenient and requires a minimum of energy to collect it. An added advantage is that users own, maintain and control their own systems without the need to rely on other members of the community or other stakeholders. In this project, the focus in the case of all descriptions of this technology was primarily on RWH from residential rooftops for potable and other household uses, including information elaborated in the fact sheets included in the first report of the TNA project in Jordan.

Roof-top Rainwater Harvesting Technology has been selected as a priority adaptation technology for the water sector in Jordan due to its crucial expected impact on securing a reliable fresh water source, especially in emergency situations in a country like Jordan, which is considered one of the top three water-poor countries in the world. It is also possible to select such technology as a priority technology when

promoting the slogan raised by the leader of the water sector's working group in this project: "adaptation starts at home". Moreover, as indicted above RWH is common as a household option, as the water source is close to people, "underneath their feet", so it is convenient and cost effective as minimal energy is needed to harvest water and store it. In the case of this simple and cheap technology, users own, maintain and control their own water systems without the intervention of other community members or other authorities.

RWH contributes to climate change adaptation at the household level primarily by means of two mechanisms: (1) diversification of household water supply; and (2) increased resilience to water quality degradation. It can also reduce the pressure on surface and groundwater resources (e.g. the reservoirs or aquifers used for piped water supply) by decreasing household demand and has been used as a means to recharge groundwater aquifers. Another possible benefit of roof-top RWH is that it can reduce flooding by capturing rooftop run-off during rainstorms. Economic growth in low-income countries is leading to increases in piped water coverage and per capita water use. If safe, reliable piped supplies are available, RWH for non-potable uses can partially offset the increase in household use.

The technology also has some benefits in respect of social development. In many settings, RWH can reduce both the tensions due to a lack of sufficient fresh and clean water and reduce exposure to waterborne pathogens by providing improved potable water quality and higher quality water for other household purposes, including hygiene, bathing and washing. It can also provide significant savings for households, which are sometimes forced to purchase vended or bottled water. The water can also contribute to productive and economic livelihood activities.

Economically speaking, roof-top RWH has an economic value as it provides a further source of water and will save money. It also saves expenditure on alternative water sources and provides job opportunities to water resources architects and engineers, as well as vocational manpower. Not only does it create jobs to support the construction of RWH systems, it also provides training and capacity-building opportunities to practitioners, as well as users and household members.

Apart from its environmental benefits, RWH enhances the availability of drinking water for domestic use and agricultural water for arid and semi-arid areas. Moreover, rainwater harvesting can also enhance groundwater recharge and improve the supply of water. It also reduces over-exploitation of ground and service water with consequent environmental benefits, alleviates water shortages and improves the resilience of communities. Rainwater storage can provide short-term security against periods of low rainfall and the failure or degradation of other water supplies.

4.1.2.2. Ambition for the RWH TAP

It is anticipated that the scale and context of this technology, now under advanced investigation, will include testing the multi-modality of demonstration sites from urban, suburban and rural areas with rainfall rates of over 200 mm/year (three demonstration sites in the north, center and south).

The pilot sites will enable technical, institutional, and regulatory or law enforcement-related assessments and screening studies to be conducted to work out the most appropriate and viable modalities of RWH technology for different types of building in Jordan (residential single homes, multi-story buildings, single houses, villas, etc.).

The TAP for RWH inspired us to propose the establishment of a Regional Green Building Engineering Training Center in Jordan, which will itself be a fully-fledged demonstration green building for the region encompassing RWH technology, among other sustainable building-oriented technologies.

4.1.2.3. Actions and activities selected for inclusion in the RWH TAP

A summary of the barriers and measures to overcome the barriers in respect of roof-top RWH are presented in Table 6 below:

Barrier categories	Identified barriers	Measures to overcome barriers
Economic and financial	 Unconvincing feasibility (payback period) High cost of installation and maintenance Need for a promising program of incentives 	 Improve payback period Adequate program of incentives: governmental and NGOs' or other institutes' incentives or direct monetary support or soft loans; Soft loans: introducing low-interest bank loans to support purchases mainly of the reservoir; Other accompanying economic in- centives such as a property tax re- duction; Incentives targeting investors in the housing sector (cuts on sales taxes and other taxes associated with profits from house construc- tion business, which is relatively high in Jordan); Governmental and governorate de- velopment funds should direct some of their allocations towards RWH support programs; Fair and carefully estimated water utility prices should be considered to alleviate the impact of cheap water prices in Jordan.
Market conditions	 Inadequate specialized or auxiliary markets Clear absence of efforts from relevant bodies (MWI, Jordan Engineer- ing Association, contrac- tors' associations, etc.) in creating such under- developed markets. Low compliance of builders of dwellings with RWH directives (building codes) 	 Developing and augmenting specialized and auxiliary markets Dedicated efforts and programs need to be developed by relevant bodies (MWI, Engineering Association, contractors' associations, etc.) to boost creating and augmenting such markets. Revise or develop new water efficiency code or by-law to regulate water efficiency aspects, including RWH, and regulate tax cuts and fee deduction incentives. Increasing enforcement of dwellings' builders with RWH directive.

TABLE 6. SUMMARY OF BARRIERS AND MEASURES TO OVERCOME BARRIERS TO ROOF-TOP RWH.

		• Assessing the possibility of not
		granting construction and operat-
		ing permits (occupational permits)
		for buildings not containing RWH
		layouts in the blueprints of such fa-
		cilities.
		Well-defined government pro-
		grams to promote compliance with
		rainwater harvesting directives
		and codes
Human skills	 Shortage of skilful engi- 	Develop capacity-building pro-
	neers and contractors	grams targeting engineers and
		contractors
		 Introduce dedicated educational
		programs at universities and voca-
		tional training institutions
Information and awareness	 Insufficient awareness 	Embarking on awareness and in-
	of the importance of	formation dissemination programs
	such simple water-sav-	on the importance of such simple
	ing technologies.	water-saving technologies
	 No household-targeted 	 Well-defined government pro-
	marketing campaigns	grams to promote compliance with
		rainwater harvesting directives
	 Lack of technical assess- 	 Conduct a technical assessment
	ment and screening	and screening study to figure out
	studies to identify the	the most appropriate modality of
	most appropriate mo-	RWH technology for different types
	dality of RWH technol-	of building settings in Jordan (resi-
Technical	ogy for different types of	dential single homes, multi-story
	building settings in Jor-	buildings, single houses, villas, etc.)
	dan (residential single	
	homes, multi-story	
	buildings, single houses,	
	villas, etc.)	

Actions selected for inclusion in the roof-top RWH TAP are presented below in Table 7.

TABLE 7. MEASURES SELECTED AS ACTIONS FOR INCLUSION IN RWH TAP.

Categories	Identified measures to over- come barriers	Measures selected as actions for inclusion in RWH TAP
Economic and financial	1) Feasibility and payback pe- riod; (2) Adequate program of incentives; (3) Soft loans: in- troducing low-interest bank loans; (4) Other accompanying economic incentives such as a	Enhance feasibility and payback period.

	cut in property tax; (5) Incen-	
	tives targeting investors in	
	housing sector; (6) Govern-	
	mental and governoratedevel-	
	opment funds should direct	
	some of their allocations to-	
	wards RWH support pro-	
	grams; and (7) Fair and care-	
	fully estimated water utility	
	prices	
Market conditions	Developing and augmenting	Dedicated efforts and programs
	specialized and auxiliary mar-	need to be developed by rele-
	kets.	vant bodies (MWI, Engineering
	Dedicated efforts and pro-	Association, contractors' associ-
	grams need to be developed	ations, etc.).
	by relevant bodies (MWI, Engi-	
	neering Association, contrac-	
	tors' associations, etc.).	
Legal and regulatory	1) Increasing compliance of	Increasing compliance of Hous-
	housing construction compa-	ing Construction companies
	nies with RWH directives	with RWH directive (building
	(building codes) (2) Assessing	codes).
	the possibility of not granting	
	construction and operating	
	permits (occupational permits)	
	for buildings not containing	
	RWH layouts in the blueprints	
	of such facilities (3) Well-de-	
	fined government programs to	
	promote compliance with rain-	
	water harvesting directives	
Human skills	(1) Develop capacity-building	1) Develop capacity-building
	programs targeting all in-	programs targeting all involved
	volved stakeholders, engineers	stakeholders.
	and contractors (2) Introduc-	
	ing dedicated educational pro-	
	grams at universities and voca-	
	tional training institutions	
Information and awareness	1) Embarking on awareness	Embarking on awareness and
	and information dissemination	information dissemination pro-
	programs of the importance of	grams.
	such simple water-saving tech-	
	nologies (2) Well-defined gov-	
	ernment programs to promote	
	compliance with rainwater	
	harvesting directives	
Technical	Conduct technical assess-	Conduct a technical assessment
	ments and screening to work	and screening study to work

out the most appropriate mode of technology for different types of building (residential single homes, multi-story buildings, single houses, villas, etc. out the most appropriate mode of RWH technology for different types of building in Jordan (residential single homes, multi-story buildings, single houses, villas, etc.).

Activities identified for the implementation of selected actions are presented in Table 8 below

TABLE 8. SUMMARY OF ACTIONS AND ACTIVITIES FOR IMPLEMENTATION FOR ROOF-TOP RWH TECHNOLOGY ACTION PLAN IN JORDAN.

Summary of Actions Selected for Roc	of-top RWH technology action plan in Jordan
Action 1:	• Revise or develop new water efficiency code or by-law to regu- late the water efficiency aspects, including RWH, and regulate tax-cut and fee-deduction incentives; increasing compliance of housing construction companies with RWH directives (building codes).
Action 2:	Develop dedicated efforts and programs by relevant bodies (MWI, Engineering Association, contractors' associations, etc.).
Action 3:	Enhance feasibility and payback period.
Action 4:	Develop capacity-building programs targeting all involved stake- holders.
Action 5:	Embarking on awareness and information dissemination pro- grams.
Action 6:	Conduct a technical assessment and screening study to work out the most appropriate mode of RWH technology for different types of building in Jordan (residential single homes, multi-story buildings, single houses, villas, etc.).
Activities for action implement	ntation for roof-top RWH technology action plan in Jordan
	Action 1: Revise or develop a new water efficiency code or by-law for buildings to regulate the water efficiency as- pects, including RWH; regulate incentives, tax cuts and fees deductions aiming at increasing compliance of housing con- struction companies with roof-top RWH directives (building codes) and enhance feasibility and payback period.
Activity 1.1	Contract a consulting firm or research institutions to conduct a baseline survey to assess the current building regulatory plat- form to recommend the best options to <i>revise or develop a new water efficiency code or by-law for buildings to regulate the wa-</i> <i>ter efficiency aspects, including RWH, and to regulate incentives,</i> <i>tax cuts and fees deductions, etc. aimed at</i> supporting enforce- ment mechanisms for existing and new building codes. The study should assess the establishment of a package of options of incentives, such as property tax cuts, as well as introducing a <i>local subsidy program in Jordan to provide a financial contribu-</i> <i>tion to housing companies and individuals intending to build a</i>

	RWH system. Where applicable and feasible, this will support,
	for example, up to 50% of local subsidies and water service pro-
	viders' discounts.
	Action 2:
	Develop dedicated efforts and programs by relevant bodies
	(MWI, Jordan Engineering Association, contractor associations,
	etc.) and embark on awareness and information dissemination
	programs
Activity 2.1	Contract a consulting firm to develop a holistic awareness pro-
	gram targeting relevant bodies (MWI, Jordan Engineering Asso-
	ciation, contractors' associations, academia and NGOs) to pro-
	mote and disseminate the importance of RWH practice and en-
	forcing the relevant codes.
	Action 3:
	Develop capacity-building programs targeting all involved
	stakeholders
Activity 3.1	Contract a consulting firm or academic institution to develop
	new training curriculum and capacity-building program for engi-
	neers and vocational training centers involving academia and
	Jordan Engineering Association to build basic and advanced
	skills of RWH and transfer knowledge of best industry practices,
	of innovations in materials, etc.
	Action 4:
	Conduct a technical assessment and screening study to work
	out the most appropriate mode of RWH technologies for dif-
	ferent types of building in Jordan
Activity 4.1	Contract a consortium of technical and engineering firms, con-
	tractors and academic institutions to conduct a technical assess-
	ment and screening study to work out the most appropriate
	modality of RWH technology for different types of building in
	Jordan (single-family homes, multi-family housing, including
	high-rise buildings, apartments, apartment flats, villas, etc.) at
	three demonstration sites from urban, suburban and rural areas
	with a rainfall rate above 200 mm/year (three demonstration lo-
	cations in the north, center and south of Jordan).

□ Actions to be implemented as Project Ideas

In fact, the stakeholders involved in the discussions to develop the TAP for roof-top Rain Water Harvesting intend to draw up a full package project of all the actions listed above. The proposal is to promote a holistic approach to remove the barriers to such technologies and ease their deployment and dissemination throughout the country due to its crucial positive impacts.

4.1.2.4. Stakeholders and timeline for implementation of TAP

An overview of the stakeholders involved in implementing the RWH TAP, as well as scheduling and sequencing specific activities, can be found in TAP overview in Table 9 below.

4.1.2.5. Estimate of resources needed for action and activities

Estimates of capacity-building needed in order to carry out actions and activities, and estimates of the costs of actions and activities, are shown in the TAP overview in Table 9 below.

4.1.2.6. Management planning

4.1.2.6.1. Risks and contingency planning

A detailed description of the identified risks and the proposed contingency plans can be found in the TAP overview in Table 9.

4.1.2.6.2. Next steps

The immediate requirements in order to proceed with such an ambitious and promising action plan for roof-top rainwater harvesting technology in Jordan were disseminated to the lead stakeholders, namely the Jordan Green Building Council (JGBC) and the Jordan Engineering Association (JEA), to promote the proposal for this technology. The two organizations were instructed to form a joint committee to review the final draft of the TAP and provide comments and feedback, and, most importantly, to draw up a plan for the next actions. The joint committee will estimate the most precise costs possible for the implementation of TAP, with an emphasis on the infrastructure component of activities, such as the establishment of the proposed regional green and sustainable building engineering training center. The center will consist of a fully-fledged demonstration green building for the region encompassing RWH technologies and other green sustainable building codes and practices. It will also form a design and construction practices training center for water- and energy-efficient green building in order to train engineers and vocational centers in such skills.

TABLE 9. OVERVIEW TABLE FOR ROOF-TOP RAINWATER HARVESTING

TAP overview table for roof-top rainwater harvesting

Sector: Water

Sub-sector: Water efficiency/Rainwater Harvesting

Technology: Roof-top Rainwater Harvesting

Ambition: It is anticipated that the scale and context of this technology, now under advanced investigation, will include testing the multi-modality of demonstration sites from urban, suburban and rural areas with a rainfall rate of over 200 mm/year (three demonstration locations in the north, center and south). The pilot sites will enable the carrying out of assessments and screening studies into technical and engineering, materials, contractors, institutions, regulatory and law enforcement, and building codes monitoring and supervision functions to determine the most appropriate and viable modality of RWH technologies for different types of buildings in Jordan (residential single homes, multi-story buildings, single houses, villas, etc.) and most importantly to fill the gaps with regard to the barriers to enforcing the codes, with an emphasis on the building code monitoring and supervision functions. The TAP for RWH inspired us to propose establishing a Regional Green Building Engineering Training Center in Jordan, which will itself consist of a fully-fledged demonstration green building for the region encompassing RWH technologies, among other sustainable building-oriented technologies.

Benefits: Roof-top Rainwater Harvesting Technology has been selected as a priority adaptation technology in the water sector in Jordan due to its crucial expected impact on ensuring a reliable freshwater source, especially in emergency situations in a country like Jordan, which is considered one of the top three water-poor countries in the world. It is also plausible to select this technology as a priority technology to promote the slogan raised by the leader of the water sector's working group in this project: *"adaptation starts at home"*. Moreover, as indicted above RWH is common as a household option, as the water source is close to people, *"underneath their feet"*, and is therefore convenient and cost effective, as it uses minimal energy for harvesting water and storing it. In respect of this simple and cheap technology, users literally own, maintain and control their own water systems without the intervention of other community members or other authorities.

RWH contributes to climate change adaptation at the household level primarily through two mechanisms: (1) diversification of household water supplies; and (2) increased resilience to water quality degradation. It can also reduce the pressure on surface and groundwater resources (e.g. the reservoir or aquifer used for the piped water supply) by decreasing household demand and has been used as a means to recharge groundwater aquifers. Another possible benefit of roof-top RWH is that it can reduce flooding by capturing rooftop run-off during rainstorms. RWH can aid climate change adaptation even in the most developed countries. Economic growth in low-income countries leads to increases in piped water coverage and per capita water use. If safe, reliable piped supplies are available, RWH for non-potable uses can partially offset the increase in household use.

The technology also has some social development benefits. In many settings, RWH can reduce the tensions due to a lack of enough fresh and clean water, as well as reduce exposure to waterborne pathogens by providing improved potable water quality and higher quality water for other household purposes, including hygiene, bathing and washing. It can provide significant savings for households that are sometimes forced to purchase vended or bottled water. The water can also contribute to productive and economic livelihood purposes.

Economically speaking, roof-top RWH has an economic value as it provides a further source of water and saves money. It also saves expenditure on alternative sources of water and provides job opportunities to water resource architects and engineers, as well as vocational manpower. It not only creates jobs to support the construction of RWH systems, but also provides training and capacity-building opportunities for practitioners, as well as users and households members.

In respect of the environmental benefits, RWH enhances the availability of drinking water for domestic and agricultural use, including water for arid and semi-arid areas. Moreover, rainwater harvesting can enhance groundwater recharge and improve water quantity. It also reduces the over-exploitation of ground and service water with consequent environmental benefits, alleviates water shortages and increases community resilience. Storage of rainwater can provide short-term security against periods of low rainfall and the failure or degradation of other water supplies.

Action	Activities to be imple-	Sources of	Responsible body and	Time-frame	Risks and contingency	Success crite-	Indicators for	Budget per activity
	mented	funding	focal point		plans	ria	monitoring of	(USD)
							implementa-	
							tion	
Action 1:	Activity 1.1: Con-	Green Cli-	Focal point:	🗆 2017: De-	Risks:	□ Strong	Itotal quantity	of 1,500,000
Conduct a	tract a consortium of	mate Fund	JGBC/JEA	velop	Delay in securing	technical	roof-top rain w	/a-
technical as-	international and lo-	(GCF) or	Partners: JUST, GAM	project	funding beyond	and rereg-	ter harvested (n	1 ³)
sessment and	cal technical and en-	Adapta-	& MOMA/ Jordanian	proposal	2018.	ulation ex-		
screening	gineering firms, con-	tion Fund	National Building	and se-	Weak coordination	perience	Number of be	n-
study to iden-	tractors and aca-	(AF)	Council	cure	between responsible	at the five	eficiaries that	
tify the most	demic institutions to			funding	bodies	national	have	
appropriate	conduct a technical			□ 2018-	Contingency plans:	institu-	benefited from	
modality of	assessment and			2019: Im-	□ Start writing the	tions	the study and %	
RWH technol-	screening study to			plemen-	project proposal and	🗆 Availabil-	increase in will-	
ogy for differ-	work out the most			tation	search for funding	ity of	ingness to chan	ge
ent types of	appropriate mode of				immediatly	highly	(entities: engi-	
building in	RWH technology for				Consider local	trained	neering, materi-	
Jordan	different types of				funding sources such	Jordanian	als, building and	
	building in Jordan by				as the Jordan	engineers	housing compa-	
	conducting pilot				Environment	and con-	nies and contra	C-
	RWH testing and				Protection Fund and	tractors	tors, institutions	5,
	demonstration sites				the Jordan Renewa-		building tax au-	
	(single-family homes,							

multi-family housing, including high-rise buildings -- apartments, apartment flats, villas, etc.) at three demonstration sites from urban, suburban and rural areas with a rainfall rate above 200 mm/year (three demonstration locations in the north, center and south of Jordan). ble Energy and Energy Efficiency Fund (JREEEF)

 Lead focal point to keep strong coordination between responsible bodies thorities and regulatory and law enforcement, building codes, monitoring supervision functions.

Number of laws
 and regula tion/codes re vised in favour of
 sustainable
 (RWH-cantered)
 buildings

 Number of existing and new
 buildings deploying RWH technology in light of outcomes of study

Number of new
 direct and indirect
 jobs related to
 diffusion of the
 technology

							 % Increase in in- comes of sustain- able building companies 	
·	Activity 1.2: Organize	JEA and/or	JGBC/JEA/JUST/GAM	2019	Risks:	Strong	Number of ben-	5,000
	a national workshop	JGBC	ana MONA/ Jorda-		Failure to secure	event or-	eficiaries that	
	or snowcase celebra-		nian National Bulla-		funding for the	ganization	have benefited	
	tion event to snow-		ing Council		showcase celebra-	abilities of	from the study	
	case results of the				tion event.	JEA and	and % increase in	
	technical assessment				Contingency plans:	JGBC for	winingness to	
	and screening study				Consider local	examples	change (entities:	
	from the pilot RWH				funding sources such		engineering and	
	testing and demon-				as the Jordan		materials, build-	
	stration sites; invite				Environment		ing and nousing	
	representatives from				Protection Fund and		companies and	
	technical, engineer-				the Jordan Renewa-		contractors, Insti-	
	ing and materials and				ble Energy and En-		tutions, building	
	building and housing				ergy Efficiency Fund		tax authorities	
	companies				(JREEEF)/JEA/JGBC		anu regula-	
	and contractors, m-				own budgets		tory/law enforce-	
	stitutions, building						ment, building	
	tax authorities and						codes monitoring	
	regulatory/law en-						and supervision	
	forcement, building						functions.	
	codes monitoring						S Number of Jours	
	and supervision func-						Invumber of laws	
	tions to raise their						and regulations or	
	awareness of lessons						codes revised in	
	learned and to fill the							
	gaps in the barriers							

to enforce	ing the			favor of sustaina-	
codes, w	th an em-			ble (RWH-can-	
phasis or	building			tered) buildings	
codes an	d the moni-				
toring an	d supervi-			🛛 Number of ex-	
coming an	tions			isting or pow	
SIOITTUIL	LIUNS.			isting of new	
				buildings deploy-	
				ing RWH technol-	
				ogy in light of out-	
				comes of study	
				Number of new	
				direct and indirect	
				iobs related to	
				diffusion of the	
				technology	
				teennology	
				D 0/ Increase in in	
				Increase in In- c · · ·	
				comes of sustain-	
				able building	
				companies	

Action 2: Re-	Activity 2.1: Contract	Green Cli-	JGBC and/or Jorda-	2019	Risks:	🗆 Make	Number of wa-	70,000
vise or de-	a consulting firm or	mate Fund	nian National Build-		Delay in securing	available a	ter efficiency	
velop a new	research institutions	(GCF) or	ing Council		funding beyond	sufficient	codes and by-laws	
water effi-	to conduct baseline	Adapta-			2019.	number of	for buildings to	
ciency code or	survey to assess cur-	tion Fund			Weak cooperation	green	regulate water ef-	
by-law for	rent regulatory plat-	(AF)			from responsible	building	ficiency aspects,	
buildings to	form for buildings				bodies in providing	guide-	including RWH,	
regulate wa-	and recommend the				information	books	and regulating in-	
ter efficiency	best options to revise				No acceptance by	(codes)	centives, tax cuts	
aspects, in-	or develop new wa-				government of fi-	□ Could	and fees deduc-	
cluding RWH,	ter efficiency code or				nancial incentives	benefit	tions, etc., revised	
and regulate	by-law for buildings					from re-	in favor of sus-	
incentives,	to regulate water ef-				Contingency plans:	newable	tainable (RWH-	
tax cuts and	ficiency aspects, in-				Start writing the	energy	cantered) build-	
fees deduc-	cluding RWH, and to				project proposal and	sector reg-	ings	
tions aimed	regulate incentives,				search for funding	ulations		
at increasing	tax cuts and fees de-				immediately	and incen-	I Total quantity of	
compliance of	ductions, etc. aimed				Consider local	tives	roof-top rain wa-	
housing con-	at supporting en-				funding sources such		ter harvested (m ³)	
struction	forcement mecha-				as the Jordan			
companies	nisms for existing				Environment		Number of ben-	
with roof-top	and new building				Protection Fund and		eficiaries that	
RWH direc-	codes. The study				the Jordan Renewa-		have benefited	
tives (building	should investigate es-				ble Energy and En-		from the study	
codes); en-	tablishment of a				ergy Efficiency Fund		and % increase in	
hance feasi-	package of options of				(JREEEF)		willingness to	
bility and	incentives, such as				□ Lead focal point to		change (entities:	
payback pe-	property tax cuts, as				keep strong coordi-		engineering and	
riod of tech-	well as introducing a						materials, build-	
nology							ing and housing	

local subsidy program in Jordan to provide a financial contribution to housing companies and individuals intending to build an RWH system where applicable and feasible; supporting, for example, up to 50% of local subsidy and water service providers' discount. Activities should include drafting, considering, approving and putting into law the efficiency standard and subsidy program

nation between responsible bodies to guarantee high buyin of study results and outcomes (incentives) companies and contractors, institutions, building tax authorities and regulatory and law enforcement, building codes monitoring and supervision functions.

 Number of existing and new
 buildings deploying RWH technology in light of outcomes of study

Number of new
 direct and indirect
 jobs related to
 diffusion of the
 technology

 % Increase in incomes of sustainable building companies

Action 3: De-	Activity 3.1: Contract	Green Cli-	JGBC and/or Jorda-	2019	Risks:	🗆 Good ex-	Total quantity of	350,000
velop dedi-	specialized communi-	mate Fund	nian National Build-		Delay in securing	perience	roof-top rain wa-	
cated efforts	cation and aware-	(GCF) or	ing Council		funding beyond	of local	ter harvested (m ³)	
and programs	ness program firms	Adapta-			2019	compa-		
from relevant	to design, develop	tion Fund			Communication and	nies in de-	Number of ben-	
bodies (MWI,	and conduct a holis-	(AF)			awareness programs	signing	eficiaries that	
Jordan Engi-	tic awareness pro-				not well prepared	such com-	have benefited	
neering Asso-	gram targeting rele-					munica-	from the study	
ciation, con-	vant bodies (MWI,				Contingency plans:	tion and	and % increase in	
tractors' as-	Jordan Engineering				Start writing the	awareness	willingness to	
sociation, Jor-	Association, contrac-				project proposal and	programs	change (entities:	
danian Na-	tors' associations, ac-				searching for		engineering and	
tional Build-	ademia and NGOs) to				funding immediately		materials, build-	
ing Council,	advocate and dis-				Consider local		ing and housing	
etc.); embark	seminate the im-				funding sources such		companies and	
on awareness	portance of RWH				as the Jordan		contractors, insti-	
and infor-	practice and the ad-				Environment		tutions, building	
mation dis-	vantages of enforc-				Protection Fund and		tax authorities	
semination	ing the relevant				the Jordan Renewa-		and regula-	
programs	codes.				ble Energy and En-		tory/law enforce-	
					ergy Efficiency Fund		ment, building	
					□ Communication &		codes monitoring	
					awareness programs		and supervision	
					should be well pre-		functions.	
					pared			
							Number of laws	
							and regulations or	
							codes revised in	

							favor of sustaina-	
							tered) buildings	
							Number of ex-	
							isting and new	
							buildings deploy-	
							ing RWH technol-	
							ogy in light of out-	
							comes of study	
							Number of new	
							direct and indirect	
							jobs related to	
							diffusion of the	
							technology	
							% Increase in in-	
							comes of sustain-	
							able building	
							companies	
Action 4: Es-	Activity 4.1: Establish	Green Cli-	JEA and Jordanian	2019	Risks:	Good expe-	Completion of	2,500,000
tablish a re-	a regional green and	mate Funa	National Building		Delay in securing funding howard	hence in	time	
building engi-	engineering training	(GCF) 01 Adapta-	Council			green build-	ume	
neerina train-	center as a fully-	tion Fund			\Box Low huv-in of stake	ing demon-		
ina center as	fledaed demonstra-	(AF)			holders to establish	stration		
a fully-	tion green building	(· · · /			the centre	sites and		
fledged	for the region encom-					guidebooks		
					Contingency plans:	for "codes"		
demonstra-	passing RWH tech-				□ Start writing the			
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tion green	nology, and other				project proposal and			
building for	green sustainable				searching for			
the region en-	building codes/prac-				funding immediately			
compassing	tices, including a wa-							
RWH technol-	ter (and energy) effi-				□ JEA to keep buy-in			
ogy; develop	ciency, green build-				high of stakeholders			
training pro-	ings design and con-				to establish the cen-			
grams target-	struction practices				ter			
ing all directly	training center for							
involved	training engineers							
stakeholders	and vocational cen-							
(engineers,	ters to train such							
designers,	skills (the center itself							
contractors,	should be a green							
and voca-	building)							
tional train-	Activity 4.2: Contract	Green Cli-	JEA and Jordanian	2020	Risks:	🗆 Good ex-	Number of	350,000
ing students)	a consortium of in-	mate Fund	National Building		Delay in securing	perience	trainees who	
	ternational and/or	(GCF) or	Council		funding beyond	in Jordan	have benefited	
	national consulting	Adapta-			2020	of green	from the center	
	firm(s) and academic	tion Fund			Low buy-in of stake-	and sus-		
	institution(s) to de-	(AF)			holders in training	tainable		
	velop new training				program develop-	buildings		
	curriculum and ca-				ment	guide-		
	pacity-building pro-					books for		
	gram (ToT) for engi-				Contingency plans:	"codes"		
	neers and vocational				□ Start writing the			
	training centers, in-				project proposal and			
	volving academia				searching for			
					funding immediately			

and Jordan Engineer- ing Association to build basic and ad- vanced skills in RWH and transfer interna- tional industry best practices, innovation in RWH structures and materials, other innovations, etc.				□ JEA to maintain high buy-in by stakehold- ers into training pro- gram			
Activity 4.3: Establish accreditation and certification program for engineers and as- sistant engineers to work on green and sustainable buildings	Green Cli- mate Fund (GCF) or Adapta- tion Fund (AF)	JEA & JGBC/ Jorda- nian National Build- ing Council	2020	Risks: Delay in securing funding beyond 2020 Low buy-in of stake- holders into accredi- tation and certifica- tion program Contingency plans: Start writing the project proposal and searching for funding immediately JEA/JGBC to main- tain high buy-in by stakeholders into the accreditation and certification program	Good ex- perience in Jordan in some sustaina- bility ac- credita- tion and certifica- tion pro- grams	Number of trainees who have benefited from the center's accreditation and certification pro- gram	500,000

4.1.3. Action Plan for Desalination, Brackish Water Treatment and Re-use Technology

4.1.3.1. Introduction

Desalination is the removal of sodium chloride and other dissolved constituents from seawater, brackish waters, wastewater or contaminated freshwater. Approximately 75 million people worldwide rely on desalination, and that number is expected to grow as freshwater resources become more and more stressed by population growth, and millions more move to coastal cities with inadequate freshwater resources.²¹ The purification of brackish and saline water holds out the promise of nearly unlimited water resources for human settlements in both inland and coastal regions. Research and development will continue to make desalination less energy-intensive, more financially competitive and more environmentally benign.

The main reasons why such technology has become a priority in Jordan are summarized below.

- In many settings, desalination processes can provide access to abundant saline waters that have previously been unusable.
- The technology is adequate for current as well as future climate conditions, especially in light of the projections of climate models, which predict a reduction in precipitation rates of up to 15-20% by 2100, which makes every drop of water count.
- The benefits to the environment are evident in the potential of the technology to provide a source of fresh water and thus reduce the stress on other water resources. With regard to its potential for adaptation, the technology reduces the impact of climate change on limited water resources and contributes to boosting the resilience of communities. Desalination can greatly aid climate change adaptation, primarily through diversification of the water supply and resilience to water quality degradation. Diversification of water supply can provide alternative or supplementary sources of water when current water resources are inadequate in quantity or quality. Desalination technologies also provide resilience to the degradation of water quality because they can usually produce very pure water, even from highly contaminated sources. Increasing resilience to reductions in per capita freshwater availability is one of the key challenges of climate change adaptation. Both short-term drought and the longer-term climatic trend towards decreased precipitation can lead to reductions in water availability per capita. As these climatic trends are occurring in parallel with population growth, land-use change and ground-water depletion, rapid decreases in per capita freshwater availability are likely.
- However, the large demand of energy of current desalination processes will contribute to greenhouse gas emissions and could set back climate-change mitigation efforts. Nonetheless there has been incremental progress in desalination technology, resulting in consistent improvements in energy efficiency, durability and decreased operation and maintenance across many technologies. However, new technologies currently in research and development have the potential to result in large improvements.
- Economically speaking, even though the ability to generate economic benefits in respect of the feasibility of technology options is questionable because the costs are high, case by case assessments should be the norm. The technology still provides a good opportunity to create a wellestablished desalination industry if enough qualified manpower exists. Water companies will be urged to recruit qualified staff, thus providing a good number of job opportunities. There are good opportunities for investment in small- to medium-scale projects in small countries like Jordan with limited energy resources. Thus, the technology may pave the way for a large market potential since Jordan has considerable resources of brackish water. There is therefore considerable scope for both RO and EDR plants in the future, though the market potential still has some limitations for reasons given in the BA&EF Report.

- With regard to the social benefits, the technology will provide incomes to investors and provide training opportunities as well as research programs. Access to an adequate supply of freshwater for drinking, household, commercial and industrial use is essential for health, well-being and economic development.²²
- Thus, the opportunities this technology provides to Jordan are:
- Access to a nearly unlimited water resource.
- The best opportunities for implementation are in water sectors that are functioning well, have a well-defined water policy and well-defined water resource availability and demand, with technical expertise and relatively little waste and inefficiency.
- Opportunities for desalination are greatest when:
 - Freshwater resources are inadequate to meet demand (water stress or water scarcity)
 - For membrane systems, where an abundant source of brackish water with low salt and TDS concentrations is available; or for thermal systems, where the population is located on a coastline with an adjacent facility (e.g., a power plant) that yields abundant waste heat
- Consumers are opposed to the reuse of treated wastewater
- According to analysis conducted in Jordan, desalination is the most appropriate option for Jordan to adopt to alleviate its water scarcity and overcome its water budget deficit. Yet even this is not commercially viable for Middle Eastern agriculture at present. Perhaps a generation from now we will possess an economical technology for the mass desalination of water.²³
- Jordan has considerable resources of brackish water. There is therefore considerable scope for both RO and EDR plants in the future.
- Studies and projects were carried out to evaluate the feasibility of water desalination in Jordan. Some of the proposed actions focused on utilizing the water in the Gulf of Aqaba for water supply and desalination to supply major industries.

This is why, all in all, some researchers have called the potential for desalination in Jordan the only realistic hope.²⁴

4.1.3.2. Ambition for the Desalination/Brackish Water Treatment and Re-use technology TAP

Because investments in such technologies require large capital outlays, the scale for the potential diffusion of this technology based on the outcomes of the TNA project will be confined to a pilot site of promising readiness, preferably for the authorities in charge (WAJ) to augment such technologies. The aim will be to draw up a plan for the installation of a desalination plant for a site in western Jordan close to the Jordan Valley (the southern Jordan Valley), specifically in the Al Husban Well Field. This has four groundwater wells in the Dead Sea Groundwater Basin with a capacity of 3-3.5 MCM/year, utilized for drinking water supply to Amman and the local area.

The measures to be tested in the pilot site, such as utilizing renewable energy sources, will aim at identifying cost reduction alternatives to facilitate technological upscaling in the country.

4.1.3.3. Actions and activities selected for inclusion in the Desalination/Brackish Water Treatment and Re-use Technology TAP

Summary of barriers and measures to overcome barriers to the Desalination/Brackish Water Treatment and Re-use Technology are presented in Table 10 below.

TABLE 10. SUMMARY OF BARRIERS AND MEASURES TO OVERCOME BARRIERS TO DESALINATION/BRACKISH WATER TREAT-MENT AND RE-USE TECHNOLOGY

Categories	Identified barriers	Measures to overcome barriers
Economic and financial	• High investment cost:	Promoting reasonable system
	the cost of a major de-	prices in terms of both capital and
	salination plant pro-	operating costs through cost-ef-
	cessing 1/4 billion m ³	fective desalination units inte-
	/year is \$1 billion.	grated with energy solution (such
	• Absence of a viable cost-	as solar energy) to avoid long-dis-
	ing mechanism (costs	tance transportation of pumped
	must be decided in rela-	desalted water;
	tion to the product out-	• Developing new directives to pro-
	put per m ³ of water	vide incentives to promote locally
	used in agriculture (vol-	produced desalination units, spe-
	ume of water consumed	cially spare parts.
	per US\$ of agricultural	<u>Reducing costs through technolo-</u>
	output).	gies that require less feed water
	 Absence of directives to 	<u>pre-treatment;</u>
	provide incentives to lo-	• Costs may be reduced by <i>training</i>
	cally produced desalina-	enough skilled workers and devel-
	tion units, specially spare	oping educational programs and
	parts.	vocational training centers in
		such fields;
		• Securing more international fund-
		ing support.
		• <i>Encouraging salt-tolerant crops</i> to
		take advantage of water available
		from desalination plants (e.g. Triti-
		cale "X Triticosecale Wittmack")
Market conditions	 No support to locally 	Support to locally assembled and
	manufactured units	manufactured units
	(their manufacture in	
	Jordan is still expensive	
	compared to imports)	

Legal and regulatory	 Absence of regulations for installation of li- censed desalination units to control inappro- priate and illegal dis- posal of waste water; Absence of regulations to provide incentives to produce desalination units locally. 	 Enact regulations to support the establishment of desalination in coastal areas since waste could be disposed into water bodies, compared to the highlands and Jordan Valley areas, where the reject is harder to deal with. Directives should provide incentives to produce desalination units locally and grant customs tax waivers for spare parts and not only
Human skills	 Jordan's experience in brackish water desalina- tion has been fairly lim- ited; Limited skilled work- force; limited educa- tional programs and vo- cational training centers. 	 main units. <u>Training enough skilled workers;</u> <u>developing educational programs</u> <u>and vocational training centers</u> with an emphasis on acquiring the skills and know-how to deal with the reject. <u>Research Programs on Desalina- tion</u>
Information and awareness	 Limited awareness efforts on the importance of such technology and its potential in Jordan. 	• <i>Targeted awareness programs</i> on the importance of such technology and its potential in Jordan.
Technical	 The major technical drawback of current de- salination processes is their environmental im- pacts (disposal of the concentrated waste stream or brines) and the impact of intakes and outfalls on local eco- systems. Clear shortage in skilled taskforce to deal with the waste and dispose it based on industry best practices. In the case of seawater, Jordan has a very short shoreline on the Gulf of Aqaba, which is very dis- tant from the main cen- ters of population. This is further aggravated by the fact that these cen- ters of population are at 	 Promoting technologies with less environmental impact, which produce less concentrated waste streams and minimize the effects of intakes and outfalls on local ecosystems. Reducing impact of disposal of the brine and exploring the po- tential for using new techniques, such as solar power, to evapo- rate reject and dispose of salts correctly Promoting integrated solution, such as, in the case of applica- tions in agriculture, promoting the planting of salt-tolerant crops such as Triticale; Develop and identify technolo- gies that require less feed water pre-treatment; Due to the topography of the country and the distance be- tween these <u>scattered resources</u>,

high elevations, and	such sources can supply desalted
would therefore involve	water for small communities by
high pumping costs. The	using solar energy and/or wind
water also has to be	<u>power</u>
transported 350 km to	• Exposure to regional and inter-
Amman and even fur-	national experience in this regard
ther to other areas. The	and exploring industry best prac-
brackish water in Ghore	tices in the field of desalination,
is less costly than that	for example, the use of evapora-
from Aqaba, but it needs	tors, especially those that do not
to be transported 45 km	imply additional cost
and pumped from 400 to	
1000 (1400) m of static	
head.	
• Difficulties in exploiting	
the brackish water	
sources distributed all	
over the country due to	
the topography of the	
country, the distance be-	
tween these scattered	
resources, and the need	
for special treatment to	
remove some types of	
chemicals, such as man-	
ganese, sulfates and	
iron, as well as gases	
such as hydrogen sulfide	
• The large energy de-	
mands of current desali-	
nation processes will	
contribute to green-	
house gas emissions	

Actions selected for inclusion in the Desalination/Brackish Water Treatment and Re-use Technology TAP are presented below in Table 11.

TABLE 11. MEASURES SELECTED AS ACTIONS FOR INCLUSION	IN DESALINATION/BRACKISH WATER	TREATMENT AND RE-USE
TECHNOLOGY TAP		

Categories	Identified measures to over- come barriers	Measures selected as actions for inclusion in TAP and score
Economic and financial	(1) Promoting reasonable sys- tem prices for capital and op- erating costs through cost-ef- fective desalination units in-	Promoting reasonable system prices in respect of both capital and operating costs through cost-effective desalination units integrated with energy

	tegrated with energy solu-	solutions (such as solar en-
	tions (such as solar energy);	<u>ergy)</u> .
	(2) Developing new directives	
	to provide incentives to pro-	
	duce desalination units locally	
	(3) Reducing costs through	
	technologies that require less	
	feed water pre-treatment; (4)	
	training enough skilled work-	
	ers: developing educational	
	programs and vocational	
	training centers: and (5) sup-	
	port to locally manufactured	
	units.	
	Also encouraging the planting	
	of salt-tolerant crops to take	
	advantage of water available	
	from desalination plants	
Legal and regulatory	1) Directives should encour-	Directives should provide in-
Legui unu regulatory	and desclination in coastal ar	contines to produce and assem
	age descrimation in coustar di-	<u>centives to produce and assem-</u>
	<u>eus</u> , (2) <u>unectives snoulu pro-</u>	ble desaination units locally.
	vide incentives to produce	
	<u>units locally</u>	Turining an analysis abilled and the
Human skills	<u>Training enough skilled work-</u>	<u>Training enough skillea work-</u>
	ers; developing educational	ers; developing educational
	programs and vocational	programs and vocational train-
Information and an annual	training centers	ing centers.
Information and awareness	Targetea awareness pro-	
	<u>grams</u>	
Technical	(1) <u>Promoting technologies of</u>	Promoting technologies with
	less environmental impact; (2)	less environmental impact.
	reducing impact of disposal of	
	brine and exploring potential	
	of using new techniques, such	
	as solar power, to evaporate	
	reject and dispose of salts cor-	
	<u>rectly; (3) promoting inte-</u>	
	grated solutions, such as, in	
	the case of applications in ag-	
	riculture, promoting the	
	planting of salt-tolerant crops	
	such as Triticale; (4) scattered	
	resources to supply desalted	
	water for small communities	
	by using solar energy and/or	
	wind power (5); exposure to	

□ The activities that have been identified for the implementation of selected actions are presented in Table 12 below.

TABLE 12. SUMMARY OF ACTIONS AND ACTIVITIES FOR IMPLEMENTATION FOR DESALINATION/BRACKISH WATER TREATMENT AND RE-USE TECHNOLOGY ACTION PLAN IN JORDAN

Summary of Actions Selected for Desalination/Brackish Water Treatment and Re-use technology ac-					
tion plan in Jordan					
Action 1:	Promoting reasonable system prices for capital and operating				
	costs through cost-effective desalination units integrated with				
	energy solutions (such as solar energy).				
Action 2:	Directives should provide incentives to produce and assemble				
	desalination units locally.				
Action 3:	Promoting technologies with less environmental impact.				
Acti	vities for Action implementation				
	Action 1:				
	Promoting reasonable system prices for capital and oper-				
	ating costs through cost-effective desalination units inte-				
	grated with energy solutions (such as solar energy).				
Activity 1.2	Contract a consulting firm to develop and recommend a stand-				
	ard for environmentally friendly technologies aimed specifically				
	at reducing energy consumption				
Activity 1.3	Conduct a training program for best practice O&M of new				
	standardized technology above				
Activity 1.4	Pilot the new EF technology in Husban Wells as a demonstration				
	activity				
Activity 1.5	Monitor and evaluate the pilot project and disseminate its re-				
	sults				
	Action 2:				
	Promote and provide incentives to produce and assemble desal-				
	ination units locally.				
Activity 2.1	Contract a consulting firm to study the benefits of supporting lo-				
	cally produced and assembled desalination units in the context				
	of the green economy and national industry, and present the				
	best findings (incentives) as a recommendation				
Activity 2.2	Organize a national workshop to raise awareness and showcase				
	the results of the standardized EF technology together with the				
	results of the green economy and national industry. Support				
	studying the best findings (incentives) to increase the aware-				
	ness of the MoF and Customs Dept. of the importance of cli-				
	mate change adaptation technologies; demonstrating the im-				
	portance of supporting locally assembled plants by lowering				
	customs and sales taxes (tax and customs exemptions), ex-				
	tended to all relevant parts and spare parts				
	Action 3:				

Activity 3.1

Promoting technologies of less environmental impact.

Contract a consulting firm to identify best practices for handling reject water (brine) based on the best environmentally friendly technologies

Actions to be implemented as project ideas

It is anticipated that all three actions elaborated above will be packaged into one holistic project idea.

4.1.3.4. Stakeholders and Timeline for Implementation of TAP

An overview of stakeholders for implementation of the Desalination/Brackish Water Treatment and Re-use TAP, and of the scheduling and sequencing of specific activities, can be found in the TAP overview in Table 13 below.

4.1.3.5. Estimate of Resources Needed for Action and Activities

Estimate of capacity-building needs in order to carry out actions and activities, and estimates of the costs of actions and activities can be found in the TAP overview in Table 13 below.

4.1.3.6. Management Planning

A detailed description of the identified risks and proposed contingency plans is elaborated in the TAP overview in Table 13 below.

TABLE 13. OVERVIEW TABLE FOR DESALINATION/BRACKISH WATER TREATMENT AND RE-USE

TAP overview table for Desalination/Brackish Water Treatment and Re-use							
Sector: Water							
Sub-sector: Water desalination							
Technology: Desalination/Brackish Water Treatment and Re-use							
Ambition:	Ambition:						

Because investment in these technologies requires large amounts of capital, the potential scale of the diffusion of this technology per outcomes of TNA project will be restricted to the pilot site promising readiness, and preferably it will be for the authorities in charge (WAJ) to augment such technology. The aim will be to install a desalination plant for a site in western Jordan close to the Jordan Valley (the southern Jordan Valley), specifically in the Al Husban Well Field. This field has four groundwater wells in the Dead Sea Groundwater Basin with a capacity of 3-3.5 MCM/year utilized to supply drinking water to Amman and the local area.

Benefits:

- In many settings, desalination processes can provide access to abundant saline waters that have previously been unusable.
- The technology is adequate for current as well as future climate conditions, especially in light of the projection results of climate models, which predicted reductions in precipitation rates of up to 15-20% by 2100, which makes every drop of water count.
- The benefits to the environment are evident in the potential of the technology to providing a source of fresh water and thus reduce the stress on other water resources. With regard to the adaptation potential, the technology reduces the impact of climate change on limited water resources and contributes to making communities more resilient. Desalination can greatly aid climate change adaptation, primarily through diversification of the water supply and resilience to water quality degradation. Diversification of the water supply can provide alternative or supplementary sources of water when current water resources are inadequate in quantity or quality. Desalination technologies also provide resilience to water quality degradation because they can usually produce very pure water, even from highly contaminated sources. Increasing resilience to reductions in per capita freshwater availability is one of the key challenges of climate change adaptation. Both short-term drought and longer-term climatic trends towards decreased precipitation can lead to decreased per capita water availability. These climatic trends are occurring in parallel with population growth, land-use change and groundwater depletion; therefore, rapid decreases in per capita freshwater availability are likely.
- However, the large energy demands of current desalination processes will contribute to greenhouse gas emissions and could set back climate-change mitigation efforts. Nonetheless
 progress in desalination technology has been incremental, resulting in consistent improvements in energy efficiency, durability and decreased operation and maintenance across many
 technologies. However, new technologies in research and development could potentially result in large improvements.
- Economically speaking, even though economic benefits in terms of the feasibility of the technology option are uncertain because the costs are high, assessments should be made case by case, though the technology will still provide a good opportunity for creating a well-established desalination industry given sufficient qualified manpower. Water companies will be urged to recruit qualified staff, thus providing a good number of job opportunities. There are good opportunities for investment in small- to medium-scale projects in small countries like Jordan with limited energy resources. Thus, the technology may pave the way for a large market potential since Jordan has considerable sources of brackish water. There is therefore considerable scope for both RO and EDR plants in the future, though the market potential still has some limitations for the reasons assessed in the BA&EF Report.

- With regard to the social benefits, the technology will provide incomes for investors and provide training opportunities as well as research programs. Access to an adequate supply of freshwater for drinking, household, commercial and industrial use is essential for health, well-being and economic development.²⁵
- Thus, the opportunities this technology offers Jordan are:
- Access to a nearly unlimited water resource.
- The best opportunities for implementation are in water sectors that are functioning well, with a well-defined water policy and well-defined water resource availability and demand, technical expertise, and relatively little waste and inefficiency.
- Opportunities for desalination are greatest when:
- Freshwater resources are inadequate to meet demand (water stress or water scarcity)
- For membrane systems, where an abundant source of brackish water with low salt/TDS concentration is available; or, for thermal systems, where the population is located on a coastline with an adjacent facility (e.g., a power plant) that yields abundant waste heat
- Consumers are opposed to the reuse of treated wastewater
- According to analyses conducted by many academic researchers in Jordan, it was decided that desalination is the most appropriate option for Jordan to adopt to alleviate water scarcity and overcome water budget deficits. Yet even this is not commercially viable for Middle Eastern agriculture at present. Perhaps a generation from now we will possess economical technology for the mass desalination of water.²⁶
- Jordan has a considerable sources of brackish water. There is therefore considerable scope for both RO and EDR plants in the future.
- Studies and projects have been carried out to evaluate the feasibility of water desalination in Jordan. Some of the proposed actions focus on utilizing the water in the Gulf of Aqaba for water supply and desalination for major industries.

Action	Activities to be imple-	Sources of	Responsible	Time	Risks and	Success crite-	Indicators for moni-	Budget per activity
	mented	funding	body and focal	frame	contingency	ria	toring of implemen-	(USD)
			point		plans		tation	
Action 1: Promoting	Activity 1.1:	AF or GCF	Focal point:	□ 2017:	Risks:	Big brackish	□ Number of stand-	50000
reasonable system	Contract a consulting firm	or GIZ	WAJ	Develop	Delay in securing	water re-	ards developed for	
prices for capital and	to develop and recommend			project	funding beyond	serve in Jor-	environmentally	
operating costs	a standard for environ-			pro-	2018.	dan	friendly desalina-	
through cost-effec-	mentally friendly desalina-			posal	Contingency plans	: 🗆 Good	tion technologies	
tive desalination	tion technologies aimed			and se-	□ Start writing the	amount of	aimed specifically	
units integrated with	specifically at reducing en-			cure	project propsoal	pilot-scale	at reducing energy	
energy solutions	ergy consumption at desal-			funding	and searching for	research	consumption at de	-
(such as solar energy)	ination plants			□ 2018	funding		salination plants	
				Imple-	immediately		Total quantity of	
				menta-	Consider local		brackish water de-	
				tion	funding sources			

				such as the Jordan Environment Protection Fund and the Jordan Renewable En- ergy and Energy		salinated from en- vironmentally friendly technolo- gies (m ³) as a result of such standards Number of new di- rect and indirect	
				(JREEEF)		fusion of the tech- nology	
Activity 1.2:	AF or GCF or	Focal point:	2019	Risks:	Good com-	I Number of benefi-	10000
Conduct a training pro-	GIZ	WAJ		Delay in securing	petence of	ciaries that have	
gram for best practices of		Partners: JVA,		funding beyond	local train-	benefited from the	
O&M of new standardized		WUAs, GIZ		2018.	ers	training program.	
environmentally friendly				Weak interest in			
desalination technologies				training program			
aimed specifically at reduc-				Contingency plans:		Number of new di-	
ing energy consumption at				Consider local		rect and indirect jobs	
desalination plants				funding sources		related to diffusion	
				such as the		of the technology	
				Jordan			
				Environment		% Increase in in-	
				Protection Fund		comes of environ-	
				and the Jordan		mentally friendly de-	
				Renewable En-		salination technology	
				ergy and Energy		companies	
				Lificiency Fund			
				(JKEEEF)			

Activity 1.3:	AF or GCF or	Focal point:	2019-	Risks:	Good com-	Total quantity of	2,500,000
Pilot the new EF-technol-	GIZ	WAJ	2020	Delay in securing	petency of	brackish water desal-	
ogy in Husban Wells as a		Partners: JVA,		funding beyond	local desali-	inated by environ-	
demonstration case		WUAs, GIZ		2019.	nation com-	mentally friendly	
				Weak interest in	panies	technologies (m ³)	
				new EF technol-			
				ogy		? % Increase in in-	
				Contingency plans:		comes of environ-	
				Consider local		mentally friendly de-	
				funding sources		salination technology	
				such as the		companies	
				Jordan			
				Environment			
				Protection Fund			
				and the Jordan			
				Renewable En-			
				ergy and Energy			
				Efficiency Fund			
				(JREEEF)			
				Focal point to			
				keep high mo-			
				mentum of inter-			
				est in the new EF			
				technology			
Activity 1.4:	GIZ or WAJ	Focal point:	2020	Risks:	Good local	At least one M&E	5000
Monitor and evaluate the		WAJ		Reluctance to de-	experience	established pro-	
pilot and disseminate re-		Partners: JVA,		velop M&E pro-	in M&E	gram	
sults		WUAs, GIZ		gram	practices		
				Contingency plans:			
				An M&E program			
				should gain inter-			

					est by designat-			
					ing a focal point			
					dedicated to			
					M&E.			
Action 2:	Activity 2.1	AF or GCF or	Focal point:	2018	Risks:	🗆 Good num-	At least one di-	30,000
Promote and provide	Contract a consulting firm	GIZ	WAJ		Reluctance to	ber of local	rective in support	
incentives to produce	to study the benefits of		Partners: JVA,		support locally	manufac-	of locally pro-	
and assemble desali-	supporting locally pro-		GIZ, Ministry of		produced/assem-	tures of de-	duced/assembled	
nation units locally	duced and assembled de-		Finance/Tax		bled desalination	salination	desalination units	
	salination units in the con-		Dept.		units	units		
	text of promoting the				Contingency plans:			
	green economy and sup-				WAJ to increase			
	porting national industry;				momentum of			
	present best findings (in-				supporting lo-			
	centives) as a recommen-				cally produced			
	dation				and assembled			
					desalination			
					units			

Action 3:	Activity 3.1:	WAJ or GIZ	Focal point:	2020	Risks:	🗆 Some re-	□ At least one viable	50,000
Promoting technolo-	Contract a consulting		WAJ		Low interest and	search ex-	solution on best	
gies with less envi-	firm to identifying best		Partners: JVA,		buy-in of desali-	ists on best	practices for han-	
ronmental impact	practices for handling the		GIZ, WUAs		nation practition-	environ-	dling the reject wa-	
	reject water (brine) based				ers in best prac-	mentally	ter (brine) based	
	on best environmentally				tices for handling	friendly	on best environ-	
	friendly technologies and				the reject water	technolo-	mentally friendly	
	aimed at increasing the				(brine) based on	gies	technologies	
	diffusion of this technology				best environ-			
					mentally friendly			
					technologies.			
					Iack of capacity			
					to carry out pro-			
					motion;			
					\Box the risk of the			
					contracted com-			
					pany not finding			
					suitable ways of			
					disposal of waste			
					water in the Jor-			
					danian context			
					Contingency plans:			
					WAJ to increase			
					momentum of			
					buy-in of desali-			
					nation practition-			
					ers in best prac-			
					tices for handling			
					the reject water			
					(brine) based on			
					best environ-			
					mentally friendly			

technologies.Developing ca- pacity-building programs to carry out promo- tion;Utilizing experi- ence of interna- tional companies competent in so-
 Utilizing experi- ence of interna-
tional companies competent in so-
lutions for dis- posal of waste
water in the Jor- danian context

4.1.4. Action Plan for Empowerment and Expansion of WUAs Technology

4.1.4.1. Introduction

A large number of countries around the world have adopted programs to transfer the management of irrigation systems from government agencies to water users associations (WUAs) or other private-sector entities. Participatory Irrigation Management (PIM) is a key term in the toolbox of current approaches to improve the efficiency and performance of water resources management in countries that are faced with the issue of water scarcity or problems associated with global and climate change in the foreseeable future. A WUA is a unit of individuals who have formally and voluntarily associated together for the purposes of cooperatively sharing, managing and conserving a common water resource.²⁷

In Jordan, the JVA, in association with GIZ, started forming WUAs in the JV about thirteen years ago.²⁸ To date they have formed around 25, with nineteen registered as cooperatives and five in the process of registration. Although legally registered as independent cooperatives, the JVA clearly sees these associations as an operational arm of the JVA, with control by the JVA. These WUAs cover about 65% of the irrigated area in the Jordan Valley (JV), with the expectation that in the long-run all of the irrigated area in the JV will be served by WUAs.²⁹

The incumbent law regulating the WUAs in the country is the Jordan Cooperatives Corporation (JCC) Law. WUAs should be governed by Jordan Valley Law and not JCC Law for reasons that will follow. The JVA's interpretation of the law is that WUAs cannot collect water fees and, even though they are legally for-profit organizations, the JVA discourages them from carrying out any income generating activities. Therefore, WUAs are dependent upon the JVA for funding. At present twelve WUAs have signed Task Transfer (TT) agreements that provide a limited amount of income, primarily for operational staff salaries. Another four WUAs have signed TT agreements at no cost to the JVA, as all operational activities are carried out by volunteers. This technology has been prioritized in Jordan and has been selected for further analysis for the following reasons.

- The technology has been successfully introduced in different countries such as Jordan and Lebanon. The practice has a good level of maturity world-wide and is progressing well in Jordan, but it still needs empowerment and expansion. However, there are still many challenges to be overcome to the wide and effective diffusion of the technology.
- Economically and cost-wise, the cost of establishing and maintaining a WUA will depend on its size, management structure, area of operations and functions.³⁰ WUAs usually levy a joining fee, followed by an annual membership fee. During the initial formation phase, additional financial support may be required to ensure successful establishment of the WUA. Where setting up WUAs is supported by a national policy (such as a Water Act/Law or Irrigation Act/Law) there may be a mechanism in place for the provision of this funding support. Furthermore, such funding may be on-going, especially in countries where WUAs are considered part of a government-led decentralization program, such as Jordan.
- Independently, WUAs can generate an income by charging for water supply and distribution services and the provision of agricultural outreach services.
- WUAs provide better decentralized management of water resources and increase efficiency.
- Prioritization of investment needs for water management and adaptation strategies, such as irrigation, and monitoring their effectiveness.
- Coping with water shortages.
- Improved agricultural productivity.³¹
- Reducing the government's financial and budgetary difficulties of and facilitating the collection of water fees.

- Improving irrigation management efficiency, as well as O&M of irrigation infrastructure.
- Changing farmer's attitudes regarding dependence on external assistance.
- O&M is expected to be at a relatively low cost.
- Environmentally speaking, the WUA practice fits well with both present and expected climate conditions. The technology can contribute to the provisioning of sustainable water sources for adaptive agriculture, as well as improvements to canal and irrigation schemes, which can reduce water logging and salinity problems. By providing technical assistance to local farmers, WUA members can also have a direct impact on improving soil, water and crop management practices.
- The technology is considered among the most sustainable alternatives when it comes to coping
 with water shortages. It has a number of advantages that include good management between water supply and demand, better allocation of water resources, and providing sound solutions to the
 problems of water scarcity and climate change. Moreover, improvements to canal and irrigation
 schemes can reduce water logging and salinity problems.
- With regard to the social benefits, the technology provides an indirect income to farmers by applying more efficient management systems and by allowing savings by reducing water losses. The technology can lead to improved agricultural productivity, which in turn helps to raise incomes.³²

4.1.4.2. Ambition for the Empowerment and Expansion of WUAs Technology TAP

The aim for the Empowerment and Expansion of WUAs Technology in Jordan is large. It is anticipated that activities proposed in this TNA Project and the associated TAP for this technology will result in transferring and achieving full Irrigation Management Transfer (IMT) to WUAs all over the JV area. In fact, the stakeholders involved in the discussions to develop the TAP for *Empowerment and Expansion of WUAs Technology* intend to form a full package project of all the actions listed below. This, it is suggested, will promote a holistic approach to remove the barriers to such technologies and ease its empowerment and expansion in the country.

4.1.4.3. Actions and activities selected for inclusion in the Empowerment and Expansion of WUAs Technology TAP

A summary of the barriers and measures to overcome barriers to Empowerment and Expansion of WUAs are presented in Table 14 below.

Barrier categories	Identified barriers	Measures to overcome barri-
		ers
Economic and financial	• Weak financial sustainability	• Introducing effective finan-
	mainly due to:	cial instruments to attain ef-
	 inability to recover water 	fective means of financial
	costs;	<u>sustainability</u> (ability to re-
	 limited access to finance, for 	cover water costs and reha-
	instance, to rehabilitate the	bilitate the irrigation net-
	irrigation network;	work)
	 weakness in developing in- 	• <u>A new and simpler contract-</u>
	come-generating projects;	ing mechanism is needed
	and	based on lump-sum pay-
	 weakness of WUAs' market- 	ments by WUAs to the JVA
	ing skills and competitive	for the quantities of bulk wa-
	abilities of framers' products.	ter delivered to them;

TABLE 14. SUMMARY OF BARRIERS AND MEASURES TO OVERCOME BARRIERS TO EMPOWERMENT AND EXPANSION OF WUA TECHNOLOGY

	 <u>Poorly designed contracts with</u> <u>JVA</u>. Current TTAs cover staff sala- ries, but include only limited amounts to cover other fixed and variable costs to WUAs. <u>Cost of improving system condi-</u> <u>tion.</u> Much of the JV irrigation net- work is more than thirty years old and in poor condition, with a sub- stantial backlog of deferred maintenance. 	 Building the capacity of WUAs to develop income- generating activities and projects with an emphasis on building their marketing ca- pabilities and increasing product competitiveness. Developing grant programs to enable WUAs' member farmers to own the equip- ment and vehicles necessary for their daily works such as loaders, etc., to complement daily functions; <u>Rehabilitation of the net- work is a top priority across</u>
		<u>the JV</u>
Market conditions	 <u>Weakness in marketing the concept of WUA as an innovation in</u> <u>PIM</u> as well as clear weakness in marketing WUA products and demonstrating added value. 	 <u>Developing capacity-building</u> programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; <u>Building the capacity and</u> skills of WUAs in marketing their products and demon- strating added value.
Legal and regulatory	 Problem with incumbent law. The binding law regulating the WUAs is the Jordan Cooperatives Corporation (JCC) Law. The legal situation is complicated by the present arrangements of WUAs registered as for-profit cooperatives under the JCC umbrella that are allowed to collect fees for irrigation water services. This is not a good legal arrangement for WUAs, who, according to entities active in the water sector in Jordan, such as the JVA, should not be in charge of collecting fees for irrigation water services, as both the JVA and the WUAs recognize. JCC recognizes that WUAs are not profitable and need some profitable projects to ensure their sustainability, 	 <u>Switching from the man-</u> <u>date of incumbent JCC law</u>, which is currently regulating the WUAs, to the sover- eignty of a more suitable le- gal umbrella. This will: (i) provide backstopping to WUAs and support accommo- dating an expanded role in irri- gation retail distribution to em- power the mandate of WUAs to contract with JVA for bulk wa- ter services; (ii) empower WUAs to set their own rates and collect service fees and remove financial con- straints (iii) remove conflicts of inter- ests between the JVA and WUAs and eliminate competi- tion over control of the number of activities assumed by WUAs.

such as profit margins on	(iv) enable some farmers' or-
the price of water	ganizations to join together to
	form a bigger body such as an
 WUAs should be governed 	organization council.
by the Jordan Valley Law	• Propose amendments to the
and not the JCC Law, since	JVA law and by-law to enable
this legal situation is causing	the empowerment of WUAs
the following institu-	and their attaining adminis-
tional/organizational barri-	trative and financial inde-
ers:	pendence;
Minimizing JVA control	– establish a legal basis
of the number of activi-	for the relationship be-
ties assumed by WUAs.	tween the WUA and the
Threatening JVA staff's	bulk water supplier,
job security	free from any conflict of
 Imposing financial constraints on 	interest;
WUAs.	— promote attaining
 Institutional obstacles for expan- 	economies of scale for
sion of responsibilities and trans-	the operation and
fer of additional tasks.	maintenance of the
	main irrigation infra-
	structure;
	 — set out the legal basis
	for WUAs to form na-
	tional associations to
	promote and protect
	the rights of the irriga-
	tion sector;
	Or support other options
	currently under discussion,
	such as <u>registering WUAs as</u>
	<u>non-profit companies under</u>
	<u>the Companies Law</u> . This ap-
	pears to be a reasonable
	possibility, but it requires
	thorough legal vetting be-
	fore moving forward. An im-
	portant positive aspect of
	registering WUAs under the
	Companies Law is that they
	are not compelled to come
	under the umbrella of the
	JVA, which would involve a
	clear conflict of interest,
	since WUAs will be contract-
	ing directly with the JVA for
	water services.

Network structures	 Weak coordination and commu- 	 <u>Developing and activating</u>
	nication platforms between	effective coordination and
	WUAs themselves and among	communication platforms
	each WUA's members;	between WUAs themselves
		and among each WUA's
		members;
Human skills	• Limited skills and lack of continu-	• Establish a program of con-
	ous training and capacity-build-	tinuous training and capac-
	<u>ing programs</u> for WUA members,	ity-building specifically for fi-
	specifically for financial manage-	nancial sustainability skills,
	ment and sustainability skills,	grant-writing skills, manage-
	grant-writing skills, governance	ment and governance, opera-
	and overall management skills,	tion and maintenance of wa-
	operation and maintenance of wa-	ter distribution systems an,d
	ter distribution systems, and com-	computer skills to enhance
	puter skills to enhance the overall	the overall managerial capa-
	managerial capabilities of WUA	bilities and <u>ability in archiv-</u>
	staff.	<u>ing work documents</u>
	• Low ability in archiving work doc-	• Support the establishment of
	uments and other documentation	a dedicated and expanded
	activities relating to information	WUA support unit within the
	and transactions in a way that	<u>JVA</u> to support WUA capac-
	makes information available and	ity-building and human skills
	useful to share;	development;
Social, cultural and behav-	A socio-political barrier resulting	Promote awareness cam-
ioral	from <u>strong effect of tribal sys-</u>	paign of good governance to
	tem and personal connections	minimize the effect of per-
	which are jeopardizing the equi-	<u>sonal factors</u> such as tribal
	table distribution of services ;	system and personal connec-
	 Job security. JVA staff members 	tions;
	are concerned about their long-	
	term employment security as	
	WUAs take over more and more	
	of their present tasks.	
Technical	• Obstacles in current operations	• Technical capacity-building
	and challenges to transfer	programs to prepare farmers
	maintenance and rehabilitation	for a major mandate to
	mandate to WUAs from the JVA	transfer maintenance and
	for main irrigation networks and	<i>rehabilitation</i> to their au-
	pumps. One major challenge is im-	thority for main irrigation
	proving the system's condition	networks and pumps;
		• Building technical capacity
		of WUA members in their
		overall ability to improve the
		<u>condition of the thirty-year</u>
		<u>condition of the thirty-year</u> <u>old system</u> . Other mainte-

	proved include enhancing re-
	sponses to pipeline breaks
	and leaks using advanced
	techniques;
	 Other important technical
	needs include <u>building ca-</u>
	pacity to operate some
	work-related vehicles, equip-
	<u>ment (mainly maintenance</u>
	equipment) and tools to
	measure and monitor water
	flow and pressure. Key tech-
	nical training needs include
	computer skills and opera-
	tional and maintenance skills
	for water distribution;
	• Training programs in skills
	relating to archiving work
	documents and other docu-
	<u>mentation activities</u> relating
	to information and transac-
	tions in a way that make in-
	formation available and use-
	ful to share;
	• Establishing distribution
	point (flow meters) for each
	<u>WUA</u>

Actions selected for inclusion in the Empowerment and Expansion of WUAs Technology TAP are presented below in Table 15.

TABLE 15. MEASURES SELECTED AS ACTIONS FOR INCLUSION IN THI	E EMPOWERMENT AND EXPANSION OF WUA TECHNOLOGY
ТАР	

Categories	Identified measures to over-	Measures selected as actions
	come barriers	for inclusion in TAP
Economic and financial	(1) Attaining effective means	Attaining effective means of
	of financial sustainability (2)	financial sustainability and
	build their capacity to de-	build the capacity of WUAs to
	velop income-generating ac-	develop income-generating ac-
	tivities and projects (3) grant	tivities and projects.
	programs should be available	
Market conditions	(1) Capacity-building pro-	Capacity-building programs to
	grams to empower WUAs in	empower WUAs in marketing
	marketing the concept of the	the concept of WUA as an in-
	WUA as an innovation in PIM	novation in PIM and building
	(2) <i>building the capacity and</i>	

	skills of WUAs in marketing	the capacity and skills of WUAs
	their products	in marketing their products.
Legal and regulatory	(1) Switching from the man-	Switching from the mandate
	date of incumbent JCC law to	of incumbent JCC law to a suit-
	<u>a suitable law (</u> 2) <u>registering</u>	<u>able law.</u>
	WUAs as non-profit compa-	
	nies under the Companies	
	Law (3) a new and simpler	
	contracting mechanism is	
	<u>needed</u>	
Network structures	Developing and activating ef-	Developing and activating ef-
	fective coordination and com-	fective coordination and com-
	munication platforms	munication platforms.
Institutional and organiza-	Strengthening WUAs to per-	Strengthening WUAs to per-
tional capacity	<u>form their mandated tasks</u>	form their mandated tasks.
Human skills	Establish a program of con-	Establish a program of contin-
	tinuous training and capacity-	uous training and capacity-
	building	building.

□ Activities identified for the implementation of selected actions are presented in Table 16 below.

TABLE 16. SUMMARY OF ACTIONS AND ACTIVITIES FOR IMPLEMENTATION FOR EMPOWERMENT AND EXPANSION OF WUA TECHNOLOGY ACTION PLAN IN JORDAN

Action 1: Switching from the mandate of incumbent JCC law to a suitable law. Action 2: Strengthening WUAs to perform their mandated tasks. Action 3: Attaining effective means of financial sustainability and building their capacity to develop income-generating activities and projects. Action 4: Establish a program of continuous training and capacity-building and develop and activate effective coordination and communication platforms. Action 5 Capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; building the capacity and skills of WUAs in marketing their products. Activities and actions for implementation of Empowerment and Expansion of WUA Technology are suitable law Action 1: Activity 1.1 Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best international practices; identify scenarios for a suitable and applicable legal framework	Summary of Actions	
Image: biel aw.Action 2:Strengthening WUAs to perform their mandated tasks.Action 3:Attaining effective means of financial sustainability and building their capacity to develop income-generating activities and projects.Action 4:Establish a program of continuous training and capacity-building and develop and activate effective coordination and communication platforms.Action 5Capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; building the capacity and skills of WUAs in marketing their products.Activities and actions for implementation of Empowerment and Expansion of WUA Technology active and skills of multiple in JordanActivity 1.1Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best international practices; identify scenarios for a suitable and applicable legal framework	Action 1:	Switching from the mandate of incumbent JCC law to a suita-
Action 2: Strengthening WUAs to perform their mandated tasks. Action 3: Attaining effective means of financial sustainability and build- ing their capacity to develop income-generating activities and projects. Action 4: Establish a program of continuous training and capacity-build- ing and develop and activate effective coordination and com- munication platforms. Action 5 Capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; building the ca- pacity and skills of WUAs in marketing their products. Activities and actions for impleme- tion plan in Jordan Action 1: Switching from the mandate of incumbent JCC law to a suitable law Activity 1.1 Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best interna- tional practices; identify scenarios for a suitable and applicable legal framework		<u>ble law.</u>
Action 3: Attaining effective means of financial sustainability and build- ing their capacity to develop income-generating activities and projects. Action 4: Establish a program of continuous training and capacity-build- ing and develop and activate effective coordination and com- munication platforms. Action 5 Capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; building the ca- pacity and skills of WUAs in marketing their products. Activities and actions for implementation of Empowerment and Expansion of WUA Technology ac- tion plan in Jordan Action 1: Switching from the mandate of incumbent JCC law to a suitable law Activity 1.1 Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best interna- tional practices; identify scenarios for a suitable and applicable legal framework	Action 2:	Strengthening WUAs to perform their mandated tasks.
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projects.Action 4:Establish a program of continuous training and capacity-build ing and develop and activate effective coordination and com- munication platforms.Action 5Capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; building the ca- pacity and skills of WUAs in marketing their products.Activities and actions for implementation of Empowerment and Expansion of WUA Technology active tion plan in JordanActivity 1.1Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best interna- tional practices; identify scenarios for a suitable and applicable legal framework		ing their capacity to develop income-generating activities and
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Action 5 Capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; building the capacity and skills of WUAs in marketing their products. Activities and actions for impleme=tion of Empowerment and Expansion of WUA Technology action plan in Jordan Activities and actions for impleme=tion of Empowerment and Expansion of WUA Technology action plan in Jordan Activities and actions for impleme=tion of Empowerment and Expansion of WUA Technology action plan in Jordan Activity 1.1 Action 1: Switching from the mandate of incumbent JCC law to a suitable law activitable law Activity 1.1 Contract a specialized legal or regulatory firm to review currettional practices; identify scenarios for a suitable and applicable legal framework and compare it with best international practices; identify scenarios for a suitable and applicable legal framework		ing and develop and activate effective coordination and com-
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Activities and actions for implementation of Empowerment and Expansion of WUA Technology action plan in Jordan Action 1: Switching from the mandate of incumbent JCC law to a suitable law Activity 1.1 Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best international tional practices; identify scenarios for a suitable and applicable legal framework		the concept of WUA as an innovation in PIM; building the ca-
Activities and actions for implementation of Empowerment and Expansion of WUA Technology action plan in Jordan Action 1: Switching from the mandate of incumbent JCC law to a suitable law Activity 1.1 Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best international tional practices; identify scenarios for a suitable and applicable legal framework		pacity and skills of WUAs in marketing their products.
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suitable law Activity 1.1 Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best interna- tional practices; identify scenarios for a suitable and applicable legal framework		Switching from the mandate of incumbent JCC law to a
Activity 1.1Contract a specialized legal or regulatory firm to review current incumbent legal framework and compare it with best interna- tional practices; identify scenarios for a suitable and applicable legal framework		<u>suitable law</u>
incumbent legal framework and compare it with best interna- tional practices; identify scenarios for a suitable and applicable legal framework	Activity 1.1	Contract a specialized legal or regulatory firm to review current
tional practices; identify scenarios for a suitable and applicable legal framework		incumbent legal framework and compare it with best interna-
legal framework		tional practices; identify scenarios for a suitable and applicable
		legal framework

Activity 1.2	Organize a national workshop to present the results of the legal study and discuss the best option based on stakeholders' in-
	volvement and perspectives and come up with recommenda-
	tions for the best legal arrangement to present to the authority
	in charge for approval
Activity 1.3	Contract a legal or regulatory consultancy company or consult-
	and to drait a suitable legal framework and submit it for ap-
Activity 1.4	Pilot implementation of the approved legal framework
	Action 2:
	Strengthening WUAs to perform their mandated tasks (IMT).
Activity 2.1	Identify technical needs for each geographical area under the
	mandate of the WUAs
Activity 2.2	Identify area(s) for pilot implementation
Activity 2.3	Develop KPIs to monitor and evaluate the process of water
	management in the pilot area(s)
Activity 2.4	Procure technical needs for implementing the full IMT
Activity 2.5	IMIT implementation in the pilot area(s)
	Action 2:
	Attaining effective means of financial sustainability
	and build their capacity to develop income-generat-
	ing activities and projects
Activity 3.1	Contract a specialized financial and administrative capacity-
	building consulting firm to help in attaining effective means of
	financial sustainability; build capacity of WUAs to develop in-
	come-generating activities and projects
Activity 3.2	Contract a specialized consultancy company to write proposals
	for income-generating projects for the WUAs
Activity 3.3	Implement project prototypes
	Action 4:
	Establish a program of continuous training and ca-
	pacity-building and develop and activate effective
	coordination and communication platforms (20)
Activity 4.1	Conduct a study to identify WUAs' capacity-building needs
Activity 4.2	Conduct a series of training programs (full package) covering,
	for example, leadership, conflict resolution, communication,
	time management, enhancement of skills and capacities, etc.
	Action 5:
	Capacity-building programs to empower WUAs in
	marketing the concept of WUA as an innovation in
	marketing their products
Activity 5.1	Contract a specialized consultancy company to develop a plan
	for marketing the WUA concept and products
	o the tree of the products

Actions to be implemented as Project Ideas

In fact, the stakeholders involved in the discussion for developing the TAP for *Empowerment and Expansion of WUAs Technology* intend to create a full package project of all the actions listed above. The aim is to adopt a holistic approach to removing the barriers to this technology and ease its empowerment and expansion in the country.

4.1.4.4. Stakeholders and Timeline for implementation of TAP

An overview of stakeholders for implementation of the empowerment and expansion of WUA Technology and of the scheduling and sequencing of specific activities can be found in the TAP overview in Table 17 below.

4.1.4.5. Estimate of Resources Needed for Action and Activities

Estimate of capacity-building needs to carry out Actions and Activities and estimates of costs of actions and activities can be found in the TAP overview in Table 17 below.

4.1.4.6. Management Planning

A detailed description of identified risks and proposed contingency plans is elaborated in the TAP overview in Table 17 below.

TABLE 17. OVERVIEW TABLE FOR EMPOWERMENT AND EXPANSION OF WUAS TECHNOLOGY

TAP overview table for roof-top Rainwater Harvesting

Sector: Water and agriculture

Sub-sector: Participatory Irrigation Management (PIM) /Water Users Associations (WUAs)

Technology: Empowerment and Expansion of WUA Technology

Ambition: The aim for Empowerment and Expansion of WUA Technology in Jordan is big. It is anticipated that the activities proposed in this TNA Project and the associated TAP for this technology will result in transferring and achieving full Irrigation Management Transfer (IMT) to WUAs all over JV areas. In fact, the stakeholders involved in the discussions on developing the TAP for *Empowerment and Expansion of WUA Technology* intend to form a full package project of all the actions listed below. The proposal is to adopt a holistic approach to remove the barriers to this technology and ease its empowerment and expansion in the country.

Benefits:

- The technology has been successfully introduced in different countries such as Jordan and Lebanon. The practice has a good level of maturity world-wide, progressing well in Jordan, but still needs empowerment and expansion.
- Economically and cost-wise, the costs of establishing and maintaining a WUA will depend on its size, management structure, area of operations and functions.³³ WUAs usually levy a joining fee, followed by an annual membership fee. During the initial formation phase, additional financial support may be required to ensure the establishment of the WUA. Where the establishment of WUAs is supported by national policy (such as a Water Act/Law or Irrigation Act/Law) there may be a mechanism in place for the provision of this funding support. Furthermore, this funding support may be on-going, especially in countries where WUAs are considered part of a government-led decentralization program, such as Jordan.
- Independently, WUAs can generate incomes by charging for water supply and distribution services and the provision of agricultural outreach services.
- Provision of better decentralized management of water resources and increased efficiency.
- Prioritization of investment needs for water management/adaptation strategies, such as irrigation, and monitoring their effectiveness.
- Coping with water shortages.
- Improved agricultural productivity.³⁴
- Reducing the government's financial and budgetary difficulties and facilitating the collection of water fees.
- Improving irrigation management efficiency as well as O&M of irrigation infrastructure.
- Changing farmer's attitudes regarding over-dependence on external assistance.
- O&M is expected to be at relatively low cost. On the contrary, this practice may provide a better and more timely O&M of irrigation infrastructure, thus lowering O&M costs compared to a BAU settings. O&M can cover joint infrastructure maintenance, such as canal maintenance, pump operation and the monitoring and collection of water use charges.
- Environmentally speaking, the WUA practice fits well with both present and expected climate conditions. The technology can contribute to the provision of sustainable water sources for adaptive agriculture, as well as improvements to canal and irrigation schemes, which can reduce water logging and salinity problems. By providing technical assistance to local farmers, WUA members can also have a direct impact on improving soil, water and crop management practices.

- The technology is considered to be among the most sustainable alternatives in coping with water shortages. It has a number of advantages, which include good management between water supply and demand, better allocation of water resources, and providing sound solutions to problems with water scarcity and climate change. Moreover, improvements to canal and irrigation schemes can reduce water logging and salinity problems.
- PIM/WUAs is a key term in the toolbox of current approaches to improve the efficiency and performance of water resources management in countries that are faced with the issue of water scarcity, or problems associated with global and climate change in the foreseeable future. WUAs can play a critical role in changing from the centralized control of natural resources to local management. This is particularly important for climate change adaptation efforts, as the local monitoring of water resources, improvements in infrastructure (such as canals and irrigation) and public participation in decision-making encourage the more reliable, timely and equitable distribution of supplies.
- With regard to the social benefits, the technology provides an indirect income to farmers by introducing more efficient management systems and from the savings produced by reducing water losses. The technology can lead to improved agricultural productivity, which in turn helps to raise incomes.³⁵

Action	Activities to be	Sources of	Responsi-	Time-frame	Risks and contingency	Success criteria	Indicators for monitoring of	Budget per
	implemented	funding	ble body		plans		implementation	activity (USD)
			and focal					
			point					
Action 1:	Activity 1.1:	Green Cli-	Focal point:	🗆 2017: De-	Risks:	□ Good number of	At least one global best-	50,000
Switching from	Contract a spe-	mate Fund	JVA/WUA	velop pro-	Delay in securing fund-	consulting firms	industry practice model	
the mandate of	cialized legal or	(GCF), Ad-	Directorate;	ject pro-	ing beyond 2018	specialized in as-	assessed to compare to	
incumbent JCC	regulatory firm to	aptation	Partners:	posal and	Weak coordination be-	sessing legal frame-	Jordan's situation and	
law governing	review current in-	Fund (AF)	GIZ	secure fund-	tween responsible	works	transfer potential ana-	
WUAs in Jordan	cumbent legal	or GIZ		ing	bodies		lyzed	
to a suitable	framework to			2018-Imple-	Contingency plans:			
law	compare with			mentation	□ Start writing the		□ At least one new suitable	
	best international				project proposal and		legal scheme enacted to	
	practice and iden-				searching for funding		govern Jordan's WUAs	
	tify scenarios for a				immediately			
	suitable and ap-				Consider local funding			
	plicable legal				sources such as Jordan			
	framework				Environment			
					Protection Fund or			
					MWI funds			
					Lead Focal point to			
					keep strong coordina-			

				tion between respon-			
				sible bodies			
Activity 1.2:	JVA or GIZ	Focal point:	🗆 2017: De-	Risks:	High participation	At least one global best-	5,000
Organize a na-		JVA/WUA	velop pro-	Delay in securing fund-	rates of national	industry practice model	
tional workshop		Directorate;	ject pro-	ing beyond 2018	stakeholders in	discussed in the work-	
to present the re-		Partners:	posal and	Weak coordination be-	such types of work-	shop to compare to Jor-	
sults of the legal		GIZ	secure fund-	tween responsible	shop	dan's situation, and trans-	
study and discuss			ing	bodies		fer potential thoroughly	
the best option			2018-Imple-	Low buy-in of legal		discussed	
based on stake-			mentation	study results and out-		At least one recommen-	
holders' involve-				comes		dation for the best legal	
ment and per-				Contingency plans:		arrangement to govern	
spectives; come				Start writing the		WUAs in Jordan to pre-	
up with recom-				project proposal and		sent to the authority in	
mendations for				searching for funding		charge for approval	
the best legal ar-				immediately			
rangements to						At least one new suitable	
govern WUAs in				Consider local funding		legal scheme enacted to	
Jordan to present				sources such as Jordan		govern Jordan's WUAs	
to the authority in				Environment			
charge for ap-				Protection Fund or			
proval				MWI funds			
				Lead focal point to			
				maintain strong coor-			
				dination between re-			
				sponsible bodies and			
				to guarantee high buy-			
				in of legal study results			
				and outcomes			
Activity 1.3:	JVA or GIZ	Focal point:	🗆 2017: De-	Risks:	Good number of le-	At least one new suitable	25,000
Contract a legal		JVA/WUA	velop pro-	□ Delay in securing fund-	gal consulting firms	legal scheme drafted and	
		Directorate;		ing beyond 2018			

or regulatory con- sultancy company or consultant to draft a suitable le- gal framework and submit it for approval by the institution in charge.		Partners: GIZ	ject pro- posal and secure fund- ing 2018-Imple- mentation	 Weak coordination between responsible bodies Low buy-in of legal study results and outcomes Contingency plans: Start writing the project proposal and searching for funding immediately Consider local funding sources such as <i>Jordan Environment Protection Fund</i> or MWI funds Lead focal point to maintain strong coordination between responsible bodies and to guarantee high buy-in of legal study results and outcomes 	specialized in draft- ing legal frame- works	enacted to govern Jor- dan's WUAs	
Activity 1.4: Pilot implementa- tion of the ap- proved new legal framework to govern WUAs in Jordan	JVA or GIZ	Focal point: JVA/WUA Directorate; Partners: GIZ	 2017/2018: Develop project proposal and secure funding 2018/2019- 	 Risks: Delay in securing funding beyond 2018 Weak coordination between responsible bodies in piloting <i>new legal framework to</i> 	 Good experience in deploying legal and regulatory frame- works in Jordan 	 At least one new suitable law drafted enacted and piloted to govern Jordan's WUAs 	25,000

Implementa-	govern WUAs in Jor-
tion	dan
	Low buy-in of stake-
	holders of new ap-
	proved law
	Contingency plans:
	□ Start writing the
	project proposal and
	searching for funding
	immediately
	Consider local funding
	sources such as Jordan
	Environment
	Protection Fund or
	MWI funds
	Lead focal point to
	maintain strong coor-
	dination between re-
	sponsible bodies and
	to guarantee high buy-
	in of new law

Action 2:	Activity 2.1:	GCF, Adap-	Focal point:	□ 2017/2018:	Risks:	Good experience in	□ At least three major and	70,000
Strengthening	Identify technical	tation Fund	JVA/WUA	Develop	Delay in securing fund-	conducting capac-	diverse capacity-building	
WUAs to per-	needs for each ge-	or GIZ	Directorate;	project pro-	ing beyond 2018	ity-building and	and strengthening needs	
form their	ographical area		Partners:	posal and	□ Low cooperation/buy-	strengthening	identified and built or	
mandated	under the man-		GIZ	secure fund-	in of WUAs of capacity	needs	strengthened	
tasks (IMT)	date of the WUAs			ing	strengthening needs			
				□ 2018/2019-	Contingency plans:			
				Implementa-	□ Start writing the			
				tion	project proposal and			
					searching for funding			
					immediately			
					Consider local funding			
					sources such as Jordan			
					Environment			
					Protection Fund or			
					MWI funds			
					$\hfill\square$ Lead focal point to			
					keep strong coopera-			
					tion/buy-in by WUAs			
					of capacity strengthen-			
					ing needs			

Activity 2.2:	GCF, Adap-	Focal point:	2019-Imple-	Risks:	Good experience in	□ At least three areas for	300,000
Identify area(s)	tation Fund	JVA/WUA	mentation	Delay in securing fund-	implementing ca-	pilot implementation for	
for implementa-	or GIZ	Directorate;		ing beyond 2019	pacity-building and	technical needs for differ-	
tion of pilot for		Partners:		Low cooperation/buy-	strengthening	ent geographical area	
technical needs in		GIZ		in by WUAs of capacity	needs	identified and pilots im-	
each geographical				strengthening needs		plemented	
area				and desire to imple-			
				ment technical needs			
				for each geographical			
				area			
				Contingency plans:			
				Start writing the			
				project proposal and			
				searching for funding			
				immediately			
				□ Consider local funding			
				sources such as Jordan			
				Environment			
				Protection Fund or			
				MWI funds			
				Lead focal point to			
				keep strong high coop-			
				eration/buy-in by			
				WUAs of capacity			
				strengthening needs			
				and desire to imple-			
				ment technical needs			
				for each geographical			
				area			

Activity 2.3:	GCF, Adap-	Focal point:	2019-Imple-	Risks:	Good experience in	□ At least three KPIs for pi-	25,000
Develop KPIs to	tation Fund	JVA/WUA	mentation	□ Delay in securing fund-	implementing ca-	lot implementation to	
monitor and eval-	or GIZ	Directorate;		ing beyond 2019	pacity-building and	monitor and evaluate the	
uate the process		Partners:		□ KPIs selected are not	strengthening	process of water manage-	
of water manage-		GIZ		representative of best	needs	ment in the pilot area(s)	
ment in the pilot				management practices		identified and imple-	
area(s)				in the context of		mented	
				IWRM			
				Contingency plans:			
				□ Start writing the			
				project proposal and			
				searching for funding			
				immediately			
				Consider local funding			
				sources such as Jordan			
				Environment			
				Protection Fund or			
				MWI funds			
				□ KPIs should be care-			
				fully assessed as to			
				whether they are rep-			
				resentative of best			
				management practices			
				in the context of			
				IWRM.			

Activity 2.4:	GCF, Adap-	Focal point:	🗆 2018: De-	Risks:	Good experience in	At least three major and	1,500,000
Procurement of	tation Fund	JVA/WUA	velop pro-	Delay in securing fund-	procurement of	diverse sets of technical	
technical needs	or GIZ	Directorate;	ject pro-	ing beyond 2018	technical needs	needs for implementing	
for implementing		Partners:	posal and	Technical needs for		full IMT procured	
full IMT		GIZ	secure fund-	implementing full IMT			
			ing	were not			
			2019-Imple-	appropriately			
			mentation	identified			
				Contingency plans:			
				Start writing the			
				project proposal and			
				searching for funding			
				immediately			
				Consider local funding			
				sources such as Jordan			
				Environment			
				Protection Fund or			
				MWI funds			
				Lead focal point to			
				make sure technical			
				needs for implement-			
				ing full livit are			
				appropriately			
				identined			
Activity 2.5: GCF, Adap- Focal p	int: 🗆 2019/2020 Risks:	Good experience in	Full IMT implemented in	1,500,000			
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IMT implementa- tation Fund JVA/W	A Implementa- 🗆 Delay in securing fund-	implementation of	at least three areas of JV				
tion in the pilot or GIZ Directo	ate; tion ing beyond 2019	pilots					
area(s) Partne	: 🗌 Low coordination and						
GIZ	buy-in of IMT imple-						
	mentation aspects in						
	the pilot area(s)						
	Contingency plans:						
	Start writing the						
	project proposal and						
	searching for funding						
	immediately						
	Consider local funding						
	sources such as Jordan						
	Environment						
	Protection Fund or						
	MWI funds						
	Lead focal point to						
	guarantee high coordi-						
	nation and buy-in of						
	IMI implementation						
	aspects in the pilot						
	area(s)						

Action 3:	Activity 3.1:	Green Cli-	Focal point:	□ 2019/2020-	Risks:	Good number of <i>fi</i> -	At least three sets in each	200,000
Attaining effec-	Contract a spe-	mate Fund	JVA/WUA	Implementa-	□ Delay in securing fund-	nancial and admin-	category of administra-	
tive means of	cialized financial	(GCF), Ad-	Directorate;	tion	ing beyond 2019	istrative capacity-	tive and financial sustain-	
financial sus-	and administra-	aptation	Partners:		Weak buy-in and inter-	building consulting	ability areas attained	
tainability for	tive capacity-	Fund (AF)	GIZ		est on part of WUA in	firms	At least one global best-	
WUAs; building	building consult-	or GIZ			attaining effective		industry practice on an	
their capacity	ing firm to help				means of administra-		administrative and finan-	
to develop in-	WUAs attain ef-				tive and financial sus-		cial sustainability model	
come-generat-	fective means of				tainability		assessed to compare to	
ing activities	administrative						Jordan's situation and	
and projects	and financial sus-				Contingency plans:		transfer potential ana-	
	tainability				□ Start writing the		lyzed	
					project proposal and			
					searching for funding		□ At least one new suitable	
					immediately		administrative model and	
							one new financial sus-	
					Consider local funding		tainability model to gov-	
					sources such as Jordan		ern Jordan's WUAs devel-	
					Environment		oped and deployed	
					Protection Fund or			
					MWI funds			
					Lead focal point to			
					guarantee strong buy-			
					in and interest byof			
					WUA in			
					attaining effective			
					means of administra-			
					tive and financial sus-			
					tainability			

Activity 3.2:	Green Cli-	Focal point:	2020-Imple-	Risks:	Good number of <i>fi</i> -	□ At least three WUAs in	60,000
Contract a spe-	mate Fund	JVA/WUA	mentation	Delay in securing fund-	nancial and admin-	three geographical re-	
cialized consul-	(GCF), Ad-	Directorate;		ing beyond 2019	istrative capacity-	gions of JV managed to	
tancy company to	aptation	Partners:		Weak buy-in and inter-	building consulting	write at least two pro-	
write proposals	Fund (AF)	GIZ		est by WUA to be	firms specialized in	posals each	
for income gener-	or GIZ			trained in	training in write		
ating projects for				attaining effective	proposals for in-		
WUAs				means of administra-	come-generating		
				tive and financial sus-	projects		
				tainability and writing			
				proposals for such con-			
				clusion			
				Contingency plans:			
				Start writing the			
				project proposal and			
				searching for funding			
				immediately			
				Consider local funding			
				sources such as Jordan			
				Environment			
				Protection Fund or			
				MWI funds			
				Lead focal point to			
				guarantee strong buy-			
				in and interest of WUA			
				to			
				attaining effective			
				means of administra-			
				tive and financial sus-			
				tainability			

Action 4:	Activity 3.3: Implement in- come generating project prototypes	Green Cli- mate Fund (GCF), Ad- aptation Fund (AF) or GIZ	Focal point: JVA/WUA Directorate; Partners: GIZ	 □ 2020-Imple- mentation □ 2020/2021- 	Risks: Delay in securing funding beyond 2020 Weak buy-in and interest by WUAs to implement <i>income-generating project prototypes</i> Contingency plans: Start writing the project proposal and searching for funding immediately Consider local funding sources such as <i>Jordan Environment Protection Fund</i> or MWI funds Lead focal point to guarantee strong buy-in and high interest of WUAs in implementing <i>income-generating project prototypes</i> Risks:	Good experience in implementing <i>income-generating</i> projects	At least two WUAs in three geographical re- gions of JV managed to implement at least one project prototype each	1,000,000
Establish a pro-	Conduct a study	tation Fund	JVA/WUA	Implementa-	Delay in securing fund-	conducting training	verse continuous training	
		CI7	Disastansta	41.0.0	ing housed 2020	and canacity building	and conscitu building poods	

gram of con-	continuous train-		Partners:		□ Low cooperation/buy-	and strengthening	identified and built	
tinuous train-	ing and capacity-		GIZ		in of WUAs in identify-	needs		
ing and capac-	building needs for				ing continuous training			
ity building; de-	WUAs with an				and capacity-building			
velop and acti-	emphasis on new				needs with an empha-			
vate effective	emerging areas of				sis on new emerging			
coordination	need				areas of need			
and communi-					Contingency plans:			
cation plat-					□ Start writing the			
forms for					project proposal and			
WUAs in JV.					searching for funding			
					immediately			
					Consider local funding			
					sources such as Jordan			
					Environment			
					Protection Fund or			
					MWI funds			
					$\hfill\square$ Lead focal point to			
					maintain strong coop-			
					eration/buy-in of			
					WUAs in identifying			
					continuous training			
					and capacity-building			
					needs with an empha-			
					sis on new emerging			
					areas of need			
	Activity 4.2:	GCF, Adap-	Focal point:	🗌 2021-lm-	Risks:	Good experience in	At least three major and di-	150,000
	Conduct a series	tation Fund	JVA/WUA	plementa-	Delay in securing fund-	conducting training	verse continuous training	
	of training pro-	or GIZ	Directorate;	tion	ing beyond 2021	and capacity-build-	and capacity-building pro-	
	grams covering,		Partners:		Low cooperation/buy-	ing and strengthen-	grams planned and con-	
	for example, lead-		GIZ			ing programs	ducted (full package) cover-	
	ership, conflict						ing, for example, leadership,	

	resolution com-				in of WLIAs in conduct-		conflict resolution communi-	
	munication time				ing continuous training		cation time management	
	management en-				and canacity-building		enhancement of skills and	
	hancoment of				programs with omnha		conacities etc	
	skills and canaci				cis on now omorging		capacities, etc.	
	tion ato				sis on new enterging			
	lies, ell.				Gentingeney planey			
					Contingency plans:			
					Start writing the			
					project proposal and			
					searching for funding			
					immediately			
					Consider local funding			
					Sources such as Joruun			
					Environment			
					Protection Fund or			
					Lead focal point to			
					maintain strong coop-			
					eration/buy-in by			
					WUAs in conducting			
					continuous training			
					and capacity building			
					needs with emphasis			
					on new emerging ar-			
					eas of need			
Action 5	Activity 5.1:	Green Cli-	Focal point:	2020/2021-	Risks:	Good number of <i>fi</i> -	At least three WUAs in three	150,000
Capacity build-	Contract a spe-	mate Fund	JVA/WUA	Implemen-	Delay in securing fund-	nancial and busi-	geographical regions of JV	
ing programs	cialized consul-	(GCF), Ad-	Directorate;	tation	ing beyond 2019	ness management	managed to develop plans	
to empower	tancy company to	aptation	Partners:		Weak buy-in and inter-	and marketing con-	for marketing the WUA con-	
WUAs in mar-	develop plans for	Fund (AF)	GIZ		est of WUA in market-	sulting firms spe-	cept and products	
keting the con-	marketing the	or GIZ			ing the WUA concept	cialized in such ar-		
cept of the	WUA concept and					eas		

WUA as an in-	products				and products			
novation in					Contingency plans:			
PIM; building					□ Start writing the			
the capacity					project proposal and			
and skills of					searching for funding			
WUAs in mar-					immediately			
keting their					,			
products					Consider local funding			
					sources such as Jordan			
					Environment			
					Protection Fund or			
					MWI funds			
					Lead focal point to			
					guarantee strong buy-			
					in and interest of WUA			
					in marketing the WUA			
					concept and products			
	Activity 5.2:	Green Cli-	Focal point:	2021/2022	Risks:	Good number of <i>fi</i> -	At least two WUAs in three	210,000
	Implement se-	mate Fund	JVA/WUA	Implemen-	Delay in securing fund-	nancial and busi-	geographical regions of JV	
	lected activities	(GCF), Ad-	Directorate;	tation	ing beyond 2021	ness management	managed to	
	from the devel-	aptation	Partners:		Weak buy-in and inter-	and marketing con-	implement selected activities	
	oped plans.	Fund (AF)	GIZ		est of WUA in market-	sulting firms spe-	from their developed plans	
		or GIZ			ing the WUA concept	cialized in such ar-		
					and products, and in	eas		
					implementing			
					selected activities from			
					the developed plans			
					Contingency plans:			
					Start writing the			
					project proposal and			
					searching for funding			
					immediately			

	Consider local funding		
	sources such as Jordan		
	Environment		
	Protection Fund or		
	MWI funds		
	Lead focal point to		
	guarantee strong buy-		
	in and interest of WUA		
	in marketing the WUA		
	concept and products,		
	and in implementing		
	selected activities from		
	the developed plans		

4.2. Project Ideas for the Water Sector

4.2.1. Brief summary of the project ideas for the water sector

A robust set of project ideas emerged systematically and gradually in the context of extensive assessments conducted in the last phase of the TNA project in Jordan, which is concerned to convert identified barriers into measures (incentives). The advanced package of project ideas came about as a result of a holistic barrier analysis and diagnoses of enabling environments and proposing measures. Such measures are presented as concrete actions supporting the realisation of the overall target indicated in the Technology Action Plan for the Water Sector described above. This full package of solutions will contribute significantly to the transfer, diffusion and deployment of the prioritized adaptation technology of roof-top Rain Water Harvesting, Desalination, and WUAs.

4.2.2. Specific project ideas for the water sector

Roof-top Rain Water Harvesting

Project 1: Roof-top Rain Water Harvesting "Adaptation Starts at Home" Project

Introduction/Background

It is strongly advocated that adaptation should start at home. In this regard, *Roof-top Rain Water Harvest-ing* is considered a simple practice that can be implemented for any dwelling. It is relatively cheap and has a number of sustainable development-oriented advantages. To that end, it is anticipated that the scale and context of this thoroughly assessed technology will encompass testing of a multi-modality of demonstration sites from urban, suburban and rural areas with rainfall rates above 200 mm/year (three demonstration locations in the north, center and south of the country).

The pilot sites will enable technical, institutional and regulatory- or law enforcement-related assessments and screening studies to be conducted to determine the most appropriate and viable mode of RWH technology in Jordan for different types of buildings (residential single home, multi-story buildings, single houses, villas, etc.).

With regard to actions to be implemented as specific project idea(s) under this technology, as assessed in the TNA Project, the stakeholders involved in the discussion to develop the TAP for *Roof-top Rain Water Harvesting* actually intend to draw up a fully-fledged package project of all the actions listed above in the *Roof-top Rain Water Harvesting Technology* section. The suggestion is to adopt a holistic approach to remove the overwhelming majority of barriers to this technology in residential dwelling and possible work places, thus easing its deployment and dissemination in the country due to its crucial positive impacts.

One of the components of this comprehensive specific program for RWH, for example, is <u>establishing a</u> <u>Regional Green Building Engineering Training Center in Jordan.</u>

Objectives (what will the project accomplish?)

- Involving the public in adaptation activities, increasing awareness of possible adaptation measures in homes and adopting a holistic approach to remove the overwhelming majority of barriers to this technology in homes and possible places of work, and easing its deployment and dissemination in the country due to its crucial positive impacts.
- Promoting a cheap and viable sustainable development-oriented technology of roof-top Rain Water Harvesting.

- Augmenting the scale and context of testing this technology by assessing and diagnosing the multi-modality of demonstration sites from urban, suburban and rural areas of Jordan.
- Conducting targeted technical, institutional and regulatory or law enforcement-related assessments and screening studies based on a pilot site modality to determine the most appropriate and viable modality of RWH technology in Jordan for different types of buildings (residential single homes, multi-story buildings, single houses, villas, etc.).
- Establishing a devoted training and capacity-building institution for green building concepts such as a *Regional Green Building Engineering Training Center* in Jordan, which will itself be a fullyfledged demonstration green building for the region encompassing RWH technology among other sustainable building-oriented technologies (such as greywater, thermal insulation, renewable energy, energy efficiency, water efficiency, etc.).

- What are the outputs and are they measurable?

- Increased involvement of the public in adaptation activities and awareness of possible adaptation measures at homes.
- Familiarity of the mass of such cheap and viable sustainable development-oriented roof-top Rain Water Harvesting technologies increased.
- The scale and context of testing this technology by assessing and diagnosing the multi-modality of demonstration sites from urban, suburban and rural areas of Jordan augmented.
- Policies, measures and standards related to the technical, institutional and regulatory or law enforcement aspects of these technologies reformed based on assessments and screening studies of pilot sites.
- Dedicated training and capacity-building institutions for green building concepts established.

The above outputs are measurable through a set of indicators to be fixed at the proposal development stage.

- Relationship to the country's sustainable development priorities

The above project and its objectives and outcomes are in line with the country's sustainable development and climate change adaptation priorities as articulated in the national climate change policy of Jordan, the Third National Communication Report to the UNFCCC, INDCs and the Climate Change Adaptation Plan for the Water Sector.

The rainwater harvesting option is articulated explicitly as a priority measure in national strategic plans and programs of the water sector such as *UPDATE: Water for Life Jordan's Water Strategy 2008* – 2022, which states in the "Climate Change Adaptation and Mitigation" chapter of the strategy, under "Approach": "Prepare for greater use of nonconventional resources such as desalination, reuse of treated wastewater and rainfall harvesting."

The proposed scale for assessing the technology is a new development in the country, as this technology has only been tested on very narrow scale.

- Project Deliverables, e.g. Value, Benefits and Messages

- Knowledge products and dedicated awareness materials and campaigns for this technology targeting increased involvement of the public in adaptation activities and awareness programs;
- Availability of demonstration and pilot-scale sites for assessing and diagnosing the multi-modality
 of diverse sites from urban, suburban and rural areas of Jordan, enabling the deployment of
 training programs and fostering research activities;

- New policies, measures and standards related to technical, institutional and regulatory or law enforcement aspects related to the technology;
- New distinguished training and capacity-building institutions for green building concepts, which will serve the country and the region;

- Project Scope and Possible Implementation

The scope and scale of the project will be the widest in the history of applying this technology in Jordan. It is anticipated that the scale and context of this technology will include testing the multi-modality of demonstration sites from urban, suburban and rural areas with a rainfall rate of above 200 mm/year (three demonstration sites in the north, center and south of the country). The pilot sites will enable technical, institutional and regulatory or law enforcement-related assessments and screening studies to be conducted to determine the most appropriate and viable modality of RWH technology for different types of buildings in Jordan (residential single homes, multi-story buildings, single houses, villas, etc.).

This project is new in its approach and will be feasible from the point of view of environmental necessity rather than from the financial angle. It will also be an educational activity rather than just a project focused on its benefits.

Implementation will entail establishing a steering committee to coordinate the responsibilities of different project partners, such as the Engineering Association, the National Building Council, municipalities and the Green Building Council. A Project Management Unit (PMU) will be established equipped with the required staff consisting of a project manager, assistants, finance officers and an M&E officer. A clear logical framework of components, actions and activities will be developed on which the outcomes, outputs, indicators, targets and budgetary aspects can be articulated.

An example of a major action is the establishment of a Regional Green Building Engineering Training Center in Jordan, which will itself be a fully-fledged demonstration green building for the region encompassing RWH technology, along with other sustainable building-oriented technologies.

- Project activities

The major project activities are all integrated activities elaborated in the TAP for this technology above, but some more detailed actions are listed below.

- Writing the project's concept note, full proposal, feasibility studies, and environmental and social impact studies, including a clear logical framework of components, actions, activities, outcomes, outputs, indicators, targets and budgetary aspects.
- Submitting the proposal to funding agencies.
- A clear logical framework of components, actions and activities will be revised in light of the latest developments after the proposal has been approved, with the outcomes, outputs, indicators, targets and budgetary aspects also being revisited and revised.
- Establishing a steering committee to coordinate the responsibilities of the different project partners, such as the Engineering Association, the National Building Council, municipalities and the Green Building Council.
- Establishing a Project Management Unit (PMU) equipped with the required staff consisting of a project manager, assistants, finance officers and an M&E officer accommodated on the implementing entity's premises.
- Electing a focal point from each executing entity and requesting developing action plans

 An example of a major action is the establishment of a Regional Green Building Engineering Training Center in Jordan, which will itself be a fully-fledged demonstration green building for the region encompassing RWH technology among other sustainable building-oriented technologies.

- Timelines

The project will run for at least four years to enable testing of the multi-modality of building settings and to cover more than one climatic season.

A detailed phased timeframe for the different components of the project is available in the TAP above.

 Budget/Resource requirements (What is the budget? How is the project to be funded? Staff, consultants, partnerships, etc.)

Potential sources of finance are elaborated in the TAP above, where a description of all the necessary consultancies is also given.

For staffing purposes, a steering committee will be established to coordinate the responsibilities of different project partners, such as the Engineering Association, the National Building Council, municipalities, the Green Building Council, MoEnv, etc. Personnel will be hired for a Project Management Unit (PMU).

 Measurement/Evaluation (What tangible evaluation of accomplishments will be conducted? How will success be measured?)

A robust M&E plan will be developed based on the GIZ's SNAP process, where the axis Monitoring and Evaluating (M&E) process ranked high in the success-factor axes in Jordan. The M&E process will be based on smart monitoring tool developed by GIZ and called the "MACC tool (Monitoring Adaptation to Climate Change)". This smart tool is based on the GIZ guidebook, *Adaptation Made to Measure*. Both guidebook and MACC Tool form part of the Adaptation M&E Toolbox, which includes ten tools for the

M&E of climate adaptation efforts at the national and project levels. The MACC tool (Monitoring Adaptation to Climate Change) guides project managers in the design of adaptation projects and enables them to carry out the ongoing results-based monitoring using one electronic file. The tool can be used to enter monitoring data directly and maintain an overview of the progress of the project. Based on a theory of change approach, the tool allows up to fifteen intended results to be defined with up to three indicators each. Data can be directly entered into the Excel file, making it a very practical device for project monitoring.



- Possible Complications/Challenges

- Delay in securing funding beyond 2018
- Weak coordination between responsible bodies
- Weak cooperation from responsible bodies in providing information
- No acceptance by government of financial incentives
- Communication and awareness programs not well prepared
- Low buy-in of stakeholders to task of establishing the demonstration green building center

However, contingency plans to overcome the above complications and challenges are elaborated in

the TAP above.

- Responsibilities and Coordination

To coordinate responsibilities and implementation, a steering committee will be established to coordinate the responsibilities of different project partners, such as the Engineering Association, the National Building Council, municipalities, the Green Building Council, etc. A Project Management Unit (PMU) will be established equipped with the required staff. A clear logical framework of components, actions and activities will be developed on which outcomes, outputs, indicators, targets and budget aspects can be articulated. For on-the-ground implementation of different activities, a focal point for each executing entity will be nominated to take responsibility for developing a specific action plan for the said entity.

Project 2: A Pilot PV-Powered Desalination Plant for the Water Authority of Jordan

- Introduction/Background

The project idea came about because of an immediate need on the part of the Water Authority of Jordan (WAJ). The representative of the WAJ in the stakeholders' engagement workshops identified this need after participating in the TAN Team-Water Sector regarding all the activities connected with the TNA process in Jordan.

It is anticipated that all three actions elaborated in the TAP for Desalination Technology above will be packaged in one holistic project idea. However, because investment in such technology requires large amounts of capital, the scale for the potential diffusion of this technology with respect to the outcomes of the TNA project will be restricted to a pilot site of promising readiness, with a preference for the authorities in charge (the WAJ) to augment this technology. The aim will be to install a desalination plant for a site in western Jordan close to the Jordan Valley (the southern Jordan Valley), specifically in the Al Husban Well Field, which has four groundwater wells in the Dead Sea Groundwater Basin of a capacity of 3-3.5 MCM/year utilized to supply drinking water to Amman and the local area. The plant will utilize power generated from PV technology.

- Objectives

- Encouraging desalination as a technology that can provide access to abundant saline waters that have previously proved unusable;
- Promoting reasonable desalination system prices for capital and operating costs through costeffective desalination units integrated with energy solutions (such as solar energy) and providing an option for water resources development to the water authorities in Jordan through the installation of a PV-powered desalination plant;
- Encouraging the authorities to provide incentives to produce and assemble desalination units locally;
- Testing, promoting and deploying technologies with less environmental impact.

– What are the outputs?

- Promoting and deploying viable environmentally friendly desalination solutions with an emphasis on best-industry practices for handling the reject water (brine);
- Increasing the total quantity of freshwater generated from brackish water desalinated using clean technologies;
- Securing more new direct and indirect jobs related to diffusion of the technology;

- Granting incentives to technology users, particularly for locally produced and assembled desalination units;
- Increasing the number of beneficiary persons and entities having benefited from the associated training program;
- Supporting increases in the incomes of environmentally friendly desalination companies.

All above outcomes are measurable; see indicators for the monitoring of implementation in the Technology TAP above.

- Relationship to the country's sustainable development priorities

The desalination option is articulated explicitly as a priority measure in the water sector's national strategic plans and programs, such as *UPDATE: Water for Life Jordan's Water Strategy 2008 – 2022*. The said strategy says the following in this regard: "Studies have shown the availability of significant stored volumes of brackish groundwater in Jordan. However, desalination is energy intensive and hence a costly undertaking. On one side, capital costs need to be mobilized and on the other side, with the current water tariffs, the necessary subsidies will put a heavy burden on the national budget. Furthermore, energy generation for large-scale desalination plants will be needed and environmental impacts mitigated, all necessitating the development of expertise which is currently lack-ing."

In the "Climate Change Adaptation and Mitigation" chapter of the strategy, under "Approach", a paragraph states: "Prepare for greater use of nonconventional resources such as desalination, reuse of treated wastewater and rainfall harvesting."

The integration of PV with desalination is not a widely disseminated technology in Jordan and is still at the pilot or research stages. It is expected that the TAP of this TNA Project will contribute to promoting this integrated approach supported by other environmental-enabling factors such as a package of incentives.

- Project Deliverables, e.g. Value, Benefits and Messages (Why are they important and necessary?)

- Knowledge products and demonstration sites for promoting and deploying viable environmentally friendly desalination solutions with an emphasis on best-industry practices for handling the reject water (brine);
- Environmental and socio-economic benefits from increasing the total quantity of fresh water generated from brackish water desalinated using clean technologies; securing more new direct and indirect jobs related to the diffusion of the clean technology; supporting increases in the incomes of environmentally friendly desalination companies
- Granting incentives provided to technology users, particularly in respect of locally produced and assembled desalination units;
- Increasing the number of beneficiary persons and entities having benefited from the associated training programs.
- Project Scope and Possible Implementation (How broad is the project? How feasible is it? Is it linked to current or past projects?)
 - Because investment in this technology requires large amounts of capital, the scale for potential diffusion of this technology per the outcomes of the TNA project will be restricted to a pilot site

of promising readiness, with a preference for the authorities in charge (the WAJ) to augment such technology. The aim is to install a desalination plant for a site in western Jordan close to the Jordan Valley (the southern Jordan Valley), specifically in the Al Husban Well Field. This technology will be utilized to supply drinking water to Amman and the local area. The plant will utilize power generated from PV technology.

- Project activities

The major project activities are all integrated activities elaborated in the TAP for this technology above, but some more detailed actions are listed below.

- Writing the project's concept note, full proposal, feasibility studies, and environmental and social impact studies, including a clear logical framework of the components, actions, activities, outcomes, outputs, indicators, targets and budgetary aspects.
- Submitting the proposal to funding agencies.
- A clear logical framework of components, actions and activities will be revised in light of the latest developments after the proposal has been approved, with the outcomes, outputs, indicators, targets and budgetary aspects also being re-visited and revised.
- Assigning a focal point to the WAJ and the Desalination Directorate for them to host the activities
 of the project and supervise the tendering process to procure the technology.
- Contract a consulting firm to develop and recommend a standard for environmentally friendly desalination technologies aimed specifically at reducing energy consumption at desalination plants;
- Conduct a training program for best practices of O&M for new, standardized, environmentally friendly desalination technologies aimed specifically at reducing energy consumption at desalination plants;
- Pilot the new EF technology in Husban Wells as a demonstration case;
- Monitor and evaluate the pilot and disseminate the results;
- Contract a consulting firm to study the benefits of supporting locally produced and assembled desalination units in the context of promoting the green economy and supporting national industry; present the best findings (incentives) as a recommendation;
- Organize a national workshop to raise awareness and to showcase the results of the standardized environmentally friendly technology, as well as the results of the study of the green economy and national industry support to identify the best findings (incentives). This will be done to increase the awareness of the MoF and the customs and tax departments of the importance of this climate change adaptation technology and to show the importance of supporting locally assembled plants by lowering customs and sales taxes (providing tax and customs exemptions) extended to all involved parts and spare parts; also determine results of best practices for handling reject water (brine) based on the most environmentally friendly technologies (from Action # 3 in the TAP of the technology);
- Contract a consulting firm to identify best practices for handling the reject water (brine) based on the most environmentally friendly technologies.

- Timelines (What are the timelines e.g. a quarter, a year, several years?)

This project will run for at least four years to enable all the activities above to be carried out.

A detailed phased timeframe of the different components of the project can be found in the TAP above.

 Budget/Resource requirements (What is the budget? How is the project to be funded? Staff, consultants, partnerships, etc.) Potential budgetary sources are elaborated in the TAP above (Table 12), and a description of all the required consultancies.

For purposes of staffing, a focal point at the WAJ and Desalination Directorate will be assigned to host the activities of the project and supervise the tendering process to procure the technology.

 Measurement/Evaluation (What tangible evaluations of accomplishments will be conducted? How will success be measured?)

A robust M&E plan will be developed based on the GIZ's SNAP process, where the axis Monitoring and Evaluating (M&E) ranked high in the success-factor axes in Jordan. M&E will be based on a smart monitoring tool developed by GIZ called the "MACC tool (Monitoring Adaptation to Climate Change)".

- Possible Complications/Challenges (What are the potential challenges and complications?)
 - Delay in securing funding beyond 2018;
 - lack of acceptance by government of financial incentives and tools, and low interest and buy-in from the MoF and the customs and tax departments;
 - Weak interest in training program;
 - Weak interest in new environmentally friendly technologies, and low interest and buy-in by desalination practitioners in respect of best practices for handling the reject water (brine) based on the most environmentally friendly technologies;
 - Reluctance to develop an M&E program;
 - Reluctance to support locally produced and assembled desalination units.

However, contingency plans to overcome these complications and challenges are elaborated in the TAP above.

- Responsibilities and Coordination (Who does what, when and how?)

To coordinate responsibilities and implementation, a focal point will be assigned to the WAJ and Desalination Directorate to host the activities of the project and supervise the tendering process to procure the technology, as well as coordination with all the relevant entities.

Project 3: Empowerment and Expansion of Water Users Associations (WUAs) Practise in Jordan

- Introduction/Background (brief description of the project and how it was developed)

A large number of countries around the world have adopted programs to transfer the management of irrigation systems from government agencies to water-users associations (WUAs) or other privatesector entities. Participatory Irrigation Management (PIM) is a key term in the toolbox of current approaches to improve the efficiency and performance of water resources management in countries that are faced with the issue of water scarcity, or problems associated with global and climate change in the foreseeable future.

- A WUA is a group of individuals who have formally and voluntarily associated together for the purposes of cooperatively sharing, managing and conserving a common water resource.³⁶
- The core activity of a WUA is to operate the waterworks under its responsibility and to monitor the allocation of water to its members.
- Key functions of a WUA include:
 - Operate and maintain a water service or structure;
 - Manage a water distribution system, including setting tariffs and collecting fees;
 - Monitor water availability and use under conditions of climate uncertainty;

- Provide technical assistance in areas related to water use and irrigation;
- Resolve conflicts related to water use.

In Jordan, government strategies, supported by international programs and donors, to promote a demand management approach and a Public Private Partnership are driving the participatory process in the country's water sector. The Irrigation Policy 1998 of MWI in Article 34 stipulates that "Pilot irrigation areas shall be designated to test the workability of PIM, where farmers will assume the responsibility of water delivery to their farms. When found successful, PIM will be extended to the Jordan Valley irrigation systems". Jordan's policy documents indicate a strong intention to shift toward greater participation and the establishment and enhancement of WUAs, including legitimizing legislation, as advocated in several documents. But evidence is being hindered, among other things, by the government's reluctance to move rapidly beyond transferring the distribution of irrigation water to the WUAs, and legal issues related to the JVA's lack of financial autonomy are pending. The Jordanian experience with WUAs is unique, but it still faces some difficulties. The national strategy on IMT and PPP is clear in the texts in that it encourages using experience with pilots to consolidate the transfer, as well as the performance of the associations. But the lack of a legal framework (the associations are registered under a cooperative arrangement) and a re-orientation of the Jordan Valley Authority (JVA) mandate, coupled with the government's reluctance to hand out significant responsibilities rapidly to the WUAs, are slowing down the process and confining the WUAs' role to routine, small-scale actions. There is still a need to establish a clearer legal status over the water rights given to WUAs and farmers, without which WUAs cannot operate properly because they do not know the extent of their responsibilities.

Attempts to consider end-users' demands in respect of irrigation management in the Jordan Valley produced a differentiation into two programs. The first started in 1998 with the so-called TO2 (Turn Out at Km 2 of King Abdallah Canal) Pilot project in the Adassyeh area (a Cooperation program between the JVA and the French Technical Cooperation – Water and Agriculture Regional Mission, based in Amman). It was focused on improving the technical premises of the on-farm distribution of water. Direct incorporation of farmers' views was restricted to a consultation in the course of a rapid appraisal of rural areas in 2000.

The second program in Jordan's attempts to involve farmers in irrigation management focuses on a form of participation that exceeds the role of information delivery and the reception of extension messages about improved irrigation methods. The GTZ-funded *Water Resource Management in Irrigated Agricul-ture* (WMIA) project, which started in 2001, supported the creation of farmer-owned WUAs in the Jordan Valley by building on knowledge of traditional and informal cooperation structures in rural Jordan. The responsibilities that were transferred to the associations comprised in the first phase the self-administration of water distribution within the respective irrigation area and handing over the keys to the concrete boxes (farm turnouts) that contain the meters and valves of each farm outlet to the farmers' fields. The WMIA project started negotiations with the farmers in the course of fourteen pilot plots in 2002 and supported them in establishing their formal WUAs until the end of 2003. Based on the service contracts between the JVA and the WUAs responsible for retail distribution, the JVA covers the operational costs and provides the WUAs with spare parts. With the support of the GTZ (currently GIZ) project, the JVA regularly provides technical training for WUAs in the distribution of irrigation water, the maintenance and monitoring of farm turnouts and the capacity-building of administrative skills.

However, despite success stories of the establishment of WUAs in Jordan, the tasks that have been transferred to the WUAs are still limited to the distribution of irrigation water to farmers. There is still a strong need for further empowerment through, among other things:

- Official re-orientation of the JVA mandate. A draft amendment to the Jordan Valley development law is presently under review, involving changes to transfers of JVA mandates for retail distribution to the WUAs. The revised law will allow the JVA to provide the legal umbrella for the establishment of WUAs and the legal requirement for the WUAs to collect fees from farmers.
- Acquisition of the right to enforce sanctions related to the transferred functions, such as illegal water use. Currently, WUAs simply report illegal activities to the JVA and are represented on its Sanctions Committee so it can take part in its decisions.
- As noted above, in Jordan the national strategy on IMT and PPP is clear, encouraging using experience from pilots to consolidate the transfer of retail distribution to performing associations. However, the lack of a re-orientation of the JVA mandate, and a reluctance to transfer tasks beyond the distribution of irrigation water, are slowing down the process, confining the WUAs' roles to routine, small-scale actions. The legal authority to legitimize WUAs is still awaiting, among other things, he resolution of the question of the JVA's financial autonomy. ...
- Moreover, in some targeted areas a low-performing irrigation system is the farmers' main preoccupation. Despite the success stories, these problems, coupled with farmer's technical and managerial skills, are still at the root of the process, being further slowed down by resistance to change on the part of some JVA officers and influential farmers who feel threatened by the establishment of a democratic process.
- What is needed in Jordan in this regard is to address the bottlenecks impeding transfer to higher levels by means of a clear legal framework, a re-orientation of the agencies' mandates and the training of agencies and WUAs. Success stories concerning, for example, Pump 55 *WUA* in the Jordan Valley, mainly concerned with making agriculture more productive, transparent management and continuous support by the agency should be built on.
- It is also necessary to work with government teams for the introduction of PIM, possibly supported by consultants, which is more effective in the long term. These teams are usually subjected to a powerful capacity-building process and become advocates of PIM within government organizations. This is clearly obvious in Jordan's experience, as the international programs somehow evolved into the organizational arrangements set up by the ministries.
- However, the reform should include both "hard" and "soft" interventions. This involves, inter alia, a strong political commitment, negotiations among stakeholders and continuous capacitybuilding. This initially long process can evolve into diverse processes: re-organization of the institutional arrangements in the agriculture sector, modernization of irrigation and economic changes in support of irrigation.³⁷

For all of the above, and as a result of systematic analyses and assessments of the barriers to this practice incorporating the stakeholders directly involved from the JVA and GIZ, all the obstacles that are hindering the augmentation of this experience in Jordan and the barriers preventing the fulfilment of its ultimate objectives were presented and holistic solutions and incentives were proposed. The aim of *Empowerment and Expansion of WUAs Practice in Jordan* is large. It is anticipated that the activities proposed in this TNA Project and the associated TAP for this technology will result in achieving full Irrigation Management Transfer (IMT) to WUAs all over the JV's areas. In fact, the stakeholders involved in the discussion to develop the TAP for this practice (technology) intend to draw up a full package project of all the actions listed above in the TAP section. The aim is to adopt a holistic approach to remove the barriers to this technology and ease its empowerment and expansion in the country.

- Objectives (What will the project accomplish?)

- The project will result in transferring and achieving full Irrigation Management Transfer (IMT) to WUAs all over the JV's areas based on forming a full package project of all the actions listed in the TAP section of this technology. The aim is to adopt a holistic approach to remove the barriers for this technology and ease its empowerment and expansion in the country.
- One of the main objectives is switching from the obstructive mandate of the existing Jordan Cooperative Company (JCC) law governing WUAs in Jordan to a suitable law;
- Strengthen WUAs to perform their mandated tasks (IMT);
- Attain effective means of financial sustainability for WUAs and build their capacity to develop income-generating activities and projects;
- Establish a program of continuous training and capacity-building; develop and activate effective coordination and communication platforms for WUAs in the JV; develop capacity-building programs to empower WUAs in marketing the concept of WUA as an innovation in PIM; build the capacity and skills of WUAs in marketing their products.

- What are the outputs, and are they measurable?

- Full Irrigation Management Transfer (IMT) to WUA all over JV's areas achieved;
- A new and efficient legal framework governing WUAs in Jordan based on switching from the obstructive mandate of the existing Jordan Cooperative Company (JCC) law governing WUAs in Jordan to a suitable law;
- Capacities of WUAs in performing their mandated IMT tasks strengthened;
- Effective means of financial sustainability for WUAs attained and their capacity to develop income-generating activities and projects built up;
- A program of continuous training and capacity-building established and effective coordination and communication platforms for WUAs in JV developed and activated;
- Capacity-building programs to empower WUAs in marketing the concept of the WUA as an innovation in PIM developed and the capacity and skills of WUAs in marketing their products built up.

All the above outcomes are measurable; see indicators for the monitoring of implementation in the Technology TAP above.

Relationship to the country's sustainable development priorities (How does this technology relate to the mission and key strategies? Is it a new development?)

In Jordan, government strategies, supported by international programs and donors, are promoting a demand management approach, and a Public Private Partnership is driving the participatory process in the country's water sector. Article 34 of *the Irrigation Policy 1998* of MWI stipulates that "Pilot irrigation areas shall be designated to test the workability of PIM, where farmers will assume the responsibility for water delivery to their farms. When found successful, PIM will be extended to the Jordan Valley irrigation systems". Jordan's policy documents indicate a strong intention to shift towards the greater participation, establishment and enhancement of WUAs, including legitimizing legislation, as advocated in several documents.

- Project Deliverables, e.g. Value, Benefits and Messages (Why is it important and necessary?)

• The project will establish a holistic platform for full Irrigation Management Transfer (IMT) to WUA all over the JV's areas;

- The project will develop a new and efficient legal framework governing WUAs in Jordan based on switching from the obstructive mandate of the existing Jordan Cooperative Company (JCC) law governing WUAs in Jordan to a suitable law;
- A program for the capacity-building of WUAs to perform their mandated IMT tasks will be developed;
- Most importantly, the project will secure an effective means of maintaining the financial sustainability of WUAs with an emphasis on enabling WUA members to develop income-generating activities and projects;
- A program of continuous training and capacity-building will be established, and effective coordination and communication platforms for WUAs in the JV will be developed and activated;
- Capacity-building programs to empower WUAs in marketing the concept of the WUA as an innovation in PIM will be developed, and the capacity and skills of WUAs in marketing their products will be built up.

Project Scope and Possible Implementation (How broad is the project? How feasible is it? Is it linked to current or past projects?)

The scope for *Empowerment and Expansion of WUA Technology* in Jordan is great. It is anticipated that the activities proposed in this TNA Project and the associated TAP for this technology will result in transferring and achieving full Irrigation Management Transfer (IMT) to WUAs all over the JV's areas. In fact, the stakeholders involved in the discussions to develop the TAP for *Empowerment and Expansion of WUA Technology* intend to draw up a full package project of all the actions listed below. The aim is to adopt a holistic approach to remove the barriers to this technology and ease its empowerment and expansion in the country.

The project is a continuation of past donor-sponsored projects, but with a holistic vision. Two projects tackled end-users' demands in respect of irrigation management in the Jordan Valley. The first started in 1998 with the so-called TO2 (Turn Out at Km 2 of King Abdallah Canal) Pilot project in the area of Adassyeh (a cooperation program between the JVA and the French Technical Cooperation – Water and Agriculture Regional Mission, based in Amman) and was focused on improving the technical premises for on-farm water distribution. The direct incorporation of farmers' views was restricted to a consultation in the course of a rapid rural appraisal in 2000. The second program in Jordan's attempts to involve farmers in irrigation management focused on a form of participation that exceeded the role of information delivery and the reception of extension messages concerning improved irrigation methods. The GTZ-funded Water Resource Management in Irrigated Agriculture (WMIA) project, which started in 2001, supported the creation of farmer-owned WUAs in the Jordan Valley by building on knowledge of traditional and informal cooperation structures in rural Jordan. Responsibilities transferred to the associations comprised in the first phase the self-administration of water distribution within the respective irrigation area and the handing over of the keys to the concrete boxes (farm turnouts), which contain meters and valves for each farm outlet to the farmers' fields. The WMIA project started negotiations with the farmers in fourteen pilot plots in 2002 and supported them in establishing their formal WUAs until the end of 2003. Based on the service contracts between the JVA and the WUAs responsible for retail distribution, the JVA covers the operational costs and provides the WUAs with spare parts. With the support of the GTZ (currently GIZ) project, the JVA regularly provides technical training for WUAs in the distribution of irrigation water, the maintenance of farm turnouts and monitoring, as well as assisting in building up their administrative skills. However, the reform should include both "hard" and "soft" interventions, involving inter alia strong political commitment, negotiations among stakeholders and continuous capacity-building. This initially long process can evolve into diverse processes: re-organization of institutional arrangements in the agricultural sector, modernization of irrigation and economic changes in support of irrigation.³⁸ For all of the above, and as a result of systematic analyses and assessments of the barriers facing this practice, incorporating stakeholders directly involved in the JVA and GIZ, all the obstacles hindering augmentation of this experience in Jordan and the barriers preventing the fulfilment of its ultimate objectives were presented, and holistic solutions, measures and incentives proposed. The ambition for *Empowerment and Expansion of WUA Practice* in Jordan is large. It is anticipated that activities proposed in this TNA Project and the associated TAP for this technology will result in transferring and achieving full Irrigation Management Transfer (IMT) to WUA all over the JV's areas. In fact, the stakeholders involved in the discussions to develop the TAP for this practice (technology) intend to draw up a full package project of all the actions listed above in the TAP section. The aim is to adopt a holistic approach to removing the barriers to such technology and ease its empowerment and expansion in the country.

Project activities

The major project activities are all the integrated activities elaborated in the TAP for this technology above, but some more detailed actions are listed below.

- Writing the project's concept note, full proposal, feasibility studies, and environmental and social impact studies, including a clear logical framework of components, actions, activities, outcomes, outputs, indicators, targets and budgetary aspects.
- Submitting the proposal to funding agencies;
- A clear logical framework of components, actions and activities will be revised in light of the latest developments after the proposal has been approved, with the outcomes, outputs, indicators, targets and budgetary aspects also being re-visited and revised.
- Assigning a focal point to the JVA and WUA Directorate to host the activities of the project and supervise the tendering process to procure the technology.

Action 1: Switching from the mandate of existing JCC law governing WUAs in Jordan to a suitable law

- Contract a legal or regulatory specialist firm to review the current legal framework, compare it with best international practice and identify scenarios for a suitable legal framework;
- Organize a national workshop to present the results of the legal study and discuss the best options based on stakeholders' involvement and perspectives; come up with recommendations for the best legal set-up for governing WUAs in Jordan to present to the authority in charge for approval;
- Contract a legal or regulatory consultancy company or consultant to draft a suitable legal framework and submit it for approval by the institution in charge;
- Pilot implementation of the new legal framework, once approved, to govern WUAs in Jordan

Action 2: Strengthening WUAs to perform their mandated tasks (IMT)

- Identify technical needs for each geographical area under the mandate of the WUAs;
- Identify area(s) for pilot implementation regarding the technical needs of each geographical area;
- Develop KPIs to monitor and evaluate the process of water management in the pilot area(s);
- Procurement of technical needs to implement full IMT;
- *IMT Implementation in the pilot area(s).*

Action 3: Attaining effective means of financial sustainability for WUAs and building their capacity to develop income-generating activities and projects

- Contract a specialized financial and administrative capacity-building consulting firm to help WUAs attain effective means of administrative and financial sustainability;
- Contract a specialized consultancy company to write proposals for income-generating projects for the WUAs
- Implement income-generating project prototypes

Action 4: Establish a program of continuous training and capacity-building and develop and activate effective coordination and communication platforms for WUAs in the JV.

- Conduct a study to identify the continuous training and capacity-building needs of WUAs with an emphasis on new emerging areas of need;
- Conduct a series of training programs (full package) covering, for example, leadership, conflict resolution, communication, time management, enhancement of skills and capacities, etc.

Action 5: **Capacity-building programs to empower WUAs in marketing the concept of the WUA as an innovation in PIM; building the capacity and skills of WUAs in marketing their products**

- Contract a specialized consultancy company to develop plans for marketing the WUA concept and products;
- Implement selected activities from the developed plans.

- Timelines (What are the timelines, e.g. a quarter, a year, several years?)

This project will run for at least four years to enable all the activities of the holistic program above to be carried out. A detailed phased timeframe for the different components of the project can be found in the TAP above.

- Budget/Resource requirements (What is the budget? How is the project to be funded? Staff, consultants, partnerships, etc.)

The potential sources of the budget are elaborated in the TAP above, as is a description of all the necessary consultancies.

For purposes of staffing, a focal point will be assigned to the JVA and WUA Directorate to host the activities of the project and supervise the tendering process to procure the technology.

 Measurement/Evaluation (What tangible evaluation of accomplishments will be conducted? How will success be measured?)

A robust M&E plan will be developed based on the GIZ's SNAP process, where the axis Monitoring and Evaluating (M&E) ranked high in the success-factor axes in Jordan. M&E will be based on a smart monitoring tool developed by GIZ and called the "MACC tool (Monitoring Adaptation to Climate Change)".

- Possible Complications/Challenges (What are the potential challenges and complications?)

- Delay in securing funding beyond 2018.
- Low buy-in of results and outcomes of legal study, and specifically low buy-in of new approved law by stakeholders
- Weak coordination between responsible bodies in piloting new legal framework to govern WUAs in Jordan
- Low cooperation/buy-in by WUAs of capacity-strengthening needs and desire to implement technical needs for each geographical area
- Selected KPIs not representative of best management practices in the context of IWRM
- Technical needs to implement full IMT not appropriatly identified
- Low coordination and buy-in of IMT implementation aspects in the pilot area(s)
- Weak buy-in and interest of WUA in attaining effective means of administrative and financial sustainability
- Weak buy-in and interest of WUA in being trained in attaining effective means of administrative and financial sustainability and writing proposals for such conclusion
- Weak buy-in and interest of WUAs in implementing *income-generating project prototypes*
- Low cooperation/buy-in by WUAs in identifying continuous training and capacity-building needs with emphasis on new emerging areas of need

- Low cooperation/buy-in by WUAs in conducting *continuous training and capacity-building pro*grams with emphasis on new emerging areas of need
- Weak buy-in and interest by WUA in marketing the WUA concept and products
- Weak buy-in and interest by WUA in *marketing the WUA concept and products and implementing selected activities from the developed plans.*

However, contingency plans to overcome the above complications and challenges are elaborated in the TAP above.

- Responsibilities and Coordination (Who does what, when and how?)

To coordinate responsibilities and implementation, a focal point will be assigned to the JVA and WUA Directorate to host the activities of the project and supervise the process of holistic practice deployment, as well as coordination with all relevant entities.

5. TECHNOLOGY ACTION PLAN AND PROJECT IDEAS FOR THE AGRICULTURE SECTOR

5.1. TAP for the Agriculture Sector

5.1.1. Agriculture sector overview

Agricultural production is closely tied to climate, making agriculture one of the most climate-sensitive of all economic sectors. As illustrated in the TNC (2014),³⁹ the climate risks to the agricultural sector are immediate and significant because the majority of the rural population depends either directly or indirectly on agriculture for their livelihoods. The TNC analyses demonstrated that most agricultural areas of Jordan are rain-fed, making them more vulnerable to climate change.

As elaborated in Jordan's INDCs (2015),⁴⁰ the rural poor will be disproportionately affected because of their greater dependence on agriculture, their relatively lesser ability to adapt and the high share of their incomes they spend on food. The key adaptation targets that are related to the TNA objectives are in line with the measures set out in Jordan's INDCs to respond to climate change in the agricultural/food security sector, namely:

- Setting and implementing a sustainable agriculture policy;
- Developing agronomic and crop strategies that are intended to offset, either partially or completely, the loss of productivity caused by climate change through the application of defensive tools with different temporal scales, e.g. short-term adjustments and long-term adaptations, and different spatial scales, e.g. farm, regional or national level adaptation;
- Supporting environmentally friendly agriculture and permaculture designs, as well as the conservation and sustainable utilization of plant and animals genetic resources for food and agriculture that are climate resilient and adaptive to climate change, especially landraces to improve the adaptive capacity of the rural sector to the changing environment in order to enhance food security;
- Maintenance of old Roman wells for water-harvesting purposes and establishment of new wells in rural areas;
- Use of different crop varieties and modifications to cropping patterns and crop calendars, including planting and harvesting dates;
- Implementing supplemental irrigation and water-harvesting techniques; maximizing re-use of treated waste water in agriculture; improving efficiency in water use, increasing drip irrigation in irrigated areas and utilization of saline water in the irrigation of crops tolerant to salinity;

For rain-fed areas, adaptation measures include, but are not limited to, improving soil water storage to maximize plant water availability by maximizing infiltration of rainfall; introducing conservation agriculture, which involves minimum soil disturbance and encompasses land preparation techniques that improve soil fertility; managing crop residues and tillage and conserving soil and water; and using supplemental irrigation from harvested rainwater in the critical stages of crop growth through on-farm rainwater harvesting and management, i.e. small farm ponds for micro-irrigation using drip or sprinkler irrigation systems. Larger rainwater storage structures should be constructed to provide supplemental irrigation water to a number of small farms or fields by using micro-dams. Other measures include selection of tolerant crop varieties; shifting to cultivating crops that are more tolerant to drought or have lower water requirements; and raising awareness and declarations on Climate Intelligent Agriculture, etc.

The three prioritized technologies for the agriculture sector under the TNA project in Jordan have been determined as follows:

- *i)* Support of Water-Saving Technologies, such as Drip or Subsurface Irrigation;
- ii) Water-Harvesting; and
- *iii)* Introduction of Plant Varieties Resistant to Climate Change.

Comments on these three priority technologies are provided below:

Support of Water-Saving Technologies

Drip-irrigation technology will support farmers in adapting to climate change by improving the efficiency of the water supply. Particularly in areas subject to climate change, impacts such as seasonal droughts and drip irrigation reduce the demand for water and losses from water evaporation losses, as evaporation increases at higher temperatures. Scheduled water applications will provide the necessary water direct to the plant when required. Furthermore, fertilizer application is also more efficient since it can be applied directly through the pipes.

Drip and subsurface irrigation are both based on the constant application of a specific and focused quantity of water to soil crops. The system uses pipes, valves and small drippers or emitters to transport water from the source (i.e. wells, tanks and/or reservoirs) to the root area and applying it in accordance with particular quantity and pressure specifications. The system should maintain adequate levels of soil moisture in the rooting areas, fostering the best use of the available nutrients and providing a suitable environment for healthy plant roots systems. Managing the moisture requirement for each plant as exactly as possible, the system significantly reduces water wastage and promotes efficient use. Compared to surface irrigation, which can provide 60% water-use efficiency, and sprinkler systems which can provide 75% efficiency, drip irrigation can provide as much as 90% water-use efficiency. There is good knowledge of the technology by local stakeholders, potentially making acceptance easy.

Water-Harvesting

Small-scale collection infrastructure can contribute greatly to the volume of freshwater available for human use. This is especially an issue in arid and semi-arid regions, where rainfall, though minimal, is usually very intense and often seasonal. As such, run-off and *wadi* flows can be abundant for brief periods but non-existent throughout the rest of the year.

Water-harvesting has many benefits in terms of both food security and farmers' livelihoods in arid and semi-arid regions. It facilitates high-value cash-crop production in areas that would otherwise lie fallow due to a lack of water. It improves soil fertility when applied to the fields as it contains soil silt, manure and organic matter harvested along with the water runoff from farm lands into the water conservation zones. Water-harvesting techniques, such as terracing, retention ditches, stone bunds, and trash lines, reduce soil erosion and siltation downstream, as well as recharging groundwater aquifers, which may be used subsequently to irrigate crops in the vicinity of the harvested water.

The prolonged availability of water in the soil and in the water conservation zone ensures better conditions for the formation of stable humus, which enhances nutrient availability and water-holding capacity. In soils low in organic matter, it plays an important role in capturing atmospheric carbon dioxide through increased biomass production in both the water conservation zones and the surrounding land.

The technology can help to store and use water during periods of low water and thus increase water use efficiently as the system collects water from the nearby area and keeps it from flowing into side wadis or other areas or from evaporating. This technology covers the collection, storage and use of rainwater that falls on the ground, utilizing "micro-catchments" to divert or slow run-off so that it can be stored before it evaporates. Collection and storage infrastructure can be natural or constructed and can take many forms. These include:

- Below-ground tanks (i.e. cisterns) and excavations into which rainwater is directed from the ground surface;
- Small reservoirs with earthen bunds or embankments to contain run-off or river flow;
- Groundwater aquifers being recharged by directing water downwards.

The collection and storage of rainwater can provide a convenient and reliable water supply during seasonal dry periods and droughts. Additionally, widespread rainwater storage capacity can greatly reduce land erosion and flooding. Rainwater collection can also contribute greatly to the stabilization of declining groundwater tables.

Introduction of plant varieties resistant to climate change

The agriculture sector is highly climate-sensitive, and there exist potential adverse changes in temperature, precipitation, and frequency of extreme events (e.g. droughts, heat waves, floods) with climate change. New plant varieties that are more resistant to high temperatures and drought will enable farmers to sustain and even increase productivity.

The introduction of new cultivated species and improved crop varieties is a technology aimed at enhancing plant productivity, quality, health and nutritional value, as well as building crop resilience to disease, pest organisms and environmental stresses.

Breeding new and improved crop varieties enhances the resistance of plants to a variety of stresses that could result from climate change. These potential stresses include water and heat stress, water salinity, and the emergence of new pests. Varieties developed to resist these conditions will help to ensure that agricultural production can continue and even improve despite uncertainties about the future impacts of climate change. Varieties with improved nutritional content can provide benefits to animals and humans alike, thus reducing vulnerability to illness and improving overall health.

- Agricultural research institutions must be involved in the process in order to provide analyses and experiment with new species.
- Capacity-building is required at both the institutional level, i.e. to increase research capacity, and the organizational level, i.e. to disseminate research findings and carry out field demonstrations.
- This technology requires substantial investments in skills, labor and equipment.
- Research institutions have the capacity to ensure operation and maintenance in, for example, NCARE and national universities.
- Varieties can be tested in experimental stations and in farmers' fields.
- Farmers need to be provided with the necessary capacity-building and awareness-raising activities in order to adapt new technologies.
- The technology is strongly endorsed by experts and practitioners.

5.1.2. Action plan for water-saving technologies

5.1.2.1. Introduction

The three technologies that were prioritized earlier are:

- i) Support of Water-Saving Technologies, such as Drip or Subsurface Irrigation;
- ii) Water-Harvesting; and
- iii) Introduction of Plant Varieties Resistant to Climate Change.

In the previous barrier analysis, it was found that the three technologies share some common major barriers and measures. For instance, weak capacity and a lack of information on use and advantages of the technology are some of the main barriers to the deployment of all the prioritized technologies in the agricultural sector, as is unfamiliarity with the new technologies, as the local population is accustomed to traditional irrigation and cultivation practices.

With regard to water-saving technologies, regulatory actions on the part of the government are needed regarding the system of tariffs in order to increase the efficiency of irrigation water use. The high cost of investments and infrastructure is another barrier to the widespread application of the technology. Not having access to low interest rates and long-term finance, private farmers are unable to provide sufficient investment to develop the new technologies.

Social barriers are also important, as local farmers are unaware of the economic and environmental advantages of these technologies. These include enhancing plant productivity and quality, health and nutritional value and/or building crop resilience to diseases, pest organisms and environmental stresses. The technologies also contribute to giving water a priority by improving the quality and increasing the amounts of water, as well as to the strategy of diversifying the country's economy by improving the water sector within the economic system. Also, these technologies will reduce the demand for water, as well as water losses from evaporation.

The introduction of these technologies is successfully aligned with the country's economic, social and environmental development priorities. It also contributes to the food security priority by increasing productivity, and to the strategy of diversifying the economy by increasing the weight of the agricultural sector within the economic system, as well as increasing the incomes of the rural population. Those technologies can potentially strengthen the farmers cropping systems by increasing yields, improving drought resilience, boosting resistance to pests and diseases as well as by capturing new market opportunities.

5.1.2.2. Ambition for the TAP

Increasing the irrigated areas in the Jordan Valley and Highlands using water-saving technologies to 60,000 hectares by 2030. Also, expanding water-harvesting activities to the catchments of dry areas and the Badia region to deliver socio-economic and environmental benefits to arable areas.

5.1.2.3. Actions and Activities selected for inclusion in the TAP

Agricultural climate change adaptation technologies face several challenges in the fields of the economy, finance, market conditions, regulations, human skills, society and awareness, with barriers hindering its dissemination throughout the country. Therefore, specific measures are necessary in order to overcome existing barriers to the implementation of the prioritized technologies.

This section discusses the vital elements of the enabling framework that should be enhanced to improve the quality and efficacy of the technologies for transfer and diffusion to the agricultural sector.

Barriers and measure to the three technologies were discussed earlier. Table 18 below shows the main barriers and measures to be considered in the action plan for each of the three technologies.

Categories	Identified barriers	Measures to overcome barriers
Economic and financial	High initial investment required for purchase of various units of equipment, transport and instal- lation costs.	Specific tax regulations to promote private-sector investments for local manufacture of water-saving tech- nologies; Subsidized tariff on water-saving practices for irrigation should be

TABLE 18. OVERVIEW OF BARRIERS AND MEASURES TO OVERCOME SUCH BARRIERS.

	Lack of economic incentives for the purchase of irrigation equip- ment and efficient water use -High capital investment needed to create water sources for irriga- tion and investments in water storage and supply infrastruc- ture. High interest rates on loans High costs involved in renewing and maintaining the irrigation system (drip). High costs involved in the design, installation and maintenance of equipment and irrigation system networks (high labor require- ment)	provided by the Ministry of Water and Irrigation in order to increase efficient use by land-owners and farmers; Provision of long-term and low-in- terest loans through different state funds, private sources (different banks) and international funds (IFAD) to support farmers in intro- ducing the technology. The Agricul- tural Credit Corporation and the mi- crofinance institutes in the country are willing to support this.
Market conditions	Weak market purchasing capacity	Introduce economic incentives for water-saving technologies
Legal and regulatory	Absence of specifications and regulating mechanisms	Advocate regulations
Network structures	Absence of coordination mecha- nism	Define roles and responsibilities for stakeholders
Institutional and organ- izational capacity	Weak agricultural extension ser- vices related to water-use effi- ciency	Agricultural extension services must be significantly improved to provide the necessary advisory services and capacity-building activities regarding advantages of the technology
Social, cultural and be- havioral	Unfamiliarity with new technol- ogy	Information campaigns on the ad- vantages of this technology must be organized by NCARE and research institutes in order to increase the capacity of farmers (both small- and large-scale) by closely involving local authorities and NGOs in the process
Information and awareness	Limited access to information and weak agricultural extension services Low level of awareness of eco- nomic and ecological advantages	Information campaigns on the ad- vantages of this technology must be organized and funded by NCARE and research institutes in order to increase the capacity of farmers (both small- and large-scale) by closely involving local authorities and NGOs in the process
Technical	Weak capacity and lack of tech- nical knowledge and skills of farmers on use of water-saving technologies	Capacity-building campaigns for the installation and maintenance of the system

The measures presented in the table above were found to be necessary actions as follows:

Table 19 below describes the actions and the specific activities they require.

TABLE 19. IDENTIFICATION AND DESCRIPTION OF SPECIFIC ACTIVITIES TO SUPPORT ACTIONS.

Acti	ivities for Action implementation
	Action 1: Agricultural extension services must be
	significantly improved to provide the necessary advisory
	services and capacity-building activities regarding the ad-
	vantages of the technology
	Design training programs (including design, implementation and
Activity 1.1	maintenance) for extension staff.
Activity 1.2	Assess extension service needs.
	Provide extension officers with the necessary tools (including
Activity 1.3	equipment and tools for dissemination of the technology).
Activity 1.4	Conduct training activities.

	Action 2:
	Capacity=building campaigns (farmers)
Activity 2.1	Needs assessment
Activity 2.2	Identify centers and experts to conduct the activities
Activity 2.3	Organize field days, demonstrations, brochures and leaflets
	Conduct study tours and fairs to learn from others' experiences
Activity 2.4	and new technology advances.
	Action 3: Introduce economic incentives and subsi-
	dized tariffs in water-saving practices for irrigation in
	order to increase efficient use by land-owners and
	farmers
	Review regulations related to water pricing by related institutes
Activity 3.1	to provide incentives for water-saving technologies
	Provide tax exemptions for the equipment and materials
Activity 3.2	needed for innovative water-saving technologies

An overview of a comprehensive TAP for water-saving technologies is depicted in Table 20 below.

TABLE 20. TAP OVERVIEW TABLE FOR WATER-SAVING TECHNOLOGIES

Sector	Agriculture							
Sub-sector	Irrigation							
Technology	Water-saving technolog	ies						
Aim	Increase irrigated areas	in the Jordan Val	ley and Highlands to	60,000 h	ectares by 2030	using water-sav	ing technologies	
Benefits	Overcome wate	r scarcity						
	Increase water-	use efficiency						
	Enhance climate	e change resilienc	e of communities					
	Create at least 5	5,000 jobs.						
	Improve farmer	s' and farming co	mmunity's livelihoo	ds.				
	Improve income	es.						
	Reduce water run-off through deep percolation or evaporation							
	Less groundwater abstraction							
	 Pollution conditions may become less favorable for the onset of diseases, including fungus 							
	Reduced production costs							
	Increased yield	and quality.						
Action	Activities to be imple-	Sources of	Responsible	Time-	Risks	Success cri-	Indicators for	Budget per
	mented	funding	body and focal	frame		teria	monitoring imple-	activity
			point				mentation	
Action 1	Activity 1.1. Design	International	Universities and	2017-	Lack of fund-	After three	Training programs	25,000
Agricultural ex-	training programs (in-	agencies, do-	private-sector	2018	ing	years, agri-	designed	
tension ser-	cluding design, imple- nors experts cultural ex-							
vices must be	mentation and tension ser-							
significantly im-	maintenance) for ex-					vices related		
	tension staff.							

proved to pro-	Activity 1.2. Assess ex-	Government	NCARE	2018-	N/A	to this tech-	Extension service	5000
vide necessary	tension service needs.			2019		nology signif-	needs identified	
advisory ser-						icantly im-		
vices and ca-						proved		
pacity-building								
activities re-	Activity 1.3. Provide	?? Govern-	NCARE	2018-	Lack of fund-	After ten	Necessary tools	100,000
garding ad-	extension officers with	ment		2020	ing	years, at	made available	
vantages of the	necessary tools (in-					least 70% of	and used by ex-	
technology	cluding equipment,					extension of-	tension officers	
	tools for dissemina-					ficers able to		
	tion of technology).					disseminate		
	Activity 1.4. Conduct	Donors	NCARE, experts	2018-	-	the technol-	Technical staff	50,000
	training activities.		from universities	2020		ogy, as in-	and farmers	
	<u>.</u>		and private sec-			tended	trained	
			tor					
Action 2	Activity 2.1. Develop	Government,	Universities	2018-	Lack of fund-	New courses	Curriculum devel-	10,000
Capacity-build-	new curriculum for en-	donors		2019	ing	related the	oped	
ing campaigns	gineer education pro-					technology		
(farmers)	grams				Number of	have been		
	Activity 2.2. Conduct	Government,	NCARE	2017-	skilled per-	incorporated	Training needs as-	5000
	needs assessment	donors		2018	sonnel capa-	into the engi-	sessment con-	
					ble of curric-	neering edu-	ducted	
	Activity 2.3. Identify	Government,	NCARE and pri-	2017-	ulum devel-	cation curric-	Experts' roster in	1000
	centers and experts to	donors	vate sector	2018	opment	ulum	place	
	conduct the activities							
	Activity 2.4. Organize	Government,	NCARE and pri-	2018-			Publications and	50,000
	field days, demonstra-	donors	vate sector	2019			field days con-	
	tions, brochures and						ducted in major	
	leaflets						areas	

Action 3	Activity 3.1. Review	Government	MoA, MWI	2018-	Reluctance	Government	5000
Economic in-	regulations related to		MoA, MWI, and	2019	by govern-	acceptance	
centives and	water pricing by re-		NCARE and pri-		ment and		
subsidized tar-	lated institutes to pro-		vate sector		legislators		
iffs in water-	vide incentives for wa-						
saving practices	ter-saving technolo-						
for irrigation in	gies						
order to in-							
crease efficient	Activity 3.2. Tax ex-		MoA, MWI	2018-	-		-
use by land-	emption for equip-		MoA, MWI, and	2019			
owners and	ment and materials		NCARE and pri-				
farmers	needed for innovative		vate sector				
	water saving technolo-						
	gies						

5.1.3. Action Plan for Water Harvesting Technology

5.1.3.1. Ambition for the TAP

Scale of implementation of prioritized technology: catchments in dry areas and the Badia region. Approximate area 10,000 hectares.

5.1.3.2. Actions and Activities selected for inclusion in the Water-Harvesting TAP

A summary of the barriers and measures to overcome such barriers are presented below in Table 21.

TABLE 21. OVERVIEW OF BARRIERS AND MEASURES TO OVERCOME THESE BARRIERS.

Categories	Identified barriers	Measures to overcome barriers
	Insufficient govern- ment support for re-	Increase government fiscal support to R & D institutions;
	search activities limits	Enable provision of long-term and low-
	diffusion of technol-	interest loans or grants through state
Economic and financial	ogy.	funds, private sources (different banks)
	High capital costs for	and international funds (WB, IFAD, GEF,
	large-scale harvesting	GCF, Adaptation Fund);
	projects.	Develop specific subsidy mechanism to
	Limited access to fi-	promote application of the technology.
	nancial sources	
Market conditions		
	Lack of support for re-	Improve legislative and regulatory re-
	search institutions	forms to stimulate introduction of the
	(state and private) to	technology.
Legal and regulatory	provide deeper analy-	
	sis for selection of the	
	most relevant technol-	
	Ugy.	Support the creation of a stakeholder
	network for the devel	network for the development and trans-
Network structures	opment and transfer	fer of the technology through a network
Network structures	of the technology	of technical experts
	Inadequate capacity	Develop support policies (specific sub-
Institutional and organiza-	and lack of skills of ex-	sidy mechanism) to encourage local de-
tional capacity	isting research institu-	ployment of the technology.
	tions.	
	High human skills re-	Support capacity-building activities for
Human skills	quirement (low capac-	technology development and transfer
	ity for sustainable use	through focused training.
	Or technology).	
	tween communities	Encourage community co-management
Social, cultural and behavioral	over water access	
	rights.	
Social, cultural and behavioral	Possible conflicts be- tween communities over water access rights;	Encourage community co-management

	Land tenure and own-	
	ership problems which	
	resulting in division of	
	land among owners	
	into small areas. This	
	creates conflicts over	
	land use.	
	Inadequate awareness	Information campaigns to raise public
Information and awareness	of new technology.	awareness of the advantages of the ap-
		plied technology.
	Limited technical	Implementation of pilot projects to
Technical	know-how by farmers	demonstrate the advantages of the tech-
Technicai	regarding use of this	nology.
	technology.	

Actions selected for inclusion in the Water-Harvesting TAP are presented the table below (Table 22).

It was found necessary to introduce the measures presented in the table above as actions, as follows:

- Action 1: Implement pilot projects to demonstrate the advantages of the technology;
- Action 2: Enable the provision of long-term and low-interest loans or grants through state funds, private sources (different banks) and international funds (WB, IFAD, GEF, GCF, Adaptation Fund);
- Action 3: Support the creation of a stakeholder network for the development and transfer of the technology (through a network of technical experts).

Activities identified for the implementation of selected actions are presented in Table 22 below.

	Action 1: Implementation of pilot projects to demonstrate
	the advantages of the technology
Activity 1.1	Designate areas for water-harvesting pilot sites
Activity 1.2	Design and conduct cost-benefit analysis for technology
Activity 1.3	Implement the most suitable water-harvesting technique
Activity 1.4	Conduct on-site training and demonstrations
Activity 1.5	Disseminate technology needs and advantages
	Action 2: Enable provision of long-term and low-interest loans
	or grants through state funds, private sources (different banks)
	and international funds (WB, IFAD, GEF, GCF, Adaptation Fund);
	Explore sources of funding (national and international funding
Activity 2.1	agencies)
Activity 2.2	Training in preparation of proposals for funding
Activity 2.3	Prepare proposals to be submitted to fundraising programs

TABLE 22. ACTIVITIES FOR ACTION IMPLEMENTATION

	Action 3: Support the creation of a stakeholder net-			
	work for the development and transfer of the tech-			
	nology through a network of technical experts			
	Create a platform of national water harvesting experts, includ			
	ing major stakeholders (government and non-government or-			
Activity 3.1	ganizations).			
	Exchange information and lessons learned, and coordinate ac-			
Activity 3.2	tivities (field days, campaigns, workshops and conferences).			

TABLE 23. TAP OVERVIEW TABLE FOR WATER HARVESTING TECHNOLOGIES.

Sector							
Sector	Agriculture						
Sub-sector	Irrigation						
Technology	Water-harvesting te	chnologies					
Ambition	In catchments in dry	areas and the Ba	adia region. Appr	oximate are	a 10,000 hectares		
Benefits	• Plays an important role in capturing atmospheric carbon dioxide through increased biomass production both in the water conser-						
	vation zones and the	e surrounding lan	d.				
	Increased re	silience to water	scarcity, especia	lly in areas	with potential risks	s of drought and high t	emperatures.
	Contributes	to water security	priority by incre	asing water	availability		
	Improves liv	ing standards of	rural population	and sanitati	on		
	Reduces use	of drinking wate	r from centralize	d system fo	r other purposes		
	Reduces hea	alth and environn	nental issues rela	ted to lack	of sanitation		
	Reduces soil	erosion and silta	ition downstrean	า			
	Recharges g	roundwater aqui	fers				
	Use for irrigation	ation of crops in t	he vicinity of the	harvested	water		
	Improves so	il fertility					
	Creates jobs	to support const	ruction of water	-harvesting	storage.		
	Leads to inci	reases in incomes	s of rural populat	ion			
	Increases wa	ater productivity					
	Facilitates ni	ign-value cash-cri	op production.	c doplation	of group dwater re		
Action	• Increases ag					Indicators for mon	Rudget ner estivity
Action	Activities to be im-	Sources of	Responsible	frame-	KISKS and con-	itoring implemen	Budget per activity
	plemented	runding	body and to-	Irame	ungency	toring implemen-	
	Astivity 1.1 Desig	late and the set		2017	Dialu la alu af		1000
Action 1	Activity 1.1. Desig-			2017-	KISK: IACK OT	rotential areas des-	1000
of pilot projects	tor borugating silet	agencies, do-	INCAKE	2018	runding	Ignated	
to demonstrate	sitos	11015			Mossuros		
to demonstrate	SILES				iviedSules.		
the benefits of	Activity 1.2. Design	Government	MoA, MWI	2018-		Cost benefit analy-	3000
------------------	----------------------	------------	--------------	-------	----------------	---------------------	---------
the technology	and conduct cost		NCARE	2019		sis prepared	
	benefit analysis for				Prepare solid		
	technology				proposals		
	Activity 1.3. Imple-	Government	MoA (L), MWI	2018		Water-harvesting	100,000
	ment the most	and	NCARE	2019	Approach	techniques imple-	
	suitable water-har-	donors			multiple do-	mented	
	vesting technique				nors		
	Activity 1.4. Con-		MoA (L), MWI	2018		Training programs	20,000
	duct on-site train-		NCARE	2019	Consider local	conducted	
	ing and demon-				funding		
	strations				sources		
	Activity 1.5. Dis-		MoA (L), MWI	2019			5000
	seminate technol-		NCARE	2			
	ogy needs and ad-			020			
	vantages						
Action 2	Activity 2.1. Ex-	Donors	MoA, MoENV	2017-	Risk: lack of	Data on funding	
Enable provi-	ploring funding			2018	funding	sources prepared	
sion of long-	sources (national				proposals		
term and low-	and international						
interest loans	funding agencies)				Approach		
or grants					multiple do-		
through state					nors		
funds, private							
sources (differ-							
ent banks) and	Activity 2.2- Train-		MoA, MoEnv	2018-	Risk: lack of	Training program	5000
international	ing in preparation			2019	skilled human	conducted	
funds (WB,					resources		

IFAD, GEF, GCF,	of proposals for						
Adaptation	funding				Measure:		
Fund)					consider hu-		
	Activity 2.3 Pre-		MoA, MoEnv	2019-	man re-	Project proposals	10,000
	pare proposals to			2020	sources mobi-	developed	
	be submitted to				lization		
	fundraising pro-				among insti-		
	grams				tutions		
Action 3	Activity 3.1. Cre-	Government	MoA	2018	Risk: weak	A relevant unit es-	
Support the cre-	ate a platform in-			2019	level of inter-	tablished	
ation of a stake-	cluding major				est		
holder network	stakeholders (gov-						
for the develop-	ernment and non-				Measure:		
ment and trans-	government organ-				conduct fo-		
fer of the tech-	izations).				cus-group		
nology through					meetings and		
a network of	Activity 3.2. Ex-	Government	MoA	2018- on-	awareness	Information dis-	1000
technical ex-	change infor-			going	campaigns	seminated to rele-	
perts	mation and lessons					vant stakeholders	
	learned and coor-						
	dinate activities						
	(field days, cam-						
	paigns, workshops						
	and conferences).						

5.1.4. Action Plan for Plant Varieties that are Resilient to Climate Change

5.1.4.1. Ambition for the TAP

Scale of implementation of prioritized technology: rain-fed agricultural areas where cereallegume cropping system is predominant. Approximate area 5000 hectares.

5.1.4.2. Actions and Activities selected for inclusion in the TAP

A Summary of the barriers and measures to overcome such barriers are presented below in Table 24.

Categories **Identified barriers** Measures to overcome barriers Insufficient governmen-Increase government fiscal sup-• port to R & D institutions and tal and non-governmental support for enhanceupgrade infrastructure. ment research activities • Enable provision of long-term and infrastructure. and low-interest loans or secur-• Weak or lack of financial ing grants through state funds, support for local farmers private sources and interna-Economic and financial to adopt such varieties tional funds (WB, IFAD, GEF, GCF, Adaptation Fund and GCF). and technologies. Limited or inadequate fi-Develop specific subsidy mechanancial support for the nisms and incentives for farmers production and dissemito promote the utilization and nation of these varieties. dissemination of the technology. • Limited availability of cli-Identify new genetic resources • mate-resilient varieties with improved resilience to clifor resource-poor farmmate change. ers in the market. Breeding and dissemination of • Market conditions new varieties with improved tolerance to different stresses to cope with future climate change scenarios. Lack of regulations for Develop new regulations for • • the adoption of climate adoption of technology and pro-Legal and regulatory mote their release and dissemichange-resilient varieties produced by new breednation to farmers. ing technologies. Inadequate coordination Strengthen national and inter-• • nationally and with international research network pro-Network structures national agencies and regram in order to adopt effective search institutes. practices throughout the world.

TABLE 24 OVERVIEW OF BARRIERS AND MEASURES TO OVERCOME THESE BARRIERS.

Institutional and organiza- tional capacity	 Current capacities and infrastructure of govern- mental research institu- tions are not up to date and do not meet require- ments. 	 Improve institutional capacity through staff enhancement pro- grams, training courses and de- ployment of modern tools and technologies.
Human skills	 Current capacities of re- searcher and extension specialists are weak. 	 Improve agricultural extension services and enhance them by bridging with leading national and international research insti- tutes in order to provide neces- sary advisory services and ca- pacity-building activities to re- searchers and farmers.
Social, cultural and behavioral	 Lack of community- based approaches for the effective utilization of resilient varieties as income-generating activ- ities. 	 Improved community-based approaches for the effect utilization of resilient varieties.
Information and awareness	 Inefficient or lacking agricultural extension services, documentation, knowledge and benefitsharing system, and databases. Public awareness of the benefits of new adapted varieties is lacking. 	 Transfer knowledge and increase public awareness regarding the benefits of improved varieties through the media (private, public and social), field days, on-farm demonstrations and workshops. Information campaigns on the advantages of the applied technology must be organized and funded in order to increase the capacity of farmers (both smalland large-scale) by closely involving local authorities and NGOs in the process
Technical	 Lack of studies on na- tional germplasm mate- rial with climate change resilience potential. Weak national breeding programs for the produc- tion of climate change- resilient varieties. 	 Conduct research in the field of germplasm conversation, char- acterization and their utilization for climate change resilience. Establish modern breeding pro- grams to produce climate change-resilient varieties in col- laboration with multinational and international organizations.

Activities identified for implementation of the selected actions are shown in Table 25, which describes the actions and the specific activities they require.

Identification and description of specific activities to support actions

	Activities for A	action implementation
		Establish modern breeding programs to pro-
	Action 1.	duce climate change-resilient varieties in col-
	ACTION 1.	laboration with multinational and interna-
		tional organizations
	Identify, evaluate, characteri	ze and conserve genetic resources (establish pre-breed-
Activity 1.1	ing program)	
Activity 1.2	Develop modern breeding pr	ograms to produce climate change-resilient varieties
	Introduce modern tools and	new technologies to support national breeding pro-
Activity 1.3	grams	
	Use CGIAR centers, internation	onal nurseries and other collaborators' materials to
Activity 1.4	identify climate change-resili	ent varieties
	Improve seed production sys	tem, participatory approaches and disseminations strat-
Activity 1.5	egies	
	Capacity development and ir	nprovement of current existing national breeders and
Activity 1.6	researchers	
		Develop specific subsidy mechanisms and incentives
	Action 2:	for farmers to promote the use and dissemination of
		climate-resilient varieties
Activity 2.1	Establish a free of charge see	ed distribution system for climate-resilient varieties.
	Launch a rewards program for	or the best farming practices using climate change-resili-
Activity 2.2	ent varieties.	
	Establish a subsidy mechanis	m to promote the cultivation of climate change-resilient
Activity 2.3	varieties.	

		Strengthening institutional capacity through staff en-						
	Action 3:	hancement programs, training courses and deploy-						
		ment of modern tools and technologies						
	Scholarship program	ns for national researchers and young breeders to obtain gradu-						
Activity 3.1	ate degrees in the fi	ate degrees in the fields of climate change, genetic resources and breeding						
	Participation in inte	rnational training courses in collaboration with leading national						
Activity 3.2	and international in	stitutes						
	Strengthen capacity	Strengthen capacity-building and adoption of modern technologies in educational						
Activity 3.3	and training system	5						
	Action 4:	Transfer knowledge and increase public						

Transfer knowledge and increase public awareness regarding the benefits of improved varieties through media (private,

public and social), field days, on-farm demonstrations and workshops

	Workshops, field days and on-farm demonstrations for climate change-resilient vari-
Activity 4.1	eties
	Increase public awareness through governmental and private media and social me-
Activity 4.2	dia
Activity 4.3	Empower local community unions and women, networking and farmers' schools.

An overview of the water-harvesting technologies action plan is given in Table 26 below.

TABLE 26 TAP OVERVIEW TABLE FOR PLANT VARIETIES RESILIENT TO CLIMATE CHANGE

Sector	Agriculture							
Sub-sector								
Technology	Plant Varieties Resilient	to Climate Chang	e					
Ambition	Rain-fed agricultural are	as where cereal-l	egume cropping sys	tem is pre	dominant. Appr	oximate area !	5000 hectares.	
Benefits	 Improved tolera 	nce to biotic and	abiotic stresses					
	Improve liveliho	od of poor-resou	rce farmers					
	Reduce the use	of pesticides and	fertilizers					
	Reduce water co	onsumption						
	Biodiversity con	servation						
	Improved poor	farmers income a	and enhance nationa	al food sec	urity			
Action	Activities to be imple-	Sources of	Responsible	Time-	Risks and	Success cri-	Indicators for	Budget per
	mented	funding	body and focal	frame	contingency	teria	monitoring imple-	activity
			point		measures		mentation	
Action 1	1.1 Identification of	Treaty Fund	NCARE and Jor-	2017	Risk:	Discover	Availability of	1,000,000
Establishment	genetic resources and	Public Fund	danian universi-		lack of fund-	climate re-	breeding material	
of modern	their evaluation, char-	Adaptation	ties and CGIAR	2019	ing	silient	adapted to cli-	
breeding pro-	acterization and con-	Fund	centres, UPOV,			traits and	mate change, tol-	
grams to pro-	servation (pre-breed-	UNFCCC	MOA		Measure:	crops	erant to stresses,	
duce climate	ing programs); regis-	Scientific Re-			prepare		enhance food se-	
change-resili-	tration of new varie-	search Fund			solid pro-		curity under	
ent varieties in	ties				posals		changing environ-	
collaboration							ment;	
with multina-					Approach		conservation of	
tional and in-					multi-do-		plant genetic re-	
ternational or-					nors and pri-		sources for food	
ganizations					vate sector		and agriculture	

							(PGRFA) <i>In-situ</i>	
							and <i>Ex-situ</i> (gene	
							bank)	
-	Activity 1.2.	FAO (Treaty	NCARE and Jor-	2017	Lack of	Release	Breeding program	1,500,000
	Establish and develop	Fund);	danian universi-		awareness	new varie-	established at	
	breeding programs for	UNFCCC	ties and CGIAR	2025	by policy–	ties resili-	NCARE	
	climate change-resili-		centres		makers;	ent to cli-		
	ent varieties suitable				lack of fund-	mate		
	for dry areas				ing	change		
						and able to		
						tolerate		
						stresses		
-	Activity 1.3. Introduc-		NCARE and Jor-	2018-	Risk:	Availability	Establishment of	250,000
	ing modern tools and	USAID, Euro-	danian universi-	2019	lack of fund-	of funds to	modern national	
	new technologies to	pean Union,	ties and CGIAR		ing; lack of	introduce	breeding program	
	support national	UNFCCC	centres		new tech-	new tech-	with qualified staff	
	breeding programs				nology; lack	nology; ca-		
					of qualified	pacity-		
					staff	building		
					Measure:			
					Consider			
					multi-do-			
					nors			
					-Cooperate			
					with local			
					and regional			
					research in-			
					stitutes			

Activity 1.4. Utilization	ICARDA , FAO	CGIAR centres	2018-	Weak col-	Network-	Integration and	100000
of CGIAR centres, in-	(Treaty Fund)		2022	laboration	ing with	utilization of local	
ternational nurseries	Biodiversity			and involve-	CGIAR Cen-	plant genetic re-	
and other collabora-	International,			ment of	tres, docu-	sources in CGIAR	
tors to identify climate	Trust Diversity			CGIAR cen-	mentation	Centres' nurseries	
change-resilient varie-	Fund, UNFCCC			tres in Jor-	and utiliza-	breeding pro-	
ties				dan's na-	tion of	grams	
				tional	plant ge-		
				breeding	netic re-		
				program	sources		
				and PGR.	(PGR) in		
				Measure:	the breed-		
				create net-	ing pro-		
				works and	gram of		
				platforms	CGIAR Cen-		
					tres		
Activity 1.5.	ICARDA	NCARE, MOA ,	2020-	Risk:	Support for	Dissemination of	1,000,000
Improvement of seed	Public Fund,	Jordan Coopera-	2025	lack of fund-	seed pro-	high-quality and	
production system	FAO, UNFCCC,	tive Corporation		ing,	duction	adapted pure seed	
and participatory ap-	local finance	(JCC)		lack of good-	system and	at good prices for	
proaches and dissemi-				quality and	involve-	vulnerable farm-	
nation				adapted	ment of	ers	
				pure seed	farmer's		
				for distribu-	varieties		
				tion to local	(landraces)		
					within it		

					farmers at a good price Measure: Approach private sec- tor for fund- ing			
	1.6. Capacity develop- ment and improve- ment of current exist- ing national breeders and researchers	Local finance from capacity- building pro- gram in MOA, NCARE, MoEnv, Scien- tific Research Fund	NCARE, Jorda- nian universities and CGIAR cen- ters	2020- 2025	Lack of highly quali- fied tradi- tional and modern breeders and re- searchers, lack of local finance Measure: cooperate with local and regional research centers	Availability of finance, establish national capacity- building program for national breeders and re- searchers	Well-qualified na- tional breeders and researchers in the field of crop improvement	250000
Action 2 Develop spe- cific subsidy mechanisms and incentives	Activity 2.1. Establish- ment of a free of charge seed distribu-	Local finance, supported projects, FAO	Moa, JCC, MoEnv	2017- 2025	Risks: lack of fund- ing	Establish of commu- nity-based seed pro- duction	Food availability per person	

to the farmers	tion system for cli-				Lack of pub-	system		
to promote the	mate-resilient varie-				lic aware-	supported		
utilization and	ties				ness	by govern-		
dissemination						ment.		
of the climate	Activity 2.2.	Local finance,	Moa, NCARE	2018-	Measures:	Pioneer	Publicly advertise	5000
resilient	Launching a rewards	private sector,	MoEnv	2025	lobby for	farmers, pi-	the rewards;	
	program for best	local bank			government	oneer re-	distribution of re-	
	farming practices us-				funding	searchers	wards	
	ing climate change-re-					and breed-		
	silient varieties				conduct	ers		
	Activity 2.3. Establish-	Local finance,	Moa, MoEnv,	2020-	awareness		Distribution of	
	ment of a subsidy	private sector,	NCARE	2025	campaigns	pioneer	awards	
	mechanism to pro-	local bank				breeder ,		
	mote climate change-					pioneer		
	resilient varieties for					farmers, pi-		
	cultivation					oneer re-		
						search cen-		
						tre		
Action 3	Activity 3.1.	Local Finance,	MoA, NCARE,	2018-	Risks:	Well-	Involvement of	20,000
Strengthening	Participation in inter-	supported	MoEnv	2020	lack of fund-	trained	trained and expert	
institutional ca-	national training	projects			ing	and quali-	breeders and re-	
pacity	courses in collabora-					fied breed-	searchers in the	
	tion with leading insti-				Measure:	ers and re-	local capacity-	
	tutes				consider do-	searchers	building program	
					nors and pri-			
					vate-sector			
					investors			
Action 4	Activity 4.1. Work-	NCARE, MOA ,	NCARE, MOA Pi-	2018-	Risks:	Capacity-		??
Knowledge	shops, field days, on-	universities	oneer farmers	2020		building for		

transfer and in-	farm demonstrations				lack of fund-	vulnerable	Adoption of cli-	
crease public	of climate change-re-				ing	groups	mate resilient va-	
awareness re-	silient varieties				Measures:		rieties; adapted	
garding the					include ac-		communities; en-	
benefits of im-					tivities in		hance food secu-	
proved varie-					the yearly		rity under chang-	
ties					budget for		ing environmental	
					the insti-		conditions	
					tutes in-			
					volved			
		NCARE, social		2018-	Risks:			5000
	4.2 Increase public	media CBOs,		2020	lack of			
	awareness through	NGOs			proper com-			
	governmental and pri-				munication			
	vate and social media				methods			
	4.3 Empowerment of	NCARE and	Local finance,	2018-	Participation	Strengthen	Strengthen team-	5000
	local community un-	CBOs, NGOs,	supporting agen-	2020	of commu-	participa-	building work	
	ions; networking and		cies		nity	tion of		
	farmer's schools					CBOs		
					Measures:			
					conduct			
					awareness			
					campaigns			

5.2. Project Ideas for Agriculture Sector

Project 1: Introducing innovative irrigation-saving technologies.

Introduction/Background:

Jordan is one of the world's most water-scarce countries. Water scarcity is a leading constraint in the agriculture sector. The region is heavily dependent on seasonal rainfall; years of drought reduce yields sharply and leave smallholders food-insecure. Climate change impacts are expected to exacerbate water scarcity in Jordan further, negatively affecting agriculture, a sector that is one of the main consumers of water in the country.

In a country facing such a significant imbalance between limited supplies and ever-growing demand, increasing efficiency of water use is imperative. This is especially true for the agricultural sector, which consumes significant proportions of the national water supply and is central to the Jordanian economy.

Objectives:

The project aims to increase the resilience of Jordan's water system to climate change impacts, acknowledged to be a key resource for agricultural production.

- To reduce the vulnerability to climate change of the agricultural system in Jordan, particularly from its impacts on water resources, by testing innovative and efficient water-use technologies.
- To promote technically reliable, economically competitive, clean and sustainable irrigation technology for the agricultural sector in different agro-climatic production regions in Jordan
- To create awareness among the farming community of the need to conserve resources and help them to overcome their reluctance to adopt new technologies.

Outputs:

- Identification, implementation and expansion of irrigation technologies in Jordan
- Enhancing farmers' capacity to install, use and maintain the selected technologies
- Increasing awareness at the national and local levels of the potential of selected technologies as an adaptation measure
- General campaign at the national level using public media, events and workshops
- Targeted campaign implemented in the project pilot areas using multimedia material, seminars and study tours

Relationship to the country's sustainable development priorities:

The shift towards irrigated agriculture to meet the country's food requirements needs to be managed very carefully in light of the country's scarce water resources. Currently, irrigated agriculture consumes about 60 percent of these resources, a share that is expected to decrease as water will be prioritized for domestic and industrial uses. Research in Jordan indicate that an increase of temperature of 2°C would increase irrigation demand by 18 percent, while a 10 percent reduction in precipitation would increase the demand for irrigation by approximately 5 percent.

Project Deliverables e.g. Value, Benefits and Messages:

Irrigated agriculture generates 90% of all agricultural value in Jordan from the 40% of national cropland which is irrigated. In addition, it provides significant rural employment, improves nutrition, generates substantial export earnings, and serves as the backbone of the Jordan Valley economy. At the same time, it accounts for more than half the Kingdom's annual water withdrawals. The irrigated area has expanded by more than 50% over the past sixteen years, driven by growth in groundwater irrigation in the highlands, where it plays a major role in depleting the high-value water resource stored in highland aquifers.

Project Scope and Possible Implementation:

The project will promote technically reliable, economically competitive, clean and sustainable irrigation technology for the agricultural sector in different agro-climatic production regions in Jordan and create awareness among the farming community of the need to conserve resources and help them overcome their reluctance to adopt new technologies.

Project activities:

The key activities are:

- Identification of implementation sites in proposed irrigated areas
- On-farm system design and preparation of required infrastructure
- Technical installation of irrigation technology in selected farms
- On-farm continuous technical support in demonstration farms
- Training of trainers and extension workers
- Training of targeted farmers in selected areas
- Designing the awareness campaign
- Delivering the awareness campaign at the pilot site and at the national level

Timeline:

- Three years from 2018-2020.

Budgetary/Resource requirements:

- Estimated budget: JD 2,500,000 to be funded by international donors and funding agencies through grants and government co-financing.

Measurement/Evaluation:

- The main indicator for evaluation purposes is the reduced vulnerability of the agricultural system in Jordan to climate change, particularly with regard to the impacts of climate change on water resources compared to the situation before project intervention.

Possible Complications/Challenges:

- Financial and human resources
- Lack of funding
- Lack of skilled human resources

Responsibilities and coordination:

- Ministry of Agriculture
- Academic and Research Institutes
- Ministry of Water and Irrigation

Project 2: Rain Water Harvesting for Agricultural Uses

Introduction/Background:

Jordan is one of the world's most water-scarce countries. Water scarcity is a leading constraint in the agriculture sector. The annual rate of rainfall in the project target areas range between 250 and 400 mm. Water in the targeted areas is the most important factor for agriculture. This project will help improve the rainwater harvesting systems in the targeted areas through the construction of 1500 cisterns.

The proposed project will complement the MoA's strategic plan by increasing the productivity of the agricultural unit and improving access to water. The cisterns will act as a supplementary water source for the irrigation of plants and livestock consumption. This will assist in reducing the effects of drought and improve the resources and livelihoods of the targeted households.

Objectives:

The project aims to increase the resilience of Jordan's water system to climate change impacts through the following objectives:

- To harvest and store rainwater for summer use (for irrigation and livestock
- consumption).
- To increase productivity in the warm and dry seasons.
- To increase the total agricultural area in the Bethlehem Governorate.
- To reduce the effects of drought.
- To combat the prevalence of drought in the area.
- To assist in reducing water scarcity problems, especially during the summer season.
- To improve the livelihood of the targeted families.

Outputs:

- 1500 cisterns for collecting and storing rainwater constructed in the targeted
- areas.
- Rainwater harvesting and storing capacity improved.
- Productivity of 1000 hectares of cultivated land increased by utilizing supplementary irrigation.
- General campaign at the national level using public media, events and workshops.
- Targeted campaign implemented in the project pilot areas using multimedia material, seminars and study tours.

Relationship to the country's sustainable development priorities:

The project will integrate climate change concerns and the related need to promote effective water-harvesting options in relevant national development plans, policies and adaptation measures (focusing on water supply, management and particularly water-harvesting techniques) and feeding these and additional measures into the local water plans promoting the development of water harvesting in Jordan and its fully fledged integration into the national water budget.

Project Deliverables e.g. Value, Benefits and Messages:

Water-harvesting is particularly advantageous in the dry environments of the country, where low and poorly distributed rainfall normally makes agricultural production impossible. Provided other production factors such as soils and crops are favorable, water-harvesting can make farming possible despite the absence of other water resources. In rain-fed areas, where crops can be produced but with low yields and a high risk of failure, water-harvesting systems can provide enough water to supplement rainfall and thereby increase and stabilize production.

Project Scope and Possible Implementation:

The project will target several localities in three Agro-Eco zones clusters of the rain-fed areas of Jordan with a total of 1500 beneficiaries.

Project activities:

The key activities are:

- Launching the project in partnership with community committees
- Constructing 1500 cisterns and providing beneficiaries with the necessary technical support and agricultural extensions
- Training of trainers and extension workers
- Training of targeted farmers in selected areas
- Designing the awareness campaign
- Delivering the awareness campaign at the pilot site and at the national level
- Supervising, monitoring and evaluating the implementation process
- Preparing the final reports (technical and financial) and disseminating the results.

Timeline:

- Three years during 2018-2020.

Budget/Resource requirements:

- Estimated budget: the total estimated project budget is US \$3,500,000.
 25% of the construction costs for the cisterns will constitute the beneficiaries' contribution.
- Funding source: to be funded by international donors and funding agencies through grants and government co-financing.

Measurement/Evaluation:

- The main indicator for evaluation is reduced vulnerability of the agricultural system in Jordan to climate change, particularly with regard to the impacts of climate change on water resources compared to the situation before project intervention.

Possible Complications/Challenges:

- Financial and Human resources
- Lack of funding
- Lack of skilled human resources

Responsibilities and coordination:

- Ministry of Agriculture
- Academic and Research Institutes
- Ministry of Water and Irrigation

Project 3: Implementing Modern Breeding Tools to Accelerate Production of Crop Varieties Resilient to Climate Change

Introduction/Background

- Climate change and associated climatic variability are growing concerns affecting many regions around the world, and they are expected to affect agriculture and farmers' livelihoods in dry areas, including in Jordan. Dryland farming systems around the world are expected to be severely affected by the adverse effects of climate change due to the scarcity of water and extreme temperature events. To cope with such conditions, there is an urgent need to produce new improved cultivars with enhanced productivity to mitigate and adapt to climate change.
- In this proposed study, an integrated approach that includes different modern breeding tools, including molecular, phenotypic and informatics, will be adopted to characterize genetic resources that are resilient to climate change with a special emphasis on two major cereal crops: barley and wheat. The study will seek to upgrade the current capacities of national breeding programs and to implement modern technologies. Accordingly it will benefit from long-lasting partnerships between different national and international organizations. This will help in accelerating the delivery of new crop varieties that are adapted to climate change-related challenges, with a particular emphasis on the use of modern tools, information exchange, technology transfer and capacity-building.

Objectives

- 1- Identification of climate-resilient wheat and barley germplasm.
- 2- Adoption of modern breeding technologies to accelerate the delivery of climate change-resilient wheat and barley varieties.
- 3- To enhance the capacities of current breeding programs through facilities-upgrading and the adoption of modern tools and training.

What are the outputs, and are they measurable?

1- Genetic resources for climate change-resilient wheat and barley using modern breeding tools are identified (Measure: at least five wheat and five barley genotypes identified and used in breeding programs).

- 2- National breeding programs based on modern genomics, phenotyping and informatics tools are established (Measure: current breeding programs upgraded by introducing modern molecular marker tools, new phenotyping technologies and informatics).
- 3- Increased capacity of national institutions and breeders in using modern breeding tools to produce climate change-resilient varieties (Measure: training courses in the field of modern breeding to be conducted, with at least four post-graduate degrees for national scientists and breeders).

Relationship to the country's sustainable development priorities

- The identification of new lines with improved resilience to climate change and associated conditions is needed for better food security and sustainable productivity. The upgrading of the capacities of current national breeding programs through the adoption of new tools will accelerate the production of improved varieties that are adapted to climate change. This will eventually improve the productivity of crops in smallholder farming systems and improve the livelihoods of low-income communities in the region that are currently suffering from climate change-associated conditions such as drought and heat. Finally, poor farmers growing wheat and barley in a drylands environment will be the ultimate beneficiaries of this project.

Project Deliverables e.g. Value, Benefits and Messages (Why is it important and necessary?)

Messages:

- This initiative will address how knowledge of crop genetics can assist breeding to accelerate the
 production of climate-resilient crop varieties through the identification of new alleles in national
 germplasm that possess potential drought- and heat-adaptive traits using modern tools. This will
 help identify important genes in the national germplasm that are associated with stress tolerance
 and adaptation to dry and hot environments.
- Furthermore, upgrading the capacities of current breeding programs by introducing recent developments in genomics, phenomics and informatics will help breeders and scientists to select their material precisely and aid in accelerating the delivery of climate-smart crop varieties to farmers.

Value:

This exotic material and the adoption of new breeding technologies will increase the capacities of national breeding programs to adapt wheat and barley to environmental variability with a particular emphasis on heat and drought. In the long term this will help in producing varieties with improved resilience to climate change conditions and this achieve longer term changes in lowincome communities, resulting in improved food security and livelihoods for poor farmers.

Benefits:

- The utilization of modern breeding tools to produce climate-resilient wheat and barley germplasm is expected to contribute to enhanced crop production and food security in Jordan, as well as improving the livelihoods of tens of thousands of poor farmers. The anticipated results will be presented to national decision-makers to promote the adoption of any newly released climate-resilient varieties in their future plans. Finally, poor farmers growing cereals in dryland environments will be the ultimate beneficiaries of this project.

Project Scope and Possible Implementation

- In Jordan, the impacts of climate change on rain-fed agriculture are clear and will affect dryland mixed systems by excluding wheat and barley cultivation. Therefore, the proposed project is establishing a strategy to accelerate the genetic gains in the national breeding program that come from the use of modern tools, including Marker Assisted Breeding, to produce heat- and drought-tolerant varieties. Accordingly, the strategic goal of this project is to facilitate the government's food-security goals for wheat and barley by providing breeders and other plant scientists with the tools they need to deliver new varieties that are adapted to climate-related challenges.
- The scope of the project at the national level is to target current governmental breeding activities implemented by NCARE and the University of Jordan in collaboration with international centres (CIMMYT and ICARDA) in order to breed and introduce improved wheat and barley varieties for use by local farmers.
- The project will be based on upgrading the current capacities and ongoing breeding activities of national programs, its feasibility stemming from the introduction of new molecular and pheno-typing tools to existing facilities that is currently lacking but is possible to implement based on funding.

Project activities

1. Identification, evaluation and characterization of genetic resources:

- New and existing genetic resources (landraces and cultivars) of Jordanian wheat and barley that are expected to possess resilience to climate change (with a special emphasis on drought and heat stress tolerance traits) will be retrieved from the material conserved and maintained within national and international gene banks.
- The genetic diversity in the collected wheat and barley germplasm will be assessed by using molecular markers and different bioinformatics tools. The two panels will be genotyped using the Illumina iSelecte 15k SNP chip, and the genetic diversity analysis will be carried using different software, such as DARWin, STRUCTURE and TASSEL.
- The wheat and barley genetic material will be evaluated for two years regarding their agronomical performance and yield potential at different research stations across Jordan. The research stations involved will be selected where drought and heat stresses are frequent and expected.
- New phenotyping technologies for assessing drought and heat tolerance in the field will be deployed, including thermal imaging, photosynthesis parameters, etc.
- Furthermore, the two panels will be evaluated for stress tolerance in pots under controlled greenhouse conditions using different modern phenotyping technologies related to stress tolerance.
- Molecular markers associated with yield performance under heat and drought conditions in the wheat and barley panels will be identified by using the association mapping analysis for drought and heat stress tolerance related-traits. For this purpose, the genotypic and phenotypic information will be subjected to different bioinformatics tools to identify true and significant markertrait associations.

2. Introducing modern tools and new technologies to support national breeding programs.

- The most promising lines and the SNP molecular markers that are identified will be used in national wheat and barley programs to accumulate favourable traits associated with high yields and stability under drought and heat stresses. For this purpose, the most informative SNP sequences that are identified will be converted into KASP[®] markers suitable for high-throughput genotyping assays.

- Breeding populations will be developed using existing and released varieties, and promising breeding lines will be obtained from international nurseries (CIMMYT and ICARDA material) and the most promising accessions identified above.
- An accelerated breeding-cycle platform based on short-life cycling and plantation in controlled greenhouses and tissue culture techniques will be implemented to produce several generations per year.
- Furthermore the utilization of newly identified simple nucleotide poly-morphism (snp) markers using the association mapping approach (above), alongside existing molecular markers associated with major agnomical traits, will be deployed using modern genotyping platforms to allow precise selection of material and their adoption.
- The resulting lines will be tested under field conditions in different stations across Jordan, and the most promising lines with improved drought and heat tolerance will be further selected and considered for release and registration.
- 3. Capacity development and the development of a national information sharing system
- Training of young researchers and breeders from national institutes in genetic resources management, breeding, biotechnology and informatics.
- Incorporation of graduate students, with scholarships for the breeding-related activities described in this project.

Timelines

- Project duration is eight years.

Budget/Resource requirements

- Project's total budget is estimated at around USD 2 million.
- Funding source: to be funded by international donors and funding agencies through grants and government co-financing.

Measurement/Evaluation (What tangible evaluation of achievements will be conducted? New wheat and barley genetic material with improved tolerance to different stresses associated with climate change. For this purpose, at least five wheat and five barley accessions with improved resilience to climate change-associated conditions will be identified.

- New SNP markers associated with stress tolerance will be identified (at least five mapped quantitative trait locus QTLs will be identified and used).
- Upgrading of existing facilities associated with national breeding programs, including modern molecular laboratories, controlled greenhouses for accelerated breeding cycles and upgrading phenotyping technologies in field stations.
- At least four students having graduated with a Master's or Ph.D. degree in the field of plant breeding and biotechnology.

Possible Complications/Challenges

The proposed project will depend on coordination between different parties to build an integrated approach for the delivery of climate change-resilient crop varieties. Therefore, a proper planning and task management system will be needed.

Responsibilities and Coordination

- National Centre for Agricultural Research and Extension
- University of Jordan
- Jordan University for Science and Technology and ICARDA

Management planning

Risks and contingency planning

A detailed description of the identified risks and proposed contingency plans can be found in the TAP overview tables for each technology.

6. Cross-cutting Issues

Bearing in mind that the top four sectors that have been prioritized and assessed with regard to TAN in Jordan were water, agriculture, energy and transport, the obvious cross-cutting issues are the great need for regulatory reforms and the promotion of a robust incentive system to help improve the diffusion of such technologies as national priorities. Most importantly, coordinated action is greatly needed so that implementation takes place in harmony in all sectors and in line with the national development strategies.

With a focus on the most highly interlinked three sectors of water, agriculture (or food) and energy, with transport being considered less interlinked, the prospect of identifying cross-cutting issues and benchmarking common enabling policies, measures and actions in the four sectors in respect of climate change adaptation and mitigation technologies becomes more challenging if tackled from the perspective of the Water, Food, Energy and Climate Nexus. Globally, but also particularly in a country like Jordan, accelerated trends in population growth, amplified by waves of refugees fleeing surrounding areas of chaos, and coupled with increased demands for water, food and energy – despite their deterioration because of climate change, which will have huge impacts on water and food availability – all pose barriers to technologies from multiple sectors that utilize the Water, Food, Energy and Climate Nexus. As Dodds and Bartram have stated (2016⁴¹), it is increasingly clear that there is no place in an interlinked world for isolated solutions aimed at just one sector. In recent years the idea of a "nexus" has emerged as a powerful concept to capture these inter-linkages between resources, and it is now a key feature of policy-making.

Thus, we believe that the idea of the Water, Food, Energy and Climate Nexus represents a unique approach whereby both the global and Jordanian situations can address these technologies and the policy barriers in the three sectors, thus encouraging holistic thinking and providing a platform for action. For example, integrating the measures and solutions that emerge from assessing the barriers to the technologies in the three interlinked sectors (particularly solar PV, solar thermal, and solar pumping in the energy sector; desalination and water-users' associations in the water sector, and efficient irrigation in the agriculture sector) will have a powerful effect, instead of addressing each set of barriers and solutions separately. Thus, adopting a PV-powered brackish water pumping system and reverse osmosis desalination for efficient (drip) irrigation would represent a very influential and viable approach. Thus, it is evident that the nexus perspective is primarily about seeking opportunities and achieving multiple benefits through the better and more efficient management of resources. This demands new approaches that take us beyond the predominant, traditional silo thinking (or sector thinking) and management approaches.

This perspective offers innovative practical approaches and solutions to the management of these key resources from a wider systems perspective.

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APPENDIX 1: AGENDA OF TAPS AND DEVELOPMENT OF PROJECT IDEAS: STAKEHOLDER CONSULTATION WORKSHOP IN THE DEAD SEA AREA FROM 18-19 DECEMBER 2016.





Climate Change Technology Needs Assessment (TNA) Project

National Workshop no. IV (TAPs Development)

December 18-19, 2016

Jordan Valley Marriott Resort and Spa Hotel

Dead Sea Area

DAY ONE: Sunday Dec 18th 2016:

8:30-9:00	Take off from Amman to Dead Sea				
9:45-10:00	Arrive in Dead Sea (Jordan Valley Marriott Resort and Spa Hotel) and Check				
	In/Registration for the Workshop				
10:00-10:30	Resume Check in/Registration for the Workshop (Coffee Break 1:				
	Morning Coffee Break)				
10:30-10:40	Start of workshop program: Welcoming Remarks				
10:40-11:30	Lecture no. 1. Introduction (slides 1- 30)				
11:30-1:00	Break for <u>Praying and LUNCH</u>				
1:00-1:45	Step 1: Exercise/Table 1 "Starting Point", Exercise/Table 2 "Aim"-(slides				
	31-35)(15 minuteS each technology, total time 45 minS)				
1:45-2:00	Lecture no. 2: Step 2 – <u>Identify Actions and Activities</u>				
	to include in the TAP, Prioritize/Rank measures (slides 36-44)				
2:00-2:30	(Coffee Break 2: Afternoon Coffee Break)				
2:30-4:00	Step 2 Exercise/Table 3 "Overview-list- of measures", Exercise/Table 4				
	"Framework for ranking measures"; and Exercise/Table 5 "Final selec-				
	tion of measures" (Step 2.2)				
	(slides 45-46) (30 minutes each technology, total time 90 minutes)				

7:00-8:00 Dinner

Day TWO Monday Dec 19th 2016:

7:00-8:00	Breakfast and room check out + (Coffee Break 1:					
	Morning Coffee Break)					
8:00-8:30	Lecture no. 3: (Step 2.3) Identifying Activities for the Selected Priority					
	Measures (Actions) (slides 48-52)					
8:30-11:30	Exercise/Table 6: Identification and description of specific Activities to					
	support Actions (slide 53) (60 minutes each					
	technology, total time 180 minutes)					
11:30-12:00	Salah & Coffee Break no. 2 (Coffee Break 2: Afternoon Coffee Break)					
12:00-12:30	Lecture no 4. Identify stakeholders & Step 4 – Determining Capacity Need					
	and Estimating Costs and Funding Needs, slides (54-69)					
12:30-2:00	Exercise/Table 7 "Planning table: characterization of activities for imple-					
	mentation of actions—stakeholders, capacity needs, cost, funding needs)					
	(slide 70)—(30 minute each technology, total 120 minutes)					
2:00-2:10	Lecture no. 5 "Step 5 - Management Planning: risk categories and contin-					
	gencies (Step 5) & Next Steps: Immediate Requirements to Proceed and					
	Critical Steps to Succeed (slide 71-77)					
2.10-2.20	Evercice /Table 8. Overview of risk categories and possible contingencies					
2.10-2.30	(Sten 5) & Evercise/Table 9. Identify immediate requirements and critical					
	next stens (Sten 5) (slide 78)					
2:30-3:30	Lunch					
3:30-3:45	Boarding bus leaving to Amman					

APPENDIX 2: ROSTER OF STAKEHOLDERS PARTICIPATING IN THE TAPS DEVELOPMENT CONSULTATION WORKSHOP HELD IN THE DEAD SEA AREA FROM 18-19 DECEMBER 2016.

No.	Name	Organization	Sector	Email Address	Phone #
1.	Rateb Aladwan	WAJ	Water	jwtdu@yahoo.com;	0798503409
2.	Ruba Ajjour	RSS	Water	ruba.ajjour@rss.jo	0795597682
3.	Majed Bsoul	NCARE	Agriculture	bsoulmajed@yahoo.com	
4.	Suad Al-Mattar	NEPCO	Energy	salmattar@nepco.com.jo	0779981754
5.	Karam Ajarmeh	MEMR	Energy	Karam.Ajarmeh@memr.gov.jo	0772333777
6.	Rami Irshidat	Irshaidat Company for Trading and Contracting/Private Sector/De- salination	Water	rami@irshidat.com	0777677677
7.	Ayman Alidrisi	National Drip Irrigation Co. Private Sector/Drip Irrigation	Agriculture	alidreesi@hotmail.com	0795578817
8.	Rasheed Alhmoud	Boloro/private sector/transportation/e-ticketing	Transport	Rasheed.@boloro.comAlhmoud	0796064060
9.	Mai Al-Dergham	GIZ	Water	mai.aldergham-aqeel@giz.de	0795155696
10.	Haidar Malhas	Free Lancer/Private Sector	Water	Haidar13@yahoo.com	0796062016
11.	Khalid Abdelrahman	WAJ	Energy/Water	khkh1958@yahoo.com	0795624156
12.	Anoud Fawwaz	GAM	Transport	Anoud91@gmail.com	0789994192
13.	Lina Al-Nojum	BOLORO/Private Sector/Transport/e-ticketing	Transport	Lina.AlNojum@boloro.com	0796064060
14.	Ali Ghnaim	Private sector	Transport	<u>Ali_ghnaim@yahoo.com</u>	0776945656
15.	Mohammed Alqinna	Hashemite University	Agriculture	<u>qinna@hu.edu.jo</u>	0796700222
16.	Zaidonel- Nsour	GAM	Transport	Zaidoungasem@yahoo.com	0799054565
17.	Hanadi Marie	MoEnv	Water	hanadimarie@yahoo.com	0795643935
18.	Naim Hassan	МОТ	Transport	nhassan@mot.gov.jo; Naeem.Hassan@MOT.GOV.JO	0796848463

19.	Sara Alhaleeq	MoEnv	Water	Sara_alhaleeq@hotmail.com	0779270077
20.	Imad Hanania	Hanania system	Energy	Imad.hanania@yahoo.com	0795615615
21.	Ayed Al-Abdallat	University of Jordan/Agriculture	Agriculture	Ayed12@hotmail.com	0797767964
22.	Ibrahim Odeh	Almakan	Energy	odeh@hotmail.com	
23.	Ahmad Abdelfattah	Almakan	Water	anafiz@yahoo.com	
24	Ahmad Noubani	Almakan	Transport	ahmad_noubani@hotmail.com	
25.	Thikrayat Alshikh	MoT	Transport	Thikrayat.Alshikh@mot.gov.jo	0798010565
26	Saeb Khresat	JUST/Almakan	Agriculture	<u>skhresat@just.edu.jo</u>	0796600222
27.	Wesam Tahtamouni	LTRC	Transport	Wesam.Tahtamouni	0777397002
28.	Maha Alsyouf	NCARE	Agriculture	syoufMaha@yahoo.com	0779257706
29.	Indira dahabi	MoEnv	Energy	dahabi_indira@yahoo.com	